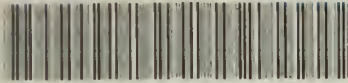


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PAROLE BOARD  
ANNUAL STATISTICAL REPORT

1989

INSTITUTIONAL HEARINGS  
AND  
FIELD SERVICES CASELOADS

GOVERNMENT DOCUMENTS

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## SUMMARY

In 1989, the Massachusetts Parole Board voted on 10,664 parole related hearings for inmates serving state and county sentences throughout the Commonwealth. Following are some of the major highlights of the Parole Board's actions during the year.

### State Hearings

The total number of release, revocation and rescission hearings held for inmates serving state sentences increased by 3% from 4,194 in 1988 to 4,305 in 1989.

The number of release hearings held for inmates serving state sentences increased by 14% from 2,752 in 1988 to 2,830 in 1989.

The paroling rate for inmates serving state sentences increased from 62% in 1988 to 66% in 1989.

The number of state inmates granted release dates increased by 170 from 1,699 in 1988 to 1,869 in 1989. **One hundred twenty-one (7%)** of these inmates were paroled to custody.

The number of revocation hearings held for state parolees increased by 1% from 1,233 in 1988 to 1,247 in 1989. The re-paroling rate for state parole violators increased from 38% in 1988 to 47% in 1989.

The number of rescission hearings held for inmates serving state sentences increased by 9% from 209 in 1988 to 228 in 1989.

### County Hearings

The total number of release, revocation and rescission hearings held for inmates serving county sentences increased by 14% from 5,598 in 1988 to 6,359 in 1989.

#### **Inmates Serving County Sentences of More Than One Year**

The number of release hearings held for inmates serving county sentences of more than one year increased by 10% from 1,024 in 1988 to 1,122 in 1989.

The paroling rate for inmates serving county sentences of more than one year decreased from 65% during 1988 to 56% during 1989.

The number of inmates granted release dates from county sentences of more than one year decreased by 5% from 666 during 1988 to 631 during 1989. **Eighteen (3%)** of these inmates were paroled to custody.

## **Inmates Serving County Sentences of One Year or Less**

The number of release hearings held for inmates serving county sentences of one year or less increased by 15% from 4,364 in 1988 to 5,023 in 1989.

The paroling rate for inmates serving county sentences of one year or less increased from 45% during 1988 to 52% during 1989.

The number of inmates granted release dates from county sentences of one year or less increased by 35% from 1,945 during 1988 to 2,624 during 1989. **Forty-one (2%)** of these inmates were paroled to custody.

## **Revocation and Rescission Hearings for Inmates Serving County Sentences**

The number of revocation hearings held for county parolees decreased by 13% from 151 during 1988 to 132 during 1989.

The number of rescission hearings held for inmates serving county sentences increased by 39% from 59 in 1988 to 82 in 1989.

## **Combined Totals for State and County Parole Hearings**

The grand total of institutional hearings held by the Parole Board increased by 9% from a combined total of 9,792 hearings in 1988 to 10,664 in 1989.

The number of release hearings held at all state and county institutions increased by 10% from 8,140 in 1988 to 8,975 in 1989.

The overall paroling rate for state and county inmates increased from 53% in 1988 to 57% in 1989.

The overall number of inmates granted release dates from Massachusetts correctional facilities increased by 19% from 4,310 in 1988 to 5,124 in 1989. **One hundred-eighty (4%)** of these inmates were paroled to custody.

The combined total of revocation hearings held at state and county facilities decreased by less than 1% from 1,384 in 1988 to 1,379 in 1989. The overall reparing rate increased by 7% from 37% in 1988 to 44% in 1989.

The combined number of rescission hearings held for state and county inmates increased by 16% from 268 in 1988 to 310 in 1989.



### Field Services

The average parole officer's caseload for 1989 was 81 parolees. The average monthly caseload for the entire Field Services Unit was 4,550 during 1989. At the close of the year Field Services was supervising 4,688 parolees. A total of 9,457 parolees were supervised in 1989 with a total of 4,769 parolees having their cases closed during the year.

The Field Services caseload during 1989 was 94% male and 6% female. In addition, the racial/ethnic breakdown was 65% white, 21% black, 13% hispanic, and 1% other.

The supervision level distribution for the Field Services caseload at the end of 1989 was as follows: 44% maximum (long term), 9% maximum (short term), 18% moderate, 21% minimum, 4% administrative and 4% unclassified.



## INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with Mass. Gen. L. ch. 127, s. 128 (as amended by 1980 Mass. Laws ch. 155, s. 1).

In Massachusetts, parole is the procedure whereby certain prisoners are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are: to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits; and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board Members conduct release hearings for all inmates serving state sentences in panels of three to determine their parole suitability. Hearing Examiners conduct release hearings for all inmates sentenced to county sentences and make recommendations to the Parole Board who then cast the final vote.

The Field Services Unit is responsible for monitoring and supervising parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Unit provides supervision to parolees in nine regional districts. In addition, the unit also has a program, MassCAPP, which handles a limited caseload of developmentally disabled parolees, as well as an Intensive Parole Supervision Program (IPS) which handles a limited caseload of high risk parolees. The total number of caseload carrying personnel in the Field Services Unit for 1989 was 60, which includes 57 regular field parole officers, 2 intensive parole officers and 1 MassCAPP parole officer.

This 1989 Annual Statistical Report is divided into eight parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1989,

as well as a historical account of the Parole Board's activities over the last ten years. The report also includes a breakdown of the Field Services Unit's parolee caseloads during 1989 and during the last ten years.

Part I presents a summary of information regarding hearings held during 1989 by Parole Board Members for inmates serving state prison sentences. Part II presents a summary of the results of all the hearings held during 1989 by Hearing Examiners for inmates serving county sentences. Part III presents the combined results of hearings held during 1989 for both state and county inmates. Part III also includes a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons. In addition, Part III presents information regarding inmates who were paroled to custody during 1989.

Part IV depicts the number and type of decisions voted on by Parole Board Members at the Parole Board's central office during 1989 (office votes). Part V provides a historical account of parole related hearings held by the Parole Board over the last ten years (1980-1989).

Part VI presents the Field Services Unit's caseload statistics for 1989 and Part VII provides a historical account of the Field Services Unit's caseload statistics over the last ten years (1980-1989). Part VIII presents information on executive clemency, including data on commutations from 1980 and information on pardons from 1981.



**PART I.**  
**PAROLE BOARD HEARINGS**  
**FOR STATE INMATES**

# RELEASE HEARINGS FOR STATE INMATES, 1989

In 1989, the Massachusetts Parole Board conducted 2,830 release hearings for inmates being held at state institutions. As a result of these hearings, 1,869 inmates were either paroled and placed under the supervision of field parole officers in nine regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2,830 release hearings held, 1,904 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to MCI-Cedar Junction, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder.

During 1989, the Parole Board conducted 1,900 regular order hearings, 3 special consideration hearings and 1 early consideration hearing. In addition to first hearings, the Board also held 699 annual review hearings, 119 postponement hearings, 84 reconsideration hearings, 12 hearings to resolve action pending and 12 third year review hearings. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents the results of release hearings for state inmates and the paroling rate associated with each type of hearing.

**Table 1**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Type of Hearing, 1989**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1900	1307	444	149	69%
Annual Review.....	699	396	262	41	57%
Postponement.....	119	90	19	10	76%
Reconsideration....	84	61	16	7	73%
Special Consideration.....	3	3	0	0	100%
Early Consideration.....	1	1	0	0	100%
Resolve Action Pending.....	12	11	0	1	92%
Third Year Review..	12	0	12	0	0%
<b>Total</b>	<b>2830</b>	<b>1869</b>	<b>753</b>	<b>208</b>	<b>66%</b>

\* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

**Note:** Other decisions include action pending, no action, refer to full Board, postponed and open reserve.

Table 2 depicts the results of release hearings by the institution where state inmates were being held at the time of their hearing. A breakdown of 1989 release hearing results at the state's pre-release centers appears on the following page.

**Table 2**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Current Institution, 1989**

Institution	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Bay State	28	17	9	2	61%
Bridgewater Drug	83	74	6	3	89%
Bridgewater SH	26	3	17	6	12%
Bridgewater SDP	23	0	23	0	0%
Cedar Junction	193	71	110	12	37%
Concord	126	64	43	19	51%
Framingham	192	127	45	20	66%
Gardner (NCCI)	226	131	77	18	58%
Lancaster	51	41	7	3	80%
Longwood	9	6	3	0	67%
Norfolk	274	134	97	43	49%
Northeastern CC	65	45	19	1	69%
Old Colony CC	167	77	68	22	46%
Plymouth	85	73	9	3	86%
Shattuck Hospital	4	3	1	0	75%
Shirley	143	108	28	7	76%
Southeastern CC	315	232	69	14	74%
Warwick	31	22	9	0	71%
County	152	120	29	3	79%
Pre-Release	637	521	84	32	82%
<b>Total</b>	<b>2830</b>	<b>1869</b>	<b>753</b>	<b>208</b>	<b>66%</b>

During 1989, the Parole Board conducted 637 release hearings at the various pre-release centers throughout the Commonwealth for inmates serving state sentences. Of these 637 hearings 521 resulted in decisions to parole, producing an 82% paroling rate at the pre-release centers during 1989. This represents an 8% increase over the 74% paroling rate at the pre-release centers during 1988. Table 3 depicts the results of release hearings held at the pre-release centers during 1989.

**Table 3**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Pre-Release Center, 1989**

Pre-Release Center	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Another Chance	11	11	0	0	100%
Boston State PRC	104	82	14	8	79%
Brooke House	78	64	12	2	82%
Charlotte House	17	14	1	2	82%
Faith House	2	1	0	1	50%
Griffin House	1	1	0	0	100%
Hillside PRC	42	36	2	4	86%
Houston House	6	6	0	0	100%
Lancaster PRC	44	40	2	2	91%
McGrath House	32	29	3	0	91%
Meridian House	2	2	0	0	100%
Norfolk PRC	40	25	11	4	63%
Park Drive PRC	51	40	8	3	78%
Shirley PRC	77	69	5	3	90%
S. Middlesex PRC	89	63	23	3	71%
Spectrum House	3	3	0	0	100%
Temporary Housing Project (THP)	22	20	2	0	91%
Warwick PRC	16	15	1	0	94%
<b>Total</b>	<b>637</b>	<b>521</b>	<b>84</b>	<b>32</b>	<b>82%</b>



During 1989, the Parole Board held an average of 236 release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of 251 held in October to a low of 204 in May. The monthly paroling rate ranged from a low of 58% in December to a high of 73% in the months of September and November. Table 4 presents the results of release hearings held for state inmates for each month of 1989.

**Table 4**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Month, 1989**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	236	150	66	20	64%
February	230	141	69	20	61%
March	241	143	78	20	59%
April	232	142	73	17	61%
May	204	135	52	17	66%
June	246	176	57	13	72%
July	248	167	64	17	67%
August	248	166	69	13	67%
September	246	180	51	15	73%
October	251	176	59	16	70%
November	219	160	39	20	73%
December	229	133	76	20	58%
<b>Total</b>	<b>2830</b>	<b>1869</b>	<b>753</b>	<b>208</b>	<b>66%</b>

Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1989. As might be expected, the lowest paroling rate was 31% at the maximum security institutions and the highest rate was 82% at the pre-release centers.

Table 5 also shows that almost half of the release hearings were held for state inmates incarcerated at medium security facilities, while about one quarter of the hearings were held for inmates currently residing in pre-release centers. The remaining release hearings were held for inmates serving their sentences at either maximum or minimum security facilities. In addition, 152 state inmates were serving their sentences in county institutions.

**Table 5**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Level of Institutional Security, 1989**

<b>Security Level</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Maximum	242	74	150	18	31%
Medium	1387	842	406	139	61%
Minimum	412	312	84	16	76%
Pre-Release	637	521	84	32	82%
County	152	120	29	3	79%
<b>Total</b>	<b>2830</b>	<b>1869</b>	<b>753</b>	<b>208</b>	<b>66%</b>

## REVOCATION HEARINGS FOR STATE PAROLEES, 1989

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1989, the Parole Board held 1,247 or an average of 104 revocation hearings each month for state parolees. This represents a 1% increase over the 1,233 revocation hearings held in 1988. As a result of these hearings 581 state parole violators were granted a new release date producing an annual reparing rate of 47%. The number of revocation hearings held each month for state parolees ranged from a high of 122 in December to a low of 81 in October. Table 6 depicts the monthly results of the revocation hearings held for state parolees during 1989.

**Table 6**  
**Revocation Hearings for**  
**State Parolees by Month, 1989**

Month	Revocation Hearings Held	Granted Reparole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	93	44	47%	49	53%
February	95	44	46%	51	54%
March	106	36	34%	70	66%
April	104	58	56%	46	44%
May	104	47	45%	57	55%
June	97	43	44%	54	56%
July	117	52	44%	65	56%
August	115	53	46%	62	54%
September	114	60	53%	54	47%
October	81	38	47%	43	53%
November	99	51	52%	48	48%
December	122	55	45%	67	55%
<b>Total</b>	<b>1247</b>	<b>581</b>	<b>47%</b>	<b>666</b>	<b>53%</b>

Table 7 provides the results of revocation hearings for state parolees by the institution where the hearings were held. As the table shows, the vast majority of revocation hearings for state cases were held at MCI-Concord.

**Table 7**  
**Revocation Hearings for**  
**State Parolees by Institution, 1989**

Institution	Revocation Hearings Held	Granted		Number	
		Reparole N	Date (%)	Re-incarcerated N	(%)
Bay State CC	1	1	100%	0	0%
Bridgewater Drug TC	31	18	58%	13	42%
Bridgewater SH	2	1	50%	1	50%
Cedar Junction	24	4	17%	20	83%
Concord	851	431	51%	420	49%
Framingham	64	23	36%	41	64%
Gardner (NCCI)	51	11	22%	40	78%
Lancaster	1	1	100%	0	0%
Norfolk	60	23	38%	37	62%
Northeastern CC	2	1	50%	1	50%
Old Colony CC	28	12	43%	16	57%
Plymouth	8	2	25%	6	75%
Shattuck Hospital	3	1	33%	2	67%
Shirley	10	1	10%	9	90%
Southeastern CC	66	33	50%	33	50%
Warwick	2	0	0%	2	100%
County	38	17	45%	21	55%
Pre-Release	5	1	20%	4	80%
<b>Total</b>	<b>1247</b>	<b>581</b>	<b>47%</b>	<b>666</b>	<b>53%</b>



# **RESCISSION HEARINGS FOR STATE INMATES, 1989**

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1989, the Parole Board held 228 or an average of 19 rescission hearings each month for state inmates. This represents an increase of 9% from the 209 rescission hearings held during 1988. The largest number of rescission hearings, 35, was held during May, while the smallest number, 10, was held during the month of June. Table 8 depicts the results of rescission hearings by month for state inmates during 1989.

**Table 8  
Rescission Hearings for  
State Inmates by Month, 1989**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	16	9	56%	7	44%
February	14	7	50%	7	50%
March	22	13	59%	9	41%
April	16	9	56%	7	44%
May	35	24	69%	11	31%
June	10	7	70%	3	30%
July	17	10	59%	7	41%
August	16	6	38%	10	62%
September	19	14	74%	5	26%
October	23	17	74%	6	26%
November	21	13	62%	8	38%
December	19	10	53%	9	47%
<b>Total</b>	<b>228</b>	<b>139</b>	<b>61%</b>	<b>89</b>	<b>39%</b>

Table 9 shows the results of rescission hearings for state inmates by the institution where the hearings were held during 1989.

**Table 9**  
**Rescission Hearings for**  
**State Inmates by Institution, 1989**

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Boston State PRC	2	2	100%	0	0%
Brooke House	3	2	67%	1	33%
Bridgewater SH	1	0	0%	1	100%
Cedar Junction	39	16	41%	23	59%
Charlotte House	1	1	100%	0	0%
Concord	51	29	57%	22	43%
Framingham	15	11	73%	4	27%
Gardner (NCCI)	13	6	46%	7	54%
Lancaster	2	1	50%	1	50%
McGrath House	2	2	100%	0	0%
Northeastern CC	1	0	0%	1	100%
Norfolk	28	20	71%	8	29%
Old Colony CC	15	8	53%	7	47%
Plymouth	5	3	60%	2	40%
Southeastern CC	39	31	80%	8	20%
Temporary Housing Project (THP)	3	1	33%	2	67%
Warwick PRC	1	1	100%	0	0%
County	7	5	71%	2	29%
<b>Total</b>	<b>228</b>	<b>139</b>	<b>61%</b>	<b>89</b>	<b>39%</b>

**PART II.**  
**PAROLE BOARD HEARINGS**  
**FOR COUNTY INMATES**

# RELEASE HEARINGS FOR COUNTY INMATES, 1989

## Release Hearings for Inmates Serving County Sentences of More Than One Year

During 1989, Hearing Examiners from the Massachusetts Parole Board conducted 1,122 release hearings for inmates serving county sentences of more than one year. As a result of these hearings, 631 inmates were released to parole supervision or were paroled to custody. Of the 1,122 release hearings held, 1,105 were first hearings, those in which the inmate was seen by Hearing Examiners for the first time on their sentence. First hearings consist of regular order, early consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming consists of a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1989, there were 1,097 regular order hearings and 8 MAP negotiation hearings held for inmates serving county sentences of more than one year. In addition to first hearings, Hearing Examiners held 6 annual review hearings, 4 postponement hearings, 5 reconsideration hearings and 2 hearings to resolve action pending. Table 10 shows this information along with the paroling rate for each type of hearing for inmates serving county sentences of more than one year.

**Table 10**  
**Release Hearing Votes for Inmates Serving**  
**County Sentences of More than One Year:**  
**Paroling Rate by Type of Hearing, 1989**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	1097	616	435	46	56%
MAP Negotiation....	8	7	1	0	88%
Annual Review.....	6	4	2	0	67%
Postponement.....	4	1	3	0	25%
Reconsideration....	5	3	1	1	60%
Resolve Action Pending.....	2	0	2	0	0%
<b>Total</b>	<b>1122</b>	<b>631</b>	<b>444</b>	<b>47</b>	<b>56%</b>



Table 11 depicts the results of release hearings held in 1989 by institution for inmates serving county sentences of more than one year.

**Table 11**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Institution, 1989**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	28	20	7	1	71%
Billerica	220	118	90	12	54%
Braintree CAC	7	4	3	0	57%
Dedham	31	11	17	3	36%
Deer Island	162	86	70	6	53%
Eastern Mass CAC	16	8	7	1	50%
Edgartown	4	1	1	2	25%
Framingham	34	20	11	3	59%
Greenfield	7	4	3	0	57%
Lawrence	27	18	9	0	67%
Lawrence CAC	59	40	16	3	68%
Longwood	8	3	3	2	38%
New Bedford	87	54	30	3	62%
Northampton	43	27	14	2	63%
Pittsfield	55	37	18	0	67%
Plymouth	72	40	28	4	56%
Salem	30	22	8	0	73%
Springfield	56	24	29	3	43%
Western Mass CAC	3	3	0	0	100%
Worcester	159	78	79	2	49%
Pre-Release	14	13	1	0	93%
<b>Total</b>	<b>1122</b>	<b>631</b>	<b>444</b>	<b>47</b>	<b>56%</b>

During 1989, Hearing Examiners held an average of 94 release hearings each month for inmates serving county sentences of more than one year. The number of hearings held ranged from a high of 129 in the month of March to a low of 62 in the month of February. The paroling rate was highest (70%) during the month of June, and was lowest during the month of September (44%). Table 12 depicts the number of release hearings and the paroling rate by month for inmates serving county sentences of more than one year during 1989.

**Table 12**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Month, 1989**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	92	52	38	2	57%
February	62	39	20	3	63%
March	129	73	52	4	57%
April	76	43	31	2	57%
May	116	71	41	4	61%
June	70	49	20	1	70%
July	92	53	36	3	58%
August	123	72	46	5	59%
September	113	50	55	8	44%
October	79	47	29	3	60%
November	84	43	37	4	51%
December	86	39	39	8	45%
<b>Total</b>	<b>1122</b>	<b>631</b>	<b>444</b>	<b>47</b>	<b>56%</b>

**Release Hearings for Inmates Serving  
County Sentences of One Year or Less**

During 1989, Hearing Examiners conducted 5,023 release hearings for inmates serving county sentences of one year or less. As a result of these hearings, 2,624 county inmates were released to parole supervision or were paroled to custody. Of the 5,023 release hearings held there were 4,991 regular order hearings, 7 MAP negotiation hearings, 9 reconsideration hearings, 1 special consideration hearing and 15 postponement hearings. Table 13 depicts this information along with the paroling rate for each type of hearing.

**Table 13  
Release Hearing Votes for Inmates Serving  
County Sentences of One Year or Less:  
Paroling Rate by Type of Hearing, 1989**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	4991	2601	2292	98	52%
MAP Negotiation...	7	7	0	0	100%
Postponement.....	15	10	4	1	67%
Special Consideration.....	1	0	1	0	0%
Reconsideration...	9	6	3	0	67%
<b>Total</b>	<b>5023</b>	<b>2624</b>	<b>2300</b>	<b>99</b>	<b>52%</b>

Table 14, on the following page, depicts the results of release hearings held in 1989 by institution for inmates serving county sentences of one year or less.

**Table 14**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Institution, 1989**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	168	90	71	7	54%
Billerica	733	432	296	5	59%
Braintree CAC	114	51	60	3	45%
Dedham	240	128	106	6	53%
Deer Island	591	254	315	22	43%
Eastern Mass CAC	89	48	36	5	54%
Edgartown	4	1	3	0	25%
Greenfield	62	31	31	0	50%
Framingham	227	125	96	6	55%
Lawrence	86	43	41	2	50%
Lawrence CAC	375	212	159	4	57%
Longwood	208	121	71	16	58%
New Bedford	233	128	101	4	55%
Northampton	106	58	47	1	55%
Pittsfield	145	63	82	0	43%
Plymouth	306	176	124	6	58%
Salem	104	59	44	1	57%
Shattuck Hospital	1	1	0	0	100%
Springfield	213	95	113	5	45%
Western Mass CAC	354	213	140	1	60%
Worcester	648	281	362	5	43%
Pre-Release	16	14	2	0	88%
<b>Total</b>	<b>5023</b>	<b>2624</b>	<b>2300</b>	<b>99</b>	<b>52%</b>



During 1989, Hearing Examiners held an average of 419 release hearings each month for inmates serving county sentences of one year or less. The number of hearings held ranged from a high of 477 in the month of August to a low of 356 in the month of February. The paroling rate was highest (59%) during the months of May and June, and was lowest during the month of September (42%). Table 15 depicts the number of release hearings and the paroling rate by month during 1989 for inmates serving county sentences of one year or less.

**Table 15**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Month, 1989**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	371	202	163	6	54%
February	356	188	160	8	53%
March	416	239	171	6	58%
April	390	213	173	4	55%
May	456	268	182	6	59%
June	398	234	155	9	59%
July	454	254	195	5	56%
August	477	255	213	9	54%
September	413	174	235	4	42%
October	457	201	238	18	44%
November	411	190	213	8	46%
December	424	206	202	16	49%
<b>Total</b>	<b>5023</b>	<b>2624</b>	<b>2300</b>	<b>99</b>	<b>52%</b>

# **REVOCATION HEARINGS FOR COUNTY PAROLEES, 1989**

In 1989, the Parole Board conducted 132 revocation hearings for county parolees. As a result of these hearings, 19 parolees were granted a new release date, producing a reparing rate of 14% for county parole violators in 1989. The largest number of revocation hearings (21) was held at the Billerica House of Correction, while the smallest number (1) was held at the Western Massachusetts Correctional Alternative Center. Table 16 depicts the results of revocation hearings by institution for county parolees.

**Table 16**  
**Revocation Hearings for**  
**County Parolees by Institution, 1989**

Institution	Revocation	Granted		Number	
	Hearings	Reparole	Date	Re-incarcerated	
	Held	N	(%)	N	(%)
Barnstable	3	0	0%	3	100%
Billerica	21	3	14%	18	86%
Dedham	5	1	20%	4	80%
Deer Island	15	1	7%	14	93%
Framingham	8	1	13%	7	87%
Greenfield	3	2	67%	1	33%
Lawrence	9	2	22%	7	78%
Lawrence CAC	5	0	0%	5	100%
New Bedford	5	0	0%	5	100%
Northampton	6	0	0%	6	100%
Pittsfield	9	2	22%	7	78%
Plymouth	8	2	25%	6	75%
Salem	6	0	0%	6	100%
Springfield	16	5	31%	11	69%
Western Mass CAC	1	0	0%	1	100%
Worcester	12	0	0%	12	100%
<b>Total</b>	<b>132</b>	<b>19</b>	<b>14%</b>	<b>113</b>	<b>86%</b>

During 1989, the Parole Board held an average of 11 revocation hearings each month for county parolees. The number of revocation hearings ranged from a high of 17 held in the month of April to a low of 4 held in the month of May. The reparing rate for county parole violators ranged from a high of 30% in October to a low of 0% in the months of January, May, July and September when all county parole violators were reincarcerated. Table 17 depicts this information.

**Table 17**  
**Revocation Hearings for**  
**County Parolees by Month, 1989**

Month	Revocation Hearings Held	Granted Reparole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	12	0	0%	12	100%
February	10	2	20%	8	80%
March	12	3	25%	9	75%
April	17	4	24%	13	76%
May	4	0	0%	4	100%
June	12	2	17%	10	83%
July	12	0	0%	12	100%
August	11	2	18%	9	82%
September	10	0	0%	10	100%
October	10	3	30%	7	70%
November	6	1	17%	5	83%
December	16	2	13%	14	87%
<b>Total</b>	<b>132</b>	<b>19</b>	<b>14%</b>	<b>113</b>	<b>86%</b>

# **RESCISSION HEARINGS FOR COUNTY INMATES, 1989**

In 1989, the Parole Board conducted 82 rescission hearings for inmates serving county sentences in Massachusetts. These 82 rescission hearings represent an increase of 39% above the 59 rescission hearings held for county inmates during 1988. Table 18 depicts the results of rescission hearings by institution for inmates serving county sentences.

**Table 18  
Rescission Hearings for County  
Inmates by Institution, 1989**

<b>Institution</b>	<b>Rescission Hearings Held</b>	<b>Granted New Release Date</b>		<b>No New Release Date Assigned</b>	
		<b>N</b>	<b>(%)</b>	<b>N</b>	<b>(%)</b>
Barnstable	5	1	20%	4	80%
Billerica	7	3	43%	4	57%
Dedham	3	0	0%	3	100%
Deer Island	21	5	24%	16	76%
Framingham	2	0	0%	2	100%
Greenfield	2	0	0%	2	100%
Lawrence	9	2	22%	7	78%
Lawrence CAC	1	0	0%	1	100%
Longwood	1	0	0%	1	100%
New Bedford	2	1	50%	1	50%
Northampton	1	0	0%	1	100%
Pittsfield	3	0	0%	3	100%
Plymouth	5	3	60%	2	40%
Salem	5	2	40%	3	60%
Springfield	4	1	25%	3	75%
Western Mass CAC	0	0	0%	0	0%
Worcester	11	2	18%	9	82%
<b>Total</b>	<b>82</b>	<b>20</b>	<b>24%</b>	<b>62</b>	<b>76%</b>



In 1989, the Parole Board held 82 rescission hearings or an average of 7 rescission hearings each month for county inmates. The largest number of rescission hearings, 11, was held during August, while the smallest number, 0, was held during the month of November. Table 19 depicts the results of rescission hearings for county inmates by month during 1989.

**Table 19**  
**Rescission Hearings for**  
**County Inmates by Month, 1989**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	6	0	0%	6	100%
February	4	0	0%	4	100%
March	9	3	33%	6	67%
April	10	2	20%	8	80%
May	9	1	11%	8	89%
June	9	4	44%	5	56%
July	6	0	0%	6	100%
August	11	5	46%	6	54%
September	3	2	67%	1	33%
October	7	1	14%	6	86%
November	0	0	0%	0	100%
December	8	2	25%	6	75%
<b>Total</b>	<b>82</b>	<b>20</b>	<b>24%</b>	<b>62</b>	<b>76%</b>



**PART III.**  
**TOTAL PAROLE BOARD HEARINGS AT**  
**STATE AND COUNTY INSTITUTIONS**

**TOTAL RELEASE HEARINGS FOR  
STATE AND COUNTY INMATES, 1989**

During 1989, the Parole Board conducted 2,830 release hearings for inmates serving state sentences, 1,122 release hearings for inmates serving county sentences of more than one year and 5,023 release hearings for inmates serving county sentences of one year or less. As a result of these 8,975 hearings, 5,124 inmates were granted release dates or paroled to custody, representing an overall paroling rate of 57% for 1989. The following table presents this information.

**Table 20  
Release Hearings:  
Paroling Rate by Sentence Type, 1989**

Sentence Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2830	1869	753	208	66%
County (More than one year)	1122	631	444	47	56%
(One year or less)	5023	2624	2300	98	52%
<b>Total</b>	<b>8975</b>	<b>5124</b>	<b>3497</b>	<b>353</b>	<b>57%</b>

**TOTAL REVOCATION HEARINGS FOR  
STATE AND COUNTY PAROLEES, 1989**

In 1989, the Parole Board conducted a total of 1,379 final revocation hearings for state and county parolees. As a result of these hearings 600 parole violators were granted a new release date representing an overall reparing rate of 44% for 1989. Table 21 shows this information.

**Table 21  
Revocation Hearings:  
Decision by Sentence Type, 1989**

Sentence Type	Revocation Hearings Held	Granted Reparole Date N	(%)	Number Re-incarcerated N	(%)
State	1247	581	47%	666	53%
County	132	19	14%	113	86%
<b>Total</b>	<b>1379</b>	<b>600</b>	<b>44%</b>	<b>779</b>	<b>56%</b>

**TOTAL RESCISSION HEARINGS FOR  
STATE AND COUNTY INMATES, 1989**

In 1989, the Parole Board conducted a total of 310 rescission hearings for state and county inmates. As a result of these hearings, 159 inmates were granted new release dates. Table 22 depicts this information.

**Table 22  
Rescission Hearings:  
Decision by Sentence Type, 1989**

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	228	139	61%	89	39%
County	82	20	24%	62	76%
<b>Total</b>	<b>310</b>	<b>159</b>	<b>51%</b>	<b>151</b>	<b>49%</b>



INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1989

In addition to the 8,975 release hearings held at the various state and county facilities throughout the Commonwealth in 1989, 1,731 inmates waived their right to a release hearing and another 536 inmates were not seen at the time of their scheduled release hearing due to other reasons. The 1,731 inmates waiving their right to a hearing in 1989 represent an overall increase of 1% above the 1,709 inmates who waived their right to a release hearing in 1988. The number of inmates who were not seen at the time of their scheduled release hearing also increased by 116% from 249 in 1988 to 536 in 1989.

The number of hearings waived by county inmates increased by 2% from 1,314 in 1988 to 1,339 in 1989, while the number of hearings waived by state inmates decreased by less than 1% from 395 in 1988 to 392 in 1989.

Table 23, on the opposite page, depicts the number of inmates who waived their right to a release hearing and those who were not seen due to other reasons by the institution where they were being held at the time of their scheduled release hearing.

**Table 23**  
**Inmates Waiving Their**  
**Right to a Hearing or Not Seen:**  
**Number of Inmates by Institution, 1989**

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
State					
Another Chance	2	3	Lancaster	13	2
Bay State CC	2	2	Lancaster PRC	3	1
Boston State PRC	8	3	Longwood	10	0
Bridgewater Drug	20	3	McGrath House	1	0
Bridgewater SDP	14	0	Norfolk	49	9
Bridgewater SH	9	1	Norfolk PRC	4	0
Brooke House	1	1	Northeastern CC	6	5
Cedar Junction	14	3	Park Drive PRC	4	1
Charlotte House	0	0	Old Colony CC	20	11
Concord	16	18	Plymouth	5	3
County	7	8	Shirley	21	1
Faith House	1	0	Shirley PRC	4	0
Framingham	35	13	Southeastern CC	59	5
Gardner NCCI	34	7	S. Middlesex PRC	13	5
Griffin House	3	1	Temp. Hse. Proj.	1	1
Hillside House	4	1	Warwick	5	0
Houston House	2	1	Warwick PRC	2	0
State Total:	Number of Hearings Waived		392		
	Number of Inmates Not Seen		109		
Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
County					
Barnstable	15	16	New Bedford	47	15
Billerica	116	32	Northampton	41	4
Braintree CAC	15	4	Pittsfield	12	75
Dedham	72	36	Plymouth	91	30
Deer Island	144	52	Salem	47	13
Eastern Mass	21	3	Springfield	137	18
Framingham	70	27	Western Mass	71	1
Greenfield	16	1	Worcester	158	29
Lawrence	35	15	Pre-Release	3	2
Lawrence CAC	120	15			
Longwood	108	39			
County Total:	Number of Hearings Waived		1,339		
	Number of Inmates Not Seen		427		
Grand Total:	Number of Hearings Waived		1,731		
	Number of Inmates Not Seen		536		

# INMATES PAROLED TO CUSTODY, 1989

Of the 5,124 state and county inmates granted parole release dates during 1989, four percent (180) were paroled to custody. Of the 180 inmates paroled to custody, 121 were state inmates and 59 were inmates serving county sentences. Table 24 shows this information by the type of custody to which the inmates were paroled during 1989.

**Table 24**  
**Inmates Paroled to Custody:**  
**State and County Inmates**  
**by Type of Custody, 1989**

Type of Custody	State Inmates	County Inmates
From and After Sentence	38	8
Massachusetts Detainer	3	12
Federal Detainer	7	2
Out of State Detainer	22	29
Immigration Detainer	51	8
<b>Total</b>	<b>121</b>	<b>59</b>

**PART IV.**  
**PAROLE BOARD OFFICE VOTES**

# PAROLE BOARD OFFICE VOTES, 1989

In addition to the 10,664 parole related hearings held at state and county institutions and 6,145 office votes cast for inmates serving county sentences, the Parole Board also voted on 3,779 other parole related matters at the Board's central office during 1989. These votes include the following:

=====		
Rescission .....		<u>5</u>
Approve/prior vote to stand		1
Next list		4
Reconsideration.....		<u>352</u>
Reserve dates given		74
Denials		238
Place on next available list		40
Change of Vote.....		<u>339</u>
Reserve dates given		202
Denials		125
Next list		12
Resolve Action Pending.....		<u>148</u>
Reserve dates given		53
Denials		65
Next list		20
Continue action pending		8
Defer action		2
Appeals.....		<u>176</u>
Reserve dates given		13
Denials		159
Next list		4
Requests for Special Consideration Hearing.....		<u>6</u>
Requests granted		1
Requests denied		5
Special Consideration Votes.....		<u>4</u>
Reserve dates given		1
Denials		3
Requests for Early Consideration Hearing.....		<u>13</u>
Requests granted		3
Requests denied		10
Early Consideration Votes.....		<u>5</u>
Reserve dates given		3
Denials		2
Decisions to Add/Change Conditions of Parole.....		<u>222</u>



Full Board Hearings.....	<u>15</u>
Reserve dates given	4
Denials	9
No action	1
Continue action pending	1
Fifteen Year Hearings.....	<u>11</u>
Reserve dates given	4
Denials	7
Annual Review Hearings/Second Degree Murder.....	<u>2</u>
Denials	2
Refer to Designee/Resolve Split Decisions.....	<u>4</u>
Reserve date given	4
Denials	0
Requests for Out of Country Travel.....	<u>31</u>
Approved	31
Requests for Out of State Travel.....	<u>2</u>
Approved	2
Requests to Withdraw Warrants.....	<u>65</u>
Approved	23
Denied	38
Next list	4
Requests to Terminate Supervision.....	<u>139</u>
Approved	105
Denied	34
Informational Report Noted.....	<u>35</u>
Incident Report Noted.....	<u>8</u>
Revocation Cases.....	<u>2,197</u>
Provisional revocation	1,087
Execute warrants	340
Final warning	312
Withdraw warrant/Close case	23
Withdraw warrant/Resume supervision	47
No action	36
Warning	102
Await action of court	215
Continue final warning status	22
Issue warrant for detainer purposes	7
Defer action	2
Approve issuance of second detainer	3
Next list	1
=====	



**PART V.**  
**TRENDS IN PAROLE RELATED HEARINGS**  
**OVER THE LAST TEN YEARS**  
**(1980 - 1989)**



TRENDS IN PAROLE RELATED HEARINGS  
OVER THE LAST TEN YEARS, 1980-1989

Introduction

During the last ten years (1980-1989) the number of parole related hearings held by the Parole Board has increased considerably. Two of the most significant changes affecting the increase in parole hearings during this time were the Unification Bill which took effect in 1980 and gave the Parole Board jurisdiction over all inmates serving county sentences of sixty days or more; and the substantial increases in the number of commitments to both state and county correctional facilities.

The number of commitments to state prisons over the last ten years increased by 210% from 1,234 in 1980 to approximately 3,832\* in 1989. The number of county commitments also increased by 148% from 5,441 in 1980 to approximately 13,520\* in 1989. Since more than 90% of state and county inmates are eligible for parole consideration, increased commitment rates have a direct affect on increases in parole related hearings.

Tables 24 through 27 and Graphs 1 through 4 provide information on all release, revocation and rescission hearings held at state and county institutions during the last ten years.

\* These numbers are based on estimates provided by the Department of Correction's Research Unit.



## TOTAL PAROLE RELATED HEARINGS, 1980-1989

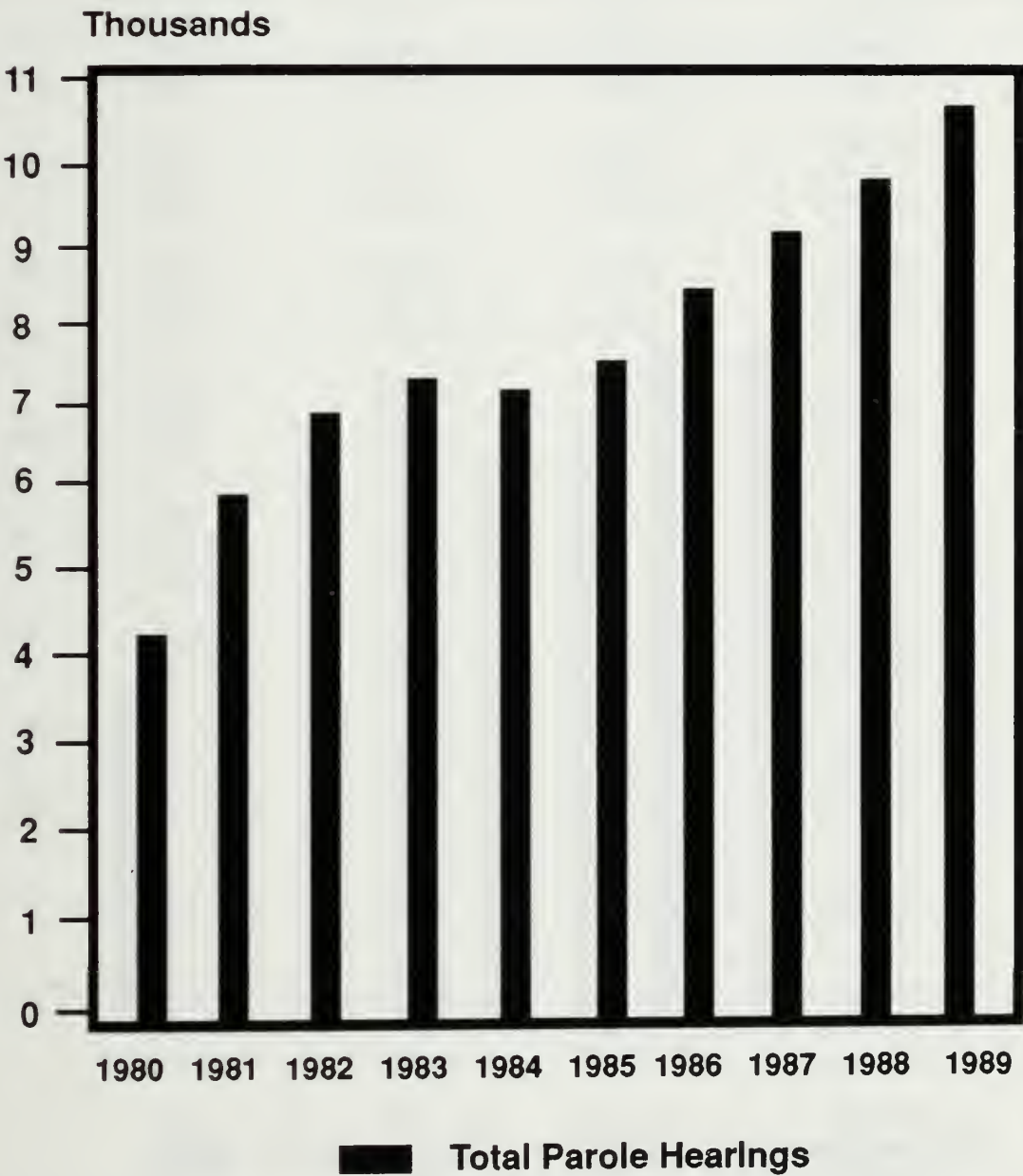
In 1989, the Massachusetts Parole Board held 10,664 parole related hearings at state and county correctional facilities throughout the Commonwealth. This represents a 9% increase above the 9,792 hearings held during 1988 and a 153% increase above the 4,222 hearings held in 1980. This information appears in Table 24 and Graph 1. Some of the other highlights of this ten year period include the following:

- o The greatest annual increase in the total number of hearings (38%) occurred between 1980 and 1981.
- o The average annual increase in total number of hearings from 1980 to 1989 was 11%.
- o Hearings held for state inmates increased 136% from 1,822 in 1980 to 4,305 in 1989. Hearings held for county inmates increased 165% from 2,400 in 1980 to 6,359 in 1989.

**Table 24**  
**Total Release, Revocation and**  
**Rescission Hearings: 1980-1989**

Year	State Hearings	County Hearings	Total Hearings	Annual Percent Change	Total Percent Change from 1980
1980	1,822	2,400	4,222		
1981	1,990	3,841	5,831	38%	38%
1982	2,460	4,523	6,983	20%	65%
1983	2,819	4,477	7,296	5%	73%
1984	2,770	4,234	7,004	-4%	66%
1985	2,968	4,357	7,325	5%	74%
1986	3,375	5,014	8,389	15%	99%
1987	3,665	5,338	9,003	7%	113%
1988	4,194	5,598	9,792	9%	132%
1989	4,305	6,359	10,664	9%	153%

# Total Parole Hearings 1980 through 1989



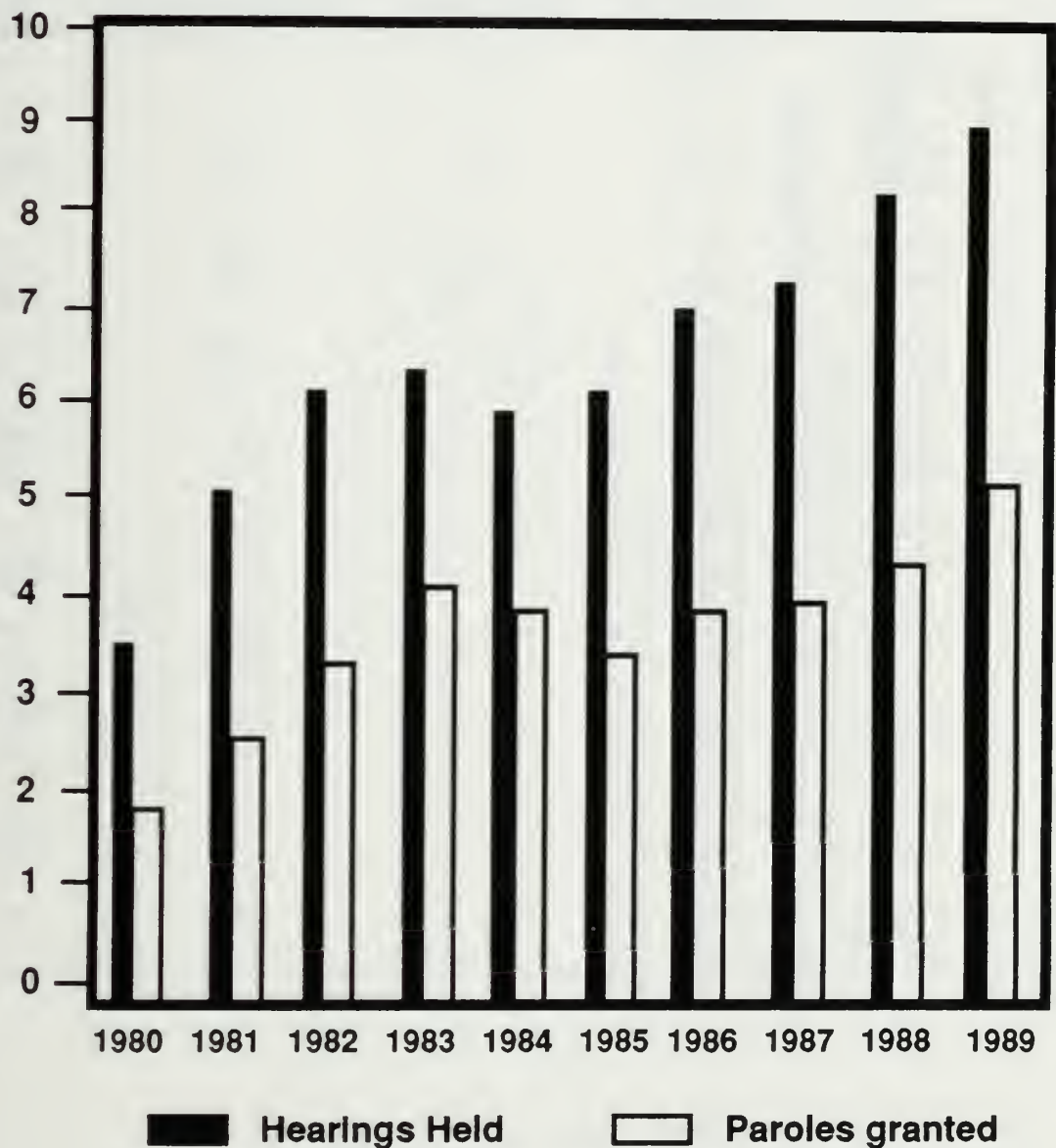
# RELEASE HEARINGS, PAROLES GRANTED AND PAROLING RATE, 1980-1989

Table 25 and Graph 2 depict the results of release hearings held from 1980 to 1989 for state inmates and for county inmates serving sentences of more than one year (+) and sentences of one year or less (-). The 8,975 release hearings held in 1989 represent an increase of 10% above the 8,140 release hearings held in 1988 and an increase of 208% above the 3,458 release hearings held in 1980.

**Table 25**  
**Release Hearings, Paroles Granted and Paroling Rate, 1980-1989**

Year	Sentence Type	Number Hearings	Number Paroled	Paroling Rate %
1980	State	1,289	748	58%
	County +	699	468	67%
	County -	1,470	716	49%
1981	State	1,475	787	53%
	County +	1,017	653	64%
	County -	2,526	1,203	48%
1982	State	1,904	955	50%
	County +	1,074	824	77%
	County -	3,184	1,506	47%
1983	State	2,134	1,202	56%
	County +	971	730	75%
	County -	3,231	2,169	67%
1984	State	1,996	1,162	58%
	County +	966	716	74%
	County -	2,982	1,952	66%
1985	State	2,154	1,180	55%
	County +	1,030	733	71%
	County -	2,972	1,469	49%
1986	State	2,331	1,566	67%
	County +	1,048	768	73%
	County -	3,621	1,496	41%
1987	State	2,408	1,471	61%
	County +	1,029	680	66%
	County -	3,944	1,759	45%
1988	State	2,752	1,699	62%
	County +	1,024	666	65%
	County -	4,364	1,945	45%
1989	State	2,830	1,869	66%
	County +	1,122	631	56%
	County -	5,023	2,624	52%

# Release Hearings Held Paroles Granted 1980 through 1989



# REVOCATION HEARINGS AND REPAROLING RATES, 1980-1989

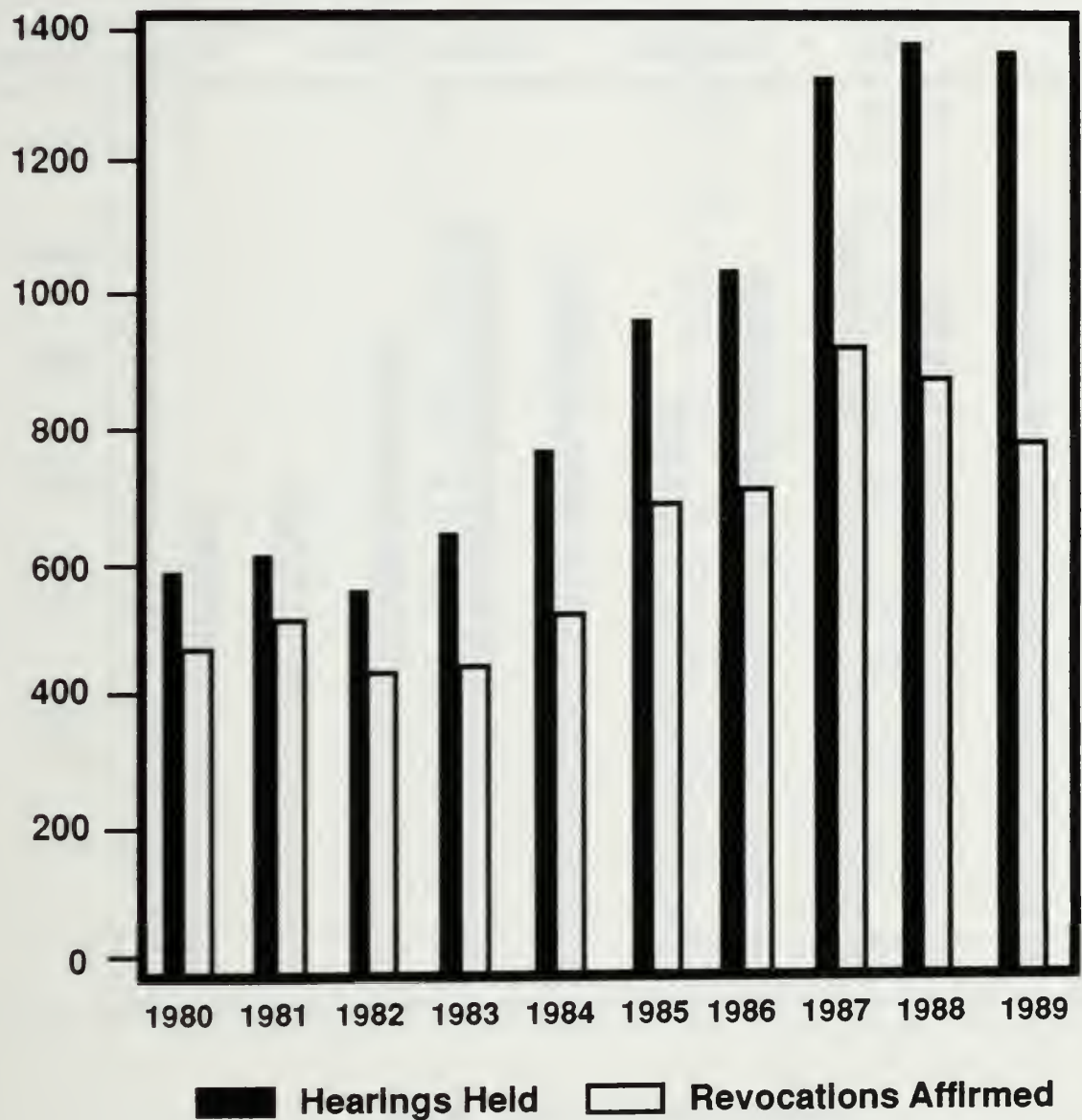
The 1,379 revocation hearings held in 1989 resulted in 779 parolees being reincarcerated and accounted for 13% of all hearings held during the year. These hearings represent a decrease of less than 1% below the 1,384 revocation hearings held in 1988 and an increase of 133% above the 593 revocation hearings held in 1980. Information regarding the number of revocation hearings and the results of these hearings for the last ten years is depicted in Table 26 and Graph 3.

Table 26  
Revocation Hearings and  
Reparoling Rates, 1980-1989

Year	Sentence Type	Number Hearings	Number Reparoled	Number Re-incarcerated	Reparoling Rate %
1980	State	414	100	314	24%
	County	179	28	151	16%
1981	State	387	86	301	22%
	County	237	38	199	16%
1982	State	383	96	287	25%
	County	174	19	155	11%
1983	State	450	142	308	32%
	County	193	44	149	23%
1984	State	563	161	402	29%
	County	199	50	149	25%
1985	State	655	188	467	29%
	County	278	46	232	17%
1986	State	856	327	529	38%
	County	246	40	206	16%
1987	State	1,021	325	696	32%
	County	283	36	247	13%
1988	State	1,233	468	765	38%
	County	151	37	114	25%
1989	State	1,247	581	666	47%
	County	132	19	113	14%



# Revocation Hearings Held Revocations Affirmed 1980 through 1989



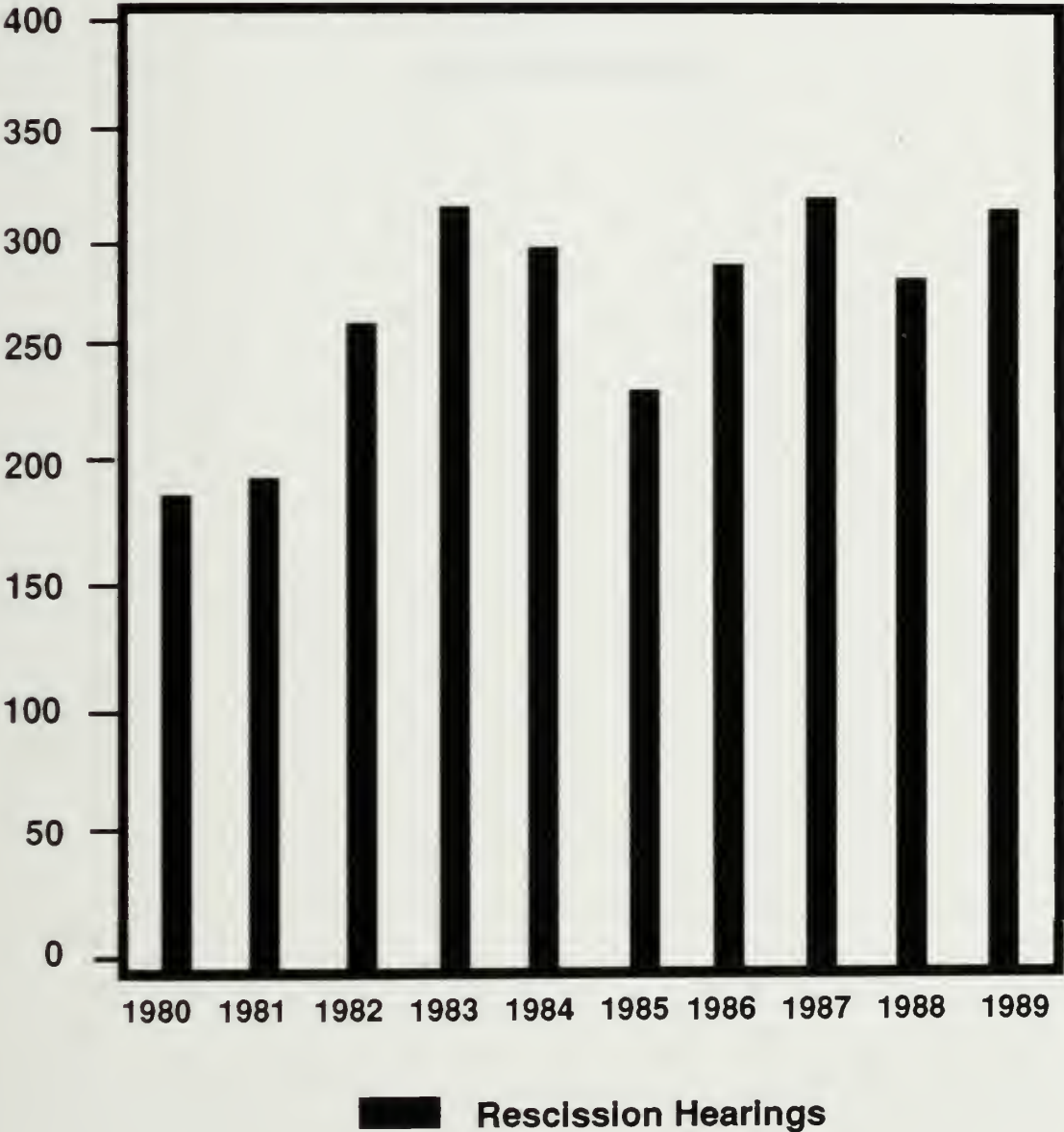
# **RESCISSION HEARINGS, 1980-1989**

In 1989, the Parole Board held 310 rescission hearings. As a result of these hearings 151 inmates had previously assigned release dates withdrawn and 159 inmates had their release dates adjusted. These rescission hearings accounted for 3% of all the hearings held during 1989 and represent an increase of 16% above the 268 held in 1988 and an 81% increase above the 171 rescission hearings held in 1980. Table 27 and Graph 4 depict the number of rescission hearings held and the results of these hearings over the last ten years.

**Table 27  
Rescission Hearings, 1980-1989**

<b>Year</b>	<b>Sentence Type</b>	<b>Number Hearings</b>	<b>Granted New Release Dates</b>	<b>Percent Granted New Release Dates</b>
1980	State	119	63	53%
	County	52	22	42%
1981	State	128	52	41%
	County	61	26	43%
1982	State	173	90	52%
	County	91	39	43%
1983	State	235	121	52%
	County	82	44	54%
1984	State	211	106	50%
	County	87	53	61%
1985	State	159	80	50%
	County	77	42	55%
1986	State	188	107	57%
	County	99	50	51%
1987	State	236	149	63%
	County	82	41	50%
1988	State	209	135	65%
	County	59	20	34%
1989	State	228	139	61%
	County	82	20	24%

# Rescission Hearings Held 1980 through 1989





**PART VI.**  
**FIELD SERVICES**



# FIELD SERVICES 1989 STATISTICAL REPORT

During 1989, the average regional parole officer caseload ranged from a low of 68 in Region 2 to a high of 85 in Region 4. The average caseload per parole officer was 81 with a monthly average of 4,550 parolees under supervision. Overall, a total of 9,457 parolees were supervised by the Field Services Unit during 1989 and a total of 4,769 parolees had their cases closed out because they were either discharged after completing their parole term, returned to custody or because of death. This information is depicted in Table 28.

**Table 28**  
**Average Caseload by**  
**Parole Officer and Regional Office, 1989 <sup>1</sup>**

Region	Regional Office Location	Total Office Caseload	Number of P.O.'s per Office	Average P.O. Caseload
Region 1	Dorchester	614	8	74
Region 2	Roxbury	521	7	68
Region 3	Somerville	526	6	73
Region 4	Worcester	1007	11	85
Region 5	Springfield	529	7	73
Region 6	Lowell	551	7	80
Region 7	Brockton	460	6	73
Region 8	New Bedford	430	5	79
MassCAPP	Boston	34	1	38
Intensive	Central	16	2	14 <sup>2</sup>
<b>Total</b>		<b>4688</b>	<b>60</b>	<b>81 <sup>3</sup></b>
<b>Total Annual Caseload, 1989: 9,457</b>				
<b>Cases Closed in 1989: 4,769</b>				

<sup>1</sup> Cases counted here include active cases only except for Intensive Parole. (See note #2 below.)

<sup>2</sup> Includes warrant cases as per procedures in the Intensive Parole Policies and Procedures Manual.

<sup>3</sup> Intensive Parole Supervision (IPS) and MassCAPP (MC) Units were not used to compute this average since these are special population programs designed to have reduced caseloads.

# REGIONAL PAROLEE CASELOAD BY MONTH, 1989

During 1989, the average monthly caseload for the Field Services Unit was 4,550, ranging from a low of 4,127 in April to a high of 4,777 in September. At the year's end 4,688 parolees were actively being supervised by the Parole Board. Table 25 depicts the total parolee caseload in each region by month for 1989.

Table 25  
Regional Parolee Caseload  
by Month, 1989

Region	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Reg 1	540	670	684	575	562	573	570	588	601	598	623	614
Reg 2	481	468	472	465	452	469	483	476	480	483	507	521
Reg 3	468	451	455	380	395	413	420	431	422	399	499	526
Reg 4	831	1048	996	939	904	1042	1134	1206	1262	1219	970	1007
Reg 5	515	595	561	477	529	518	492	496	479	473	517	529
Reg 6	575	581	573	459	574	509	572	583	636	643	549	551
Reg 7	489	468	479	399	425	438	421	428	423	420	459	460
Reg 8	367	369	378	367	369	400	409	414	421	416	424	430
MC	41	39	38	37	37	38	46	42	35	37	33	34
IPS	40	39	38	29	27	30	27	20	18	19	19	16
<b>Total</b>	<b>4347</b>	<b>4728</b>	<b>4674</b>	<b>4127</b>	<b>4274</b>	<b>4430</b>	<b>4574</b>	<b>4684</b>	<b>4777</b>	<b>4707</b>	<b>4600</b>	<b>4688</b>

Table 26 provides a breakdown of the regional caseloads as percentages of the total active caseload. As shown, Region 4 (Worcester) carried the highest proportion of cases in 1989.

**Table 26**  
**Regional Caseload as Percentages**  
**of the Total Active Caseload, 1989**

Region	Regional Office Location	Percent of Total Caseload
Region 1	Dorchester	13%
Region 2	Roxbury	11%
Region 3	Somerville	10%
Region 4	Worcester	20%
Region 5	Springfield	12%
Region 6	Lowell	13%
Region 7	Brockton	10%
Region 8	New Bedford	9%
MassCAPP	Boston	1%
Intensive	Central	1%
<b>Total</b>		<b>100%</b>

Parole Officers use a Risk/Needs Assessment form to determine levels of supervision for parolees. Table 27 shows the proportional distribution of the supervision levels of parolees by region at the end of 1989.

**Table 27**  
**Proportional Distribution of**  
**the Supervision Levels of**  
**Parolees by Region, 1989**

Region	Maximum Long Term	Maximum Short Term	Moder- ate	Min- imum	Adminis- trative	Not Classified
Region 1	50%	1%	18%	27%	1%	3%
Region 2	52%	8%	21%	17%	2%	0%
Region 3	40%	10%	22%	21%	5%	2%
Region 4	46%	9%	18%	22%	5%	0%
Region 5	50%	11%	16%	19%	4%	0%
Region 6	26%	11%	17%	22%	3%	21%
Region 7	43%	14%	17%	21%	5%	0%
Region 8	45%	14%	17%	20%	4%	0%
MassCAPP	82%	9%	3%	6%	0%	0%
<b>Total</b>	<b>44%</b>	<b>9%</b>	<b>18%</b>	<b>21%</b>	<b>4%</b>	<b>4%</b>
<b>Intensive Parole: Phase I: 6% Phase II: 75% Phase III: 19%</b>						

## WARRANT CASES, 1989

In addition to the active caseload, the Field Services Unit also carries a warrant caseload. A parole warrant is an authorization to law enforcement officials to arrest and return a parolee to custody and is sufficient authority to a master or keeper of a correctional facility to maintain custody pending completion of the revocation process. Table 28 provides a breakdown of the warrant caseload at the end of 1989.

**Table 28**  
**Warrant Caseload by Region**  
**End of the Year, 1989**

=====			
Warrant Caseload			
=====			
Region	In Custody	Outstanding	Total
=====			
Region 1	33	59	92
Region 2	26	90	116
Region 3	45	22	67
Region 4	62	91	153
Region 5	45	53	98
Region 6	15	42	57
Region 7	52	41	93
Region 8	46	44	90
MassCAPP	6	5	11
Intensive	1	5	6
=====			
<b>Total</b>	<b>331</b>	<b>452</b>	<b>783</b>
=====			

## DEMOGRAPHICS, 1989

Table 29 provides a demographic breakdown of the active parolee caseload at the end of 1989. As the table shows, the majority of parolees were male (94%) and white (65%).

**Table 29**  
**Demographic Breakdown:**  
**Gender and Race, 1989 Active Caseload**

=====			
Gender	Percent %	Race	Percent %
=====			
Male	94%	White	65.0%
Female	6%	Black	21.0%
=====		Hispanic	13.0%
<b>Total</b>	<b>100%</b>	Native American	0.3%
		Asian	0.3%
		Cape Verdian	0.4%
		=====	
		<b>Total</b>	<b>100%</b>
=====			





**PART VII.**  
**TRENDS IN FIELD SERVICES CASELOADS**  
**OVER THE LAST TEN YEARS**  
**1980 - 1989**

## TRENDS IN FIELD SERVICES CASELOADS OVER THE LAST TEN YEARS, 1980-1989

### Introduction

Field Services caseloads have risen substantially over the last ten years as a result of the increase in commitments and parole related hearings mentioned previously in this report. This section provides the number of parolees under active supervision, total annual caseloads and average parole officer caseloads for the ten year period between 1980-1989.

Parolees under active supervision is the number of parolees being actively supervised in the community on the last day of each year. At the end of 1989, 4,688 parolees were under active supervision in the Commonwealth. These 4,688 parolees represent an increase of 8% over the 4,333 parolees under active supervision at the end of 1988 and an increase of 69% over the 2,766 parolees being actively supervised at the end of 1980. This information is depicted in Table 30 and Graph 5.

The total annual parolee caseload is the number of parolees who were actively supervised for all or some part of the year. In 1989, the total parolee caseload was 9,457 which represents an increase of 14% over the 8,321 total caseload of 1988 and an increase of 104% over the total parolee caseload of 4,639 in 1980. This information is depicted in Table 30 and Graph 6.

During the last ten years the average parole officer's caseload has ranged from a high of 81 parolees in 1984 and 1989 to a low of 48 parolees in 1981. The 1989 average of 81 is 6 parolees above the average caseload of 75 in 1988. This information is shown in Table 30 and Graph 7.

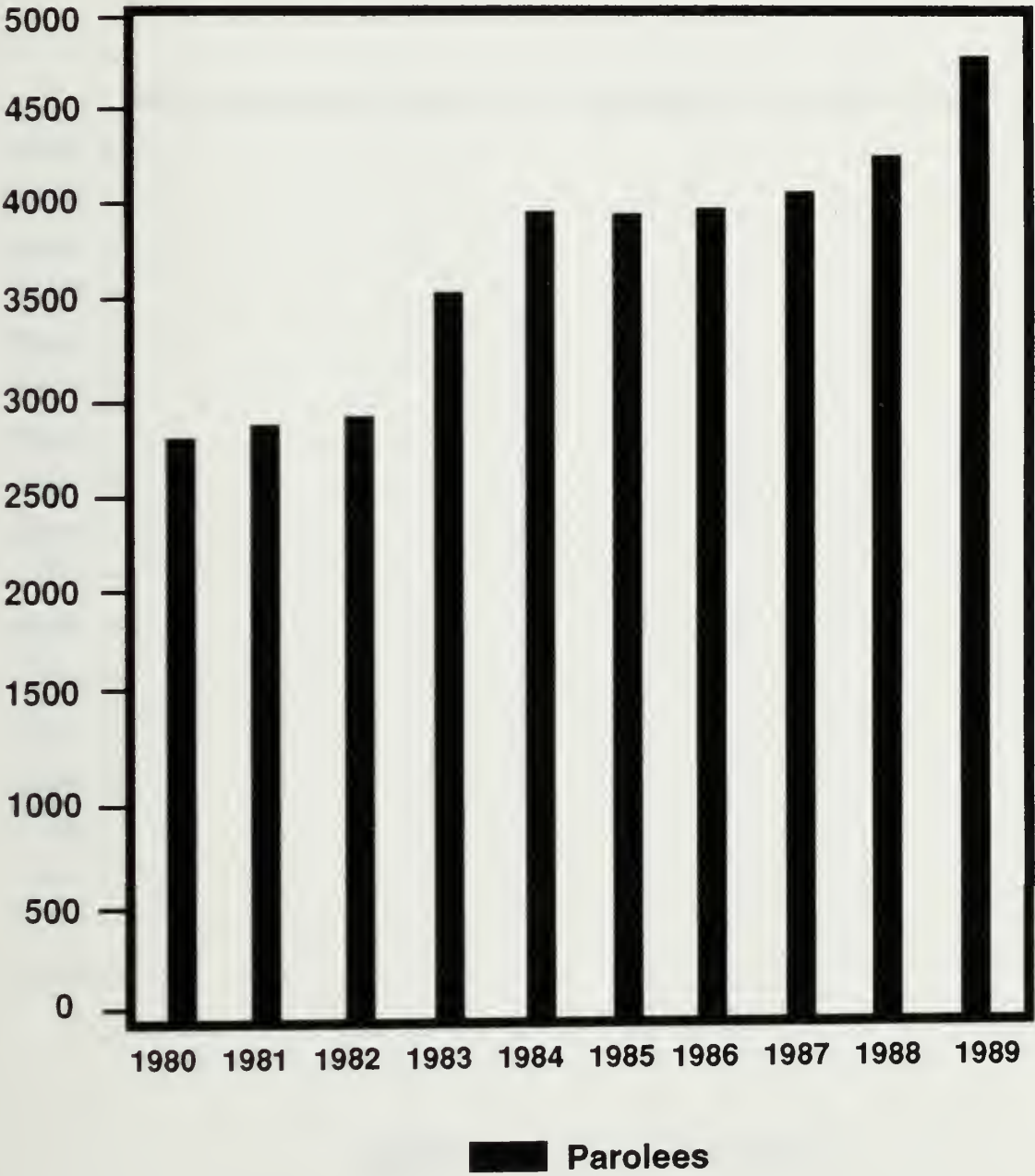
Table 30  
Field Services Parolee Caseloads, 1980 - 1989

	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989
<b>ACTIVE PAROLEE CASELOADS</b>										
Field Supervision.....	2688	2752	2791	3427	3807	3771	3948	3941	4250	4627
Intensive Parole.....	-	-	-	-	-	-	-	34	43	34
MassCAPP/Pre-Release/Other.	78	106	81	92	65	48	50	46	40	27
Total.....	<b>2766</b>	<b>2858</b>	<b>2872</b>	<b>3519</b>	<b>3872</b>	<b>3819</b>	<b>3998</b>	<b>4021</b>	<b>4333</b>	<b>4688</b>
<b>PERCENT CHANGE IN ACTIVE PAROLEE CASELOAD</b>										
Annual Change.....	NA	3%	0%	23%	10%	-1%	5%	1%	8%	8%
Change from 1980.....	NA	3%	4%	27%	40%	38%	45%	45%	57%	69%
<b>PAROLEES FROM OTHER STATES</b>										
SUPERVISED IN MASSACHUSETTS:	NA	186	197	223	253	247	267	261	270	323
<b>WARRANT CASES:</b>										
	1095	1104	1117	1149	1175	1256	1080	1113	1367	783
<b>TOTAL ANNUAL CASELOAD.....</b>										
	<b>4639</b>	<b>5409</b>	<b>6143</b>	<b>6973</b>	<b>7349</b>	<b>7254</b>	<b>7649</b>	<b>7908</b>	<b>8321</b>	<b>9457</b>
<b>AVERAGE PAROLE</b>										
OFFICER CASELOAD.....	50	<b>48</b>	55	73	81	79	72	72	75	<b>81</b>

Note: Data for Table 30 are based on December figures, with the exception of the Total Annual Caseload and the Average Parole Officer Caseload.



# Parolees Under Active Supervision 1980 through 1989

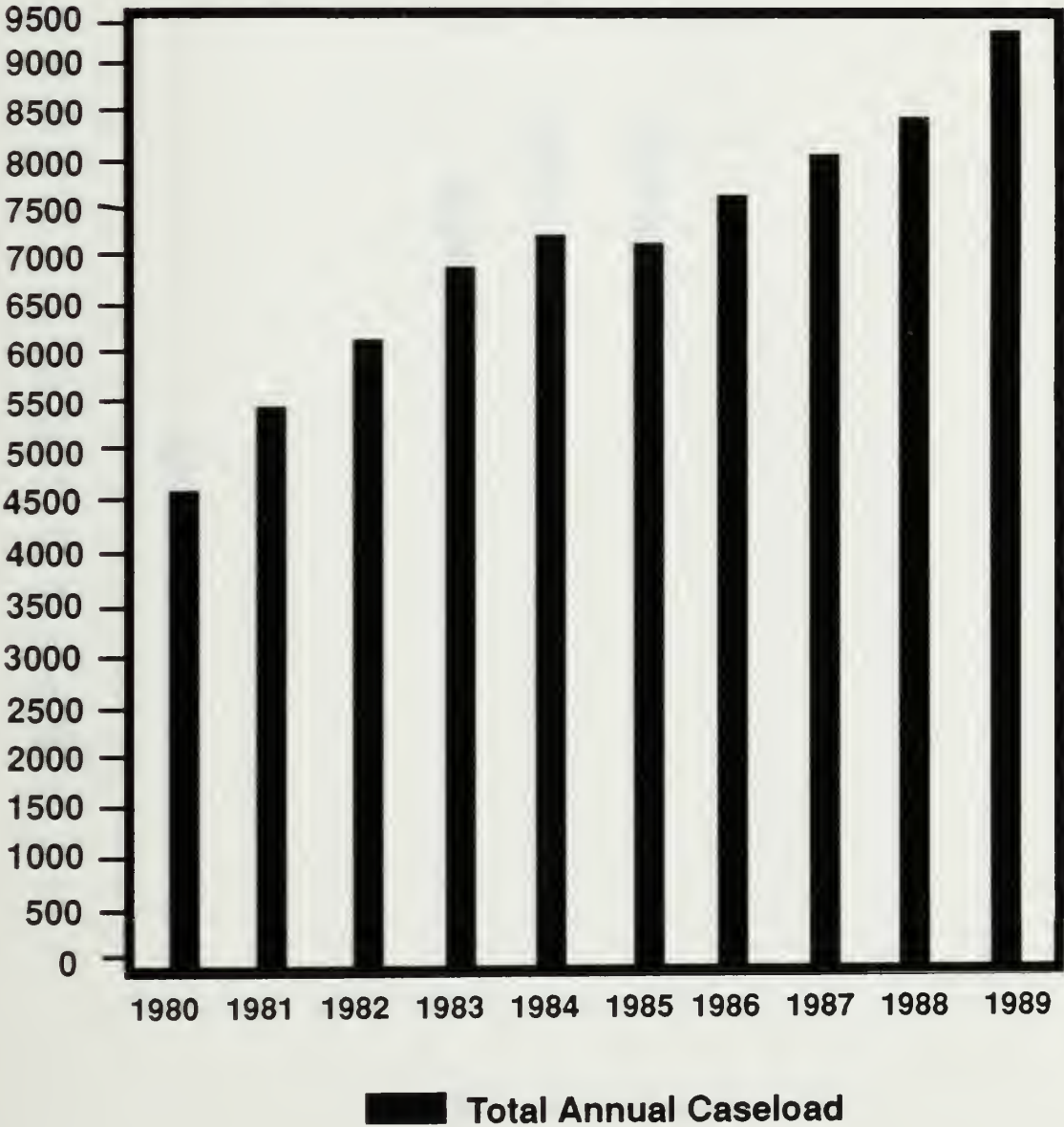




# THEORY OF THE EARTH AND ITS HISTORY

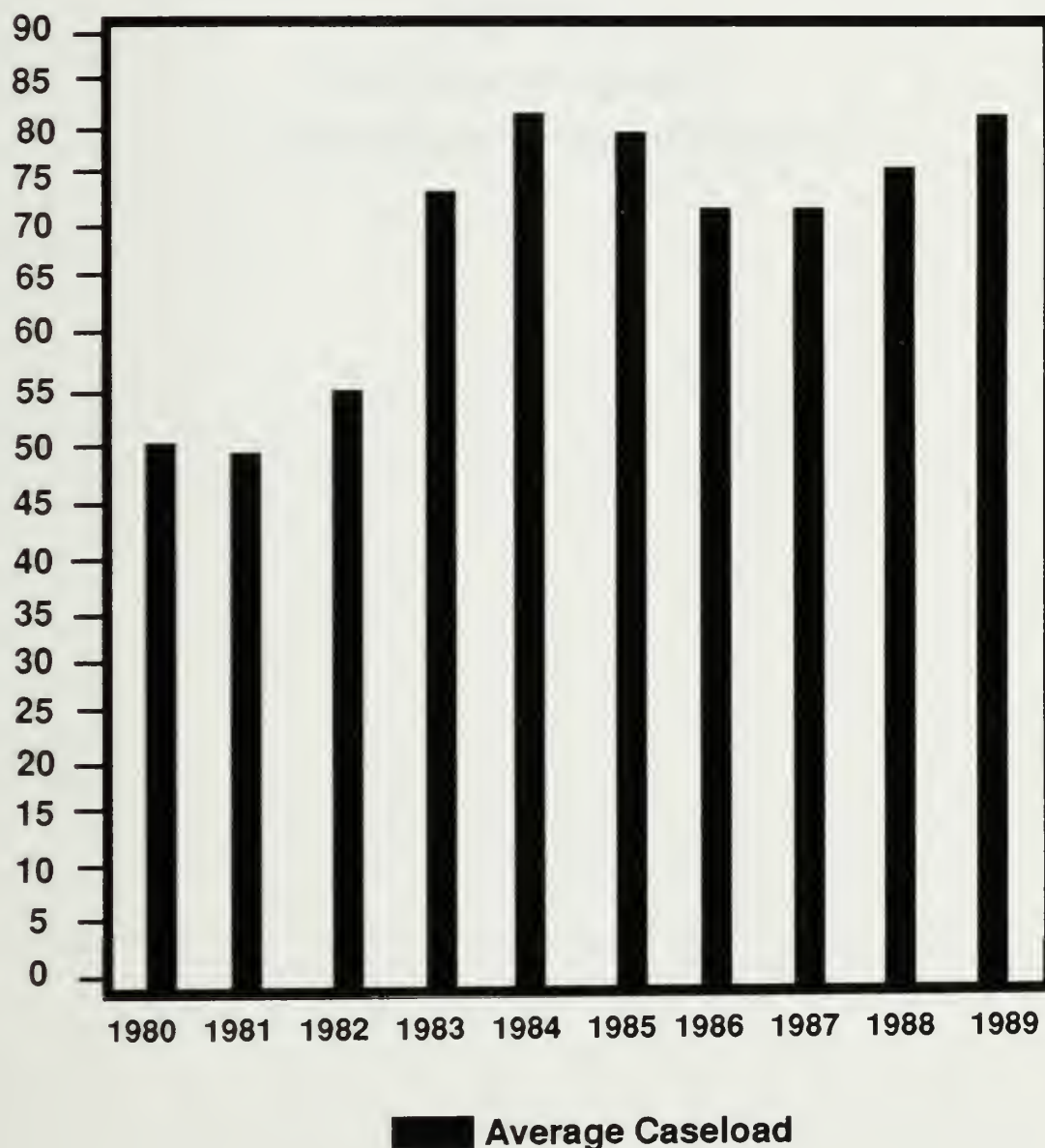


# Total Annual Parole Caseload 1980 through 1989





## Average Number of Active Cases Per Parole Officer 1980 through 1989



1. The first part of the paper is devoted to the study of the properties of the function  $f(x)$  defined by the equation
 
$$f(x) = \int_0^x \frac{1}{1+t^2} dt$$
 for  $x \in \mathbb{R}$ . It is shown that  $f(x)$  is an odd function and that  $f(x) \in C^1(\mathbb{R})$ . Moreover, it is proved that  $f(x)$  is a strictly increasing function and that  $f(x) \in C^2(\mathbb{R})$ .



Figure 1. The graph of the function  $f(x) = \arctan(x)$ .



**PART VIII.**  
**EXECUTIVE CLEMENCY:**  
**PARDONS AND COMMUTATIONS**

## EXECUTIVE CLEMENCY: PARDONS AND COMMUTATIONS

### Introduction

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In this role, the Board receives commutation and pardon petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two types of executive clemency with the advice and consent of the Executive Council.

### COMMUTATIONS

Commutations, a shortening of the period of punishment, are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1989, there were no commutations granted. During the ten year period of 1980-1989, the Board of Pardons made favorable recommendations in 20 or five percent of the 433 commutation petitions they received. During this same time 20 commutations were granted by the Governor (See note below). Table 31 depicts information regarding commutations during the years 1980-1989.

Table 31  
Commutations, 1980-1989

	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989
Petitions Received	32	37	47	70	49	51	38	49	28	32
Petitions Favorable	2	2	1	4	3	2	0	1	2	3
Petitions Granted	6	2	3	3	0	2	1	3	0	0

**Note:** The reason that there may be more commutations granted by the Governor than are given favorable recommendations by the Advisory Board of Pardons in a given year is because of carry-overs from a previous year. The Governor also reserves the right to grant a petition for commutation even if it receives an unfavorable recommendation from the Board. This happened once in 1982.

## PARDONS

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1989, 62 pardon hearings were held and 19 pardons were granted. This information and data involving pardons since 1981 is depicted in Table 32.

Table 32  
Pardons, 1981-1989

	1981	1982	1983	1984	1985	1986	1987	1988	1989
Hearings Granted	110	134	121	101	109	100	125	68	62
Pardons Granted	46	65	49	60	63	20	40	9	19



MASSACHUSETTS  
PAROLE BOARD

INSTITUTIONAL SERVICES	FIELD SERVICES
PARDONS AND COMMUTATIONS	VICTIMS SERVICE

1990

Annual  
Statistical Report



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All graphic illustrations were produced by Debbie Morrow.

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## SUMMARY

In 1990, the Massachusetts Parole Board voted on 11,076 parole related hearings for inmates serving state and county sentences throughout the Commonwealth. Following are some of the major highlights of the Parole Board's actions during the year.

### State Hearings

The total number of release, revocation and rescission hearings held for inmates serving state sentences decreased by 2% from 4,305 in 1989 to 4,227 in 1990.

The number of release hearings held for inmates serving state sentences decreased by less than 1% from 2,830 in 1989 to 2,821 in 1990.

The paroling rate for inmates serving state sentences increased from 66% in 1989 to 70% in 1990.

The number of state inmates granted release dates increased by 94 from 1,869 in 1989 to 1,963 in 1990. **One hundred eighteen (6%)** of these inmates were paroled to custody.

The number of revocation hearings held for state parolees decreased by 2% from 1,247 in 1989 to 1,225 in 1990. The reparing rate for state parole violators also decreased from 47% in 1989 to 46% in 1990.

The number of rescission hearings held for inmates serving state sentences decreased by 21% from 228 in 1989 to 181 in 1990.

### County Hearings

The total number of release, revocation and rescission hearings held for inmates serving county sentences increased by 8% from 6,359 in 1989 to 6,849 in 1990.

#### **Inmates Serving County Sentences of More Than One Year**

The number of release hearings held for inmates serving county sentences of more than one year increased by 10% from 1,122 in 1989 to 1,231 in 1990.

The paroling rate for inmates serving county sentences of more than one year increased from 56% during 1989 to 61% during 1990.

The number of inmates granted release dates from county sentences of more than one year increased by 18% from 631 during 1989 to 746 during 1990. **Thirty-five (5%)** of these inmates were paroled to custody.

**Inmates Serving County  
Sentences of One Year or Less**

The number of release hearings held for inmates serving county sentences of one year or less increased by 7% from 5,023 in 1989 to 5,376 in 1990.

The paroling rate for inmates serving county sentences of one year or less increased from 52% during 1989 to 57% during 1990.

The number of inmates granted release dates from county sentences of one year or less increased by 17% from 2,624 during 1989 to 3,065 during 1990. **Fifty-one (2%)** of these inmates were paroled to custody.

**Revocation and Rescission Hearings  
for Inmates Serving County Sentences**

The number of revocation hearings held for county parolees increased by 27% from 132 during 1989 to 167 during 1990.

The number of rescission hearings held for inmates serving county sentences decreased by 9% from 82 in 1989 to 75 in 1990.

**Combined Totals for State and County Parole Hearings**

The grand total of institutional hearings held by the Parole Board increased by 4% from a combined total of 10,664 hearings in 1989 to 11,076 in 1990.

The number of release hearings held at all state and county institutions increased by 5% from 8,975 in 1989 to 9,428 in 1990.

The overall paroling rate for state and county inmates increased from 57% in 1989 to 61% in 1990.

The overall number of inmates granted release dates from Massachusetts correctional facilities increased by 13% from 5,124 in 1989 to 5,774 in 1990. **Two hundred-four (4%)** of these inmates were paroled to custody.

The combined total of revocation hearings held at state and county facilities increased by less than 1% from 1,379 in 1989 to 1,392 in 1990. The overall reparing rate decreased by 1% from 44% in 1989 to 43% in 1990.

The combined number of rescission hearings held for state and county inmates decreased by 17% from 310 in 1989 to 256 in 1990.

### Field Services

The average parole officer's caseload for 1990 was 72 parolees. The average monthly caseload for the entire Field Services Unit was 4,686 during 1990. At the close of the year Field Services was supervising 4,720 parolees. A total of 10,462 parolees were supervised for some portion of 1990 with a total of 5,742 parolees having their cases closed during the year.

The Field Services caseload during 1990 was 94% male and 6% female. In addition, the racial/ethnic breakdown was 60% white, 24% black, 15% hispanic, and 1% other.

The supervision level distribution for the Field Services caseload at the end of 1990 was as follows: 49% maximum (long term), 9% maximum (short term), 18% moderate, 20% minimum, 3% administrative and 1% intensive.

### Executive Clemency

During 1990, the Advisory Board of Pardons received 37 commutation petitions, held 9 commutation hearings and made 1 favorable recommendation to the Governor. There were no commutations granted in 1990.

Additionally, the Board received 66 pardon petitions and held 57 pardon hearings. Twenty-eight pardons were granted during 1990.

### Victims Service

During 1990, the Victims Service Unit received 1,369 new clients and provided 5,718 varied services to victims, witnesses and victims' families who have been certified to receive information regarding offenders by the Criminal History Systems Board.





## INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with Mass. Gen. L. ch. 127, s. 128 (as amended by 1980 Mass. Laws ch. 155, s. 1).

In Massachusetts, parole is the procedure whereby certain prisoners are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are: to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits; and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board Members conduct release hearings for all inmates serving state sentences in panels of three to determine their parole suitability. Hearing Examiners conduct release hearings for all inmates sentenced to county sentences and make recommendations to the Parole Board who then cast the final vote.

The Field Services Unit is responsible for monitoring and supervising parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Unit provides supervision to parolees in nine regional districts. In addition, the unit also has a program, MassCAPP, which handles a limited caseload of developmentally disabled parolees, as well as an Intensive Parole Supervision Program (IPS) which handles a limited caseload of high risk parolees. The total number of caseload carrying personnel in the Field Services Unit for 1990 was 69, which includes 65 regular field parole officers, 2 intensive parole officers and 2 MassCAPP parole officers.

This 1990 Annual Statistical Report is divided into nine parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1990,



as well as a historical account of the Parole Board's activities over the last ten years. The report also includes a breakdown of the Field Services Unit's parolee caseloads during 1990 and during the last ten years. Information regarding the Parole Board's activity as the Advisory Board of Pardons and data depicting the Board's Victims Service Unit also appear in this report.

Part I presents a summary of information regarding hearings held during 1990 by Parole Board Members for inmates serving state prison sentences. Part II presents a summary of the results of all the hearings held during 1990 by Hearing Examiners for inmates serving county sentences. Part III presents the combined results of hearings held during 1990 for both state and county inmates. Part III also includes a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons. In addition, Part III presents information regarding inmates who were paroled to custody during 1990.

Part IV depicts the number and type of decisions voted on by Parole Board Members at the Parole Board's central office during 1990 (office votes). Part V provides a historical account of parole related hearings held by the Parole Board over the last ten years (1981-1990).

Part VI presents the Field Services Unit's caseload statistics for 1990 and Part VII provides a historical account of the Field Services Unit's caseload statistics over the last ten years (1981-1990). Part VIII presents information on executive clemency, including data on commutations and pardons from 1981 to 1990. Part IX provides information regarding the activity of the Board's Victims Service Unit.

**PART I.**  
**PAROLE BOARD HEARINGS**  
**FOR STATE INMATES**

# RELEASE HEARINGS FOR STATE INMATES, 1990

In 1990, the Massachusetts Parole Board conducted 2,821 release hearings for inmates serving state sentences. As a result of these hearings, 1,963 inmates were either paroled and placed under the supervision of field parole officers in nine regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2,821 release hearings held, 2,030 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to MCI-Cedar Junction, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder.

During 1990, the Parole Board conducted 2,025 regular order hearings and 5 early consideration hearings. In addition to first hearings, the Board also held 613 annual review hearings, 125 postponement hearings, 44 reconsideration hearings, 2 hearings to resolve action pending and 7 third year review hearings. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents the results of release hearings for state inmates and the paroling rate associated with each type of hearing.

Table 1  
Release Hearings for State Inmates:  
Paroling Rate by Type of Hearing, 1990

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %*
Regular Order.....	2025	1503	401	121	74%
Annual Review.....	613	338	234	41	55%
Postponement.....	125	86	26	13	69%
Reconsideration....	44	35	8	1	80%
Early Consideration.....	5	0	0	5	0%
Resolve Action Pending.....	2	1	1	0	50%
Third Year Review..	7	0	7	0	0%
<b>Total</b>	<b>2821</b>	<b>1963</b>	<b>677</b>	<b>181</b>	<b>70%</b>

\* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

**Note:** Other decisions include action pending, no action, refer to full Board, postponed and open reserve.

Table 2 depicts the results of release hearings by the institution where state inmates were being held at the time of their hearing. A breakdown of 1990 release hearing results at the state's pre-release centers appears on the following page.

**Table 2**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Current Institution, 1990**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Bay State	65	52	9	4	80%
Bridgewater Drug	22	16	6	0	73%
Bridgewater SH	20	2	15	3	10%
Bridgewater SDP	21	0	21	0	0%
Cedar Junction	184	80	93	11	43%
Concord	193	113	54	26	59%
Framingham	169	128	31	10	76%
Gardner (NCCI)	206	131	61	14	64%
Lancaster	59	48	8	3	81%
Longwood	4	2	2	0	50%
Norfolk	229	121	85	23	53%
Northeastern CC	61	46	13	2	75%
Old Colony CC	167	97	57	13	58%
Plymouth	107	94	12	1	88%
Shattuck Hospital	2	1	1	0	50%
Shirley	155	128	22	5	83%
Southeastern CC	334	219	92	23	66%
Warwick	28	25	3	0	89%
County	146	124	16	6	85%
Pre-Release	649	536	76	37	83%
<b>Total</b>	<b>2821</b>	<b>1963</b>	<b>677</b>	<b>181</b>	<b>70%</b>

During 1990, the Parole Board conducted 649 release hearings at the various pre-release centers throughout the Commonwealth for inmates serving state sentences. Of these 649 hearings 536 resulted in decisions to parole, producing an 83% paroling rate at the pre-release centers during 1990. This represents a 1% increase over the 82% paroling rate at the pre-release centers during 1989. Table 3 depicts the results of release hearings held at the pre-release centers during 1990.

**Table 3**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Pre-Release Center, 1990**

Pre-Release Center	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PRC	113	88	14	11	78%
Brooke House	74	67	4	3	91%
Charlotte House	17	17	0	0	100%
Faith House	3	3	0	0	100%
Griffin House	6	5	1	0	83%
Hillside PRC	40	38	2	0	95%
Houston House	6	6	0	0	100%
Lancaster PRC	42	34	4	4	81%
McGrath House	32	29	2	1	91%
Meridian House	2	2	0	0	100%
Park Drive PRC	63	48	9	6	76%
Pondville PRC	52	37	12	3	71%
Shirley PRC	68	56	12	0	82%
S. Middlesex PRC	97	74	15	8	76%
Spectrum House	1	1	0	0	100%
Temporary Housing Project (THP)	27	25	1	1	93%
Warwick PRC	6	6	0	0	100%
<b>Total</b>	<b>649</b>	<b>536</b>	<b>76</b>	<b>37</b>	<b>83%</b>



During 1990, the Parole Board held an average of 235 release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of 272 held in June to a low of 202 in December. The monthly paroling rate ranged from a high of 80% in May to a low of 60% in the December. Table 4 presents the results of release hearings held for state inmates for each month of 1990.

**Table 4**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Month, 1990**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	233	149	61	23	64%
February	270	173	81	16	64%
March	214	149	55	10	70%
April	265	187	58	20	71%
May	241	193	37	11	80%
June	272	203	55	14	75%
July	216	150	48	18	69%
August	243	155	70	18	64%
September	224	170	42	12	76%
October	219	149	51	19	68%
November	222	164	48	10	74%
December	202	121	71	10	60%
<b>Total</b>	<b>2821</b>	<b>1963</b>	<b>677</b>	<b>181</b>	<b>70%</b>

Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1990. As might be expected, the lowest paroling rate was 36% at the maximum security institutions and the highest rate was 83% at the pre-release centers.

Table 5 also shows that almost half of the release hearings were held for state inmates incarcerated at medium security facilities, while about one quarter of the hearings were held for inmates currently residing in pre-release centers. The remaining release hearings were held for inmates serving their sentences at either maximum or minimum security facilities. In addition, 146 state inmates were serving their sentences in county institutions at the time of their release hearing.

**Table 5**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Level of Institutional Security, 1990**

<b>Security Level</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Maximum	225	82	129	14	36%
Medium	1322	826	387	109	62%
Minimum	479	395	69	15	82%
Pre-Release	649	536	76	37	83%
County	146	124	16	6	85%
<b>Total</b>	<b>2821</b>	<b>1963</b>	<b>677</b>	<b>181</b>	<b>70%</b>

# **REVOCATION HEARINGS FOR STATE PAROLEES, 1990**

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1990, the Parole Board held 1,225 or an average of 102 revocation hearings each month for state parolees. This represents a decrease of 2% below the 1,247 revocation hearings held in 1989. As a result of these hearings 569 state parole violators were granted a new release date producing an annual reparing rate of 46%. The number of revocation hearings held each month for state parolees ranged from a high of 124 in December to a low of 75 in August. Table 6 depicts the monthly results of the revocation hearings held for state parolees during 1990.

**Table 6  
Revocation Hearings for  
State Parolees by Month, 1990**

Month	Revocation Hearings Held	Granted Reparole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	107	51	48%	56	52%
February	94	41	44%	53	56%
March	96	50	52%	46	48%
April	96	38	40%	58	60%
May	109	56	51%	53	49%
June	108	58	54%	50	46%
July	100	49	49%	51	51%
August	75	45	60%	30	40%
September	102	42	41%	60	59%
October	118	51	43%	67	57%
November	96	47	49%	49	51%
December	124	41	33%	83	67%
<b>Total</b>	<b>1225</b>	<b>569</b>	<b>46%</b>	<b>656</b>	<b>54%</b>

Table 7 provides the results of revocation hearings for state parolees by the institution where the hearings were held. As the table shows, the vast majority of revocation hearings for state cases were held at MCI-Concord.

**Table 7**  
**Revocation Hearings for**  
**State Parolees by Institution, 1990**

Institution	Revocation Hearings Held	Granted		Number	
		Reparole N	Date (%)	Re-incarcerated N	(%)
Bay State CC	5	4	80%	1	20%
Boston CC	112	49	44%	63	56%
Bridgewater Drug TC	64	37	58%	27	42%
Bridgewater SDP	2	0	0%	2	100%
Bridgewater SH	1	0	0%	1	100%
Cedar Junction	28	7	25%	21	75%
Concord	611	299	49%	312	51%
Framingham	68	24	35%	44	65%
Gardner (NCCI)	75	34	45%	41	55%
Lancaster	2	0	0%	2	100%
Norfolk	78	37	47%	41	53%
Northeastern CC	6	4	67%	2	33%
Old Colony CC	45	21	47%	24	53%
Plymouth	5	0	0%	5	100%
Shattuck Hospital	1	1	100%	0	0%
Shirley	6	3	50%	3	50%
Southeastern CC	83	43	52%	40	48%
Warwick	3	1	33%	2	67%
County	27	5	19%	22	81%
Pre-Release	3	0	0%	3	100%
<b>Total</b>	<b>1225</b>	<b>569</b>	<b>46%</b>	<b>656</b>	<b>54%</b>



# RESCISSION HEARINGS FOR STATE INMATES, 1990

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1990, the Parole Board held 181 or an average of 15 rescission hearings each month for state inmates. This represents a decrease of 21% below the 228 rescission hearings held during 1989. The largest number of rescission hearings, 31, was held during April, while the smallest number, 6, was held during the month of July. Table 8 depicts the results of rescission hearings by month for state inmates during 1990.

**Table 8**  
**Rescission Hearings for**  
**State Inmates by Month, 1990**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	17	6	35%	11	65%
February	19	8	42%	11	58%
March	10	8	80%	2	20%
April	31	20	65%	11	35%
May	19	15	79%	4	21%
June	14	6	43%	8	57%
July	6	2	33%	4	67%
August	18	10	56%	8	44%
September	10	6	60%	4	40%
October	15	10	67%	5	33%
November	10	6	60%	4	40%
December	12	3	25%	9	75%
<b>Total</b>	<b>181</b>	<b>100</b>	<b>55%</b>	<b>81</b>	<b>45%</b>



Table 9 shows the results of rescission hearings for state inmates by the institution where the hearings were held during 1990.

**Table 9**  
**Rescission Hearings for**  
**State Inmates by Institution, 1990**

<b>Institution</b>	<b>Rescission Hearings Held</b>	<b>Granted New Release Date</b>		<b>No New Release Date Assigned</b>	
		<b>N</b>	<b>(%)</b>	<b>N</b>	<b>(%)</b>
Bridgewater Drug	6	5	83%	1	17%
Brooke House	3	3	100%	0	0%
Cedar Junction	29	18	62%	11	38%
Concord	50	23	46%	27	54%
Framingham	3	0	0%	3	100%
Gardner (NCCI)	16	10	63%	6	37%
Hillside PRC	1	1	100%	0	0%
Lancaster	1	0	0%	1	100%
Northeastern CC	2	2	100%	0	0%
Norfolk	21	10	48%	11	52%
Norfolk PRC	2	2	100%	0	0%
Old Colony CC	11	7	64%	4	36%
Plymouth	2	2	100%	0	0%
Southeastern CC	26	12	46%	14	54%
Temporary Housing Project (THP)	1	1	100%	0	0%
County	7	4	57%	3	43%
<b>Total</b>	<b>181</b>	<b>100</b>	<b>55%</b>	<b>81</b>	<b>45%</b>

**PART II.**  
**PAROLE BOARD HEARINGS**  
**FOR COUNTY INMATES**

# RELEASE HEARINGS FOR COUNTY INMATES, 1990

## Release Hearings for Inmates Serving County Sentences of More Than One Year

During 1990, Hearing Examiners from the Massachusetts Parole Board conducted 1,231 release hearings for inmates serving county sentences of more than one year. As a result of these hearings, 746 inmates were released to parole supervision or were paroled to custody. Of the 1,231 release hearings held, 1,198 were first hearings, those in which the inmate was seen by Hearing Examiners for the first time on their sentence. First hearings consist of regular order, early consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming consists of a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1990, there were 1,191 regular order hearings, 3 early consideration hearings and 4 MAP negotiation hearings held for inmates serving county sentences of more than one year. In addition to first hearings, Hearing Examiners held 2 annual review hearings, 26 postponement hearings, 3 reconsideration hearings and 2 hearings to resolve action pending. Table 10 shows this information along with the paroling rate for each type of hearing for inmates serving county sentences of more than one year.

**Table 10**  
**Release Hearing Votes for Inmates Serving**  
**County Sentences of More than One Year:**  
**Paroling Rate by Type of Hearing, 1990**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	1191	718	414	59	60%
Early Consideration.....	3	3	0	0	100%
MAP Negotiation....	4	4	0	0	100%
Annual Review.....	2	1	1	0	50%
Postponement.....	26	18	8	0	69%
Reconsideration....	3	1	2	0	33%
Resolve Action Pending.....	2	1	1	0	50%
<b>Total</b>	<b>1231</b>	<b>746</b>	<b>426</b>	<b>59</b>	<b>61%</b>

Table 11 depicts the results of release hearings held in 1990 by institution for inmates serving county sentences of more than one year.

**Table 11**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Institution, 1990**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	28	13	13	2	46%
Billerica	280	179	93	8	64%
Braintree CAC	6	3	3	0	50%
Bridgewater Drug	22	16	3	3	73%
Bridgewater SH	7	1	6	0	14%
Dedham	48	29	17	2	60%
Deer Island	180	102	59	19	57%
Eastern Mass CAC	31	23	7	1	74%
Edgartown	7	3	2	2	43%
Framingham	55	38	12	5	69%
Greenfield	15	4	9	2	27%
Lawrence	31	13	17	1	42%
Lawrence CAC	64	40	24	0	63%
Longwood	11	8	3	0	73%
New Bedford	92	48	44	0	52%
Northampton	45	24	18	3	53%
Old Colony CC	2	1	1	0	50%
Pittsfield	35	21	14	0	60%
Plymouth	101	75	22	4	74%
Salem	12	8	4	0	67%
Springfield	18	7	9	2	39%
Western Mass CAC	15	12	3	0	80%
Worcester	123	75	43	5	61%
Pre-Release	3	3	0	0	100%
<b>Total</b>	<b>1231</b>	<b>746</b>	<b>426</b>	<b>59</b>	<b>61%</b>

During 1990, Hearing Examiners held an average of 103 release hearings each month for inmates serving county sentences of more than one year. The number of hearings held ranged from a high of 138 in the month of May, to a low of 82 in the month of December. The paroling rate was highest (79%) during the month of May, and was lowest during the month of December (34%). Table 12 depicts the number of release hearings and the paroling rate by month for inmates serving county sentences of more than one year during 1990.

**Table 12**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Month, 1990**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	103	59	40	4	57%
February	87	43	40	4	49%
March	97	49	43	5	51%
April	93	53	35	5	57%
May	138	109	22	7	79%
June	105	73	28	4	70%
July	106	73	29	4	69%
August	98	63	31	4	64%
September	90	60	27	3	67%
October	118	67	42	9	57%
November	114	69	38	7	61%
December	82	28	51	3	34%
<b>Total</b>	<b>1231</b>	<b>746</b>	<b>426</b>	<b>59</b>	<b>61%</b>



**Release Hearings for Inmates Serving  
County Sentences of One Year or Less**

During 1990, Hearing Examiners conducted 5,376 release hearings for inmates serving county sentences of one year or less. As a result of these hearings, 3,065 county inmates were released to parole supervision or were paroled to custody. Of the 5,376 release hearings held there were 5,336 regular order hearings, 2 reconsideration hearings and 38 postponement hearings. Table 13 depicts this information along with the paroling rate for each type of hearing.

**Table 13**  
**Release Hearing Votes for Inmates Serving**  
**County Sentences of One Year or Less:**  
**Paroling Rate by Type of Hearing, 1990**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	5336	3037	2106	193	57%
Reconsideration...	2	0	2	0	0%
Postponement.....	38	28	10	0	74%
<b>Total</b>	<b>5376</b>	<b>3065</b>	<b>2118</b>	<b>193</b>	<b>57%</b>

Table 14, on the following page, depicts the results of release hearings held in 1990 by institution for inmates serving county sentences of one year or less.

**Table 14**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Institution, 1990**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	164	87	73	4	53%
Billerica	905	559	311	35	62%
Boston CC	5	1	4	0	20%
Braintree CAC	127	76	50	1	60%
Bridgewater Drug	23	17	6	0	74%
Bridgewater SH	8	1	7	0	13%
Dedham	252	152	95	5	60%
Deer Island	613	309	265	39	50%
Eastern Mass CAC	137	76	59	2	55%
Edgartown	12	8	4	0	67%
Greenfield	51	23	27	1	45%
Framingham	236	148	73	15	63%
Lawrence	103	48	44	11	47%
Lawrence CAC	496	284	194	18	57%
Longwood	201	106	84	11	53%
New Bedford	229	132	96	1	58%
Northampton	98	47	48	3	48%
Pittsfield	167	100	66	1	60%
Plymouth	351	204	131	16	58%
Plymouth (MCI)	1	1	0	0	100%
Salem	50	25	22	3	50%
Springfield	214	121	87	6	57%
Western Mass CAC	229	153	76	0	67%
Worcester	698	383	294	21	55%
Pre-Release	6	4	2	0	67%
<b>Total</b>	<b>5376</b>	<b>3065</b>	<b>2118</b>	<b>193</b>	<b>57%</b>

During 1990, Hearing Examiners held an average of 448 release hearings each month for inmates serving county sentences of one year or less. The number of hearings held ranged from a high of 606 in the month of May, to a low of 356 in the month of December. The paroling rate was highest (71%) during the month of May and was lowest during the month of December (40%). Table 15 depicts the number of release hearings and the paroling rate by month during 1990 for inmates serving county sentences of one year or less.

**Table 15**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Month, 1990**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	481	245	214	22	51%
February	400	221	178	1	55%
March	466	262	172	32	56%
April	434	240	166	28	55%
May	606	432	144	30	71%
June	489	316	159	14	65%
July	469	286	175	8	61%
August	427	249	154	24	58%
September	434	239	186	9	55%
October	431	240	182	9	56%
November	383	192	183	8	50%
December	356	143	205	8	40%
<b>Total</b>	<b>5376</b>	<b>3065</b>	<b>2118</b>	<b>193</b>	<b>57%</b>

# **REVOCATION HEARINGS FOR COUNTY PAROLEES, 1990**

In 1990, the Parole Board conducted 167 revocation hearings for county parolees. As a result of these hearings, 24 parolees were granted a new release date, producing a reparing rate of 14% for county parole violators in 1990. Table 16 depicts the results of revocation hearings by institution for county parolees.

**Table 16  
Revocation Hearings for  
County Parolees by Institution, 1990**

Institution	Revocation	Granted		Number	
	Hearings Held	Reparole N	Date (%)	Re-incarcerated N	(%)
Barnstable	6	0	0%	6	100%
Billerica	9	3	33%	6	67%
Braintree CAC	1	1	100%	0	0%
Dedham	5	1	20%	4	80%
Deer Island	27	1	3%	26	97%
Eastern Mass CAC	1	0	0%	1	100%
Framingham	20	5	25%	15	75%
Greenfield	2	1	50%	1	50%
Lawrence	5	0	0%	5	100%
Lawrence CAC	8	0	0%	8	100%
New Bedford	5	1	20%	4	80%
Northampton	18	3	17%	15	83%
Pittsfield	12	3	25%	9	75%
Plymouth	26	1	4%	25	96%
Salem	2	0	0%	2	100%
Springfield	3	1	33%	2	67%
Western Mass CAC	1	0	0%	1	100%
Worcester	16	3	19%	13	81%
<b>Total</b>	<b>167</b>	<b>24</b>	<b>14%</b>	<b>143</b>	<b>86%</b>

During 1990, the Parole Board held an average of 14 revocation hearings each month for county parolees. The number of revocation hearings ranged from a high of 22 held in the month of December to a low of 6 held in the months of July and September. The reparing rate for county parole violators ranged from a high of 43% in June to a low of 0% in the months of January, July and December when all county parole violators were reincarcerated. Table 17 depicts this information.

**Table 17**  
**Revocation Hearings for**  
**County Parolees by Month, 1990**

Month	Revocation	Granted		Number	
	Hearings	Reparole	Date	Re-incarcerated	
	Held	N	(%)	N	(%)
January	15	0	0%	15	100%
February	14	4	29%	10	71%
March	19	3	16%	16	84%
April	11	1	9%	10	91%
May	17	2	12%	15	88%
June	14	6	43%	8	57%
July	6	0	0%	6	100%
August	8	2	25%	6	75%
September	6	1	17%	5	83%
October	16	4	25%	12	75%
November	19	1	5%	18	95%
December	22	0	0%	22	100%
<b>Total</b>	<b>167</b>	<b>24</b>	<b>14%</b>	<b>143</b>	<b>86%</b>



# **RESCISSION HEARINGS FOR COUNTY INMATES, 1990**

In 1990, the Parole Board conducted 75 rescission hearings for inmates serving county sentences in Massachusetts. These 75 rescission hearings represent a decrease of 9% below the 82 rescission hearings held for county inmates during 1989. Table 18 depicts the results of rescission hearings by institution for inmates serving county sentences.

**Table 18  
Rescission Hearings for County  
Inmates by Institution, 1990**

<b>Institution</b>	<b>Rescission Hearings Held</b>	<b>Granted New Release Date</b>		<b>No New Release Date Assigned</b>	
		<b>N</b>	<b>(%)</b>	<b>N</b>	<b>(%)</b>
Barnstable	2	0	0%	2	100%
Billerica	8	2	25%	6	75%
Dedham	4	1	25%	3	75%
Deer Island	10	2	20%	8	80%
Framingham	7	4	57%	3	43%
Greenfield	3	0	0%	3	100%
Lawrence	2	2	100%	0	0%
Lawrence CAC	5	0	0%	5	100%
Longwood	1	1	100%	0	0%
Northampton	3	0	0%	3	100%
Pittsfield	4	1	25%	3	75%
Plymouth	8	2	25%	6	75%
Salem	1	0	0%	1	100%
Worcester	17	3	18%	14	82%
<b>Total</b>	<b>75</b>	<b>18</b>	<b>24%</b>	<b>57</b>	<b>76%</b>

In 1990, the Parole Board held 75 rescission hearings or an average of 6 rescission hearings each month for county inmates. The largest number of rescission hearings, 13, was held during August, while the smallest number, 3, was held during the months of January and February. Table 19 depicts the results of rescission hearings for county inmates by month during 1990.

**Table 19**  
**Rescission Hearings for**  
**County Inmates by Month, 1990**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	3	0	0%	3	100%
February	3	0	0%	3	100%
March	6	3	50%	3	50%
April	4	1	25%	3	75%
May	4	1	25%	3	75%
June	4	1	25%	3	75%
July	8	0	0%	8	100%
August	13	3	23%	10	77%
September	10	6	60%	4	40%
October	4	0	0%	4	100%
November	8	2	25%	6	75%
December	8	1	13%	7	87%
<b>Total</b>	<b>75</b>	<b>18</b>	<b>24%</b>	<b>57</b>	<b>76%</b>



**PART III.**  
**TOTAL PAROLE BOARD HEARINGS AT**  
**STATE AND COUNTY INSTITUTIONS**

**TOTAL RELEASE HEARINGS FOR  
STATE AND COUNTY INMATES, 1990**

During 1990, the Parole Board conducted 2,821 release hearings for inmates serving state sentences, 1,231 release hearings for inmates serving county sentences of more than one year and 5,376 release hearings for inmates serving county sentences of one year or less. As a result of these 9,428 hearings, 5,774 inmates were granted release dates or paroled to custody, representing an overall paroling rate of 61% for 1990. The following table presents this information.

**Table 20  
Release Hearings:  
Paroling Rate by Sentence Type, 1990**

Sentence Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2821	1963	677	181	70%
County (More than one year)	1231	746	426	59	61%
(One year or less)	5376	3065	2118	193	57%
<b>Total</b>	<b>9428</b>	<b>5774</b>	<b>3221</b>	<b>433</b>	<b>61%</b>

**TOTAL REVOCATION HEARINGS FOR  
STATE AND COUNTY PAROLEES, 1990**

In 1990, the Parole Board conducted a total of 1,392 final revocation hearings for state and county parolees. As a result of these hearings 593 parole violators were granted a new release date representing an overall reparing rate of 43% for 1990. Table 21 shows this information.

**Table 21  
Revocation Hearings:  
Decision by Sentence Type, 1990**

Sentence Type	Revocation Hearings Held	Granted Reparole Date N (%)	Number Re-incarcerated N (%)
State	1225	569 46%	656 54%
County	167	24 14%	143 86%
<b>Total</b>	<b>1392</b>	<b>593 43%</b>	<b>799 57%</b>



**TOTAL RESCISSION HEARINGS FOR  
STATE AND COUNTY INMATES, 1990**

In 1990, the Parole Board conducted a total of 256 rescission hearings for state and county inmates. As a result of these hearings, 118 inmates were granted new release dates. Table 22 depicts this information.

**Table 22  
Rescission Hearings:  
Decision by Sentence Type, 1990**

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	181	100	55%	81	45%
County	75	18	24%	57	76%
<b>Total</b>	<b>256</b>	<b>118</b>	<b>46%</b>	<b>138</b>	<b>54%</b>

INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1990

In addition to the 9,428 release hearings held at the various state and county facilities throughout the Commonwealth in 1990, 1,719 inmates waived their right to a release hearing and another 861 inmates were not seen at the time of their scheduled release hearing due to other reasons. The 1,719 inmates waiving their right to a hearing in 1990 represent an overall decrease of 1% below the 1,731 inmates who waived their right to a release hearing in 1989. The number of inmates who were not seen at the time of their scheduled release hearing increased by 61% from 536 in 1989 to 861 in 1990.

The number of hearings waived by county inmates increased by 1% from 1,339 in 1989 to 1,358 in 1990, while the number of hearings waived by state inmates decreased by 8% from 392 in 1989 to 361 in 1990.

Table 23, on the opposite page, depicts the number of inmates who waived their right to a release hearing and those who were not seen due to other reasons by the institution where they were being held at the time of their scheduled release hearing.

**Table 23**  
**Inmates Waiving Their**  
**Right to a Hearing or Not Seen:**  
**Number of Inmates by Institution, 1990**

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>State</b>					
Bay State CC	7	2	Lancaster	12	5
Boston CC	1	0	Longwood	3	0
Bridgewater Drug	2	1	Norfolk	37	14
Bridgewater SDP	9	0	Northeastern CC	7	3
Bridgewater SH	5	1	Old Colony CC	21	9
Cedar Junction	14	12	Plymouth	11	15
Concord	36	33	Shirley	18	5
County	9	3	Southeastern CC	34	13
Framingham	48	45	Warwick	5	3
Gardner NCCI	23	23	Pre-Release	59	25
<b>State Total: Number of Hearings Waived <u>361</u></b>					
<b>Number of Inmates Not Seen <u>212</u></b>					
Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>County</b>					
Barnstable	27	30	Lawrence CAC	173	49
Billerica	139	40	Longwood	81	52
Braintree CAC	14	4	New Bedford	65	23
Dedham	64	29	Northampton	36	8
Deer Island	101	83	Pittsfield	22	83
Eastern Mass CAC	48	7	Plymouth	100	43
Edgartown	1	0	Salem	22	9
Framingham	72	52	Springfield	52	33
Greenfield	19	3	Western Mass CAC	113	3
Lawrence	16	18	Worcester	173	80
Bridgewater Drug	18	0	Bridgewater SH	2	0
<b>County Total: Number of Hearings Waived <u>1,358</u></b>					
<b>Number of Inmates Not Seen <u>649</u></b>					
<b>Grand Total: Number of Hearings Waived <u>1,719</u></b>					
<b>Number of Inmates Not Seen <u>861</u></b>					

# INMATES PAROLED TO CUSTODY, 1990

The number of state and county inmates paroled to custody increased by 13% from 180 in 1989 to 204 in 1990. These 204 inmates represent 4% of the 5,774 state and county inmates granted parole release dates during the year. Of those inmates paroled to custody, 118 were serving state sentences and 86 were serving county sentences. Table 24 shows this information by the type of custody to which the inmates were paroled during 1990.

**Table 24**  
**Inmates Paroled to Custody:**  
**State and County Inmates**  
**by Type of Custody, 1990**

Type of Custody	State Inmates	County Inmates	Total
From and After Sentence	29	8	37
Massachusetts Detainer	0	26	26
Federal Detainer	8	4	12
Out of State Detainer	18	32	50
Immigration Detainer	63	16	79
<b>Total</b>	<b>118</b>	<b>86</b>	<b>204</b>

**PART IV.**  
**PAROLE BOARD OFFICE VOTES**



# PAROLE BOARD OFFICE VOTES, 1990

In addition to the 11,076 parole related hearings held at state and county institutions and the 6,607 votes cast for inmates serving county sentences, the Parole Board also voted on 5,257 other parole related matters at the Board's central office during 1990. These votes include the following:

=====	
Rescission .....	<u>18</u>
Reserve date given	8
Denials	1
No action	1
Next list	8
Reconsideration.....	<u>298</u>
Reserve dates given	52
Denials	206
Next list	38
Action pending	2
Change of Vote.....	<u>385</u>
Reserve dates given	235
Denials	133
Next list	14
Close case	1
Advance release date	2
Resolve Action Pending.....	<u>205</u>
Reserve dates given	71
Denials	117
Next list	10
Continue action pending	5
No action	1
Postpone	1
Appeals.....	<u>180</u>
Reserve dates given	14
Denials	164
Next list	2
Requests for Special Consideration Hearing.....	<u>8</u>
Requests granted	2
Requests denied	6
Requests for Early Consideration Hearing.....	<u>16</u>
Requests granted	9
Requests denied	7
Early Consideration Votes.....	<u>2</u>
Reserve dates given	1
Denials	1
Decisions to Add/Change Conditions of Parole.....	<u>400</u>

Regular Order Hearings.....	<u>9</u>
Reserve dates given	6
Denials	1
Action Pending	2
Annual Review Hearings.....	<u>19</u>
Reserve dates given	9
Denials	7
Refer to designee	2
Next list	1
Full Board Hearings.....	<u>9</u>
Reserve dates given	3
Denials	5
No action	1
Fifteen Year Hearings.....	<u>51</u>
Reserve dates given	18
Reserve to from and after sentence	3
Denials	28
Postpone	1
Action pending	1
Annual Review Hearings/Second Degree Murder.....	<u>19</u>
Reserve dates given	2
Reserve to from and after sentence	1
Denials	16
Full Board Hearing/Second Degree Murder.....	<u>2</u>
Reserve dates given	1
Denials	1
Refer to Designee/Resolve Split Decisions.....	<u>13</u>
Reserve date given	8
Denials	5
Requests to Advance Release Date/Deny.....	<u>1</u>
Requests for Postponement/Approved.....	<u>2</u>
Community Service Plan/Approved.....	<u>4</u>
Requests for Out of Country Travel/Approved.....	<u>45</u>
Requests for Full Board Hearing/Approved.....	<u>1</u>
Requests to Advance Release Date/Deny.....	<u>1</u>
Requests to Withdraw Warrants.....	<u>115</u>
Approved	46
Denied	67
Next list	1
No action	1

Requests to Terminate Supervision.....	<u>198</u>
Approved	167
Denied	31
Informational Report Noted.....	<u>82</u>
Incident Report Noted.....	<u>17</u>
Review Date Clarification.....	<u>2</u>
Review Evaluation Prior to Release.....	<u>1</u>
Pleasure of Board/Next List.....	<u>1</u>
Revocation Cases.....	<u>3,153</u>
Provisional revocation	1,820
Execute warrants	432
Final warning	376
Withdraw warrant/Close case	8
Withdraw warrant/Resume supervision	48
No action	36
Warning	97
Await action of court	276
Continue final warning status	18
Issue warrant for detainer purposes	6
Hold warrant in abeyance	2
Issue second detainer	23
Revocation Affirmed/Reserve	4
Revocation Affirmed/Deny	5
Revocation Affirmed/Refer to designee	2
=====	

**PART V.**  
**TRENDS IN PAROLE RELATED HEARINGS**  
**OVER THE LAST TEN YEARS**  
**(1981 - 1990)**





TRENDS IN PAROLE RELATED HEARINGS  
OVER THE LAST TEN YEARS, 1981-1990

Introduction

During the last ten years (1981-1990) the number of parole related hearings held by the Parole Board has increased considerably. Two of the most significant changes affecting the increase in parole hearings during this time were the Unification Bill which took effect in 1980 and gave the Parole Board jurisdiction over all inmates serving county sentences of sixty days or more; and the substantial increases in the number of commitments to both state and county correctional facilities.

The number of commitments to Massachusetts' state prisons over the last ten years increased by 126% from 1,695 in 1981 to 3,837 in 1990. The number of county commitments also increased by 121% from 6,246 in 1981 to approximately 13,790\* in 1990. Since more than 90% of state and county inmates are eligible for parole consideration, increased commitment rates have a direct affect on increases in parole related hearings.

Tables 25 through 28 and Graphs 1 through 4 provide information on all release, revocation and rescission hearings held at state and county institutions during the last ten years.

\* The number of county commitments for 1990 is based on an estimate provided by the Department of Correction's Research Unit.

# TOTAL PAROLE RELATED HEARINGS, 1981-1990

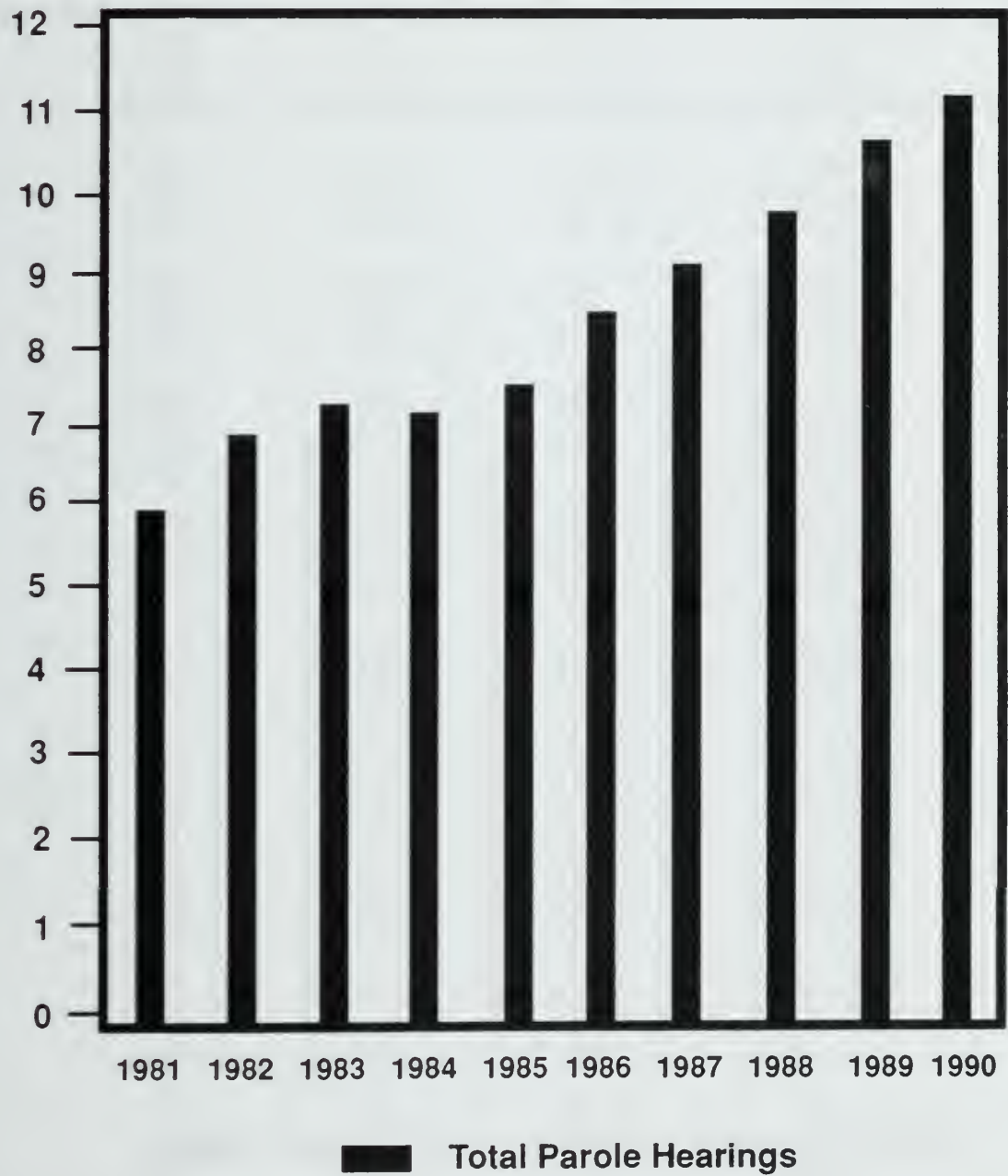
In 1990, the Massachusetts Parole Board held a total of 11,076 parole related hearings at state and county correctional facilities throughout the Commonwealth. This represents a 4% increase above the 10,664 hearings held during 1989 and a 90% increase above the 5,831 hearings held in 1981. This information appears in Table 25 and Graph 1. Some of the other highlights of this ten year period include the following:

- o The greatest annual increase in the total number of hearings (20%) occurred between 1981 and 1982.
- o The average annual increase in total number of hearings from 1981 to 1990 was 7%.
- o The total number of hearings held for state inmates increased 112% from 1,990 in 1981 to 4,227 in 1990. The total number of hearings held for county inmates increased 78% from 3,841 in 1981 to 6,849 in 1990.

Table 25  
Total Release, Revocation and  
Rescission Hearings: 1981-1990

Year	State Hearings	County Hearings	Total Hearings	Annual Percent Change	Total Percent Change from 1981
1981	1,990	3,841	5,831		
1982	2,460	4,523	6,983	20%	20%
1983	2,819	4,477	7,296	5%	25%
1984	2,770	4,234	7,004	-4%	20%
1985	2,968	4,357	7,325	5%	26%
1986	3,375	5,014	8,389	15%	44%
1987	3,665	5,338	9,003	7%	54%
1988	4,194	5,598	9,792	9%	68%
1989	4,305	6,359	10,664	9%	83%
1990	4,227	6,849	11,076	4%	90%

# Total Parole Hearings 1981 through 1990



# RELEASE HEARINGS, PAROLES GRANTED AND PAROLING RATE, 1981-1990

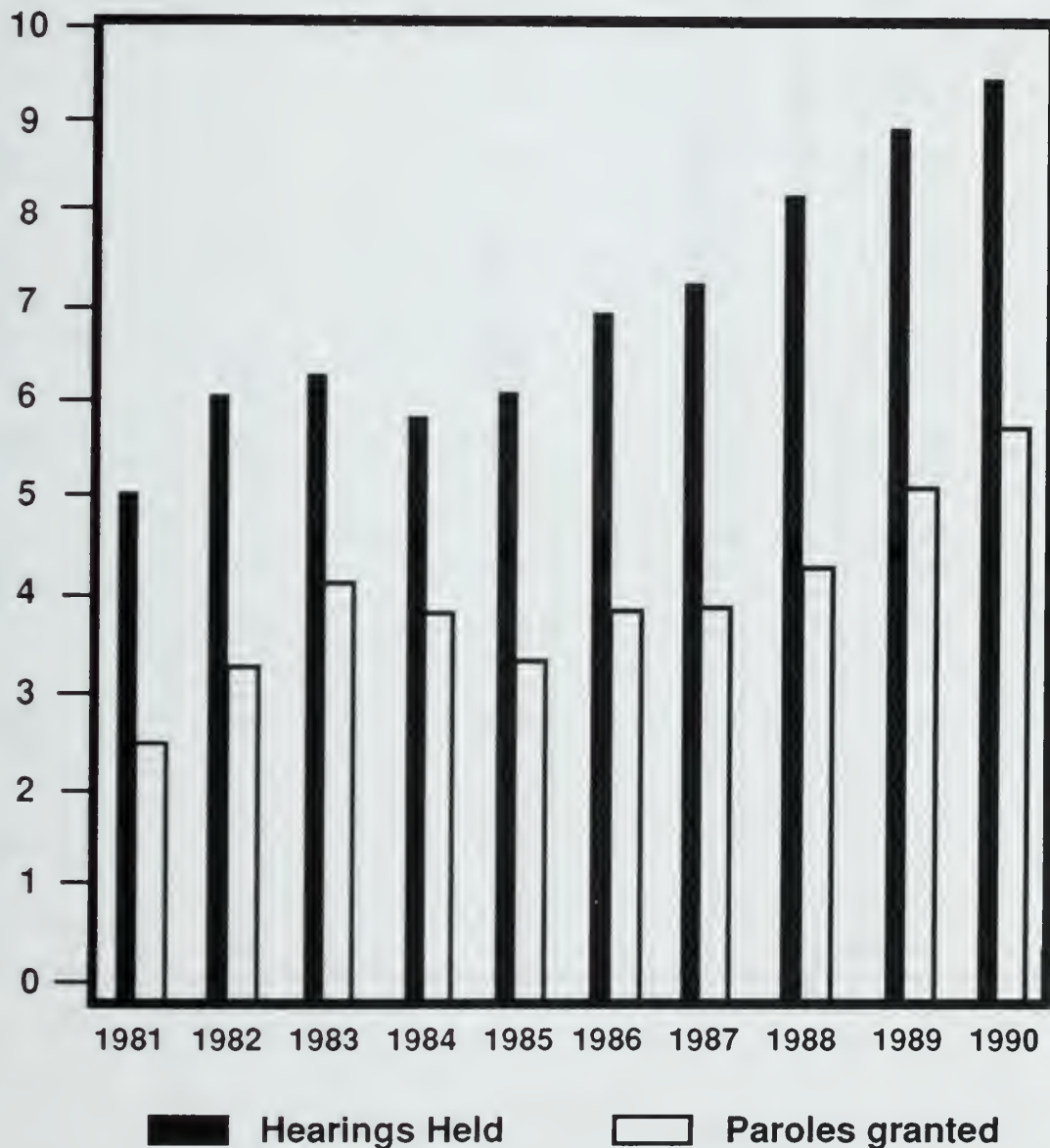
Table 26 and Graph 2 depict the results of release hearings held from 1981 to 1990 for state inmates and for county inmates serving sentences of more than one year (+) and sentences of one year or less (-). The 9,428 release hearings held in 1990 represent an increase of 5% above the 8,975 release hearings held in 1989 and an increase of 88% above the 5,018 release hearings held in 1981.

**Table 26**  
**Release Hearings, Paroles Granted and Paroling Rate, 1981-1990**

Year	Sentence Type	Number Hearings	Number Paroled	Paroling Rate %
1981	State	1,475	787	53%
	County +	1,017	653	64%
	County -	2,526	1,203	48%
1982	State	1,904	955	50%
	County +	1,074	824	77%
	County -	3,184	1,506	47%
1983	State	2,134	1,202	56%
	County +	971	730	75%
	County -	3,231	2,169	67%
1984	State	1,996	1,162	58%
	County +	966	716	74%
	County -	2,982	1,952	66%
1985	State	2,154	1,180	55%
	County +	1,030	733	71%
	County -	2,972	1,469	49%
1986	State	2,331	1,566	67%
	County +	1,048	768	73%
	County -	3,621	1,496	41%
1987	State	2,408	1,471	61%
	County +	1,029	680	66%
	County -	3,944	1,759	45%
1988	State	2,752	1,699	62%
	County +	1,024	666	65%
	County -	4,364	1,945	45%
1989	State	2,830	1,869	66%
	County +	1,122	631	56%
	County -	5,023	2,624	52%
1990	State	2,821	1,963	70%
	County +	1,231	746	61%
	County -	5,376	3,065	57%



## Release Hearings Held Paroles Granted 1981 through 1990





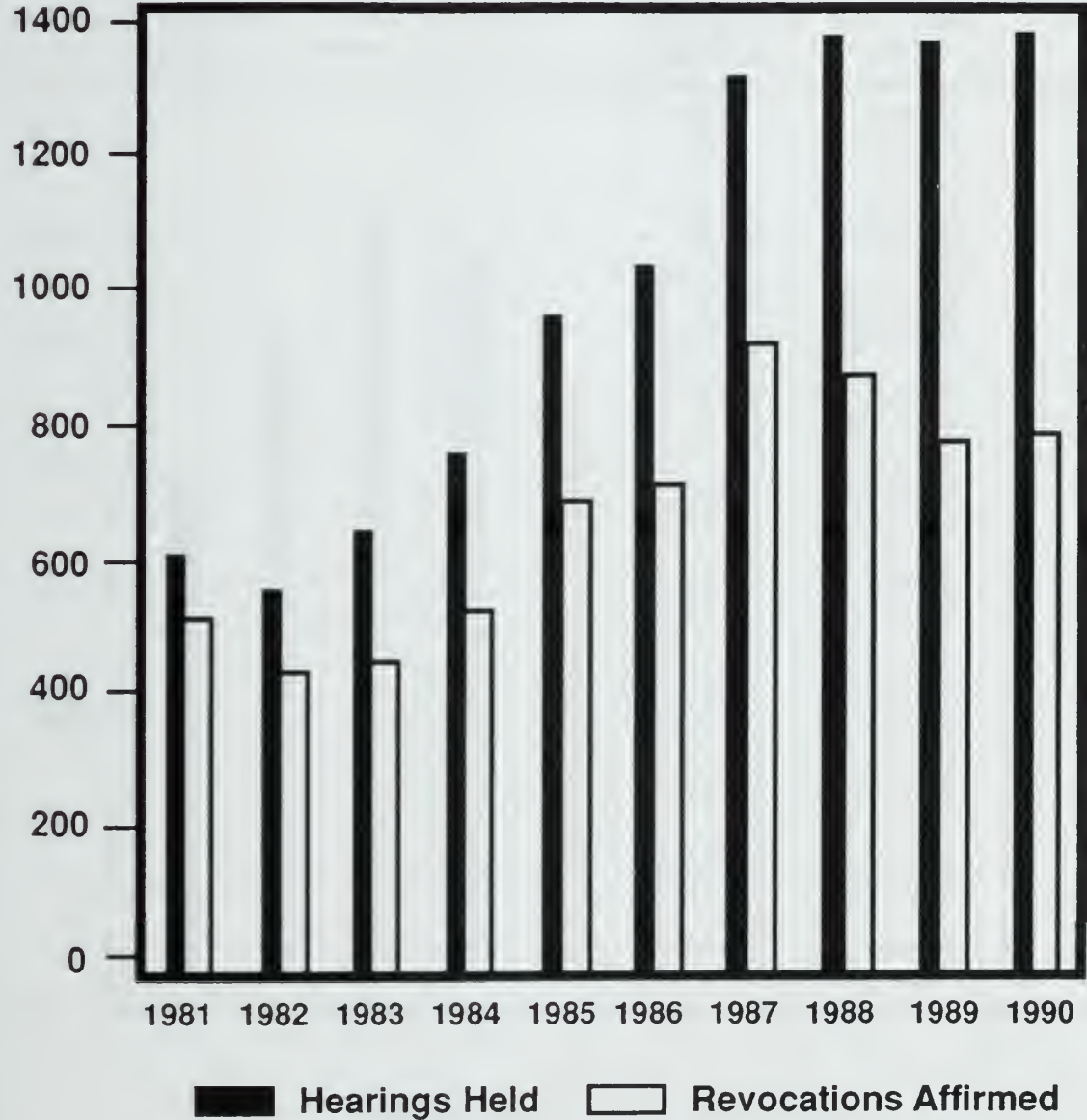
# REVOCATION HEARINGS AND REPAROLING RATES, 1981-1990

The 1,392 revocation hearings held in 1990 resulted in 799 parolees being reincarcerated and accounted for 13% of all institutional hearings held during the year. These hearings represent an increase of less than 1% above the 1,379 revocation hearings held in 1989 and an increase of 123% above the 624 revocation hearings held in 1981. Information regarding the number of revocation hearings and the results of these hearings for the last ten years is depicted in Table 27 and Graph 3.

Table 27  
Revocation Hearings and  
Reparoling Rates, 1981-1990

Year	Sentence Type	Number Hearings	Number Reparoled	Number Re-incarcerated	Reparoling Rate %
1981	State	387	86	301	22%
	County	237	38	199	16%
1982	State	383	96	287	25%
	County	174	19	155	11%
1983	State	450	142	308	32%
	County	193	44	149	23%
1984	State	563	161	402	29%
	County	199	50	149	25%
1985	State	655	188	467	29%
	County	278	46	232	17%
1986	State	856	327	529	38%
	County	246	40	206	16%
1987	State	1,021	325	696	32%
	County	283	36	247	13%
1988	State	1,233	468	765	38%
	County	151	37	114	25%
1989	State	1,247	581	666	47%
	County	132	19	113	14%
1990	State	1,225	569	656	46%
	County	167	24	143	14%

**Revocation Hearings Held  
Revocations Affirmed  
1981 through 1990**



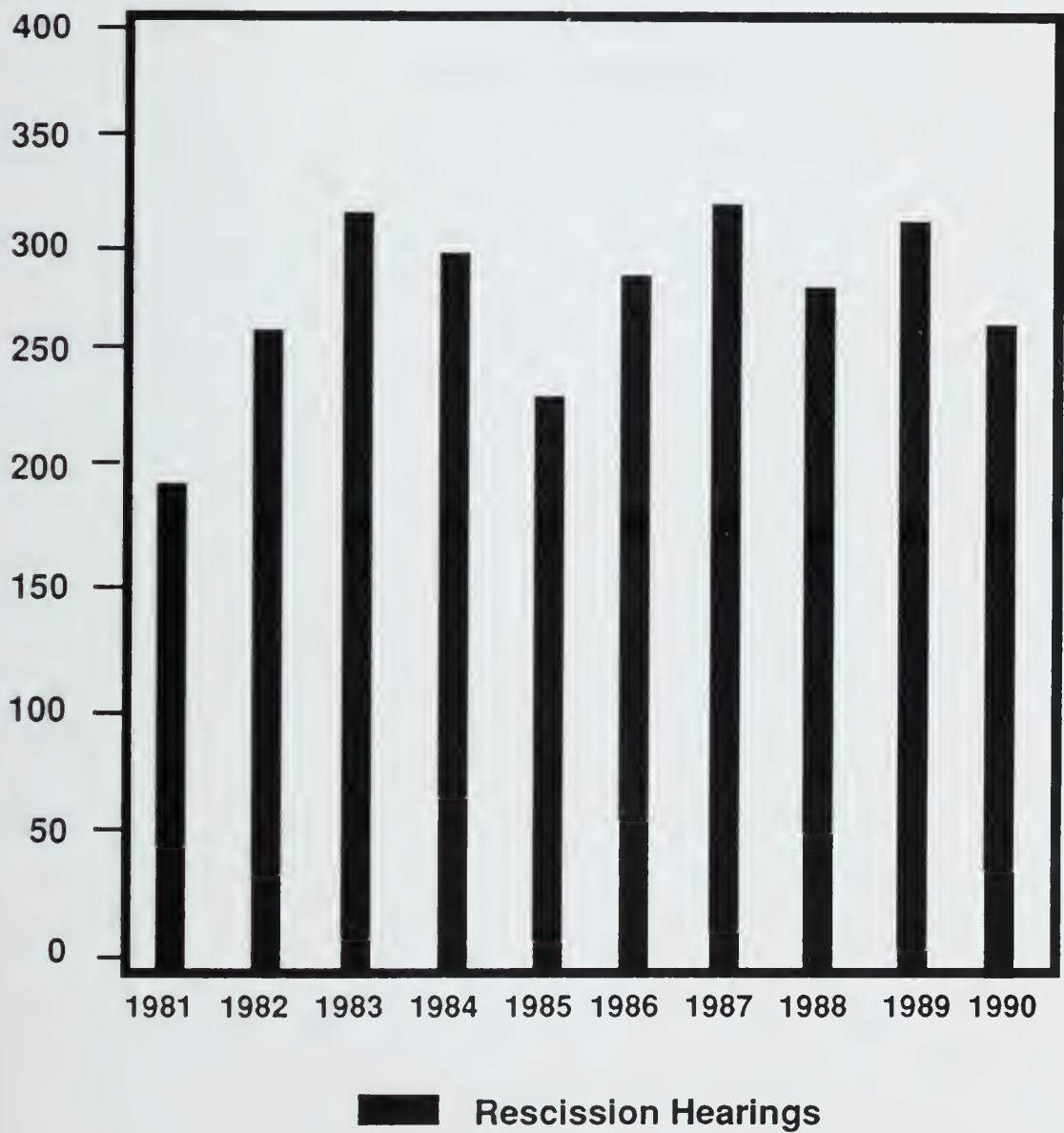
# **RESCISSION HEARINGS, 1981-1990**

In 1990, the Parole Board held 256 rescission hearings. As a result of these hearings 118 inmates had their release dates adjusted and 138 inmates had previously assigned release dates withdrawn. Rescission hearings accounted for 2% of all institutional hearings held during 1990 and represent a decrease of 17% below the 310 held in 1989 and a 35% increase above the 189 rescission hearings held in 1981. Table 28 and Graph 4 depict the number of rescission hearings held and the results of these hearings over the last ten years.

**Table 28  
Rescission Hearings, 1981-1990**

<b>Year</b>	<b>Sentence Type</b>	<b>Number Hearings</b>	<b>Granted New Release Dates</b>	<b>Percent Granted New Release Dates</b>
1981	State	128	52	41%
	County	61	26	43%
1982	State	173	90	52%
	County	91	39	43%
1983	State	235	121	52%
	County	82	44	54%
1984	State	211	106	50%
	County	87	53	61%
1985	State	159	80	50%
	County	77	42	55%
1986	State	188	107	57%
	County	99	50	51%
1987	State	236	149	63%
	County	82	41	50%
1988	State	209	135	65%
	County	59	20	34%
1989	State	228	139	61%
	County	82	20	24%
1990	State	181	100	55%
	County	75	18	24%

# Rescission Hearings Held 1981 through 1990







**PART VI.**  
**FIELD SERVICES**

## FIELD SERVICES 1990 STATISTICAL REPORT

At the end of 1990, the average parole officer caseload was 72. This represents an 11% decrease below the average parole officer caseload of 81 at the end of 1989. In July 1990, the Board addressed the problems associated with high parole officer caseloads by expanding the number of regional offices from eight to nine with the establishment of the Framingham Office. As a result six additional parole officers were hired and the average caseload per parole officer statewide was reduced by nine parolees.

Overall, a total of 10,462 parolees were supervised by the Field Services Unit during 1990 and a total of 5,742 parolees had their cases closed due to discharge after completion of their parole term, being returned to custody or because of death. This information is depicted in Table 29.

**Table 29**  
**Average Caseload by**  
**Parole Officer and Regional Office, 1990 <sup>1</sup>**

Region	Regional Office Location	Total Office Caseload	Number of P.O.'s per Office	Average P.O. Caseload
Region 1	Dorchester	588	8	74
Region 2	Roxbury	530	7	76
Region 3	Somerville	496	8	62
Region 4	Worcester	630	8	79
Region 5	Springfield	578	8	72
Region 6	Lowell	471	8	59
Region 7	Brockton	492	6	82
Region 8	New Bedford	461	6	77
Region 9	Framingham	410	6	68
MassCAPP	Boston	30	2	15
Intensive	Central	34	2	17 <sup>2</sup>
<b>Total</b>		<b>4720</b>	<b>69</b>	<b>72 <sup>3</sup></b>
<b>Total Annual Caseload, 1990: 10,462</b>				
<b>Cases Closed in 1990: 5,742</b>				

<sup>1</sup> Cases counted here include active cases only except for Intensive Parole. (See note #2 below.)

<sup>2</sup> Includes warrant cases as per procedures in the Intensive Parole Policies and Procedures Manual.

<sup>3</sup> Intensive Parole Supervision (IPS) and MassCAPP (MC) Units were not used to compute this average since these are special population programs designed to have reduced caseloads.

# REGIONAL PAROLEE CASELOAD BY MONTH, 1990

During 1990, the average monthly caseload for the Field Services Unit was 4,686, ranging from a high of 4,932 in June to a low of 4,434 in March. At the year's end 4,720 parolees were actively being supervised by the Parole Board. Table 30 depicts the total parolee caseload in each region by month for 1990.

**Table 30**  
**Regional Parolee Caseload**  
**by Month, 1990**

Region	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Reg 1	564	565	541	539	549	576	606	616	569	591	583	588
Reg 2	475	440	488	456	494	540	512	522	541	531	531	530
Reg 3	565	557	563	560	564	593	601	541	527	493	489	496
Reg 4	765	699	668	682	662	762	680	670	680	690	638	630
Reg 5	498	505	511	519	525	559	541	553	557	545	583	578
Reg 6	488	471	473	490	488	525	532	501	498	487	479	471
Reg 7	431	429	439	454	466	534	511	507	515	498	494	492
Reg 8	432	526	449	455	477	488	527	484	472	459	446	461
Reg 9	216	267	243	242	306	304	291	366	433	408	403	410
MC	33	30	28	29	32	41	33	36	37	38	38	30
IPS	25	30	31	30	30	10	44	45	34	38	37	34
<b>Total</b>	<b>4492</b>	<b>4519</b>	<b>4434</b>	<b>4456</b>	<b>4593</b>	<b>4932</b>	<b>4878</b>	<b>4841</b>	<b>4863</b>	<b>4778</b>	<b>4721</b>	<b>4720</b>

Table 31 provides a breakdown of the regional caseloads as percentages of the total active caseload. As shown, Region 4 (Worcester) carried the highest proportion of cases in 1990.

**Table 31**  
**Regional Caseload as Percentages**  
**of the Total Active Caseload, 1990**

Region	Regional Office Location	Percent of Total Caseload
Region 1	Dorchester	12%
Region 2	Roxbury	11%
Region 3	Somerville	11%
Region 4	Worcester	13%
Region 5	Springfield	12%
Region 6	Lowell	10%
Region 7	Brockton	10%
Region 8	New Bedford	10%
Region 9	Framingham	9%
MassCAPP	Boston	1%
Intensive	Central	1%
<b>Total</b>		<b>100%</b>

Parole Officers use a Risk/Needs Assessment form to determine levels of supervision for parolees. Table 32 shows the proportional distribution of the supervision levels of parolees by region at the end of 1990.

**Table 32**  
**Proportional Distribution of**  
**the Supervision Levels of**  
**Parolees by Region, 1990**

Region	Maximum Long Term	Maximum Short Term	Moder- ate	Min- imum	Adminis- trative	Intensive
Region 1	51%	2%	18%	25%	3%	0%
Region 2	58%	11%	14%	16%	2%	0%
Region 3	39%	13%	24%	20%	3%	0%
Region 4	45%	8%	24%	18%	5%	0%
Region 5	47%	9%	27%	15%	3%	0%
Region 6	46%	13%	12%	26%	3%	0%
Region 7	46%	15%	17%	17%	4%	0%
Region 8	51%	12%	11%	22%	4%	0%
Region 9	60%	2%	17%	18%	4%	0%
MassCAPP	100%	0%	0%	0%	0%	0%
Intensive	3%	0%	0%	0%	0%	97%
<b>Total</b>	<b>49%</b>	<b>9%</b>	<b>18%</b>	<b>20%</b>	<b>3%</b>	<b>1%</b>

## WARRANT CASES, 1990

In addition to the active caseload, the Field Services Unit also carries a warrant caseload. A parole warrant is an authorization to law enforcement officials to arrest and return a parolee to custody and is sufficient authority to a master or keeper of a correctional facility to maintain custody pending completion of the revocation process. Table 33 provides a breakdown of the warrant caseload at the end of 1990.

**Table 33**  
**Warrant Caseload by Region**  
**End of the Year, 1990**

=====			
Warrant Caseload			
Region	In Custody	Outstanding	Total
=====			
Region 1	32	65	97
Region 2	63	74	137
Region 3	37	55	92
Region 4	45	73	118
Region 5	40	46	86
Region 6	40	65	105
Region 7	53	27	80
Region 8	49	44	93
Region 9	12	34	46
MassCAPP	9	2	11
Intensive	4	5	9
=====			
<b>Total</b>	<b>384</b>	<b>490</b>	<b>874</b>
=====			

## DEMOGRAPHICS, 1990

Table 34 provides a demographic breakdown of the active parolee caseload at the end of 1990. As the table shows, the majority of parolees were male (94%) and white (60%).

**Table 34**  
**Demographic Breakdown:**  
**Gender and Race, 1990 Active Caseload**

=====			
Gender	Percent %	Race	Percent %
=====			
Male	94%	White	60.0%
Female	6%	Black	24.0%
=====		Hispanic	15.0%
<b>Total</b>	<b>100%</b>	Native American	0.1%
		Asian	0.3%
		Cape Verdian	0.6%
		=====	
		<b>Total</b>	<b>100%</b>
=====			





**PART VII.**  
**TRENDS IN FIELD SERVICES CASELOADS**  
**OVER THE LAST TEN YEARS**  
**1981 - 1990**

TRENDS IN FIELD SERVICES CASELOADS  
OVER THE LAST TEN YEARS, 1981-1990

Introduction

Field Services caseloads have risen substantially over the last ten years as a result of the increase in commitments and parole related hearings mentioned previously in this report. This section provides the number of parolees under active supervision, total annual caseloads and average parole officer caseloads for the ten year period between 1981-1990.

Parolees under active supervision is the number of parolees being actively supervised in the community on the last day of each year. At the end of 1990, 4,720 parolees were under active supervision in the Commonwealth. These 4,720 parolees represent an increase of 1% over the 4,688 parolees under active supervision at the end of 1989 and an increase of 65% over the 2,858 parolees being actively supervised at the end of 1981. This information is depicted in Table 35 and Graph 5.

The total annual parolee caseload is the number of parolees who were actively supervised for all or some part of the year. In 1990, the total parolee caseload was 10,462 which represents an increase of 11% over the 9,457 total caseload of 1989 and an increase of 93% over the total parolee caseload of 5,409 in 1981. This information is depicted in Table 35 and Graph 6.

During the last ten years the average parole officer's caseload has ranged from a high of 81 parolees in 1984 and 1989 to a low of 48 parolees in 1981. The 1990 average caseload of 72 is 9 parolees less than the average caseload of 81 in 1989. This information is shown in Table 35 and Graph 7.

Table 35  
Field Services Parolee Caseloads, 1981 - 1990

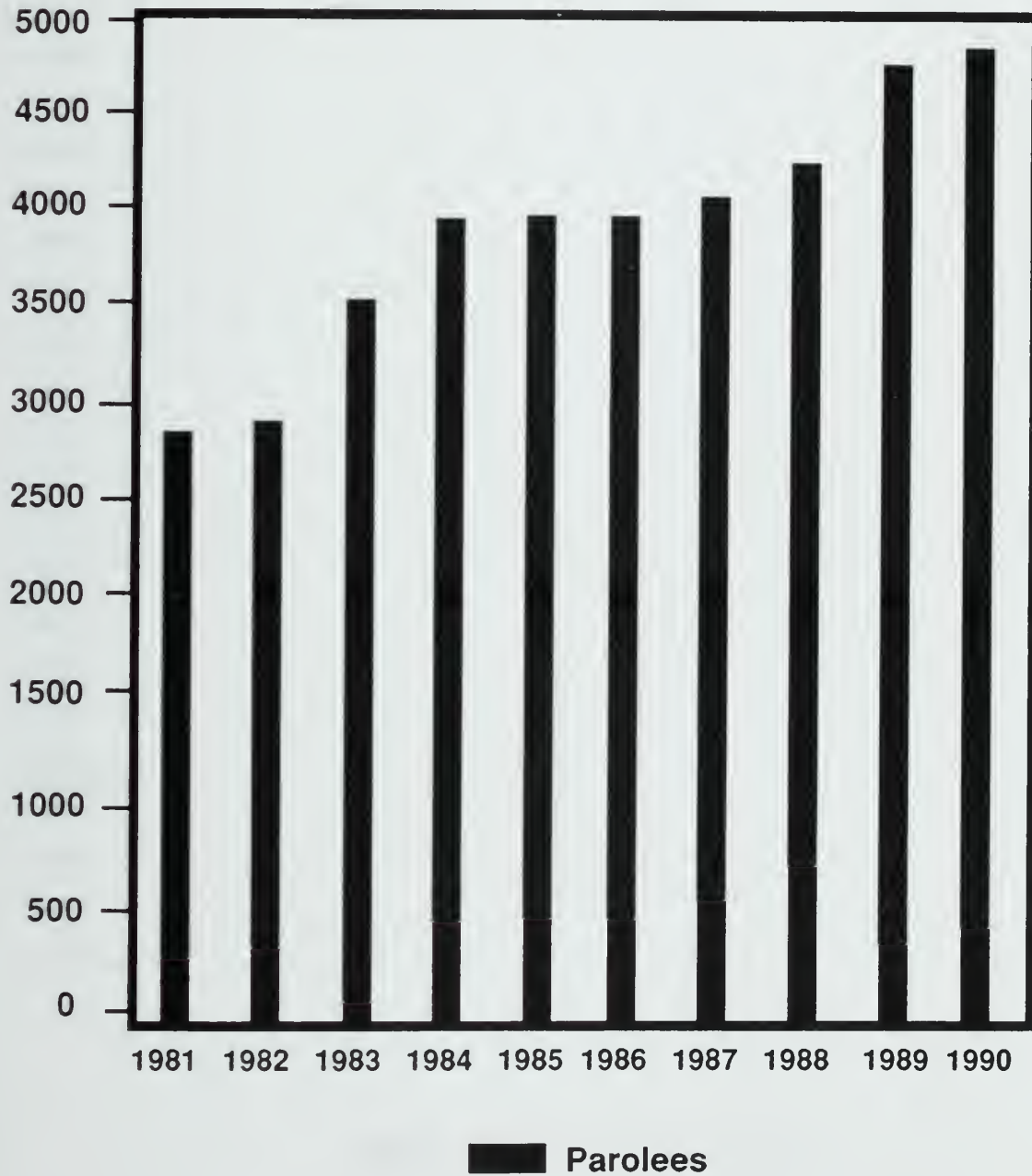
	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990
<b>ACTIVE PAROLEE CASELOADS</b>										
Field Supervision.....	2752	2791	3427	3807	3771	3948	3941	4250	4627	4656
Intensive Parole.....	-	-	-	-	-	-	34	43	34	34
MassCAPP/Pre-Release/Other.	106	81	92	65	48	50	46	40	27	30
Total.....	2858	2872	3519	3872	3819	3998	4021	4333	4688	4720
<b>PERCENT CHANGE IN ACTIVE PAROLEE CASELOAD</b>										
Annual Change.....	-	1%	23%	10%	-1%	5%	1%	8%	8%	1%
Change from 1981.....	-	1%	23%	36%	34%	40%	41%	52%	64%	65%
<b>PAROLEES FROM OTHER STATES</b>										
SUPERVISED IN MASSACHUSETTS:	186	197	223	253	247	267	261	270	323	282
<b>WARRANT CASES:</b>										
	1104	1117	1149	1175	1256	1080	1113	1367	783	874
<b>TOTAL ANNUAL CASELOAD.....</b>										
	5409	6143	6973	7349	7254	7649	7908	8321	9457	10462
<b>AVERAGE PAROLE OFFICER CASELOAD.....</b>										
	48	55	73	81	79	72	72	75	81	72

Note: Data for Table 30 are based on December figures, with the exception of the Total Annual Caseload and the Average Parole Officer Caseload.



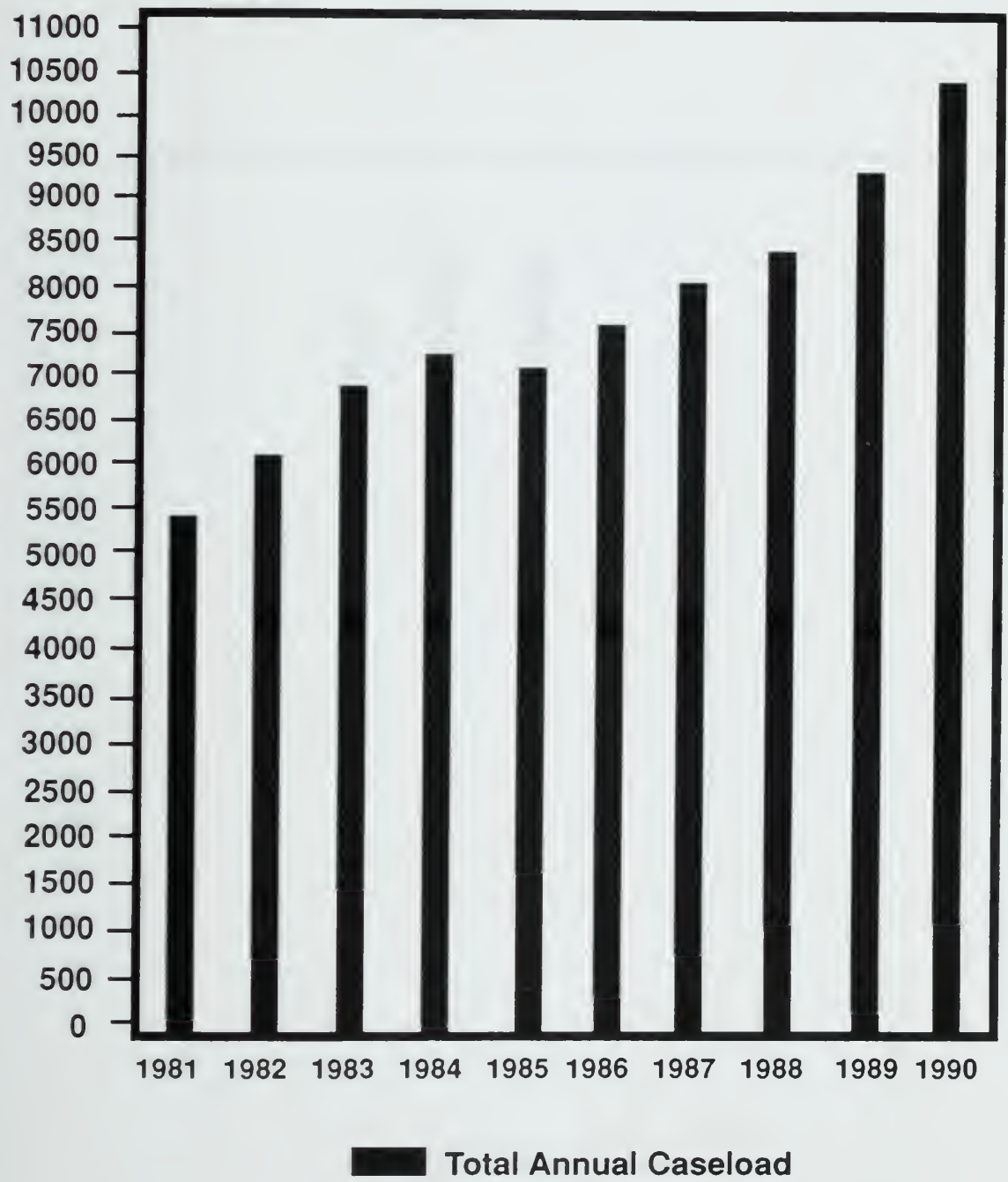


## Parolees Under Active Supervision 1981 through 1990



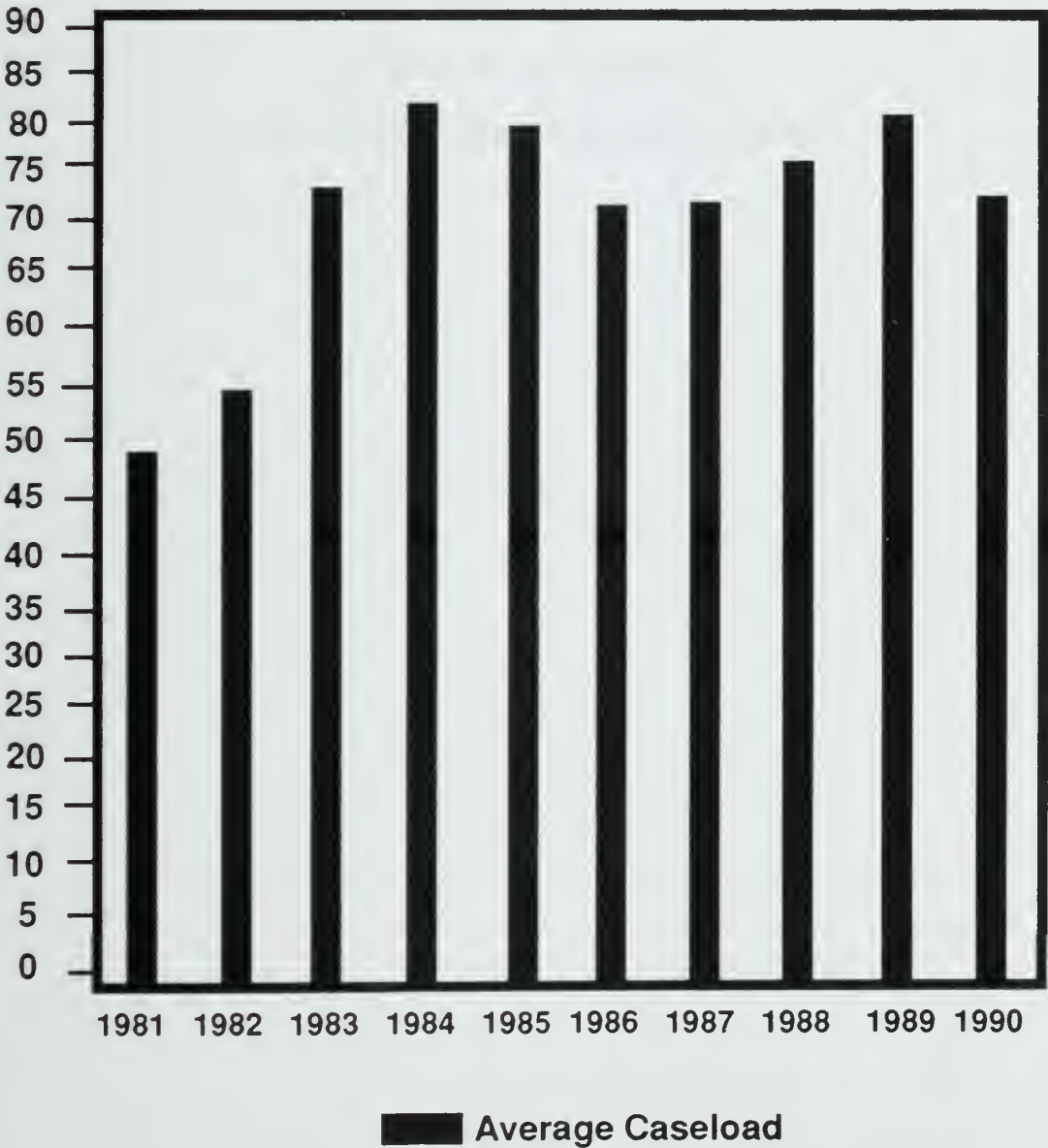


# Total Annual Parole Caseload 1981 through 1990





**Average Number of Active Cases  
Per Parole Officer  
1981 through 1990**







**PART VIII.**  
**EXECUTIVE CLEMENCY:**  
**PARDONS AND COMMUTATIONS**

## EXECUTIVE CLEMENCY: PARDONS AND COMMUTATIONS

### Introduction

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In this role, the Board receives commutation and pardon petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two types of executive clemency with the advice and consent of the Executive Council.

### COMMUTATIONS

Commutations, a shortening of the period of punishment, are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1990, the Advisory Board of Pardons received 37 commutation petitions, held 9 commutation hearings and made 1 favorable recommendation to the Governor. There were no commutations granted in 1990. During the ten year period of 1981-1990, the Board of Pardons made favorable recommendations in 19 or five percent of the 364 commutation petitions they received. During this same time 14 commutations were granted by the Governor (See note below). There have been no commutations granted since 1987. Table 36 depicts information regarding commutations since 1981.

Table 36  
Commutations, 1981-1990

	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990
Petitions Received	26	43	61	35	34	35	41	22	30	37
Petitions Favorable	2	1	4	3	2	0	1	2	3	1
Hearings Held	-	-	-	-	-	-	6	5	5	9
Commutations Granted	2	3	3	0	2	1	3	0	0	0

**Note:** The reason that there may be more commutations granted by the Governor than are given favorable recommendations by the Advisory Board of Pardons in a given year is because of carry-overs from a previous year. The Governor also reserves the right to grant a petition for commutation even if it receives an unfavorable recommendation from the Board. This happened once in 1982.

## PARDONS

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1990, the Board received 66 pardon petitions, held 57 pardon hearings and 28 pardons were granted. Since 1981 the Board has received 785 pardon petitions, held 987 pardon hearings and 399 pardons have been granted. This information is depicted in Table 37.

**Table 37**  
**Pardons, 1981-1990**

	1981	1982	1983	1984	1985	1986	1987	1988	1989	1990
Petitions Received	76	73	85	78	63	100	113	64	67	66
Hearings Held	110	134	121	101	109	100	125	68	62	57
Pardons Granted	46	65	49	60	63	20	40	9	19	28





**PART IX.**  
**VICTIMS SERVICE**

## VICTIMS SERVICE UNIT

### Introduction

In 1987, the Massachusetts Parole Board created a new unit, the Victims Service Unit, to specifically address the needs of victims of crimes and to meet the challenges presented to the Board by the passage in 1983 of M.G.L. Chapter 258B (The Victim/Witness Rights Bill). The goal of the Victims Service Unit is to increase the Board's level of responsiveness to victims, witnesses and victims' families who have been certified to receive information regarding offenders by the Criminal History Systems Board. The Unit provides a wide array of support services to these CORI-certified individuals. The Unit's staff act as the Board's ombudsmen in addressing and advancing victim/witness issues by: collecting victim/witness input for Board consideration; providing timely notifications of parole hearing dates and hearing results; providing information about Parole and Criminal Offender Record Information (CORI); assisting citizens in completing Impact Statements; directing referrals to other criminal justice or social service agencies for collateral assistance; and heightening the community's level of awareness regarding victim/witness issues through both the media and direct contact.

## New Clients

During 1990, the Victims Service Unit received 1,369 new clients. At intake, each individual received an initial parole eligibility letter from the Victims Service Unit which provided them with information regarding: the initial parole eligibility of the offender, the right to submit victim impact statements and the availability of information, support and referral services. New clients may be victims (VI), witnesses (WI), parents or guardians (PG), family members of homicide victims (FA) or individuals who have reason to fear for their safety (CIP).

Table 38 provides the 1990 breakdown of new clients by type of CORI-certification and the type of offense. As the row totals in the table show, the **Homicide** offense yielded the greatest number of new clients (292) followed by **Assault and Battery** (199), **Child Sexual Assault** (166) and **Armed/Unarmed Robbery** (144). The column totals in the table show that the largest category of CORI-certification was for the 564 new clients who were **Victims**. When the client's type of CORI-certification is broken down by offense type, **Family Members of Homicide Victims** constitute the largest group of new clients with 238.

Table 38  
CORI-Certification Type  
Client Categories By Offense Type, 1990

OFFENSE TYPE	CERTIFICATION TYPE CODE					TOTAL
	CIP	FA	PG	VI	WI	
Homicide	10	238	0	19	25	292
Assault	18	2	18	132	29	199
Child Sexual Assault	14	0	120	26	6	166
Armed/Unarmed Robbery	18	1	6	109	10	144
Breaking and Entering	22	1	2	90	9	124
Rape	8	0	10	64	0	82
Violation Restraining Order	4	0	0	55	11	70
Motor Vehicle Homicide	2	42	8	7	2	61
Indecent Assault & Battery	2	0	26	25	0	53
Other	60	4	62	37	15	178
<b>TOTAL</b>	<b>158</b>	<b>288</b>	<b>252</b>	<b>564</b>	<b>107</b>	<b>1,369</b>

**Client Service Contacts  
and Follow-Up Notification**

Services are available to any individual who contacts the Victims Service Unit. Although the vast majority of services are provided via telephone contact, services are also provided during in-person meetings with clients. After intake, information regarding new clients is distributed to parole staff at state and county correctional facilities. Institutional staff are responsible for follow-up client notification including notice of: parole hearing dates, parole hearing results, parole release and other parole related information. The Victims Service Unit is solely responsible for client notifications related to public hearings conducted for second degree lifers and sentence commutations. Table 39 depicts the type and number of services provided by the Victims Service Unit during 1990.

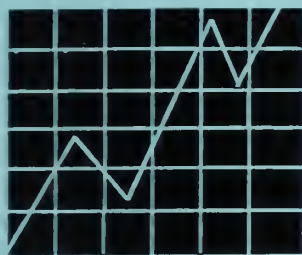
**Table 39  
Type and Number of Victim/Witness  
Services Provided, 1990**

<b>Service Type</b>	<b>Number of Services Provided</b>
CORI-Certification	147
General Information	1,243
Emotional Support	984
Victim Compensation Assistance	9
Facilitation of Victim Input	595
Referrals	436
Other	84
Parole Hearing and Result Notification	2,220
<b>TOTAL SERVICES PROVIDED</b>	<b>5,718</b>









# MASSACHUSETTS PAROLE BOARD

DEC 22 1992  
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**Field Services  
Institutional Services  
Pardons and Commutations  
Victims Service**

**Annual Statistical  
Report  
1991**

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Barbara Johnson and the Executive Clemency Staff; and  
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All graphic illustrations were produced by Debbie Morrow.

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## SUMMARY

In 1991, the Massachusetts Parole Board voted on 10,935 parole related hearings for inmates serving state and county sentences throughout the Commonwealth. Following are some of the major highlights of the Parole Board's actions during the year.

### State Hearings

The total number of release, revocation and rescission hearings held for inmates serving state sentences increased by 13% from 4,227 in 1990 to 4,793 in 1991.

The number of release hearings held for inmates serving state sentences decreased by less than 1% from 2,821 in 1990 to 2,798 in 1991.

The paroling rate for inmates serving state sentences decreased from 70% in 1990 to 53% in 1991.

The number of state inmates granted release dates decreased by 482 from 1,963 in 1990 to 1,481 in 1991. **Eighty-three (6%)** of these inmates were paroled to custody.

The number of state inmates who waived their right to a release hearing increased by 28% from 361 in 1990 to 462 in 1991.

The number of revocation hearings held for state parolees increased by 43% from 1,225 in 1990 to 1,750 in 1991. The re-paroling rate for state parole violators decreased from 46% in 1990 to 27% in 1991.

The number of rescission hearings held for inmates serving state sentences increased by 35% from 181 in 1990 to 245 in 1991.

### County Hearings

The total number of release, revocation and rescission hearings held for inmates serving county sentences decreased by 10% from 6,849 in 1990 to 6,142 in 1991.

#### **Inmates Serving County Sentences of More Than One Year**

The number of release hearings held for inmates serving county sentences of more than one year decreased by 1% from 1,231 in 1990 to 1,219 in 1991.

The paroling rate for inmates serving county sentences of more than one year decreased from 61% during 1990 to 40% during 1991.

The number of inmates granted release dates from county sentences of more than one year decreased by 34% from 746 during 1990 to 493 during 1991. **Fifteen (3%)** of these inmates were paroled to custody.

The number of inmates serving county sentences of more than one year who waived their right to a release hearing increased by 48% from 206 in 1990 to 305 in 1991.

#### **Inmates Serving County Sentences of One Year or Less**

The number of release hearings held for inmates serving county sentences of one year or less decreased by 13% from 5,376 in 1990 to 4,702 in 1991.

The paroling rate for inmates serving county sentences of one year or less decreased from 57% during 1990 to 41% during 1991.

The number of inmates granted release dates from county sentences of one year or less decreased by 37% from 3,065 during 1990 to 1,942 during 1991. **Twenty (1%)** of these inmates were paroled to custody.

The number of inmates serving county sentences of one year or less who waived their right to a release hearing increased by 52% from 1,152 in 1990 to 1,748 in 1991.

#### **Revocation and Rescission Hearings for Inmates Serving County Sentences**

The number of revocation hearings held for county parolees decreased by 25% from 167 during 1990 to 125 during 1991.

The number of rescission hearings held for inmates serving county sentences increased by 28% from 75 in 1990 to 96 in 1991.

#### **Combined Totals for State and County Parole Hearings**

The grand total of institutional hearings held by the Parole Board decreased by 1% from a combined total of 11,076 hearings in 1990 to 10,935 in 1991.

The number of release hearings held at all state and county institutions decreased by 8% from 9,428 in 1990 to 8,719 in 1991.

The overall paroling rate for state and county inmates decreased from 61% in 1990 to 45% in 1991.

The overall number of inmates granted release dates from Massachusetts correctional facilities decreased by 32% from 5,774 in 1990 to 3,916 in 1991. **One hundred-eighteen (3%)** of these inmates were paroled to custody.

The overall number of inmates who waived their right to a release hearing increased by 46% from 1,719 in 1990 to 2,515 in 1991.

The combined total of revocation hearings held at state and county facilities increased by 35% from 1,392 in 1990 to 1,875 in 1991. The overall reparing rate also decreased by 17% from 43% in 1990 to 26% in 1991.

The combined number of rescission hearings held for state and county inmates increased by 33% from 256 in 1990 to 341 in 1991.

### Field Services

The average parole officer's caseload for 1991 was 77 parolees. The average monthly caseload for the entire Field Services Unit was 5,146 during 1991. At the close of the year Field Services was supervising 4,944 parolees. A total of 7,918 parolees were supervised for some portion of 1991 with a total of 3,191 parolees having their cases closed during the year.

The Field Services caseload during 1991 was 94% male and 6% female. In addition, the racial/ethnic breakdown was 60% white, 23% black, 16% hispanic, and 1% other.

The supervision level distribution for the Field Services caseload at the end of 1991 was as follows: 43% maximum (long term), 8% maximum (short term), 21% moderate, 23% minimum, 4% administrative and 1% intensive.

### Executive Clemency

During 1991, the Advisory Board of Pardons received 19 commutation petitions, held 0 commutation hearings and made 0 favorable recommendations to the Governor. There were no commutations granted in 1991.

Additionally, the Board received 67 pardon petitions and held 53 pardon hearings. Three pardons were granted during 1991.

### Victims Service

During 1991, the Victims Service Unit received 1,739 new clients and provided a wide array of services to the 6,534 individuals who have been certified to receive information regarding offenders by the Criminal History Systems Board.





## INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with Mass. Gen. L. ch. 127, s. 128 (as amended by 1980 Mass. Laws ch. 155, s. 1).

In Massachusetts, parole is the procedure whereby certain prisoners are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are: to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits; and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board Members conduct release hearings for all inmates serving state sentences in panels of three to determine their parole suitability. Hearing Examiners conduct release hearings for all inmates sentenced to county sentences and make recommendations to the Parole Board who then cast the final vote.

The Field Services Unit is responsible for monitoring and supervising parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Unit provides supervision to parolees in nine regional districts. In addition, the unit also has a program, MassCAPP, which handles a limited caseload of developmentally disabled parolees, as well as an Intensive Parole Supervision Program (IPS) which handles a limited caseload of high risk parolees. The total number of caseload carrying personnel in the Field Services Unit for 1991 was 67, which includes 63 regular field parole officers, 2 intensive parole officers and 2 MassCAPP parole officers.

This 1991 Annual Statistical Report is divided into nine parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1991,

as well as a historical account of the Parole Board's activities over the last ten years. The report also includes a breakdown of the Field Services Unit's parolee caseloads during 1991 and during the last ten years. Information regarding the Parole Board's activity as the Advisory Board of Pardons and data depicting the Board's Victims Service Unit also appear in this report.

Part I presents a summary of information regarding hearings held during 1991 by Parole Board Members for inmates serving state prison sentences. Part II presents a summary of the results of all the hearings held during 1991 by Hearing Examiners for inmates serving county sentences. Part III presents the combined results of hearings held during 1991 for both state and county inmates. Part III also includes a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons. In addition, Part III presents information regarding inmates who were paroled to custody during 1991.

Part IV depicts the number and type of decisions voted on by Parole Board Members at the Parole Board's central office during 1991 (office votes). Part V provides a historical account of parole related hearings held by the Parole Board over the last ten years (1982-1991).

Part VI presents the Field Services Unit's caseload statistics for 1991 and Part VII provides a historical account of the Field Services Unit's caseload statistics over the last ten years (1982-1991). Part VIII presents information on executive clemency, including data on commutations and pardons from 1982 to 1991. Part IX provides information regarding the activity of the Board's Victims Service Unit.

## **PART I.**

### **PAROLE BOARD HEARINGS AT STATE INSTITUTIONS**



# RELEASE HEARINGS FOR STATE INMATES, 1991

In 1991, the Massachusetts Parole Board conducted 2,798 release hearings for inmates serving state sentences. As a result of these hearings, 1,481 inmates were either paroled and placed under the supervision of field parole officers in nine regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2,798 release hearings held, 1,984 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to MCI-Cedar Junction, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder.

During 1991, the Parole Board conducted 1,977 regular order hearings and 7 early/special consideration hearings. In addition to first hearings, the Board also held 673 annual review hearings, 96 postponement hearings, 33 reconsideration hearings, 6 hearings to resolve action pending and 6 third year review hearings. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents the results of release hearings for state inmates and the paroling rate associated with each type of hearing.

Table 1  
Release Hearings for State Inmates:  
Paroling Rate by Type of Hearing, 1991

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1977	1154	619	204	58%
Annual Review.....	673	253	377	43	38%
Postponement.....	96	48	38	10	50%
Reconsideration....	33	21	9	3	64%
Early/Special Consideration.....	7	2	0	5	29%
Resolve Action Pending.....	6	3	2	1	50%
Third Year Review..	6	0	6	0	0%
<b>Total</b>	<b>2798</b>	<b>1481</b>	<b>1051</b>	<b>266</b>	<b>53%</b>

\* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

**Note:** Other decisions include action pending, no action, refer to full Board, postponed and open reserve.



Table 2 depicts the results of release hearings by the institution where state inmates were being held at the time of their hearing. A breakdown of 1991 release hearing results at the state's pre-release centers appears on the following page.

**Table 2**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Current Institution, 1991**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Bay State	23	13	6	4	57%
Bridgewater Drug	17	11	6	0	65%
Bridgewater SH	21	3	16	2	14%
Bridgewater SDP	15	0	15	0	0%
Cedar Junction	184	20	151	13	11%
Concord	172	62	70	40	36%
Framingham	175	86	41	48	49%
Gardner (NCCI)	200	92	97	11	46%
Lancaster	89	61	24	4	69%
Norfolk	209	69	120	20	33%
Northeastern CC	70	34	30	6	49%
Old Colony CC	176	53	108	15	30%
Plymouth	105	87	15	3	83%
Shattuck Hospital	2	1	0	1	50%
Shirley Medium	20	8	10	2	40%
Shirley Minimum	173	117	51	5	68%
Southeastern CC	340	170	137	33	50%
Warwick	20	17	3	0	85%
County	226	156	50	20	69%
Pre-Release	561	421	101	39	75%
<b>Total</b>	<b>2798</b>	<b>1481</b>	<b>1051</b>	<b>266</b>	<b>53%</b>

During 1991, the Parole Board conducted 561 release hearings at the various pre-release centers throughout the Commonwealth for inmates serving state sentences. Of these 561 hearings 421 resulted in decisions to parole, producing a 75% paroling rate at the pre-release centers during 1991. This represents an 8% decrease below the 83% paroling rate at the pre-release centers during 1990. Table 3 depicts the results of release hearings held at the pre-release centers during 1991.

**Table 3**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Pre-Release Center, 1991**

Pre-Release Center	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PRC	96	65	23	8	68%
Brooke House	59	48	9	2	81%
Charlotte House	18	16	1	1	89%
Faith House	7	7	0	0	100%
Hillside PRC	49	37	8	4	76%
Houston House	10	8	0	2	80%
Lancaster PRC	2	1	0	1	50%
McGrath House	21	17	2	2	81%
Park Drive PRC	60	46	11	3	77%
Pondville PRC	84	58	22	4	69%
Shirley PRC	12	8	2	2	67%
S. Middlesex PRC	133	100	23	10	75%
Warwick PRC	10	10	0	0	100%
<b>Total</b>	<b>561</b>	<b>421</b>	<b>101</b>	<b>39</b>	<b>75%</b>

During 1991, the Parole Board held an average of **233** release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of **259** held in April to a low of **200** in January. The monthly paroling rate ranged from a high of **58%** in July to a low of **48%** in December. Table 4 presents the results of release hearings held for state inmates for each month of 1991.

**Table 4**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Month, 1991**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	200	104	79	17	52%
February	230	123	93	14	53%
March	236	129	87	20	55%
April	259	134	102	23	52%
May	242	118	99	25	49%
June	239	126	82	31	53%
July	252	146	79	27	58%
August	230	129	76	25	56%
September	221	124	77	20	56%
October	256	127	109	20	50%
November	211	115	75	21	55%
December	222	106	93	23	48%
<b>Total</b>	<b>2798</b>	<b>1481</b>	<b>1051</b>	<b>266</b>	<b>53%</b>

Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1991. As might be expected, the lowest paroling rate was 10% at the maximum security institutions and the highest rate was 75% at the pre-release centers.

Table 5 also shows that almost half of the release hearings were held for state inmates incarcerated at medium security facilities, while about one fifth of the hearings were held for inmates currently residing in pre-release centers. The remaining release hearings were held for inmates serving their sentences at either maximum or minimum security facilities. In addition, 226 state inmates were serving their sentences in county institutions at the time of their release hearing.

**Table 5**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Level of Institutional Security, 1991**

Security Level	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Maximum	220	23	182	15	10%
Medium	1311	552	589	170	42%
Minimum	480	329	129	22	69%
Pre-Release	561	421	101	39	75%
County	226	156	50	20	69%
<b>Total</b>	<b>2798</b>	<b>1481</b>	<b>1051</b>	<b>266</b>	<b>53%</b>



# **REVOCATION HEARINGS FOR STATE PAROLEES, 1991**

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1991, the Parole Board held 1,750 or an average of 146 revocation hearings each month for state parolees. This represents an increase of 45% above the 1,225 revocation hearings held in 1990. As a result of these hearings 481 state parole violators were granted a new release date producing an annual reparing rate of 27%. The number of revocation hearings held each month for state parolees ranged from a high of 201 in October to a low of 93 in February. Table 6 depicts the monthly results of the revocation hearings held for state parolees during 1991.

**Table 6**  
**Revocation Hearings for**  
**State Parolees by Month, 1991**

Month	Revocation Hearings Held	Granted Reparole Date		Number Re-incarcerated	
		N	(%)	N	(%)
January	117	51	44%	66	56%
February	93	21	23%	72	77%
March	119	29	24%	90	76%
April	149	34	23%	115	77%
May	168	64	38%	104	62%
June	132	32	24%	100	76%
July	116	34	29%	82	71%
August	158	52	33%	106	67%
September	163	45	28%	118	72%
October	201	47	23%	154	77%
November	170	33	19%	137	81%
December	164	39	24%	125	76%
<b>Total</b>	<b>1750</b>	<b>481</b>	<b>27%</b>	<b>1269</b>	<b>73%</b>



Table 7 provides the results of revocation hearings for state parolees by the institution where the hearings were held. As the table shows, the vast majority of revocation hearings for state cases were held at MCI-Concord.

**Table 7**  
**Revocation Hearings for**  
**State Parolees by Institution, 1991**

Institution	Revocation	Granted		Number	
	Hearings Held	Reparole N	Date (%)	Re-incarcerated N	(%)
Bay State CC	3	1	33%	2	67%
Boston CC	336	115	34%	221	66%
Bridgewater Drug TC	69	32	46%	37	54%
Bridgewater SDP	3	0	0%	3	100%
Bridgewater SH	1	0	0%	1	100%
Cedar Junction	44	3	7%	41	93%
Concord	755	175	23%	580	77%
Framingham	87	17	20%	70	80%
Gardner (NCCI)	97	29	30%	68	70%
Lancaster	3	1	33%	2	67%
Norfolk	77	16	21%	61	79%
Old Colony CC	38	9	24%	29	76%
Plymouth	7	5	71%	2	29%
Shirley Medium	17	5	29%	12	71%
Shirley Minimum	28	10	36%	18	64%
Southeastern CC	98	33	34%	65	66%
Warwick	3	1	33%	2	67%
County	78	29	37%	49	63%
Pre-Release	6	0	0%	6	100%
<b>Total</b>	<b>1750</b>	<b>481</b>	<b>27%</b>	<b>1269</b>	<b>73%</b>

# **RESCISSION HEARINGS FOR STATE INMATES, 1991**

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1991, the Parole Board held 245 or an average of 20 rescission hearings each month for state inmates. This represents an increase of 35% above the 181 rescission hearings held during 1990. The largest number of rescission hearings, 32, was held during July, while the smallest number, 8, was held during the month of November. Table 8 depicts the results of rescission hearings by month for state inmates during 1991.

**Table 8  
Rescission Hearings for  
State Inmates by Month, 1991**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	9	1	11%	8	89%
February	25	8	32%	17	68%
March	26	8	31%	18	69%
April	29	13	45%	16	55%
May	23	9	39%	14	61%
June	24	14	58%	10	42%
July	32	18	56%	14	44%
August	11	5	45%	6	55%
September	15	3	20%	12	80%
October	19	8	42%	11	58%
November	8	2	25%	6	75%
December	24	7	29%	17	71%
<b>Total</b>	<b>245</b>	<b>96</b>	<b>39%</b>	<b>149</b>	<b>61%</b>

Table 9 shows the results of rescission hearings for state inmates by the institution where the hearings were held during 1991.

**Table 9**  
**Rescission Hearings for**  
**State Inmates by Institution, 1991**

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Bay State CC	2	0	0%	2	100%
Bridgewater Drug	3	0	0%	3	100%
Cedar Junction	30	3	10%	27	90%
Concord	84	40	48%	44	52%
Framingham	5	2	40%	3	60%
Gardner (NCCI)	32	13	41%	19	59%
Lancaster	1	1	100%	0	0%
Northeastern CC	3	2	67%	1	33%
Norfolk	16	5	31%	11	69%
Old Colony CC	24	9	38%	15	62%
Plymouth	3	2	67%	1	33%
Shirley Medium	3	1	33%	2	67%
Shirley Minimum	3	2	67%	1	33%
Southeastern CC	17	7	41%	10	59%
Warwick	2	2	100%	0	0%
County	11	5	45%	6	55%
Pre-Release	6	2	33%	4	67%
<b>Total</b>	<b>245</b>	<b>96</b>	<b>39%</b>	<b>149</b>	<b>61%</b>

## **PART II.**

### **PAROLE BOARD HEARINGS AT COUNTY INSTITUTIONS**

# RELEASE HEARINGS FOR COUNTY INMATES, 1991

## Release Hearings for Inmates Serving County Sentences of More Than One Year

During 1991, Hearing Examiners from the Massachusetts Parole Board conducted 1,219 release hearings for inmates serving county sentences of more than one year. As a result of these hearings, 493 inmates were released to parole supervision or were paroled to custody. Of the 1,219 release hearings held, 1,182 were first hearings, those in which the inmate was seen by Hearing Examiners for the first time on their sentence. First hearings consist of regular order, early consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming consists of a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1991, there were 1,178 regular order hearings, 1 early consideration hearing and 3 MAP negotiation hearings held for inmates serving county sentences of more than one year. In addition to first hearings, Hearing Examiners held 4 annual review hearings, 26 postponement hearings and 7 reconsideration hearings. Table 10 shows this information along with the paroling rate for each type of hearing for inmates serving county sentences of more than one year.

**Table 10**  
**Release Hearing Votes for Inmates Serving**  
**County Sentences of More than One Year:**  
**Paroling Rate by Type of Hearing, 1991**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	1178	476	604	98	40%
Early Consideration.....	1	1	0	0	100%
MAP Negotiation....	3	2	1	0	67%
Annual Review.....	4	0	4	0	0%
Postponement.....	26	9	14	3	35%
Reconsideration....	7	5	2	0	71%
<b>Total</b>	<b>1219</b>	<b>493</b>	<b>625</b>	<b>101</b>	<b>40%</b>



Table 11 depicts the results of release hearings held in 1991 by institution for inmates serving county sentences of more than one year.

**Table 11**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Institution, 1991**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	30	11	17	2	37%
Billerica	165	82	79	4	50%
Braintree CAC	8	5	3	0	63%
Bridgewater Drug	15	9	4	2	60%
Bridgewater SH	14	0	11	3	0%
Dedham	65	35	28	2	54%
Deer Island	219	74	110	35	34%
Eastern Mass CAC	42	21	17	4	50%
Edgartown	1	1	0	0	100%
Framingham	41	12	21	8	29%
Greenfield	23	10	12	1	43%
Lawrence CAC	47	19	23	5	40%
Longwood	14	8	2	4	57%
Middleton	119	41	67	11	34%
Nashua Street	3	0	3	0	0%
New Bedford	84	41	38	5	49%
Northampton	50	22	25	3	44%
Pittsfield	26	13	11	2	50%
Plymouth	86	36	44	6	42%
Springfield	26	3	23	0	12%
Warwick	3	2	0	1	67%
Western Mass CAC	15	11	4	0	73%
Worcester	123	37	83	3	30%
<b>Total</b>	<b>1219</b>	<b>493</b>	<b>625</b>	<b>101</b>	<b>40%</b>

During 1991, Hearing Examiners held an average of 102 release hearings each month for inmates serving county sentences of more than one year. The number of hearings held ranged from a high of 122 in the month of July, to a low of 78 in the month of November. The paroling rate was highest (46%) during the months of April and August, and was lowest during the month of January (30%). Table 12 depicts the number of release hearings and the paroling rate by month for inmates serving county sentences of more than one year during 1991.

**Table 12**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Month, 1991**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	96	29	63	4	30%
February	91	41	42	8	45%
March	93	42	44	7	45%
April	97	45	45	7	46%
May	111	41	60	10	37%
June	106	38	53	15	36%
July	122	54	52	16	44%
August	113	52	55	6	46%
September	106	42	54	10	40%
October	114	51	61	2	45%
November	78	28	41	9	36%
December	92	30	55	7	33%
<b>Total</b>	<b>1219</b>	<b>493</b>	<b>625</b>	<b>101</b>	<b>40%</b>

**Release Hearings for Inmates Serving  
County Sentences of One Year or Less**

During 1991, Hearing Examiners conducted 4,702 release hearings for inmates serving county sentences of one year or less. As a result of these hearings, 1,942 county inmates were released to parole supervision or were paroled to custody. Of the 4,702 release hearings held there were 4,636 regular order hearings, 1 early consideration hearing, 6 MAP negotiation hearings, 43 postponement hearings 13 reconsideration hearings and 3 hearings to resolve action pending. Table 13 depicts this information along with the paroling rate for each type of hearing.

**Table 13  
Release Hearing Votes for Inmates Serving  
County Sentences of One Year or Less:  
Paroling Rate by Type of Hearing, 1991**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	4636	1900	2488	248	41%
Early Consideration.....	1	1	0	0	100%
MAP Negotiation...	6	4	1	1	67%
Postponement.....	43	27	11	5	63%
Reconsideration...	13	8	3	2	62%
Resolve Action Pending.....	3	2	1	0	67%
<b>Total</b>	<b>4702</b>	<b>1942</b>	<b>2504</b>	<b>256</b>	<b>41%</b>

Table 14, on the following page, depicts the results of release hearings held in 1991 by institution for inmates serving county sentences of one year or less.

Table 14  
Release Hearing Votes for Inmates  
Serving County Sentences of One Year or Less:  
Paroling Rate by Institution, 1991

Institution	Hearings Held	Granted Parole Date	Number Denied	Other Decisions	Paroling Rate %
Barnstable	149	59	86	4	40%
Billerica	681	321	330	30	47%
Boston CC	1	0	1	0	0%
Braintree CAC	94	47	46	1	50%
Bridgewater Drug	17	9	5	3	53%
Bridgewater SH	4	0	2	2	0%
Dedham	267	116	149	2	43%
Deer Island	580	180	350	50	31%
Eastern Mass CAC	179	91	83	5	51%
Edgartown	7	6	1	0	86%
Framingham	231	94	70	67	41%
Greenfield	84	30	53	1	36%
Lawrence CAC	186	98	82	6	53%
Longwood	167	72	70	25	43%
Middleton	340	104	222	14	31%
Nashua Street	7	1	5	1	14%
New Bedford	196	89	100	7	45%
Northampton	109	50	56	3	46%
Pittsfield	130	60	67	3	46%
Plymouth	281	117	151	13	42%
Springfield	191	64	123	4	34%
Western Mass CAC	239	131	107	1	55%
Worcester	560	201	345	14	36%
Pre-Release	2	2	0	0	100%
<b>Total</b>	<b>4702</b>	<b>1942</b>	<b>2504</b>	<b>256</b>	<b>41%</b>



During 1991, Hearing Examiners held an average of 392 release hearings each month for inmates serving county sentences of one year or less. The number of hearings held ranged from a high of 445 in the month of May, to a low of 330 in the month of September. The paroling rate was highest (51%) during the month of June and was lowest during the month of December (33%). Table 15 depicts the number of release hearings and the paroling rate by month during 1991 for inmates serving county sentences of one year or less.

Table 15  
Release Hearing Votes for Inmates  
Serving County Sentences of One Year or Less:  
Paroling Rate by Month, 1991

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	419	155	253	11	37%
February	365	136	216	13	37%
March	412	146	255	11	35%
April	419	164	245	10	39%
May	445	198	222	25	44%
June	422	216	176	30	51%
July	443	199	208	36	45%
August	334	142	175	17	43%
September	330	142	164	24	43%
October	395	170	200	25	43%
November	347	152	176	19	44%
December	371	122	214	35	33%
<b>Total</b>	<b>4702</b>	<b>1942</b>	<b>2504</b>	<b>256</b>	<b>41%</b>



# **REVOCATION HEARINGS FOR COUNTY PAROLEES, 1991**

In 1991, the Parole Board conducted 125 revocation hearings for county parolees. As a result of these hearings, 10 parolees were granted a new release date, producing a reparing rate of 8% for county parole violators in 1991. Table 16 depicts the results of revocation hearings by institution for county parolees.

**Table 16**  
**Revocation Hearings for**  
**County Parolees by Institution, 1991**

<b>Institution</b>	<b>Revocation</b>	<b>Granted</b>		<b>Number</b>	
	<b>Hearings</b>	<b>Reparole</b>	<b>Date</b>	<b>Re-incarcerated</b>	
	<b>Held</b>	<b>N</b>	<b>(%)</b>	<b>N</b>	<b>(%)</b>
Barnstable	6	0	0%	6	100%
Billerica	9	2	22%	7	78%
Bridgewater Drug	1	0	0%	1	100%
Dedham	8	0	0%	8	100%
Deer Island	14	3	21%	11	79%
Framingham	9	0	0%	9	100%
Gardner (NCCI)	1	1	100%	0	0%
Greenfield	5	0	0%	5	100%
Middleton	14	3	21%	11	79%
Nashua Street	1	0	0%	1	100%
New Bedford	9	0	0%	9	100%
Northampton	5	0	0%	5	100%
Pittsfield	10	0	0%	10	100%
Plymouth	20	1	5%	19	95%
Springfield	6	0	0%	6	100%
Worcester	7	0	0%	7	100%
<b>Total</b>	<b>125</b>	<b>10</b>	<b>8%</b>	<b>115</b>	<b>92%</b>

During 1991, the Parole Board held an average of 10 revocation hearings each month for county parolees. The number of revocation hearings ranged from a high of 16 held in the months of June and September to a low of 3 held in the month of October. The reparing rate for county parole violators ranged from a high of 33% in July to a low of 0% in the months of March, April, June, October and November when all county parole violators were reincarcerated. Table 17 depicts this information.

**Table 17**  
**Revocation Hearings for**  
**County Parolees by Month, 1991**

Month	Revocation	Granted		Number	
	Hearings	Reparole	Date	Re-incarcerated	
	Held	N	(%)	N	(%)
January	10	1	10%	9	90%
February	12	1	8%	11	92%
March	13	0	0%	13	100%
April	11	0	0%	11	100%
May	11	1	9%	10	91%
June	16	0	0%	16	100%
July	6	2	33%	4	67%
August	13	2	15%	11	85%
September	16	2	13%	14	87%
October	3	0	0%	3	100%
November	6	0	0%	6	100%
December	8	1	13%	7	87%
<b>Total</b>	<b>125</b>	<b>10</b>	<b>8%</b>	<b>115</b>	<b>92%</b>

# **RESCISSION HEARINGS FOR COUNTY INMATES, 1991**

In 1991, the Parole Board conducted 96 rescission hearings for inmates serving county sentences in Massachusetts. These 96 rescission hearings represent an increase of 28% above the 75 rescission hearings held for county inmates during 1990. Table 18 depicts the results of rescission hearings by institution for inmates serving county sentences.

**Table 18  
Rescission Hearings for County  
Inmates by Institution, 1991**

<b>Institution</b>	<b>Rescission Hearings Held</b>	<b>Granted New Release Date</b>		<b>No New Release Date Assigned</b>	
		<b>N</b>	<b>(%)</b>	<b>N</b>	<b>(%)</b>
Barnstable	3	2	67%	1	33%
Billerica	13	6	46%	7	54%
Dedham	12	0	0%	12	100%
Deer Island	8	2	25%	6	75%
Framingham	8	2	25%	6	75%
Gardner (NCCI)	1	1	100%	0	0%
Greenfield	1	0	0%	1	100%
Middleton	7	2	29%	5	71%
New Bedford	5	1	20%	4	80%
Northampton	4	0	0%	4	100%
Pittsfield	5	1	20%	4	80%
Plymouth	4	1	25%	3	75%
Western Mass CAC	1	0	0%	1	100%
Worcester	24	5	21%	19	79%
<b>Total</b>	<b>96</b>	<b>23</b>	<b>24%</b>	<b>73</b>	<b>76%</b>

In 1991, the Parole Board held 96 rescission hearings or an average of 8 rescission hearings each month for county inmates. The largest number of rescission hearings, 13, was held during September, while the smallest number, 5, was held during the month of November. Table 19 depicts the results of rescission hearings for county inmates by month during 1991.

Table 19  
Rescission Hearings for  
County Inmates by Month, 1991

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	7	4	57%	3	43%
February	8	2	25%	6	75%
March	9	3	33%	6	67%
April	7	1	14%	6	86%
May	6	4	67%	2	33%
June	9	3	33%	6	67%
July	11	4	36%	7	64%
August	9	1	11%	8	89%
September	13	0	0%	13	100%
October	6	0	0%	6	100%
November	5	0	0%	5	100%
December	6	1	17%	5	83%
<b>Total</b>	<b>96</b>	<b>23</b>	<b>24%</b>	<b>73</b>	<b>76%</b>





## **PART III.**

### **PAROLE BOARD HEARINGS AT STATE AND COUNTY INSTITUTIONS**

**TOTAL RELEASE HEARINGS FOR  
STATE AND COUNTY INMATES, 1991**

During 1991, the Parole Board conducted 2,798 release hearings for inmates serving state sentences, 1,219 release hearings for inmates serving county sentences of more than one year and 4,702 release hearings for inmates serving county sentences of one year or less. As a result of these 8,719 hearings, 3,916 inmates were granted release dates or paroled to custody, representing an overall paroling rate of 45% for 1991. The following table presents this information.

**Table 20  
Release Hearings:  
Paroling Rate by Sentence Type, 1991**

Sentence Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2798	1481	1051	266	53%
County (More than one year)	1219	493	625	101	40%
(One year or less)	4702	1942	2504	256	41%
<b>Total</b>	<b>8719</b>	<b>3916</b>	<b>4180</b>	<b>623</b>	<b>45%</b>

**TOTAL REVOCATION HEARINGS FOR  
STATE AND COUNTY PAROLEES, 1991**

In 1991, the Parole Board conducted a total of 1,875 final revocation hearings for state and county parolees. As a result of these hearings 491 parole violators were granted a new release date representing an overall reparing rate of 26% for 1991. Table 21 shows this information.

**Table 21  
Revocation Hearings:  
Decision by Sentence Type, 1991**

Sentence Type	Revocation Hearings Held	Granted Reparole Date N (%)	Number Re-incarcerated N (%)
State	1750	481 27%	1269 73%
County	125	10 8%	115 92%
<b>Total</b>	<b>1875</b>	<b>491 26%</b>	<b>1384 74%</b>

TOTAL RESCISSION HEARINGS FOR  
STATE AND COUNTY INMATES, 1991

In 1991, the Parole Board conducted a total of 341 rescission hearings for state and county inmates. As a result of these hearings, 119 inmates were granted new release dates. Table 22 depicts this information.

Table 22  
Rescission Hearings:  
Decision by Sentence Type, 1991

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	245	96	39%	149	61%
County	96	23	24%	73	76%
<b>Total</b>	<b>341</b>	<b>119</b>	<b>35%</b>	<b>222</b>	<b>65%</b>

INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1991

In addition to the 8,719 release hearings held at the various state and county facilities throughout the Commonwealth in 1991, 2,515 inmates waived their right to a release hearing and another 784 inmates were not seen at the time of their scheduled release hearing due to other reasons. The 2,515 inmates waiving their right to a hearing in 1991 represent an overall increase of 46% above the 1,719 inmates who waived their right to a release hearing in 1990. The number of inmates who were not seen at the time of their scheduled release hearing decreased by 9% from 861 in 1990 to 784 in 1991.

The number of hearings waived by county inmates increased by 51% from 1,358 in 1990 to 2,053 in 1991, while the number of hearings waived by state inmates increased by 28% from 361 in 1990 to 462 in 1991.

Table 23, on the opposite page, depicts the number of inmates who waived their right to a release hearing and those who were not seen due to other reasons by the institution where they were being held at the time of their scheduled release hearing.

Table 23  
Inmates Waiving Their  
Right to a Hearing or Not Seen:  
Number of Inmates by Institution, 1991

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>State</b>					
Bay State CC	9	6	Lancaster	19	1
Bridgewater Drug	0	0	Norfolk	58	10
Bridgewater SDP	12	1	Northeast CC	13	4
Bridgewater SH	4	0	Old Colony CC	29	9
Cedar Junction	37	12	Plymouth	8	3
Concord	51	37	Shirley Medium	3	2
County	20	11	Shirley Minimum	21	4
Framingham	31	15	Southeastern CC	44	25
Gardner NCCI	35	16	Warwick	0	3
			Pre-Release	68	20
<b>State Total:</b>					
Number of Hearings Waived				<u>462</u>	
Number of Inmates Not Seen				<u>179</u>	
Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>County</b>					
Boston CC	0	1	Lawrence CAC	108	36
Barnstable	47	21	Longwood	118	16
Billerica	311	84	Middleton	121	77
Braintree CAC	29	5	Nashua Street	3	2
Bridgewater Drug	12	1	New Bedford	139	15
Bridgewater SH	2	0	Northampton	50	14
Dedham	134	25	Pittsfield	38	60
Deer Island	132	76	Plymouth	149	31
Eastern Mass CAC	69	5	Springfield	73	20
Edgartown	2	0	Western Mass CAC	133	12
Framingham	91	40	Worcester	275	62
Greenfield	17	2			
<b>County Total:</b>					
Number of Hearings Waived				<u>2,053</u>	
Number of Inmates Not Seen				<u>605</u>	
<b>Grand Total:</b>					
Number of Hearings Waived				<u>2,515</u>	
Number of Inmates Not Seen				<u>784</u>	



# INMATES PAROLED TO CUSTODY, 1991

The number of state and county inmates paroled to custody decreased by 42% from 204 in 1990 to 118 in 1991. These 118 inmates represent 3% of the 3,916 state and county inmates granted parole release dates during the year. Of those inmates paroled to custody, 83 were serving state sentences and 35 were serving county sentences. Table 24 shows this information by the type of custody to which the inmates were paroled during 1991.

**Table 24**  
**Inmates Paroled to Custody:**  
**State and County Inmates**  
**by Type of Custody, 1991**

Type of Custody	State Inmates	County Inmates	Total
From and After Sentence	19	5	24
Massachusetts Detainer	2	10	12
Federal Detainer	4	2	6
Out of State Detainer	11	15	26
Immigration Detainer	47	3	50
<b>Total</b>	<b>83</b>	<b>35</b>	<b>118</b>

## **PART IV.**

### **PAROLE BOARD OFFICE VOTES**

# PAROLE BOARD OFFICE VOTES, 1991

In addition to the 10,935 parole related hearings held at state and county institutions and the 5,921 votes cast for inmates serving county sentences, the Parole Board also voted on 5,705 other parole related matters at the Board's central office during 1991. These votes include the following:

=====		
Rescission .....		<u>421</u>
Provisional rescission/Next list		370
Prior vote to stand		51
Reconsideration.....		<u>383</u>
Reserve dates given		36
Denials		315
Next list		32
Change of Vote.....		<u>311</u>
Reserve dates given		175
Denials		118
Next list		18
Resolve Action Pending.....		<u>300</u>
Reserve dates given		84
Denials		191
Next list		15
Continue action pending		6
No action		4
Appeals.....		<u>393</u>
Reserve dates given		24
Denials		358
Next list		11
Requests for Early/Special Consideration Hearing.....		<u>14</u>
Requests granted		4
Requests denied		10
Early/Special Consideration Votes.....		<u>9</u>
Reserve dates given		6
Denials		3
Decisions to Add/Change Conditions of Parole.....		<u>411</u>
Annual Review Hearings.....		<u>4</u>
Reserve dates given		1
Denials		3
Refer to Full Board Votes.....		<u>27</u>
Reserve dates given		9
Denials		7
Next list		10
Action pending		1

Fifteen Year Hearings.....	<u>29</u>
Reserve dates given	5
Reserve to from and after sentence	2
Denials	21
Postpone	1
Annual Review Hearings/Second Degree Murder.....	<u>31</u>
Reserve dates given	7
Postponement	1
Denials	23
Refer to Designee/Resolve Split Decisions.....	<u>51</u>
Reserve date given	22
Denials	28
Action pending	1
Requests to Advance Release Date.....	<u>2</u>
Request granted	1
Request denied	1
Requests for Postponement/Approved.....	<u>8</u>
Requests for Out of Country Travel.....	<u>35</u>
Requests to Withdraw Warrants.....	<u>104</u>
Approved	29
Denied	62
Next list	13
Requests to Terminate Supervision.....	<u>116</u>
Approved	81
Denied	35
Informational Report Noted.....	<u>205</u>
Incident Report Noted.....	<u>20</u>
Other Office Votes.....	<u>11</u>
Revocation Cases.....	<u>2,820</u>
Provisional revocation	1,868
Execute warrants	210
Final warning	335
Withdraw warrant/Close case	14
Withdraw warrant/Resume supervision	35
No action	47
Warning	75
Await action of court	186
Continue final warning status	18
Issue warrant for detainer purposes	13
Issue second detainer	14
Other revocation case votes	5
=====	





## **PART V.**

### **TRENDS IN PAROLE RELATED HEARINGS OVER THE LAST TEN YEARS (1982 - 1991)**

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## TRENDS IN PAROLE RELATED HEARINGS OVER THE LAST TEN YEARS, 1982-1991

### Introduction

During the last ten years (1982-1991) the number of parole related hearings held by the Parole Board has increased considerably. Two of the most significant changes affecting the increase in parole hearings during this time were the Unification Bill which took effect in 1980 and gave the Parole Board jurisdiction over all inmates serving county sentences of sixty days or more; and the substantial increases in the number of commitments to both state and county correctional facilities.

The number of commitments to Massachusetts' state prisons over the last ten years increased by 90% from 2,003 in 1982 to 3,797 in 1991. The number of county commitments also increased by 65% from 8,500 in 1982 to approximately 13,998\* in 1991. Since more than 90% of state and county inmates are eligible for parole consideration, increased commitment rates have a direct affect on increases in parole related hearings.

Tables 25 through 28 and Graphs 1 through 4 provide information on all release, revocation and rescission hearings held at state and county institutions during the last ten years.

\* The number of county commitments for 1991 is based on an estimate provided by the Department of Correction's Research Unit.

# TOTAL PAROLE RELATED HEARINGS, 1982-1991

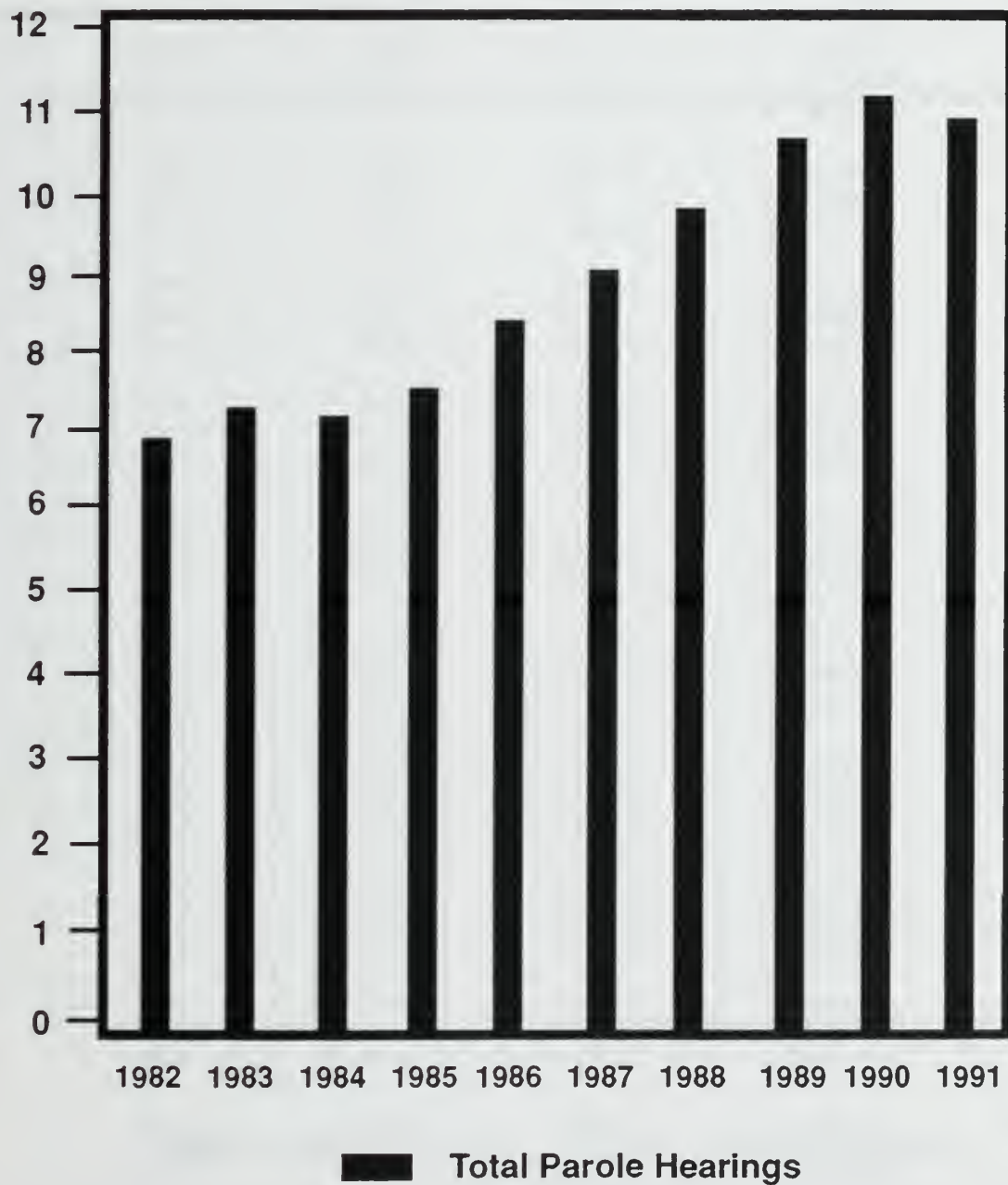
In 1991, the Massachusetts Parole Board held a total of 10,935 parole related hearings at state and county correctional facilities throughout the Commonwealth. This represents a 1% decrease below the 11,076 hearings held during 1990 and a 59% increase above the 6,983 hearings held in 1982. This information appears in Table 25 and Graph 1. Some of the other highlights of this ten year period include the following:

- o The greatest annual increase in the total number of hearings (15%) occurred between 1985 and 1986.
- o The average annual increase in total number of hearings from 1982 to 1991 was 5%.
- o The total number of hearings held for state inmates increased 95% from 2,460 in 1982 to 4,793 in 1991. The total number of hearings held for county inmates increased 36% from 4,523 in 1982 to 6,142 in 1991.

Table 25  
Total Release, Revocation and  
Rescission Hearings: 1982-1991

Year	State Hearings	County Hearings	Total Hearings	Annual Percent Change	Total Percent Change from 1982
1982	2,460	4,523	6,983		
1983	2,819	4,477	7,296	5%	4%
1984	2,770	4,234	7,004	-4%	1%
1985	2,968	4,357	7,325	5%	5%
1986	3,375	5,014	8,389	15%	20%
1987	3,665	5,338	9,003	7%	29%
1988	4,194	5,598	9,792	9%	40%
1989	4,305	6,359	10,664	9%	53%
1990	4,227	6,849	11,076	4%	59%
1991	4,793	6,142	10,935	-1%	57%

## Total Parole Hearings 1982 through 1991





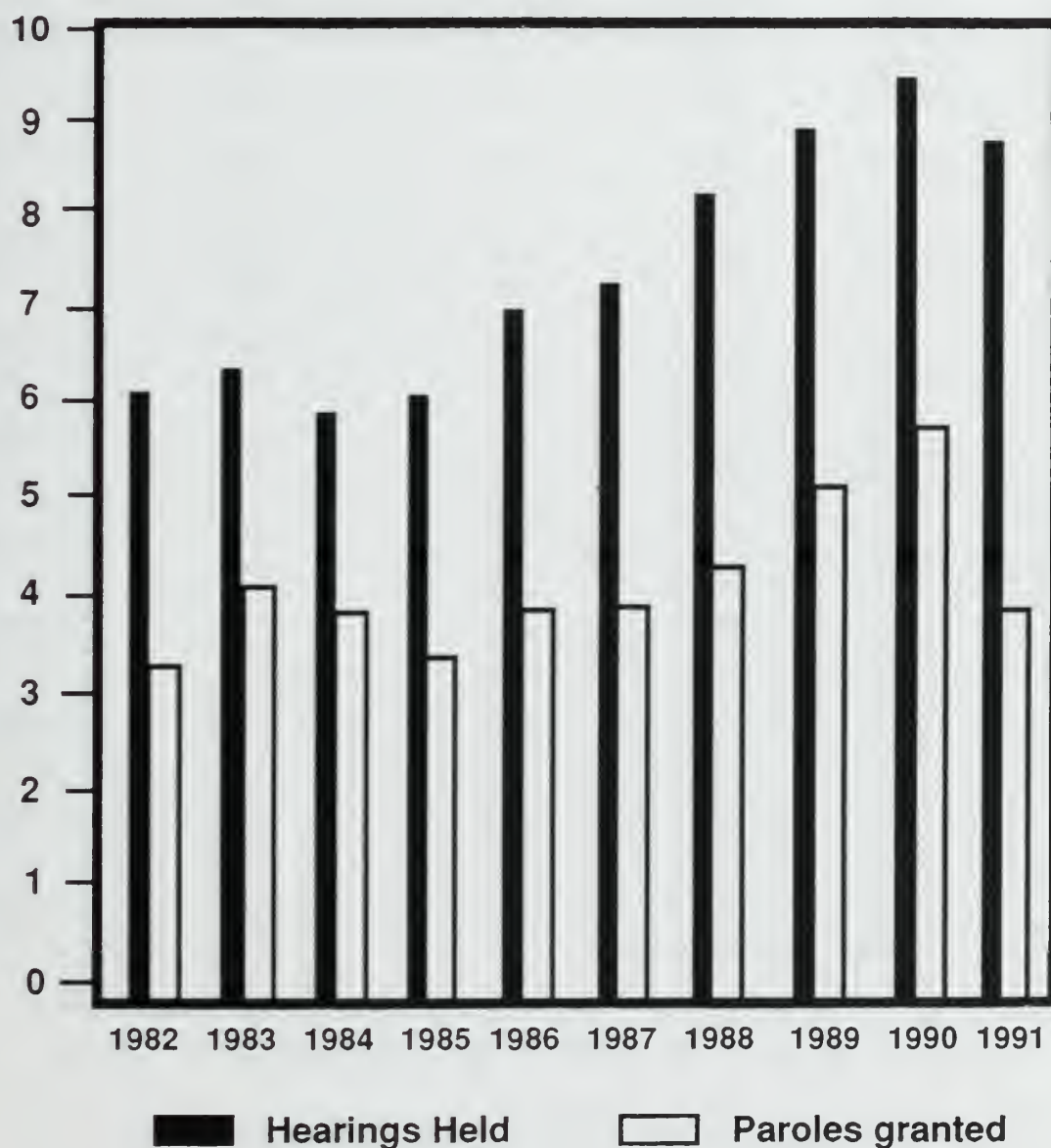
# RELEASE HEARINGS, PAROLES GRANTED AND PAROLING RATE, 1982-1991

Table 26 and Graph 2 depict the results of release hearings held from 1982 to 1991 for state inmates and for county inmates serving sentences of more than one year (+) and sentences of one year or less (-). The 8,719 release hearings held in 1991 represent a decrease of 8% below the 9,428 release hearings held in 1990 and an increase of 41% above the 6,162 release hearings held in 1982.

**Table 26**  
**Release Hearings, Paroles Granted and Paroling Rate, 1982-1991**

Year	Sentence Type	Number Hearings	Number Paroled	Paroling Rate %
1982	State	1,904	955	50%
	County +	1,074	824	77%
	County -	3,184	1,506	47%
1983	State	2,134	1,202	56%
	County +	971	730	75%
	County -	3,231	2,169	67%
1984	State	1,996	1,162	58%
	County +	966	716	74%
	County -	2,982	1,952	66%
1985	State	2,154	1,180	55%
	County +	1,030	733	71%
	County -	2,972	1,469	49%
1986	State	2,331	1,566	67%
	County +	1,048	768	73%
	County -	3,621	1,496	41%
1987	State	2,408	1,471	61%
	County +	1,029	680	66%
	County -	3,944	1,759	45%
1988	State	2,752	1,699	62%
	County +	1,024	666	65%
	County -	4,364	1,945	45%
1989	State	2,830	1,869	66%
	County +	1,122	631	56%
	County -	5,023	2,624	52%
1990	State	2,821	1,963	70%
	County +	1,231	746	61%
	County -	5,376	3,065	57%
1991	State	2,798	1,481	53%
	County +	1,219	493	40%
	County -	4,702	1,942	41%

## Release Hearings Held Paroles Granted 1982 through 1991



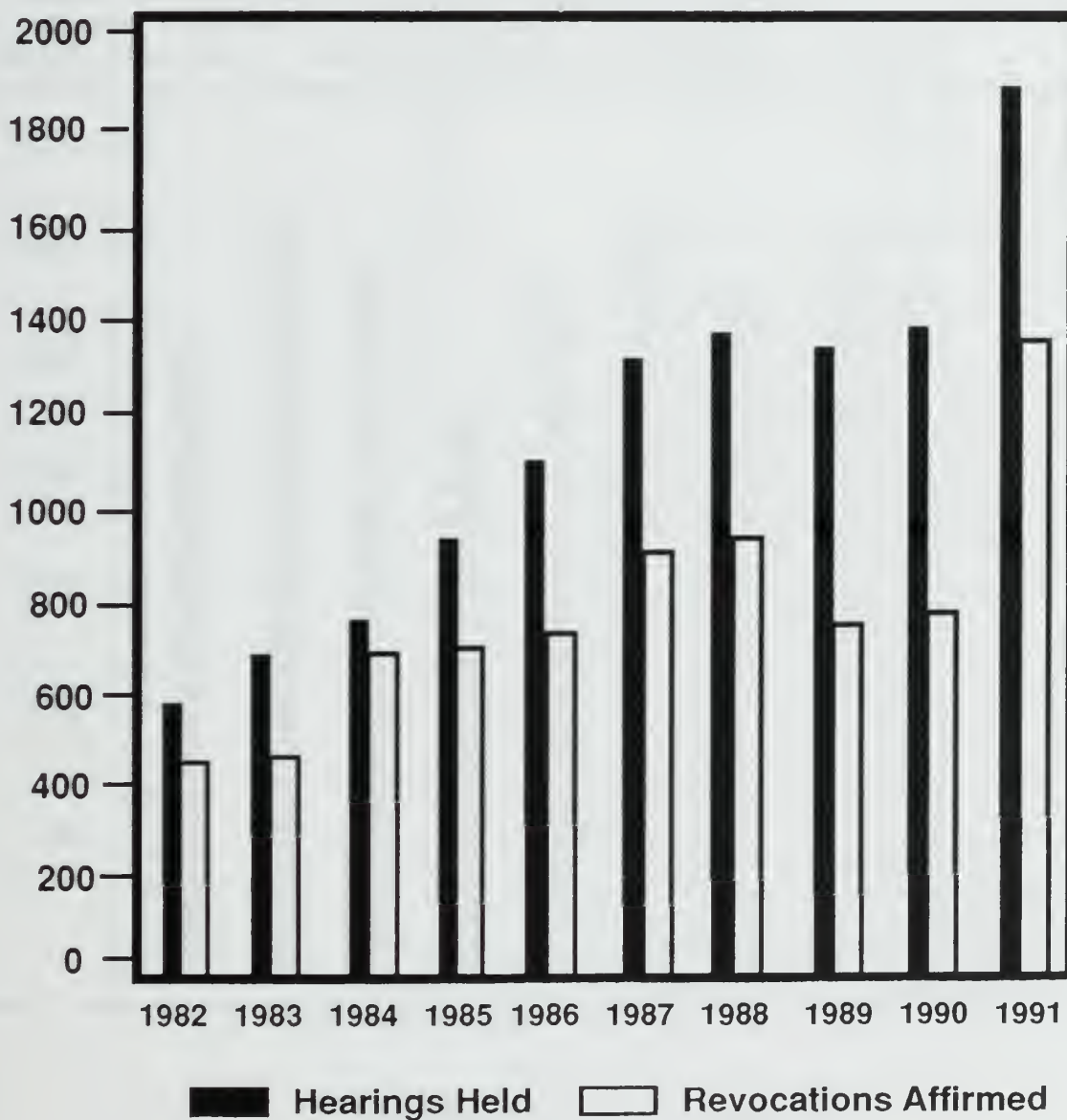
# REVOCATION HEARINGS AND REPAROLING RATES, 1982-1991

The 1,875 revocation hearings held in 1991 resulted in 1,384 parolees being reincarcerated and accounted for 13% of all institutional hearings held during the year. These hearings represent an increase of 35% above the 1,392 revocation hearings held in 1990 and an increase of 237% above the 557 revocation hearings held in 1982. Information regarding the number of revocation hearings and the results of these hearings for the last ten years is depicted in Table 27 and Graph 3.

Table 27  
Revocation Hearings and  
Reparoling Rates, 1982-1991

Year	Sentence Type	Number Hearings	Number Reparoled	Number Re-incarcerated	Reparoling Rate %
1982	State	383	96	287	25%
	County	174	19	155	11%
1983	State	450	142	308	32%
	County	193	44	149	23%
1984	State	563	161	402	29%
	County	199	50	149	25%
1985	State	655	188	467	29%
	County	278	46	232	17%
1986	State	856	327	529	38%
	County	246	40	206	16%
1987	State	1,021	325	696	32%
	County	283	36	247	13%
1988	State	1,233	468	765	38%
	County	151	37	114	25%
1989	State	1,247	581	666	47%
	County	132	19	113	14%
1990	State	1,225	569	656	46%
	County	167	24	143	14%
1991	State	1,750	481	1,269	27%
	County	125	10	115	8%

## Revocation Hearings Held Revocations Affirmed 1982 through 1991





# **RESCISSION HEARINGS, 1982-1991**

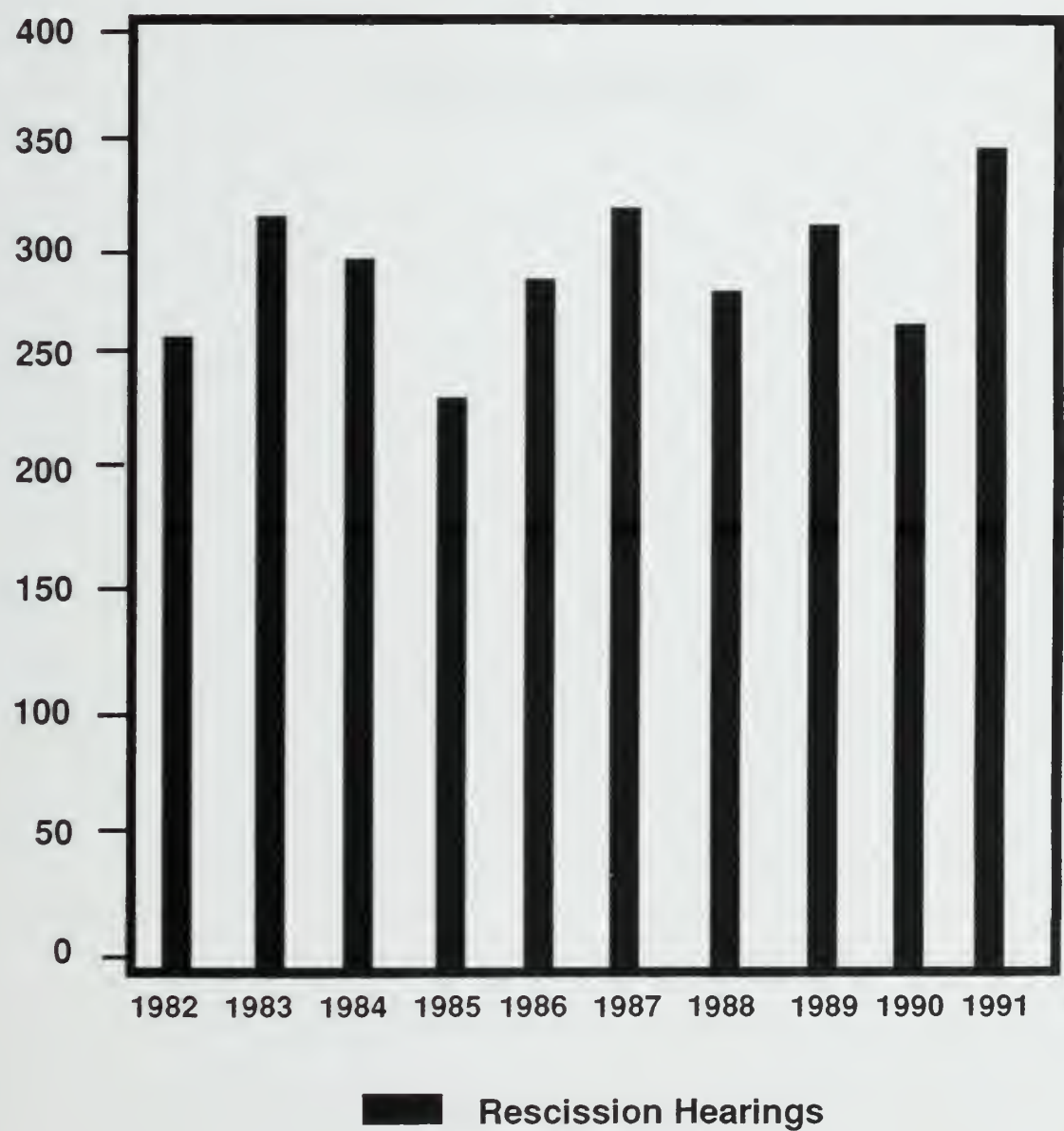
In 1991, the Parole Board held 341 rescission hearings. As a result of these hearings 119 inmates had their release dates adjusted and 222 inmates had previously assigned release dates withdrawn. Rescission hearings accounted for 3% of all institutional hearings held during 1991 and represent an increase of 33% above the 256 held in 1990 and a 29% increase above the 264 rescission hearings held in 1982. Table 28 and Graph 4 depict the number of rescission hearings held and the results of these hearings over the last ten years.

**Table 28  
Rescission Hearings, 1982-1991**

<b>Year</b>	<b>Sentence Type</b>	<b>Number Hearings</b>	<b>Granted New Release Dates</b>	<b>Percent Granted New Release Dates</b>
1982	State	173	90	52%
	County	91	39	43%
1983	State	235	121	52%
	County	82	44	54%
1984	State	211	106	50%
	County	87	53	61%
1985	State	159	80	50%
	County	77	42	55%
1986	State	188	107	57%
	County	99	50	51%
1987	State	236	149	63%
	County	82	41	50%
1988	State	209	135	65%
	County	59	20	34%
1989	State	228	139	61%
	County	82	20	24%
1990	State	181	100	55%
	County	75	18	24%
1991	State	245	96	39%
	County	96	23	24%



# Rescission Hearings Held 1982 through 1991





## **PART VI.**

### **FIELD SERVICES**

## FIELD SERVICES 1991 STATISTICAL REPORT

At the end of 1991, the average parole officer caseload was 77. This represents an increase of 7% above the average parole officer caseload of 72 parolees at the end of 1990. Overall, a total of 7,918 parolees were supervised by the Field Services Unit during 1991 and a total of 3,191 parolees had their cases closed due to discharge after completion of their parole term, being returned to custody or because of death. This information is depicted in Table 29.

**Table 29**  
**Average Caseload by**  
**Parole Officer and Regional Office, 1991 <sup>1</sup>**

<b>Region</b>	<b>Regional Office Location</b>	<b>Total Office Caseload</b>	<b>Number of P.O.'s per Office</b>	<b>Average P.O. Caseload</b>
Region 1	Dorchester	589	8	74
Region 2	Roxbury	571	7	82
Region 3	Somerville	506	7	72
Region 4	Worcester	672	9	75
Region 5	Springfield	722	8	90
Region 6	Lowell	458	6	76
Region 7	Brockton	462	6	77
Region 8	New Bedford	515	6	86
Region 9	Framingham	371	6	62
MassCAPP	Central	47	2	24
Intensive	Central	31	2	16 <sup>2</sup>
<b>Total</b>		<b>4944</b>	<b>67</b>	<b>77 <sup>3</sup></b>
<b>Total Annual Caseload, 1991: 7,918</b>				
<b>Cases Closed in 1991: 3,191</b>				

<sup>1</sup> Cases counted here include active cases only except for Intensive Parole. (See note #2 below.)

<sup>2</sup> Includes warrant cases as per procedures in the Intensive Parole Policies and Procedures Manual.

<sup>3</sup> Intensive Parole Supervision (IPS) and MassCAPP (MC) Units were not used to compute this average since these are special population programs designed to have reduced caseloads.

# REGIONAL PAROLEE CASELOAD BY MONTH, 1991

During 1991, the average monthly caseload for the Field Services Unit was 5,146, ranging from a high of 5,535 in January to a low of 4,925 in October. At the year's end 4,944 parolees were actively being supervised by the Parole Board. Table 30 depicts the total parolee caseload in each region by month for 1991.

Table 30  
Regional Parolee Caseload  
by Month, 1991

Region	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Reg 1	703	674	638	644	627	635	661	648	646	611	610	589
Reg 2	663	662	667	647	591	588	601	600	576	573	563	571
Reg 3	571	557	542	519	509	503	520	518	492	495	514	506
Reg 4	742	711	721	695	716	710	697	690	676	657	679	672
Reg 5	669	666	688	688	706	721	710	705	717	701	714	722
Reg 6	557	539	509	506	458	461	460	450	445	451	459	458
Reg 7	542	541	510	506	477	491	506	502	515	480	469	462
Reg 8	541	541	532	535	560	559	513	523	512	515	520	515
Reg 9	462	420	405	396	400	400	412	392	396	376	373	371
MC	42	40	42	42	36	39	39	39	40	44	47	47
IPS	43	33	31	33	26	19	19	19	22	22	23	31
<b>Total</b>	<b>5535</b>	<b>5384</b>	<b>5285</b>	<b>5211</b>	<b>5106</b>	<b>5126</b>	<b>5138</b>	<b>5086</b>	<b>5037</b>	<b>4925</b>	<b>4971</b>	<b>4944</b>



Table 31 provides a breakdown of the regional caseloads as percentages of the total active caseload. As shown, Regions 4 and 5 (Worcester and Springfield) carried the highest proportion of cases in 1991.

**Table 31**  
**Regional Caseload as Percentages**  
**of the Total Active Caseload, 1991**

Region	Regional Office Location	Percent of Total Caseload
Region 1	Dorchester	12%
Region 2	Roxbury	11%
Region 3	Somerville	10%
Region 4	Worcester	14%
Region 5	Springfield	15%
Region 6	Lowell	9%
Region 7	Brockton	9%
Region 8	New Bedford	10%
Region 9	Framingham	8%
MassCAPP	Central	1%
Intensive	Central	1%
<b>Total</b>		<b>100%</b>

Parole Officers use a Risk/Needs Assessment form to determine levels of supervision for parolees. Table 32 shows the proportional distribution of the supervision levels of parolees by region at the end of 1991.

**Table 32**  
**Proportional Distribution of**  
**the Supervision Levels of**  
**Parolees by Region, 1991**

Region	Maximum Long Term	Maximum Short Term	Moderate	Minimum	Administrative	Intensive
Region 1	45%	5%	21%	27%	2%	0%
Region 2	52%	0%	18%	28%	2%	0%
Region 3	36%	9%	20%	25%	10%	0%
Region 4	39%	8%	28%	20%	5%	0%
Region 5	44%	7%	26%	19%	4%	0%
Region 6	47%	10%	18%	22%	3%	0%
Region 7	43%	12%	19%	24%	2%	0%
Region 8	47%	14%	14%	21%	4%	0%
Region 9	35%	6%	25%	33%	1%	0%
MassCAPP	100%	0%	0%	0%	0%	0%
Intensive	3%	0%	0%	0%	0%	97%
<b>Total</b>	<b>43%</b>	<b>8%</b>	<b>21%</b>	<b>23%</b>	<b>4%</b>	<b>1%</b>

## WARRANT CASES, 1991

In addition to the active caseload, the Field Services Unit also carries a warrant caseload. A parole warrant is an authorization to law enforcement officials to arrest and return a parolee to custody and is sufficient authority to a master or keeper of a correctional facility to maintain custody pending completion of the revocation process. Table 33 provides a breakdown of the warrant caseload at the end of 1991.

**Table 33**  
**Warrant Caseload by Region**  
**End of the Year, 1991**

=====			
Warrant Caseload			
Region	In Custody	Outstanding	Total
=====			
Region 1	29	44	73
Region 2	67	76	143
Region 3	33	61	94
Region 4	33	66	99
Region 5	43	45	88
Region 6	21	54	75
Region 7	35	26	61
Region 8	49	36	85
Region 9	14	21	35
MassCAPP	6	2	8
Intensive	2	0	2
=====			
<b>Total</b>	<b>332</b>	<b>431</b>	<b>763</b>
=====			

## DEMOGRAPHICS, 1991

Table 34 provides a demographic breakdown of the active parolee caseload at the end of 1991. As the table shows, the majority of parolees were male (94%) and white (60%).

**Table 34**  
**Demographic Breakdown:**  
**Gender and Race, 1991 Active Caseload**

=====			
Gender	Percent %	Race	Percent %
=====			
Male	94%	White	60.0%
Female	6%	Black	23.0%
=====		Hispanic	16.0%
<b>Total</b>	<b>100%</b>	Native American	0.2%
		Asian	0.4%
		Cape Verdian	0.4%
		=====	
		<b>Total</b>	<b>100%</b>
=====			



## **PART VII.**

### **TRENDS IN FIELD SERVICES CASELOADS OVER THE LAST TEN YEARS (1982 - 1991)**

TRENDS IN FIELD SERVICES CASELOADS  
OVER THE LAST TEN YEARS, 1982-1991

Introduction

Field Services caseloads have risen substantially over the last ten years as a result of the increase in commitments and parole related hearings mentioned previously in this report. This section provides the number of parolees under active supervision, total annual caseloads and average parole officer caseloads for the ten year period between 1982-1991.

Parolees under active supervision is the number of parolees being actively supervised in the community on the last day of each year. At the end of 1991, 4,944 parolees were under active supervision in the Commonwealth. These 4,944 parolees represent an increase of 5% over the 4,720 parolees under active supervision at the end of 1990 and an increase of 72% over the 2,872 parolees being actively supervised at the end of 1982. This information is depicted in Table 35 and Graph 5.

The total annual parolee caseload is the number of parolees who were actively supervised for all or some part of the year. In 1991, the total parolee caseload was 7,918 which represents a decrease of 24% below the 10,462 total caseload of 1990 and an increase of 29% over the total parolee caseload of 6,143 in 1982. This information is depicted in Table 35 and Graph 6.

During the last ten years the average parole officer's caseload has ranged from a high of 81 parolees in 1984 and 1989 to a low of 55 parolees in 1982. The 1991 average caseload of 77 is 5 parolees more than the average caseload of 72 in 1990. This information is shown in Table 35 and Graph 7.



Table 35

## Field Services Parolee Caseloads, 1982 - 1991

	1982	1983	1984	1985	1986	1987	1988	1989	1990	1991
ACTIVE PAROLEE CASELOADS										
Field Supervision.....	2791	3427	3807	3771	3948	3941	4250	4627	4656	4866
Intensive Parole.....	-	-	-	-	-	34	43	34	34	31
MassCAPP/Pre-Release/Other.	81	92	65	48	50	46	40	27	30	47
Total.....	2872	3519	3872	3819	3998	4021	4333	4688	4720	4944

## ACTIVE PAROLEE CASELOADS

Field Supervision.....	2791	3427	3807	3771	3948	3941	4250	4627	4656	4866
Intensive Parole.....	-	-	-	-	-	34	43	34	34	31
MassCAPP/Pre-Release/Other.	81	92	65	48	50	46	40	27	30	47

Total.....	2872	3519	3872	3819	3998	4021	4333	4688	4720	4944
------------	------	------	------	------	------	------	------	------	------	------

## PERCENT CHANGE IN ACTIVE PAROLEE CASELOAD

Annual Change.....	23%	10%	-1%	5%	1%	8%	8%	1%	5%
Change from 1982.....	23%	35%	33%	39%	40%	51%	63%	64%	72%

## PAROLEES FROM OTHER STATES

SUPERVISED IN MASSACHUSETTS:	197	223	253	247	267	261	270	323	282	278
------------------------------	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----

WARRANT CASES:	1117	1149	1175	1256	1080	1113	1367	783	874	763
----------------	------	------	------	------	------	------	------	-----	-----	-----

TOTAL ANNUAL CASELOAD.....	6143	6973	7349	7254	7649	7908	8321	9457	10462	7918
----------------------------	------	------	------	------	------	------	------	------	-------	------

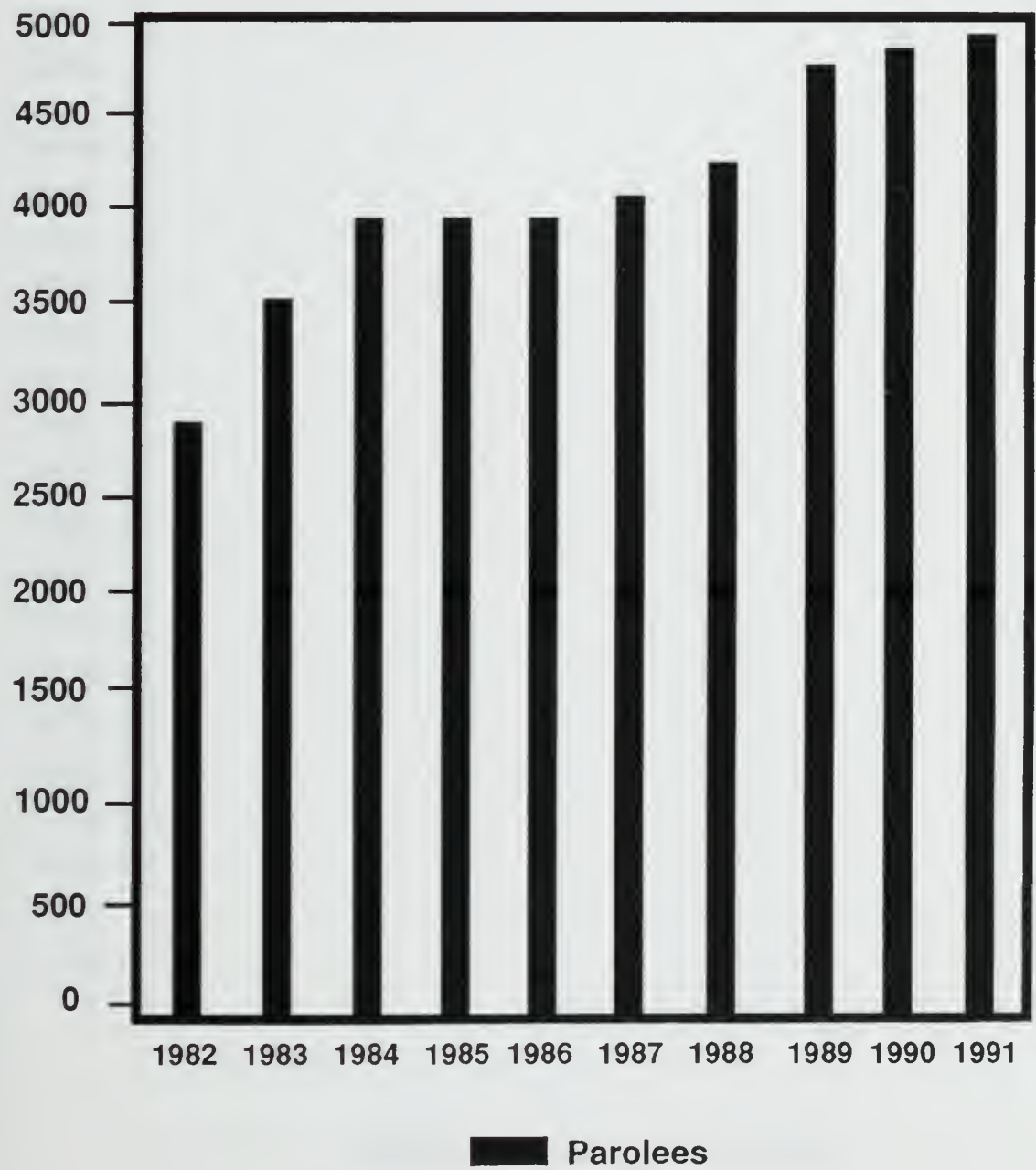
## AVERAGE PAROLE

OFFICER CASELOAD.....	55	73	81	79	72	72	75	81	72	77
-----------------------	----	----	----	----	----	----	----	----	----	----

Note: Data for Table 30 are based on December figures, with the exception of the Total Annual Caseload and the Average Parole Officer Caseload.

TABLE 1. Summary of the results of the 1998-1999 survey of the distribution and abundance of the 10 most common species of fish in the Great Lakes. The table shows the number of fish caught in each of the 10 species, the number of fish caught in each of the 10 species, and the number of fish caught in each of the 10 species.									
Species	Number of fish caught	Number of fish caught	Number of fish caught	Number of fish caught	Number of fish caught	Number of fish caught	Number of fish caught	Number of fish caught	Number of fish caught
1. Yellow perch	1,234	1,234	1,234	1,234	1,234	1,234	1,234	1,234	1,234
2. Rock bass	987	987	987	987	987	987	987	987	987
3. White perch	876	876	876	876	876	876	876	876	876
4. Rock bass	765	765	765	765	765	765	765	765	765
5. Rock bass	654	654	654	654	654	654	654	654	654
6. Rock bass	543	543	543	543	543	543	543	543	543
7. Rock bass	432	432	432	432	432	432	432	432	432
8. Rock bass	321	321	321	321	321	321	321	321	321
9. Rock bass	210	210	210	210	210	210	210	210	210
10. Rock bass	109	109	109	109	109	109	109	109	109

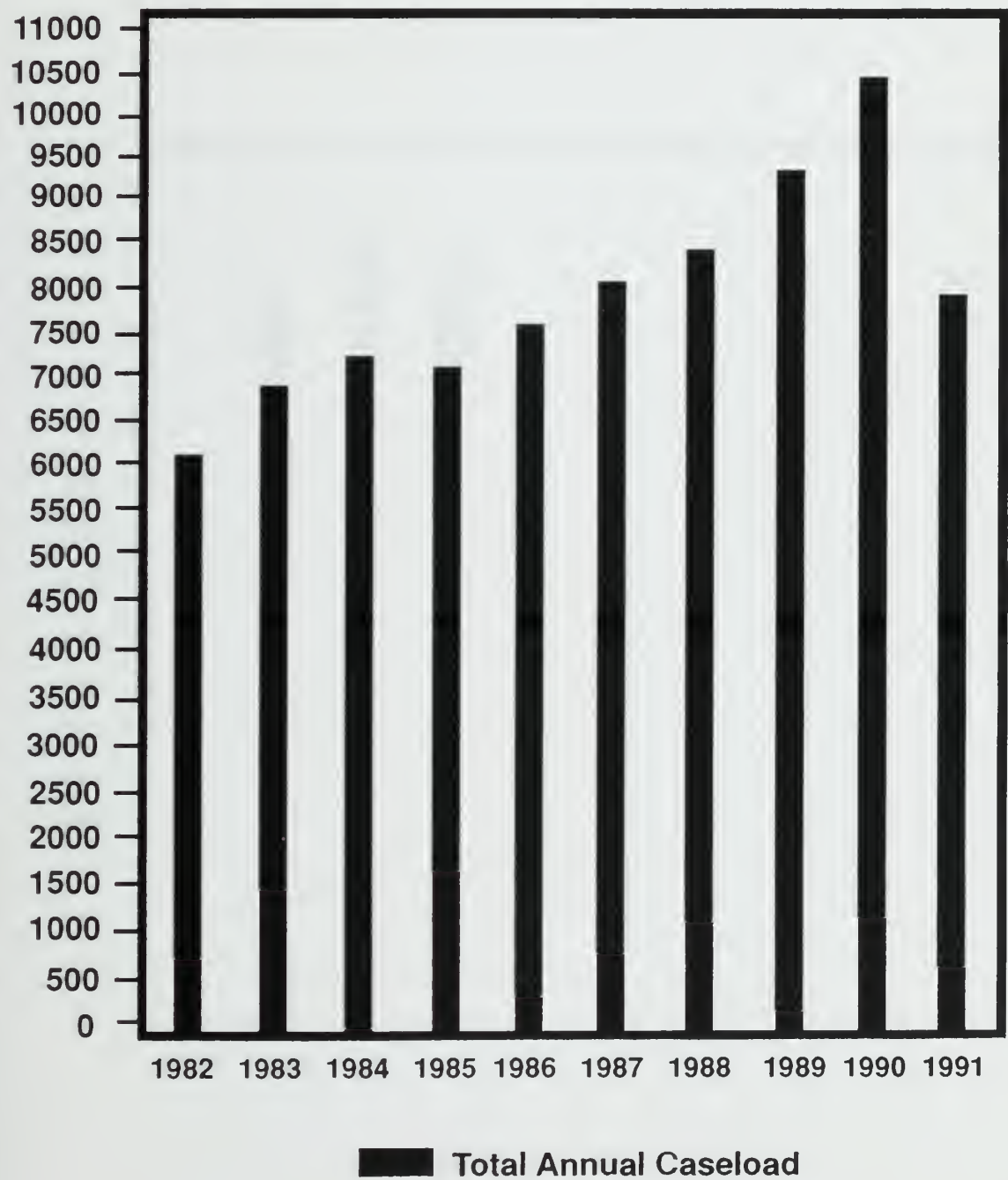
# Parolees Under Active Supervision 1982 through 1991





Graph #6

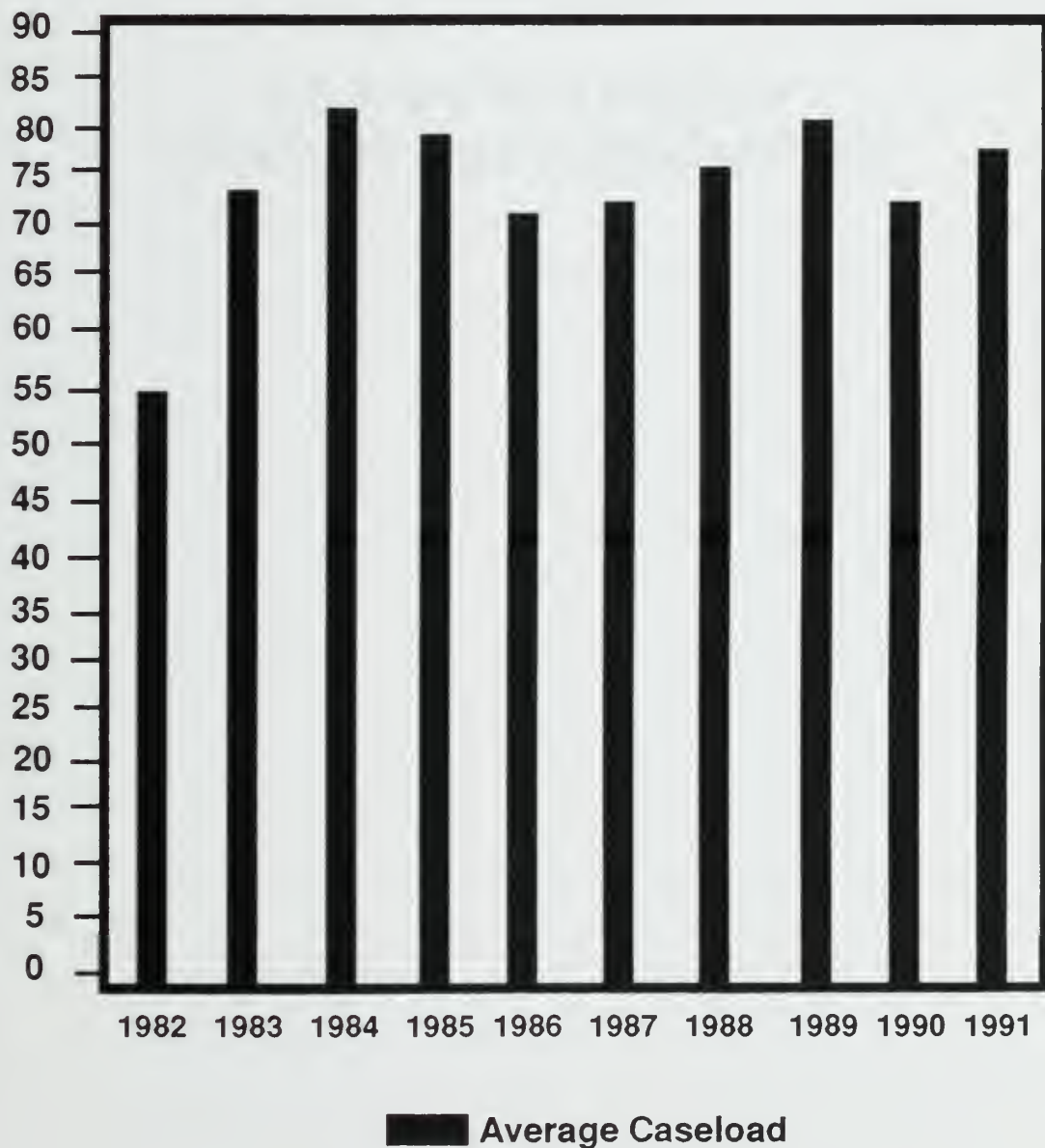
# Total Annual Parole Caseload 1982 through 1991







## Average Number of Active Cases Per Parole Officer 1982 through 1991



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## **PART VIII.**

### **EXECUTIVE CLEMENCY PARDONS AND COMMUTATIONS**

## EXECUTIVE CLEMENCY: PARDONS AND COMMUTATIONS

### Introduction

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In this role, the Board receives commutation and pardon petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two types of executive clemency with the advice and consent of the Executive Council.

### COMMUTATIONS

Commutations, a shortening of the period of punishment, are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1991, the Advisory Board of Pardons received 19 commutation petitions, held 0 commutation hearings and made 0 favorable recommendation to the Governor. There were no commutations granted in 1991. During the ten year period of 1982-1991, the Board of Pardons made favorable recommendations in 17 or five percent of the 357 commutation petitions they received. During this same time 12 commutations were granted by the Governor (See note below). There have been no commutations granted since 1987. Table 36 depicts information regarding commutations since 1982.

Table 36  
Commutations, 1982-1991

	1982	1983	1984	1985	1986	1987	1988	1989	1990	1991
Petitions Received	43	61	35	34	35	41	22	30	37	19
Petitions Favorable	1	4	3	2	0	1	2	3	1	0
Hearings Held	-	-	-	-	-	6	5	5	9	0
Commutations Granted	3	3	0	2	1	3	0	0	0	0

**Note:** The reason that there may be more commutations granted by the Governor than are given favorable recommendations by the Advisory Board of Pardons in a given year is because of carry-overs from a previous year. The Governor also reserves the right to grant a petition for commutation even if it receives an unfavorable recommendation from the Board. This happened once in 1982.



## PARDONS

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1991, the Board received 67 pardon petitions, held 53 pardon hearings and 3 pardons were granted. Since 1982 the Board has received 776 pardon petitions, held 930 pardon hearings and 356 pardons have been granted. This information is depicted in Table 37.

Table 37  
Pardons, 1982-1991

	1982	1983	1984	1985	1986	1987	1988	1989	1990	1991
Petitions Received	73	85	78	63	100	113	64	67	66	67
Hearings Held	134	121	101	109	100	125	68	62	57	53
Pardons Granted	65	49	60	63	20	40	9	19	28	3



**PART IX.**

**VICTIMS SERVICE**

## VICTIMS SERVICE UNIT

### Introduction

In 1987, the Massachusetts Parole Board created a new unit, the Victims Service Unit, to specifically address the needs of victims of crimes and to meet the challenges presented to the Board by the passage in 1983 of M.G.L. Chapter 258B (The Victim/Witness Rights Bill). The goal of the Victims Service Unit is to increase the Board's level of responsiveness to victims, witnesses and victims' families who have been certified to receive information regarding offenders by the Criminal History Systems Board. The Unit provides a wide array of support services to these CORI-certified individuals. The Unit's staff act as the Board's ombudsmen in addressing and advancing victim/witness issues by: collecting victim/witness input for Board consideration; providing timely notifications of parole hearing dates and hearing results; providing information about Parole and Criminal Offender Record Information (CORI); assisting citizens in completing Impact Statements; directing referrals to other criminal justice or social service agencies for collateral assistance; and heightening the community's level of awareness regarding victim/witness issues through both the media and direct contact.

## New Clients

During 1991, the Victims Service Unit received 1,739 new clients. At intake, each individual received an initial parole eligibility letter from the Victims Service Unit which provided them with information regarding: the initial parole eligibility of the offender, the right to submit victim impact statements and the availability of information, support and referral services. New clients may be victims (VI), witnesses (WI), parents or guardians (PG), family members of homicide victims (FA) or individuals who have reason to fear for their safety (CIP).

Table 38 provides the 1991 breakdown of new clients by type of CORI-certification and the type of offense. As the row totals in the table show, the offense of **Assault and Battery (308)** yielded the greatest number of new clients followed by **Homicide (296)**, **Child Sexual Assault (241)** and **Armed/Unarmed Robbery (234)**. The column totals in the table show that the largest category of CORI-certification was for the 806 new clients who were **Victims**. When the client's type of CORI-certification is broken down by offense type, **Family Members of Homicide Victims** constitute the largest group of new clients with 243.

Table 38  
CORI-Certification Type  
Client Categories By Offense Type, 1991

OFFENSE TYPE	CERTIFICATION TYPE CODE					TOTAL
	CIP	FA	PG	VI	WI	
Homicide	18	243	0	9	26	296
Assault & Battery	51	3	13	209	32	308
Child Sexual Assault	19	3	171	43	5	241
Armed/Unarmed Robbery	42	2	1	158	31	234
Breaking and Entering	16	0	5	102	9	132
Rape/Sexual Assault	11	0	14	85	9	119
Violation Restraining Order	1	0	0	33	2	36
Motor Vehicle Homicide	1	78	1	6	1	87
Indecent Assault & Battery	7	0	34	27	3	71
Other	44	6	10	134	21	215
<b>TOTAL</b>	<b>210</b>	<b>335</b>	<b>249</b>	<b>806</b>	<b>139</b>	<b>1,739</b>

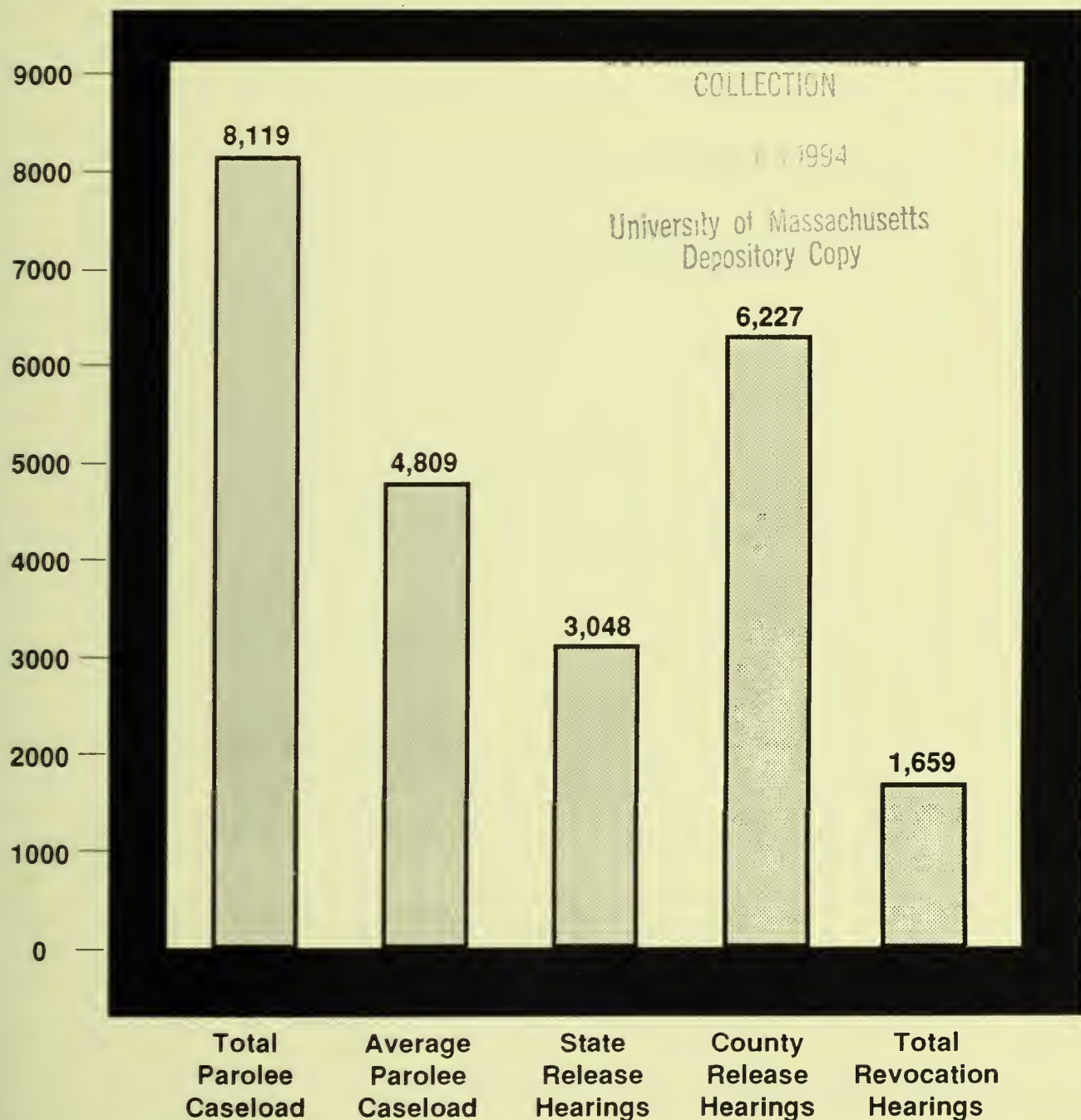








# Massachusetts Parole Board



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Marcia Hill and the Victims Service Staff.

The Massachusetts Parole Board's 1992 Annual Statistical Report was prepared by Richard Lunden of the Planning, Research and Systems Development Unit.

All graphic illustrations were produced by Debbie Morrow.



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## SUMMARY

In 1992, the Massachusetts Parole Board voted on 11,232 parole related hearings for inmates serving state and county sentences throughout the Commonwealth. Following are some of the major highlights of the Parole Board's actions during the year.

### State Hearings

The total number of release, revocation and rescission hearings held for inmates serving state sentences decreased by less than 1% from 4,793 in 1991 to 4,786 in 1992.

The number of release hearings held for inmates serving state sentences increased by 9% from 2,798 in 1991 to 3,048 in 1992.

The paroling rate for inmates serving state sentences decreased from 53% in 1991 to 42% in 1992.

The number of state inmates granted release dates decreased by 195 from 1,481 in 1991 to 1,286 in 1992. **Seventy-nine (6%)** of these inmates were paroled to custody.

The number of state inmates who waived their right to a release hearing increased by 34% from 462 in 1991 to 621 in 1992.

The number of revocation hearings held for state parolees decreased by 13% from 1,750 in 1991 to 1,514 in 1992. The reparing rate for state parole violators decreased from 27% in 1991 to 22% in 1992.

The number of rescission hearings held for inmates serving state sentences decreased by 9% from 245 in 1991 to 224 in 1992.

### County Hearings

The total number of release, revocation and rescission hearings held for inmates serving county sentences increased by 5% from 6,142 in 1991 to 6,446 in 1992.

#### **Inmates Serving County Sentences of More Than One Year**

The number of release hearings held for inmates serving county sentences of more than one year increased by 15% from 1,219 in 1991 to 1,403 in 1992.

The paroling rate for inmates serving county sentences of more than one year stayed the same, 40% during both 1991 and 1992.



The number of inmates granted release dates from county sentences of more than one year increased by 14% from 493 during 1991 to 564 during 1992. **Fourteen (2%)** of these inmates were paroled to custody.

The number of inmates serving county sentences of more than one year who waived their right to a release hearing increased by 40% from 305 in 1991 to 426 in 1992.

#### **Inmates Serving County Sentences of One Year or Less**

The number of release hearings held for inmates serving county sentences of one year or less increased by 3% from 4,702 in 1991 to 4,824 in 1992.

The paroling rate for inmates serving county sentences of one year or less stayed the same, 41% during both 1991 and 1992.

The number of inmates granted release dates from county sentences of one year or less increased by less than 1% from 1,942 during 1991 to 1,955 during 1992. **Thirteen (1%)** of these inmates were paroled to custody.

The number of inmates serving county sentences of one year or less who waived their right to a release hearing increased by 7% from 1,748 in 1991 to 1,864 in 1992.

#### **Revocation and Rescission Hearings for Inmates Serving County Sentences**

The number of revocation hearings held for county parolees increased by 16% from 125 during 1991 to 145 during 1992.

The number of rescission hearings held for inmates serving county sentences decreased by 23% from 96 in 1991 to 74 in 1992.

#### **Combined Totals for State and County Parole Hearings**

The grand total of institutional hearings held by the Parole Board increased by 3% from a combined total of 10,935 hearings in 1991 to 11,232 in 1992.

The number of release hearings held at all state and county institutions increased by 6% from 8,719 in 1991 to 9,275 in 1992.

The overall paroling rate for state and county inmates decreased from 45% in 1991 to 41% in 1992.

The overall number of inmates granted release dates from Massachusetts correctional facilities decreased by 3% from 3,916 in 1991 to 3,805 in 1992. **One hundred-six (3%)** of these inmates were paroled to custody.

The overall number of inmates who waived their right to a release hearing increased by 16% from 2,515 in 1991 to 2,911 in 1992.

The combined total of revocation hearings held at state and county facilities decreased by 12% from 1,875 in 1991 to 1,659 in 1992. The overall reparing rate also decreased by 5% from 26% in 1991 to 21% in 1992.

The combined number of rescission hearings held for state and county inmates decreased by 13% from 341 in 1991 to 298 in 1992.

### Community Supervision

The average parole officer's caseload at the end of 1992 was 66 parolees. The average monthly caseload in 1992 for parolees under community supervision 4,809. At the close of the year 4,645 parolees were being supervised. A total of 8,119 parolees were supervised for some portion of 1992 with a total of 3,026 parolees having their cases closed during the year.

During 1992 the parolee population was 94% male and 6% female. The racial/ethnic breakdown was 60% white, 22% black, 17% hispanic, and 1% other.

The supervision level distribution at the end of 1992 was as follows: 47% maximum (long term), 7% maximum (short term), 22% moderate, 21% minimum, 3% administrative and less than 1% intensive.

The number of outstanding warrant cases was reduced by 25% from 469 in 1991 to 354 warrant cases in 1992. A breakdown of current warrant cases shows that 240 or about 68% of the warrant cases are less than five years old. Almost half (116) of the 240 current warrant cases are less than one year old.

There was a monthly average of 618 total parolees being supervised by Interstate Compact during 1992. In addition, 190 parolees were released to parole supervision and 178 were released from parole supervision via Interstate Compact in 1992.

### Executive Clemency

During 1992, the Advisory Board of Pardons received 28 commutation petitions, held 11 commutation hearings and made 4 favorable recommendations to the Governor. The Governor granted 1 commutation during the year.

In addition, the Board received 63 pardon petitions and held 49 pardon hearings. As a result, the Governor granted 8 pardons.

### Victims Service

During 1992, the Victims Service Unit received 1,916 new clients and provided a variety of services to victims, witnesses and victims' families who were certified to receive information regarding offenders by the Criminal History Systems Board. As part of these services, the Victims Service Unit generated a total of 2,458 letters to its clients.

## INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with Mass. Gen. L. ch. 127, s. 128 (as amended by 1980 Mass. Gen. L. ch. 155, s. 1).

In Massachusetts, parole is the procedure whereby certain inmates are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are: to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits; and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board Members conduct release hearings for all inmates serving state sentences in panels of three to determine their parole suitability. Hearing Examiners conduct release hearings for all inmates sentenced to county sentences and make recommendations to the Parole Board who then cast the final vote.

The Field Services Unit is responsible for monitoring and supervising parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Unit provides supervision to parolees in nine regional districts. In addition, the Unit also has a program, MassCAPP, which handles a limited caseload of developmentally disabled parolees, as well as an Intensive Parole for Substance Abusers Program (IPSA) which handles a limited caseload of substance abusing parolees. The total number of caseload carrying personnel in the Field Services Unit for 1992 was 74, which includes 66 regular field parole officers, 2 intensive parole officers, 2 MassCAPP parole officers and 4 parole officers who work in the Board's Special Operations Unit.



This 1992 Annual Statistical Report is divided into nine parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1992, as well as a historical account of the Parole Board's hearing activities over the last ten years. The report also includes a section on Community Supervision which provides a breakdown of the Field Services Unit's parolee caseloads during 1992 and during the last ten years, information related to the Warrant Unit's activities during the year and data depicting the Interstate Compact Unit's monthly caseload for 1992.

Information regarding the Parole Board's activity as the Advisory Board of Pardons and data depicting the Board's Victims Service Unit also appear at the end of this report.

Part I presents a summary of information regarding hearings held during 1992 by Parole Board Members for inmates serving state prison sentences. Part II presents a summary of the results of all the hearings held during 1992 by Hearing Examiners for inmates serving county sentences. Part III presents the combined results of hearings held during 1992 for both state and county inmates. Part III also includes a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons. In addition, Part III presents information regarding inmates who were paroled to custody during 1992.

Part IV depicts the number and type of decisions voted on by Parole Board Members at the Parole Board's central office during 1992 (office votes). Part V provides a historical account of parole related hearings held by the Parole Board over the last ten years (1983-1992).

Part VI presents the Parole Board's Community Supervision caseload statistics for 1992. These include data related to the Field Services Unit, the Warrant Unit and the Interstate Compact Unit. Part VII provides a historical account of these caseload statistics over the last ten years (1983-1992). Part VIII presents information on executive clemency, including data on commutations and pardons over the last ten years (1983-1992). Finally, Part IX provides information regarding the activity of the Board's Victims Service Unit during the year.



**PART I.**  
**PAROLE BOARD HEARINGS**  
**FOR STATE INMATES**

# RELEASE HEARINGS FOR STATE INMATES, 1992

In 1992, the Massachusetts Parole Board conducted 3,048 release hearings for inmates serving state sentences. As a result of these hearings, 1,286 inmates were either paroled and placed under the supervision of field parole officers in nine regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 3,048 release hearings held, 1,908 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, special consideration hearings for inmates sentenced to MCI-Cedar Junction, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder. The results of 15 year hearings appear in the Office Votes section located on page 33.

During 1992, the Parole Board conducted 1,905 regular order hearings and 3 early consideration hearings. In addition to first hearings, the Board also held 994 annual review hearings, 105 postponement hearings, 25 reconsideration hearings, 11 hearings to resolve action pending, 4 third year review hearings and 1 appeal hearing. Third year reviews are release hearings for sexually dangerous persons confined to the Bridgewater State Hospital Treatment Center. Table 1 presents the results of release hearings for state inmates and the paroling rate associated with each type of hearing.

Table 1  
Release Hearings for State Inmates:  
Paroling Rate by Type of Hearing, 1992

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1905	945	772	188	50%
Annual Review.....	994	277	662	55	28%
Postponement.....	105	42	56	7	40%
Reconsideration....	25	14	10	1	56%
Early Consideration.....	3	2	0	1	67%
Resolve Action Pending.....	11	5	4	2	46%
Third Year Review..	4	0	4	0	0%
Appeal.....	1	1	0	0	100%
<b>Total</b>	<b>3048</b>	<b>1286</b>	<b>1508</b>	<b>254</b>	<b>42%</b>

\* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

**Note:** Other decisions include action pending, no action, refer to full Board, postponed and open reserve.

Table 2 depicts the results of release hearings by the institution where state inmates were being held at the time of their hearing. A breakdown of 1992 release hearing results at the state's pre-release centers appears on the following page.

**Table 2**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Current Institution, 1992**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Bay State	14	5	8	1	36%
Bridgewater Drug	25	11	12	2	44%
Bridgewater SH	14	1	10	3	7%
Bridgewater SDP	15	0	11	4	0%
Cedar Junction	237	10	206	21	4%
Concord	117	30	63	24	26%
Framingham	122	61	25	36	50%
Gardner (NCCI)	233	77	140	16	33%
Lancaster	91	47	36	8	52%
Norfolk	216	35	155	26	16%
Northeastern CC	100	60	36	4	60%
Old Colony CC	201	53	136	12	26%
Plymouth	115	89	17	9	77%
Shattuck Hospital	2	1	1	0	50%
Shirley Medium	205	53	142	10	26%
Shirley Minimum	176	96	72	8	55%
Southeastern CC	314	121	176	17	39%
Warwick	17	14	3	0	82%
County	244	127	102	15	52%
Pre-Release	590	395	157	38	67%
<b>Total</b>	<b>3048</b>	<b>1286</b>	<b>1508</b>	<b>254</b>	<b>42%</b>

During 1992, the Parole Board conducted 590 release hearings at the various pre-release centers throughout the Commonwealth for inmates serving state sentences. Of these 590 hearings 395 resulted in decisions to parole, producing an 67% paroling rate at the pre-release centers during 1992. This represents a 8% decrease below the 75% paroling rate at the pre-release centers during 1991. Table 3 depicts the results of release hearings held at the pre-release centers during 1992.

**Table 3**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Pre-Release Center, 1992**

Pre-Release Center	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PRC	102	66	26	10	65%
Brooke House	38	24	12	2	63%
Charlotte House	10	9	1	0	90%
Faith House	5	5	0	0	100%
Hillside PRC	43	29	13	1	67%
Houston House	7	7	0	0	100%
Lancaster PRC	23	18	3	2	78%
Park Drive PRC	57	35	17	5	61%
Pondville PRC	96	54	34	8	56%
Sargent House	13	8	3	2	62%
Shirley PRC	44	41	3	0	93%
S. Middlesex PRC	147	94	45	8	64%
Warwick PRC	5	5	0	0	100%
<b>Total</b>	<b>590</b>	<b>395</b>	<b>157</b>	<b>38</b>	<b>67%</b>

During 1992, the Parole Board held an average of 254 release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of 272 held in July to a low of 233 in January. The monthly paroling rate ranged from a high of 52% in March to a low of 33% in June. Table 4 presents the results of release hearings held for state inmates for each month of 1992.

**Table 4**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Month, 1992**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	233	112	96	25	48%
February	265	117	120	28	44%
March	254	133	107	14	52%
April	270	122	121	27	45%
May	261	124	114	23	48%
June	240	80	128	32	33%
July	272	113	143	16	42%
August	237	102	120	15	43%
September	263	99	143	21	38%
October	262	100	150	12	38%
November	238	92	130	16	39%
December	253	92	136	25	36%
<b>Total</b>	<b>3048</b>	<b>1286</b>	<b>1508</b>	<b>254</b>	<b>42%</b>



Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1992. As might be expected, the lowest paroling rate was 4% at the maximum security institutions and the highest rate was 67% at the pre-release centers.

As Table 5 shows almost half (47%) of the release hearings were held for state inmates incarcerated at medium security facilities, while about one fifth (19%) of the hearings were held for inmates currently residing in pre-release centers. The remaining 34% of release hearings were held for inmates serving their sentences at either maximum or minimum security facilities. In addition, 244 state inmates were serving their sentences in county institutions at the time of their release hearing.

**Table 5**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Level of Institutional Security, 1992**

Security Level	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Maximum	266	11	227	28	4%
Medium	1435	442	850	143	31%
Minimum	513	311	172	30	61%
Pre-Release	590	395	157	38	67%
County	244	127	102	15	52%
<b>Total</b>	<b>3048</b>	<b>1286</b>	<b>1508</b>	<b>254</b>	<b>42%</b>

## REVOCATION HEARINGS FOR STATE PAROLEES, 1992

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1992, the Parole Board held 1,514 or an average of 126 revocation hearings each month for state parolees. This represents a decrease of 13% below the 1,750 revocation hearings held in 1991. As a result of these hearings 334 state parole violators were granted a new release date producing an annual reparing rate of 22%. The number of revocation hearings held each month for state parolees ranged from a high of 160 in January to a low of 97 in October. Table 6 depicts the monthly results of the revocation hearings held for state parolees during 1992.

Table 6  
Revocation Hearings for  
State Parolees by Month, 1992

Month	Revocation Hearings Held	Granted Reparole Date		Number Reincarcerated	
		N	(%)	N	(%)
January	160	33	21%	127	79%
February	138	34	25%	104	75%
March	145	36	25%	109	75%
April	107	25	23%	82	77%
May	140	25	18%	115	82%
June	120	25	21%	95	79%
July	131	21	16%	110	84%
August	130	31	24%	99	76%
September	119	23	19%	96	81%
October	97	21	22%	76	78%
November	100	31	31%	69	69%
December	127	29	23%	98	77%
<b>Total</b>	<b>1514</b>	<b>334</b>	<b>22%</b>	<b>1180</b>	<b>78%</b>

Table 7 provides the results of revocation hearings for state parolees by the institution where the hearings were held. As the table shows, the vast majority of revocation hearings for state cases were held at MCI-Concord.

**Table 7**  
**Revocation Hearings for**  
**State Parolees by Institution, 1992**

Institution	Revocation	Granted		Number	
	Hearings	Reparole	Date	Reincarcerated	
	Held	N	(%)	N	(%)
Bay State CC	1	1	100%	0	0%
Bridgewater Drug TC	18	5	28%	13	72%
Cedar Junction	23	0	0%	23	100%
Concord	1070	250	23%	820	77%
Framingham	75	16	21%	59	79%
Gardner (NCCI)	67	15	22%	52	78%
Lancaster	2	0	0%	2	100%
Norfolk	29	2	7%	27	93%
Northeastern CC (NECC)	1	1	100%	0	0%
Old Colony CC	24	2	8%	22	92%
Plymouth	5	1	20%	4	80%
Shirley Medium	88	15	17%	73	83%
Shirley Minimum	11	1	9%	10	91%
Southeastern CC	37	11	30%	26	70%
County	55	9	16%	46	84%
Pre-Release	8	5	63%	3	37%
<b>Total</b>	<b>1514</b>	<b>334</b>	<b>22%</b>	<b>1180</b>	<b>78%</b>

## RESCISSION HEARINGS FOR STATE INMATES, 1992

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1992, the Parole Board held 224 or an average of 19 rescission hearings each month for state inmates. This represents a decrease of 9% below the 245 rescission hearings held during 1991. The largest number of rescission hearings, 26, was held during December, while the smallest number, 11, was held during the month of February. Table 8 depicts the results of rescission hearings by month for state inmates during 1992.

Table 8  
Rescission Hearings for  
State Inmates by Month, 1992

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	13	7	54%	6	46%
February	11	4	36%	7	64%
March	21	10	48%	11	52%
April	21	12	57%	9	43%
May	19	7	37%	12	63%
June	14	10	71%	4	29%
July	24	8	33%	16	67%
August	19	9	47%	10	53%
September	15	5	33%	10	67%
October	18	11	61%	7	39%
November	23	9	39%	14	61%
December	26	12	46%	14	54%
<b>Total</b>	<b>224</b>	<b>104</b>	<b>46%</b>	<b>120</b>	<b>54%</b>

Table 9 shows the results of rescission hearings for state inmates by the institution where they were being held at the time of their hearing during 1992.

**Table 9**  
**Rescission Hearings for**  
**State Inmates by Institution, 1992**

Institution	Rescission	Granted New		No New Release	
	Hearings	Release	Date	Date	Assigned
	Held	N	(%)	N	(%)
Bridgewater Drug	4	3	75%	1	25%
Cedar Junction	12	1	8%	11	92%
Concord	46	18	39%	28	61%
Framingham	10	8	80%	2	20%
Gardner (NCCI)	24	7	29%	17	71%
Lancaster	2	1	50%	1	50%
Northeastern CC	3	1	33%	2	67%
Norfolk	16	7	44%	9	56%
Old Colony CC	18	8	44%	10	56%
Plymouth	2	0	0%	2	100%
Shirley Medium	28	16	57%	12	43%
Shirley Minimum	2	2	100%	0	0%
Southeastern CC	28	14	50%	14	50%
Warwick	2	2	100%	0	0%
County	17	9	53%	8	47%
Pre-Release	10	7	70%	3	30%
<b>Total</b>	<b>224</b>	<b>104</b>	<b>46%</b>	<b>120</b>	<b>54%</b>



**PART II.**  
**PAROLE BOARD HEARINGS**  
**FOR COUNTY INMATES**

# RELEASE HEARINGS FOR COUNTY INMATES, 1992

## Release Hearings for Inmates Serving County Sentences of More Than One Year

During 1992, Hearing Examiners from the Massachusetts Parole Board conducted 1,403 release hearings for inmates serving county sentences of more than one year. As a result of these hearings, 564 inmates were released to parole supervision or were paroled to custody. Of the 1,403 release hearings held, 1,361 were first hearings, those in which the inmate was seen by Hearing Examiners for the first time on their sentence. For county inmates, first hearings include regular order, early consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming hearings involve a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1992, there were 1,312 regular order hearings, 25 early consideration hearings and 24 MAP negotiation hearings held for inmates serving county sentences of more than one year. In addition to first hearings, Hearing Examiners held 7 annual review hearings, 31 postponement hearings and 4 reconsideration hearings. Table 10 shows this information along with the paroling rate for each type of hearing for inmates serving county sentences of more than one year.

**Table 10**  
**Release Hearing Votes for Inmates Serving**  
**County Sentences of More than One Year:**  
**Paroling Rate by Type of Hearing, 1992**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	1312	498	690	124	38%
Early Consideration.....	25	25	0	0	100%
MAP Negotiation....	24	23	0	1	96%
Annual Review.....	7	1	5	1	14%
Postponement.....	31	16	13	2	52%
Reconsideration....	4	1	3	0	25%
<b>Total</b>	<b>1403</b>	<b>564</b>	<b>711</b>	<b>128</b>	<b>40%</b>

Table 11 depicts the results of release hearings held in 1992 by institution for inmates serving county sentences of more than one year.

**Table 11**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Institution, 1992**

Institution	Hearings Held	Granted Parole Date	Number Denied	Other Decisions	Paroling Rate %
Barnstable	23	8	13	2	35%
Billerica	174	74	93	7	43%
Braintree CAC	4	0	3	1	0%
Boot Camp	24	24	0	0	100%
Bridgewater Drug	6	3	3	0	50%
Bridgewater SH	8	0	5	3	0%
Dedham	56	23	30	3	41%
Suffolk County	222	88	106	28	40%
Eastern Mass CAC	76	31	38	7	41%
Edgartown	1	1	0	0	100%
Framingham	15	9	2	4	60%
Greenfield	18	5	11	2	28%
Lawrence CAC	72	48	20	4	67%
Longwood	17	7	7	3	41%
Middleton	186	46	104	36	25%
Nashua Street	4	2	2	0	50%
New Bedford	114	44	65	5	39%
Northampton	37	15	21	1	41%
Pittsfield	45	21	23	1	47%
Plymouth	72	24	41	7	33%
Springfield	59	34	23	2	58%
Western Mass CAC	28	16	10	2	57%
Worcester	127	35	82	10	28%
Other State	15	6	9	0	40%
<b>Total</b>	<b>1403</b>	<b>564</b>	<b>711</b>	<b>128</b>	<b>40%</b>

During 1992, Hearing Examiners held an average of 117 release hearings each month for inmates serving county sentences of more than one year. The number of hearings held ranged from a high of 180 in the month of September, to a low of 89 in the month of February. The paroling rate was highest (49%) during the month of January, and was lowest during the month of October (28%). Table 12 depicts the number of release hearings and the paroling rate by month for inmates serving county sentences of more than one year during 1992.

**Table 12**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Month, 1992**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	104	51	50	3	49%
February	89	38	44	7	43%
March	126	52	66	8	41%
April	114	38	67	9	33%
May	108	43	59	6	40%
June	131	52	69	10	40%
July	97	38	50	9	39%
August	107	48	54	5	45%
September	180	79	85	16	44%
October	108	30	67	11	28%
November	102	49	41	12	48%
December	137	46	59	32	34%
<b>Total</b>	<b>1403</b>	<b>564</b>	<b>711</b>	<b>128</b>	<b>40%</b>

**Release Hearings for Inmates Serving  
County Sentences of One Year or Less**

During 1992, Hearing Examiners conducted 4,824 release hearings for inmates serving county sentences of one year or less. As a result of these hearings, 1,955 county inmates were released to parole supervision or were paroled to custody. Of the 4,824 release hearings held there were 4,737 regular order hearings, 1 early consideration hearing, 71 postponement hearings 6 reconsideration hearings and 9 hearings to resolve action pending. Table 13 depicts this information along with the paroling rate for each type of hearing.

**Table 13  
Release Hearing Votes for Inmates Serving  
County Sentences of One Year or Less:  
Paroling Rate by Type of Hearing, 1992**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	4737	1910	2336	491	40%
Early Consideration.....	1	1	0	0	100%
Postponement.....	71	35	29	7	49%
Reconsideration...	6	4	2	0	67%
Resolve Action Pending.....	9	5	4	0	56%
<b>Total</b>	<b>4824</b>	<b>1955</b>	<b>2371</b>	<b>498</b>	<b>41%</b>

Table 14, on the following page, depicts the results of release hearings held in 1992 by institution for inmates serving county sentences of one year or less.



**Table 14**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Institution, 1992**

<b>Institution</b>	<b>Hearings Held</b>	<b>Granted Parole Date</b>	<b>Number Denied</b>	<b>Other Decisions</b>	<b>Paroling Rate %</b>
Barnstable	148	44	89	15	30%
Billerica	648	296	311	41	46%
Braintree CAC	76	23	52	1	30%
Bridgewater Drug	2	2	0	0	100%
Bridgewater SH	4	0	2	2	0%
Dedham	191	79	104	8	41%
Deer Island	692	284	315	93	41%
Eastern Mass CAC	122	60	52	10	49%
Edgartown	6	3	2	1	50%
Framingham	249	112	57	80	45%
Greenfield	71	29	39	3	41%
Lawrence CAC	239	132	97	10	55%
Longwood	149	52	77	20	35%
Metro Day Report	4	4	0	0	100%
Middleton	359	93	203	63	26%
Nashua Street	14	4	7	3	29%
New Bedford	262	115	133	14	44%
Northampton	111	51	56	4	46%
Pittsfield	135	59	69	7	44%
Plymouth	236	84	133	19	36%
Pondville PRC	2	1	1	0	50%
Springfield	195	78	92	25	40%
Western Mass CAC	252	117	126	9	46%
Worcester	657	233	354	70	36%
<b>Total</b>	<b>4824</b>	<b>1955</b>	<b>2371</b>	<b>498</b>	<b>41%</b>

During 1992, Hearing Examiners held an average of 402 release hearings each month for inmates serving county sentences of one year or less. The number of hearings held ranged from a high of 486 in the month of December, to a low of 344 in the month of August. The paroling rate was highest (48%) during the month of August and was lowest during the month of October (34%). Table 15 depicts the number of release hearings and the paroling rate by month during 1992 for inmates serving county sentences of one year or less.

**Table 15**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Month, 1992**

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	349	150	177	22	43%
February	408	180	179	49	44%
March	450	183	241	26	41%
April	388	154	212	22	40%
May	382	154	204	24	40%
June	415	160	221	34	39%
July	426	159	218	49	37%
August	344	165	153	26	48%
September	417	167	206	44	40%
October	401	135	216	50	34%
November	358	156	156	46	44%
December	486	192	188	106	40%
<b>Total</b>	<b>4824</b>	<b>1955</b>	<b>2371</b>	<b>498</b>	<b>41%</b>

# **REVOCATION HEARINGS FOR COUNTY PAROLEES, 1992**

In 1992, the Parole Board conducted 145 revocation hearings for county parolees. As a result of these hearings, 19 parolees were granted a new release date, producing a reparing rate of 13% for county parole violators in 1992. Table 16 depicts the results of revocation hearings by institution for county parolees.

**Table 16**  
**Revocation Hearings for**  
**County Parolees by Institution, 1992**

Institution	Revocation	Granted	Number	
	Hearings Held	Reparole N	Date (%)	Reincarcerated N (%)
Barnstable	9	1	11%	8 89%
Bay State CC	1	0	0%	1 100%
Billerica	11	5	45%	6 55%
Dedham	8	1	13%	7 87%
Deer Island	27	3	11%	24 89%
Edgartown	1	0	0%	1 100%
Framingham	8	0	0%	8 100%
Gardner (NCCI)	1	1	100%	0 0%
Greenfield	8	0	0%	8 100%
Lawrence CAC	2	1	50%	1 50%
Middleton	16	1	6%	15 94%
New Bedford	9	3	33%	6 67%
Northampton	10	0	0%	10 100%
Pittsfield	9	2	22%	7 78%
Plymouth	16	0	0%	16 100%
Springfield	1	1	100%	0 0%
Worcester	8	0	0%	8 100%
<b>Total</b>	<b>145</b>	<b>19</b>	<b>13%</b>	<b>126 87%</b>

During 1992, the Parole Board held an average of 12 revocation hearings each month for county parolees. The number of revocation hearings ranged from a high of 19 held in the month of December to a low of 9 held in the month of February. The reparing rate for county parole violators ranged from a high of 55% in November to a low of 0% in the months of January, April, May, August and September when all county parole violators were reincarcerated. Table 17 depicts this information.

Table 17  
Revocation Hearings for  
County Parolees by Month, 1992

Month	Revocation	Granted		Number	
	Hearings	Reparole	Date	Reincarcerated	
	Held	N	(%)	N	(%)
January	12	0	0%	12	100%
February	9	1	11%	8	89%
March	13	2	15%	11	85%
April	11	0	0%	11	100%
May	11	0	0%	11	100%
June	13	1	7%	12	93%
July	10	3	30%	7	70%
August	13	0	0%	13	100%
September	12	0	0%	12	100%
October	11	4	36%	7	64%
November	11	6	55%	5	45%
December	19	2	11%	17	89%
<b>Total</b>	<b>145</b>	<b>19</b>	<b>13%</b>	<b>126</b>	<b>87%</b>

# RESCISSION HEARINGS FOR COUNTY INMATES, 1992

In 1992, the Parole Board conducted 74 rescission hearings for inmates serving county sentences in Massachusetts. These 74 rescission hearings represent a decrease of 23% below the 96 rescission hearings held for county inmates during 1991. Table 18 depicts the results of rescission hearings by institution for inmates serving county sentences.

Table 18  
Rescission Hearings for County  
Inmates by Institution, 1992

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Barnstable	1	0	0%	1	100%
Billerica	8	4	50%	4	50%
Dedham	3	1	33%	2	67%
Framingham	6	2	33%	4	67%
Lawrence CAC	1	1	100%	0	0%
Middleton	12	3	25%	9	75%
New Bedford	1	1	100%	0	0%
Northampton	2	0	0%	2	100%
Pittsfield	8	2	25%	6	75%
Plymouth	4	1	25%	3	75%
Suffolk County	15	2	13%	13	87%
State	1	0	0%	1	100%
Springfield	4	1	25%	3	75%
Worcester	8	3	38%	5	62%
<b>Total</b>	<b>74</b>	<b>21</b>	<b>28%</b>	<b>53</b>	<b>72%</b>



In 1992, the Parole Board held 74 rescission hearings or an average of 6 rescission hearings each month for county inmates. The largest number of rescission hearings, 8, was held during the months of May and December, while the smallest number, 4, was held during the months of July and August. Table 19 depicts the results of rescission hearings for county inmates by month during 1992.

**Table 19**  
**Rescission Hearings for**  
**County Inmates by Month, 1992**

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	6	1	17%	5	83%
February	5	1	20%	4	80%
March	6	3	50%	3	50%
April	7	1	14%	6	86%
May	8	1	13%	7	87%
June	7	2	29%	5	71%
July	4	2	50%	2	50%
August	4	1	25%	3	75%
September	7	2	29%	5	71%
October	6	3	50%	3	50%
November	6	1	17%	5	83%
December	8	3	38%	5	62%
<b>Total</b>	<b>74</b>	<b>21</b>	<b>28%</b>	<b>53</b>	<b>72%</b>



**PART III.**  
**TOTAL PAROLE BOARD HEARINGS AT**  
**STATE AND COUNTY INSTITUTIONS**

**TOTAL RELEASE HEARINGS FOR  
STATE AND COUNTY INMATES, 1992**

During 1992, the Parole Board conducted 3,048 release hearings for inmates serving state sentences, 1,403 release hearings for inmates serving county sentences of more than one year and 4,824 release hearings for inmates serving county sentences of one year or less. As a result of these 9,275 hearings, 3,805 inmates were granted release dates or paroled to custody, representing an overall paroling rate of 41% for 1992. The following table presents this information.

**Table 20  
Release Hearings:  
Paroling Rate by Sentence Type, 1992**

Sentence Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	3048	1286	1508	254	42%
County (More than one year)	1403	564	711	128	40%
(One year or less)	4824	1955	2371	498	41%
<b>Total</b>	<b>9275</b>	<b>3805</b>	<b>4590</b>	<b>880</b>	<b>41%</b>

**TOTAL REVOCATION HEARINGS FOR  
STATE AND COUNTY PAROLEES, 1992**

In 1992, the Parole Board conducted a total of 1,659 final revocation hearings for state and county parolees. As a result of these hearings 353 parole violators were granted a new release date representing an overall reparing rate of 21% for 1992. Table 21 shows this information.

**Table 21  
Revocation Hearings:  
Decision by Sentence Type, 1992**

Sentence Type	Revocation Hearings Held	Granted Reparole Date N (%)	Number Reincarcerated N (%)
State	1514	334 22%	1180 78%
County	145	19 13%	126 87%
<b>Total</b>	<b>1659</b>	<b>353 21%</b>	<b>1306 79%</b>

TOTAL RESCISSION HEARINGS FOR  
STATE AND COUNTY INMATES, 1992

In 1992, the Parole Board conducted a total of 298 rescission hearings for state and county inmates. As a result of these hearings, 125 inmates were granted new release dates. Table 22 depicts this information.

Table 22  
Rescission Hearings:  
Decision by Sentence Type, 1992

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	224	104	46%	120	54%
County	74	21	28%	53	72%
<b>Total</b>	<b>298</b>	<b>125</b>	<b>42%</b>	<b>173</b>	<b>58%</b>



INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1992

In addition to the 9,275 release hearings held at the various state and county facilities throughout the Commonwealth in 1992, 2,911 inmates waived their right to a release hearing and another 826 inmates were not seen at the time of their scheduled release hearing due to other reasons. The 2,911 inmates waiving their right to a hearing in 1992 represent an overall increase of 16% above the 2,515 inmates who waived their right to a release hearing in 1991. The number of inmates who were not seen at the time of their scheduled release hearing increased by 5% from 784 in 1991 to 826 in 1992.

The number of hearings waived by county inmates increased by 12% from 2,053 in 1991 to 2,290 in 1992, while the number of hearings waived by state inmates increased by 34% from 462 in 1991 to 621 in 1992.

Table 23, on the opposite page, depicts the number of inmates who waived their right to a release hearing and those who were not seen due to other reasons by the institution where they were being held at the time of their scheduled release hearing.

Table 23  
Inmates Waiving Their  
Right to a Hearing or Not Seen:  
Number of Inmates by Institution, 1992

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>State</b>					
Bay State CC	0	0	Lancaster	17	3
Bridgewater Drug	2	0	Norfolk	75	28
Bridgewater SDP	12	0	Northeast CC	15	13
Bridgewater SH	2	0	Old Colony CC	59	9
Cedar Junction	39	13	Plymouth	21	10
Concord	7	31	Shirley Medium	65	15
County	39	18	Shirley Minimum	34	5
Framingham	12	6	Southeastern CC	86	16
Gardner NCCI	32	18	Warwick	6	2
Shattuck Hospital	0	2	Pre-Release	98	37

State Total: Number of Hearings Waived 621  
Number of Inmates Not Seen 226

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>County</b>					
Metro Day RC	0	1	Lawrence CAC	75	21
Barnstable	40	28	Longwood	136	14
Billerica	394	75	Middleton	93	54
Braintree CAC	49	1	Nashua Street	1	0
Bridgewater Drug	4	0	New Bedford	188	30
Bridgewater SH	4	4	Northampton	78	12
Dedham	166	22	Pittsfield	35	55
Suffolk County	187	131	Plymouth	203	12
Eastern Mass CAC	36	2	Springfield	78	39
Edgartown	1	0	Western Mass CAC	101	7
Framingham	57	40	Worcester	343	47
Greenfield	20	5	State	1	0

County Total: Number of Hearings Waived 2,290  
Number of Inmates Not Seen 600

Grand Total: Number of Hearings Waived 2,911  
Number of Inmates Not Seen 826

# INMATES PAROLED TO CUSTODY, 1992

The number of state and county inmates paroled to custody decreased by 10% from 118 in 1991 to 106 in 1992. These 106 inmates represent 3% of the 3,085 state and county inmates granted parole release dates during the year. Of those inmates paroled to custody, 79 were serving state sentences and 27 were serving county sentences. Table 24 shows this information by the type of custody to which the inmates were paroled during 1992.

**Table 24**  
**Inmates Paroled to Custody:**  
**State and County Inmates**  
**by Type of Custody, 1992**

Type of Custody	State Inmates	County Inmates	Total
From and After Sentence	14	2	16
Massachusetts Detainer	2	5	7
Federal Detainer	4	2	6
Out of State Detainer	12	14	26
Immigration Detainer	47	4	51
Total	79	27	106

**PART IV.**  
**PAROLE BOARD OFFICE VOTES**

# PAROLE BOARD OFFICE VOTES, 1992

During 1992, there were 11,232 parole related hearings held at state and county institutions and the Parole Board voted on 6,227 release hearing recommendations for inmates serving county sentences. In addition, the Parole Board also voted on 5,426 other parole related matters at the Board's central office during 1992. These office votes include the following:

=====		
Rescission .....		<u>378</u>
Provisional rescission/Next list		323
Prior vote to stand		55
Reconsideration.....		<u>489</u>
Reserve dates given		28
Denials		428
Next list		33
Change of Vote.....		<u>219</u>
Reserve dates given		96
Denials		103
Next list		18
Action pending		2
Resolve Action Pending.....		<u>436</u>
Reserve dates given		101
Denials		306
Next list		12
Continue action pending		17
Appeals.....		<u>478</u>
Reserve dates given		13
Denials		442
Next list		23
Requests for Early/Special Consideration Hearing.....		<u>21</u>
Requests granted		6
Requests denied		15
Early/Special Consideration Votes.....		<u>2</u>
Reserve dates given		2
Decisions to Add/Change Conditions of Parole.....		<u>437</u>
Annual Review Hearings.....		<u>1</u>
Denials		1
Refer to Full Board Votes.....		<u>41</u>
Reserve dates given		11
Denials		19
Next list		8
No action		2
Action pending		1



Fifteen Year Hearings.....	<u>23</u>
Reserve dates given	5
Reserve to from and after sentence	1
Denials	15
Action pending	2
Annual Review Hearings/Second Degree Murder.....	<u>33</u>
Reserve dates given	7
Denials	24
Action pending	2
Refer to Designee/Resolve Split Decisions.....	<u>26</u>
Reserve date given	14
Denials	11
Next list	1
Requests for Postponement/Approved.....	<u>18</u>
Requests for Out of Country Travel.....	<u>40</u>
Requests to Withdraw Warrants.....	<u>87</u>
Approved	18
Denied	40
Next list	29
Requests to Terminate Supervision.....	<u>143</u>
Approved	70
Denied	73
Informational Report Noted.....	<u>201</u>
Incident Report Noted.....	<u>12</u>
Other Office Votes.....	<u>32</u>
Revocation Cases.....	<u>2,309</u>
Provisional revocation	1,480
Execute warrants	86
Final warning	305
Withdraw warrant/Close case	34
Withdraw warrant/Resume supervision	40
No action	31
Warning	101
Await action of court	164
Continue final warning status	22
Issue warrant for detainer purposes	28
Issue second detainer	12
Other revocation case votes	6

=====



**PART V.**  
**TRENDS IN PAROLE RELATED HEARINGS**  
**OVER THE LAST TEN YEARS**  
**(1983 - 1992)**



## TRENDS IN PAROLE RELATED HEARINGS OVER THE LAST TEN YEARS, 1983-1992

### Introduction

During the last ten years (1983-1992) the number of parole related hearings held by the Parole Board has increased considerably. Two of the most significant changes affecting the increase in parole hearings during this time were the Unification Bill which took effect in 1980 and gave the Parole Board jurisdiction over all inmates serving county sentences of sixty days or more; and the constant and substantial increases in the number of commitments to both state and county correctional facilities.

The number of commitments to Massachusetts' state prisons over the last ten years increased by 69% from 2,035 in 1983 to 3,437 in 1992. The number of county commitments also increased by 46% from 9,617 in 1983 to approximately 14,000\* in 1992. Since more than ninety percent of state and county inmates are eligible for parole consideration, increased commitment rates have a direct affect on increases in parole related hearings.

Tables 25 through 28 and Graphs 1 through 4 provide information on all release, revocation and rescission hearings held at state and county institutions during the last ten years.

\* The number of county commitments for 1992 is based on an estimate provided by the Department of Correction's Research Unit.



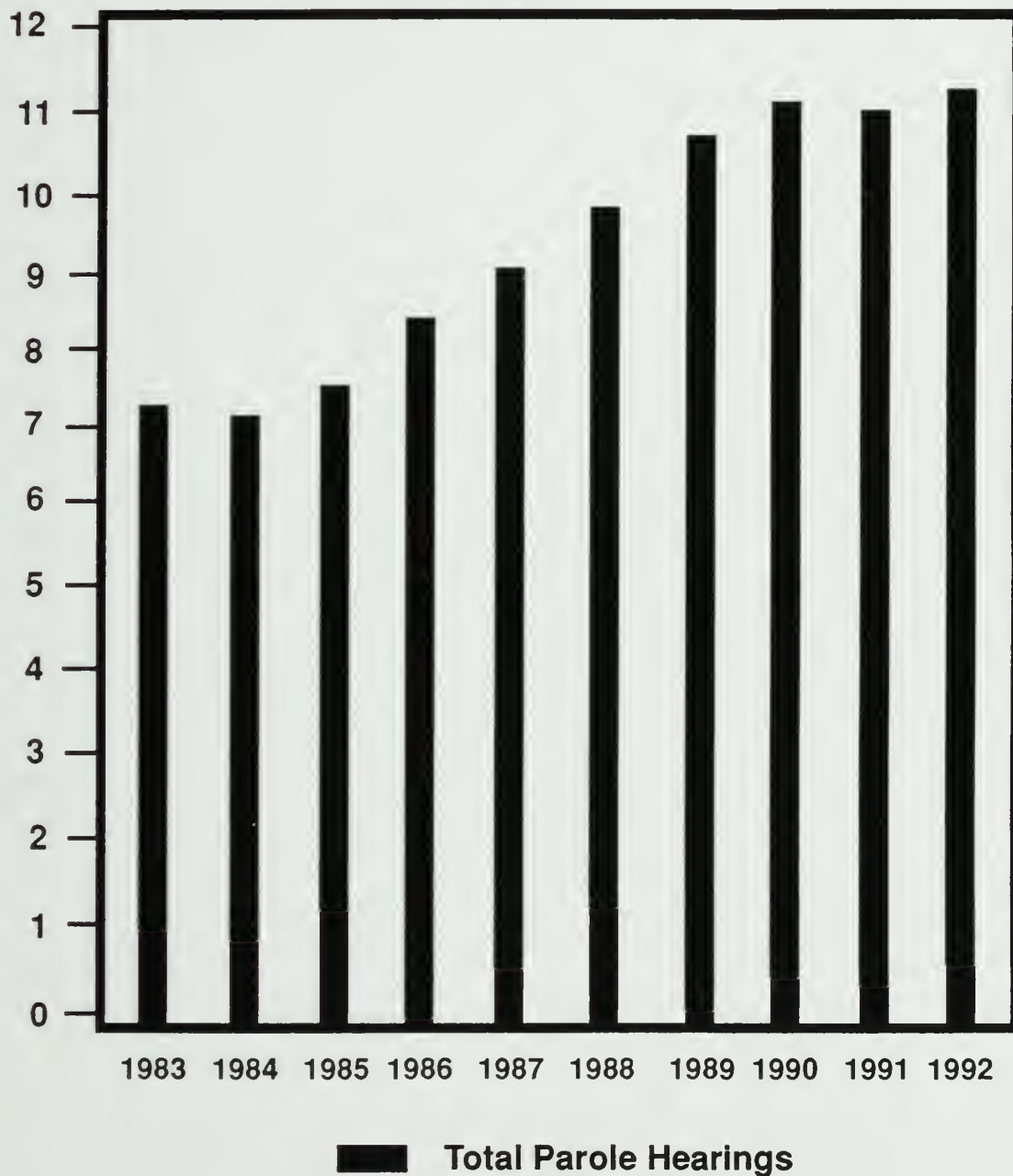
# TOTAL PAROLE RELATED HEARINGS, 1983-1992

In 1992, the Massachusetts Parole Board held a total of 11,232 parole related hearings at state and county correctional facilities throughout the Commonwealth. This represents a 3% increase above the 10,935 hearings held during 1991 and a 54% increase above the 7,296 hearings held in 1983. This information appears in Table 25 and Graph 1.

Table 25  
Total Release, Revocation and  
Rescission Hearings: 1983-1992

Year	State Hearings	County Hearings	Total Hearings	Annual Percent Change	Total Percent Change from 1983
1983	2,819	4,477	7,296		
1984	2,770	4,234	7,004	-4%	-4%
1985	2,968	4,357	7,325	5%	1%
1986	3,375	5,014	8,389	15%	14%
1987	3,665	5,338	9,003	7%	23%
1988	4,194	5,598	9,792	9%	34%
1989	4,305	6,359	10,664	9%	46%
1990	4,227	6,849	11,076	4%	52%
1991	4,793	6,142	10,935	-1%	49%
1992	4,786	6,446	11,232	3%	54%

## Total Parole Hearings 1983 through 1992



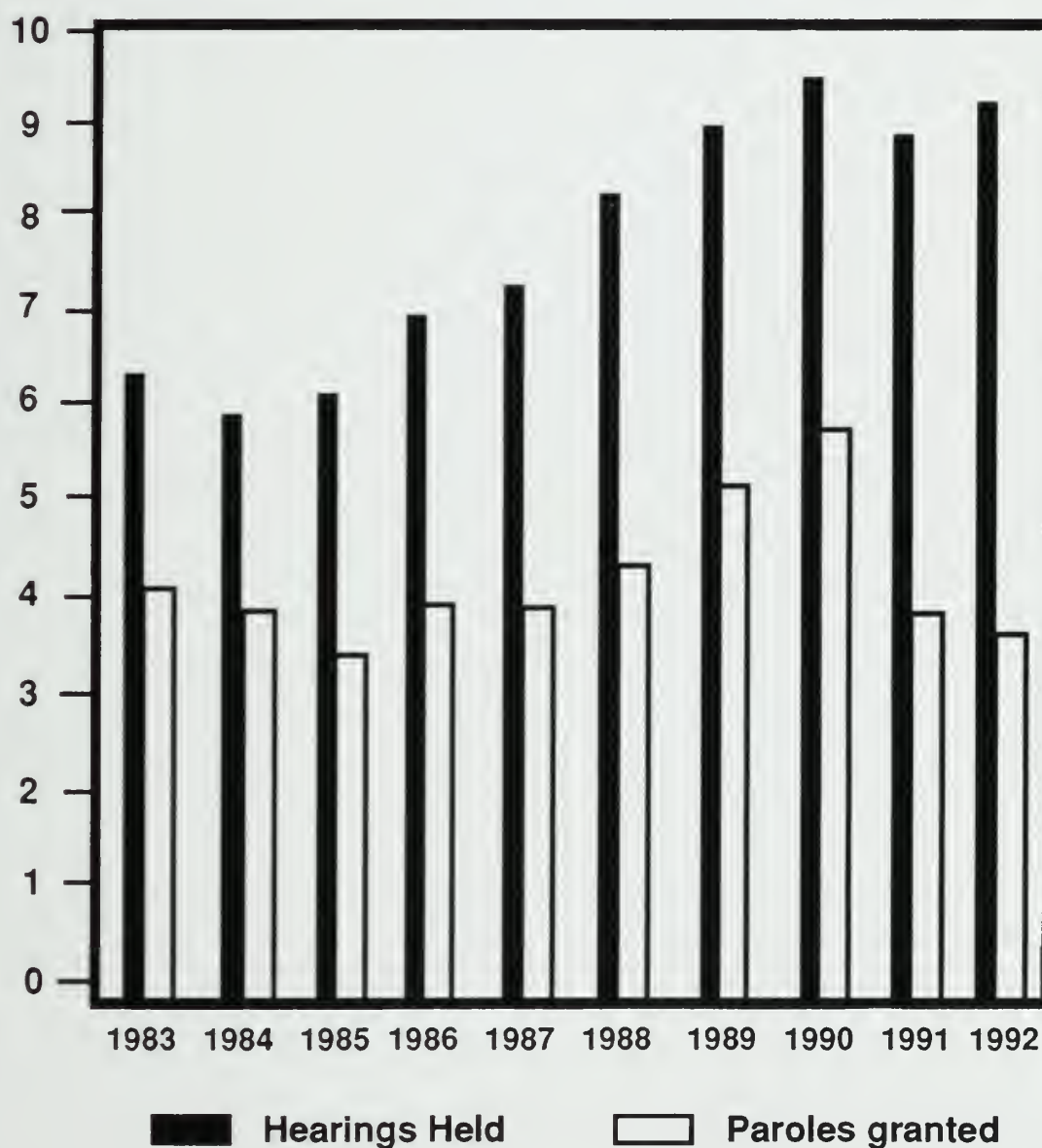
# RELEASE HEARINGS, PAROLES GRANTED AND PAROLING RATE, 1983-1992

Table 26 and Graph 2 depict the results of release hearings held from 1983 to 1992 for state inmates and for county inmates serving sentences of more than one year (+) and sentences of one year or less (-). The 9,275 release hearings held in 1992 represent an increase of 6% above the 8,719 release hearings held in 1991 and an increase of 46% above the 6,336 release hearings held in 1983.

**Table 26**  
**Release Hearings, Paroles Granted and Paroling Rate, 1983-1992**

Year	Sentence Type	Number Hearings	Number Paroled	Paroling Rate %
1983	State	2,134	1,202	56%
	County +	971	730	75%
	County -	3,231	2,169	67%
1984	State	1,996	1,162	58%
	County +	966	716	74%
	County -	2,982	1,952	66%
1985	State	2,154	1,180	55%
	County +	1,030	733	71%
	County -	2,972	1,469	49%
1986	State	2,331	1,566	67%
	County +	1,048	768	73%
	County -	3,621	1,496	41%
1987	State	2,408	1,471	61%
	County +	1,029	680	66%
	County -	3,944	1,759	45%
1988	State	2,752	1,699	62%
	County +	1,024	666	65%
	County -	4,364	1,945	45%
1989	State	2,830	1,869	66%
	County +	1,122	631	56%
	County -	5,023	2,624	52%
1990	State	2,821	1,963	70%
	County +	1,231	746	61%
	County -	5,376	3,065	57%
1991	State	2,798	1,481	53%
	County +	1,219	493	40%
	County -	4,702	1,942	41%
1992	State	3,048	1,286	42%
	County +	1,403	564	40%
	County -	4,824	1,955	41%

## Release Hearings Held Paroles Granted 1983 through 1992



# **REVOCATION HEARINGS AND REPAROLING RATES, 1983-1992**

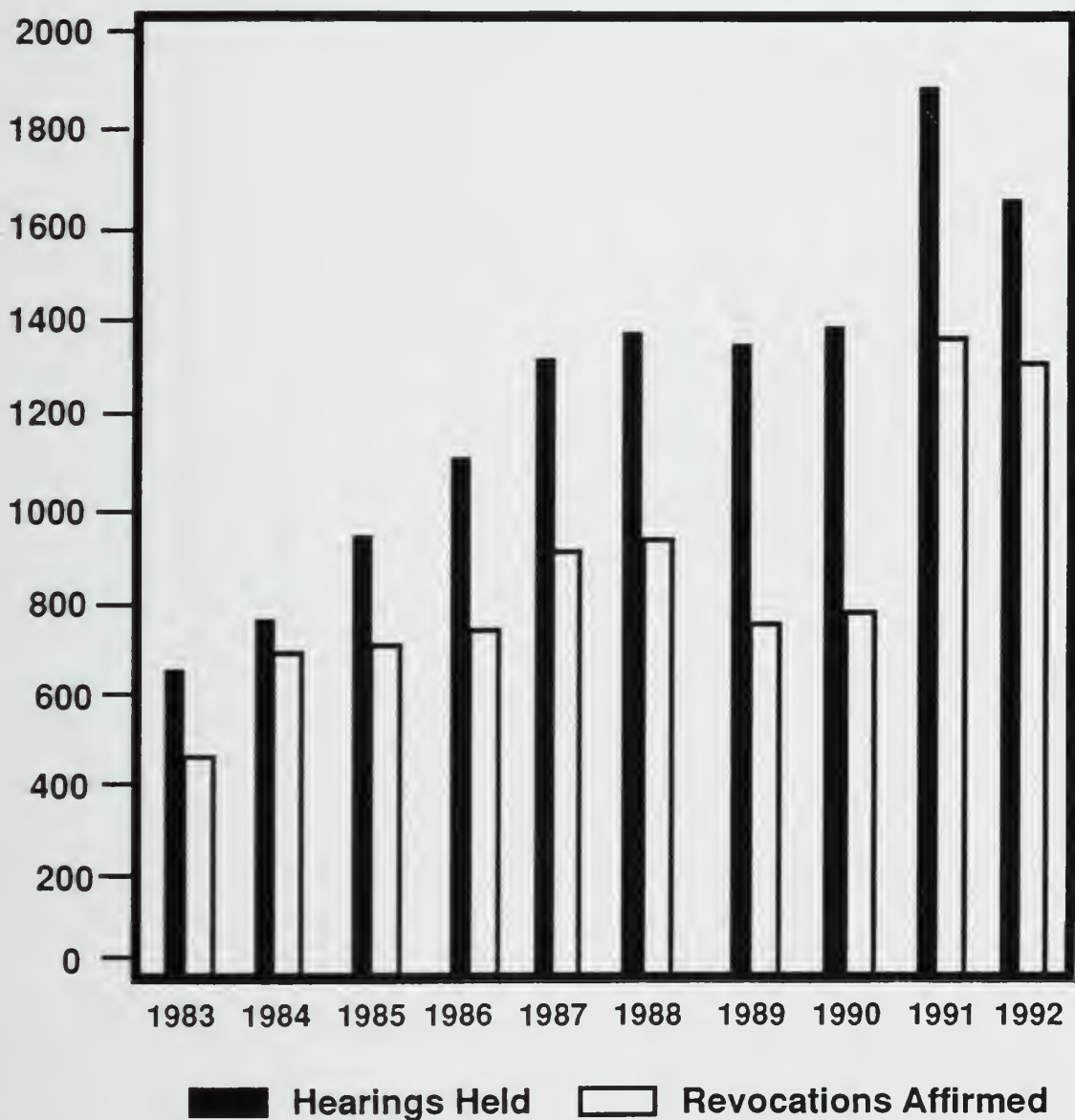
The 1,659 revocation hearings held in 1992 resulted in 1,306 parolees being reincarcerated and accounted for 15% of all institutional hearings held during the year. These hearings represent a decrease of 12% below the 1,875 revocation hearings held in 1991 and an increase of 158% above the 643 revocation hearings held in 1983. Information regarding the number of revocation hearings and the results of these hearings for the last ten years is depicted in Table 27 and Graph 3.

**Table 27  
Revocation Hearings and  
Reparoling Rates, 1982-1992**

<b>Year</b>	<b>Sentence Type</b>	<b>Number Hearings</b>	<b>Number Reparoled</b>	<b>Number Reincarcerated</b>	<b>Reparoling Rate %</b>
1983	State	450	142	308	32%
	County	193	44	149	23%
1984	State	563	161	402	29%
	County	199	50	149	25%
1985	State	655	188	467	29%
	County	278	46	232	17%
1986	State	856	327	529	38%
	County	246	40	206	16%
1987	State	1,021	325	696	32%
	County	283	36	247	13%
1988	State	1,233	468	765	38%
	County	151	37	114	25%
1989	State	1,247	581	666	47%
	County	132	19	113	14%
1990	State	1,225	569	656	46%
	County	167	24	143	14%
1991	State	1,750	481	1,269	27%
	County	125	10	115	8%
1992	State	1,514	334	1,180	22%
	County	145	19	126	13%



## Revocation Hearings Held Revocations Affirmed 1983 through 1992



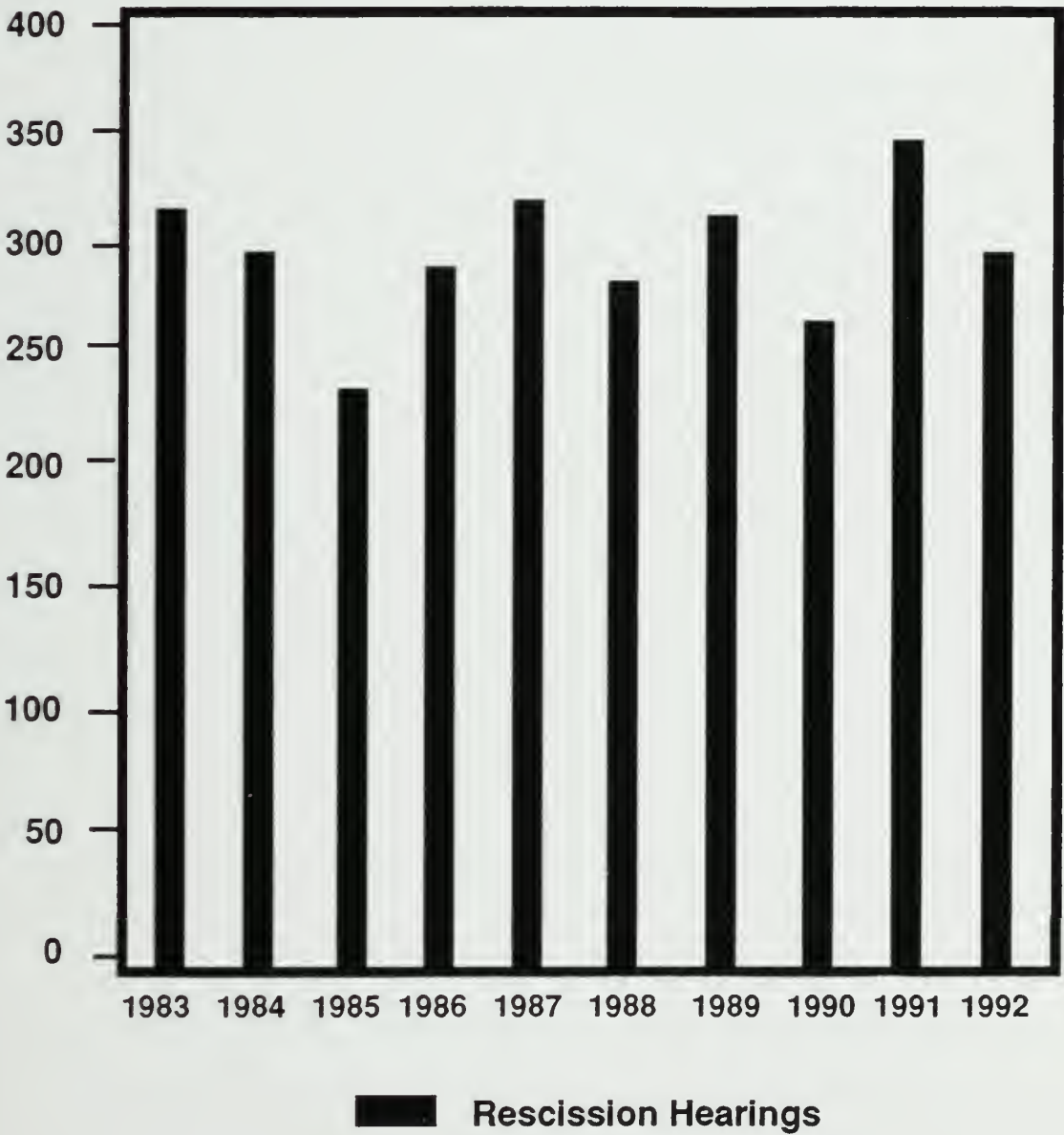
# **RESCISSION HEARINGS, 1983-1992**

In 1992, the Parole Board held 298 rescission hearings. As a result of these hearings 125 inmates had their release dates adjusted and 173 inmates had previously assigned release dates withdrawn. Rescission hearings accounted for 3% of all institutional hearings held during 1992 and represent a decrease of 13% below the 341 held in 1991 and a 6% decrease below the 317 rescission hearings held in 1983. Table 28 and Graph 4 depict the number of rescission hearings held and the results of these hearings over the last ten years.

**Table 28  
Rescission Hearings, 1982-1992**

<b>Year</b>	<b>Sentence Type</b>	<b>Number Hearings</b>	<b>Granted New Release Dates</b>	<b>Percent Granted New Release Dates</b>
1983	State	235	121	52%
	County	82	44	54%
1984	State	211	106	50%
	County	87	53	61%
1985	State	159	80	50%
	County	77	42	55%
1986	State	188	107	57%
	County	99	50	51%
1987	State	236	149	63%
	County	82	41	50%
1988	State	209	135	65%
	County	59	20	34%
1989	State	228	139	61%
	County	82	20	24%
1990	State	181	100	55%
	County	75	18	24%
1991	State	245	96	39%
	County	96	23	24%
1992	State	224	104	46%
	County	74	21	28%

# Rescission Hearings Held 1983 through 1992





**PART VI.**  
**COMMUNITY SUPERVISION**



## **INTRODUCTION**

The community supervision function of the Massachusetts Parole Board is carried out by the Field Services Department and the Special Operations Department. Below is a brief description of each department followed by a statistical breakdown of data related to each department's activities during 1992. Historical data trends are also depicted for Field Services caseloads, as well as for the Warrant Unit.

### **FIELD SERVICES**

Field Services is the department which is responsible for the monitoring and supervision of parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Department provides supervision to parolees in nine regional districts spread throughout the state. In addition, the Department also has two specialized programs. MassCAPP monitors a limited caseload of developmentally disabled parolees and the Intensive Parole for Substance Abusers Program (IPSA) supervises limited caseloads of parolees who need closer monitoring in the community.

### **SPECIAL OPERATIONS**

#### **Warrant Unit**

The Warrant Unit is part of the Board's Special Operations Department. It is responsible for locating and apprehending all "whereabouts unknown" warrant cases whose warrants were issued prior to January 1, 1992. The Warrant Unit has also assumed supervision of all "in custody" warrant cases where the individual is serving an intervening sentence. Additionally, the Unit is in charge of conducting special investigations for the Board.

#### **Interstate Compact**

The Interstate Compact Unit is the other part of the Board's Special Operations Department. As such, this Unit coordinates all interstate transfers of parolees both to and from the Commonwealth and has administrative supervision of Massachusetts parolees residing out-of-state. The Compact is also responsible for authorizing all parole warrants used to arrest parolees residing in-state who have violated a condition of their parole.

# COMMUNITY SUPERVISION: 1992 STATISTICAL REPORT

At the end of 1992, the average parole officer caseload was 66. This represents a 14% decrease below the average parole officer caseload of 77 at the end of 1991. Overall, a total of 8,119 parolees were supervised during 1992 and a total of 3,026 parolees had their cases closed due to discharge after completion of their parole term, being returned to custody or because of death. This information is depicted in Table 29.

**Table 29**  
**Average Caseload by**  
**Parole Officer and Regional Office, 1992**

Region	Regional Office Location	Total Office Caseload	Number of P.O.'s per Office	Average P.O. Caseload
Region 1	Dorchester	533	8	67
Region 2	Mattapan	444	7	63
Region 3	Somerville	462	7	66
Region 4	Worcester	591	9	66
Region 5	Springfield	660	11	60
Region 6	Lawrence	408	6	68
Region 7	Brockton	399	6	67
Region 8	New Bedford	437	6	73
Region 9	Framingham	389	6	65
MassCAPP	Central	50	2	25
Intensive	Central	22	2	11
Warrant Unit	Central	250	4	63
<b>Total</b>		<b>4,645</b>	<b>74</b>	<b>66</b> <sup>1</sup>
<b>Total Annual Caseload, 1992: <u>8,119</u></b>				
<b>Cases Closed in 1992: <u>3,026</u></b>				

<sup>1</sup> Intensive Parole for Substance Abusers (IPSA), MassCAPP (MC) and the Warrant Units were not used to compute this average since these are special population programs designed to have reduced caseloads.

# REGIONAL PAROLEE CASELOAD BY MONTH, 1992

During 1992, the average monthly caseload for parolees under community supervision was 4,809, ranging from a high of 4,949 in June to a low of 4,639 in November. At the year's end 4,645 parolees were being supervised by the Parole Board. Table 30 depicts the total parolee caseload in each region by month for 1992.

Table 30  
Regional Parolee Caseload  
by Month, 1992

Region	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Reg 1	579	579	577	580	556	567	563	562	556	545	518	533
Reg 2	565	548	536	531	515	500	497	501	485	470	452	444
Reg 3	491	501	491	485	478	489	463	454	454	450	443	462
Reg 4	682	661	674	682	651	644	634	627	627	623	605	591
Reg 5	710	694	725	729	736	714	694	689	676	660	662	660
Reg 6	449	449	440	446	441	438	444	441	429	415	399	408
Reg 7	441	417	426	428	412	422	411	400	399	397	397	399
Reg 8	501	470	465	458	466	471	462	456	438	426	441	437
Reg 9	381	381	411	407	417	402	410	395	388	407	391	389
MC	47	41	42	41	42	45	45	46	47	49	48	50
IPS	29	27	27	26	26	28	33	35	35	21	26	22
Warrant Unit	-	-	-	-	173	229	266	258	243	254	257	250
<b>Total</b>	<b>4875</b>	<b>4768</b>	<b>4814</b>	<b>4813</b>	<b>4913</b>	<b>4949</b>	<b>4922</b>	<b>4864</b>	<b>4777</b>	<b>4717</b>	<b>4639</b>	<b>4645</b>

Statistics were not available for the Warrant Unit's caseload during January - May, 1992.

Table 31 provides a breakdown of the regional caseloads as percentages of the total caseload.

**Table 31**  
**Regional Caseloads as Percentage**  
**of the Total Caseload, 1992**

Region	Regional Office Location	Percent of Total Caseload
Region 1	Dorchester	11%
Region 2	Mattapan	10%
Region 3	Somerville	10%
Region 4	Worcester	13%
Region 5	Springfield	14%
Region 6	Lawrence	9%
Region 7	Brockton	9%
Region 8	New Bedford	10%
Region 9	Framingham	8%
MassCAPP	Central	1%
Intensive	Central	1%
Warrant Unit	Central	4%
<b>Total</b>		<b>100%</b>

Table 32 depicts the proportional distribution of the supervision levels of parolees by region at the end of 1992.

**Table 32**  
**Proportional Distribution of**  
**the Supervision Levels of**  
**Parolees by Region, 1992**

Region	Maximum Long Term	Maximum Short Term	Moderate	Minimum	Administrative	Intensive
Region 1	60%	2%	19%	18%	1%	0%
Region 2	54%	0%	19%	26%	1%	0%
Region 3	42%	6%	24%	20%	9%	0%
Region 4	41%	7%	27%	20%	4%	0%
Region 5	48%	6%	28%	18%	0%	0%
Region 6	51%	13%	18%	16%	2%	0%
Region 7	45%	8%	20%	25%	1%	0%
Region 8	42%	11%	19%	24%	4%	0%
Region 9	37%	5%	24%	35%	0%	0%
MassCAPP	91%	9%	0%	0%	0%	0%
Intensive	0%	0%	0%	0%	0%	100%
Warrant Unit	0%	0%	0%	0%	0%	0%
<b>Total</b>	<b>47%</b>	<b>7%</b>	<b>22%</b>	<b>21%</b>	<b>3%</b>	<b>1%</b>



# DEMOGRAPHICS, 1992

Table 33 provides a demographic breakdown of the total parolee caseload at the end of 1992. As the table shows, the majority of parolees were male (94%) and white (60%).

**Table 33**  
**Demographic Breakdown:**  
**Gender and Race, 1992 Total Caseload**

Gender	Percent %	Race	Percent %
Male	94%	White	60.0%
Female	6%	Black	22.0%
		Hispanic	17.0%
		Native American	0.3%
		Asian	0.3%
		Cape Verdian	0.4%
		<b>Total</b>	<b>100%</b>

## WARRANT CASES, 1992

Included in each parole officer's total caseload are a percentage of warrant cases. Warrant cases include parolees who are either currently in custody as a result of violating the conditions of their parole, or parolees who currently have a warrant issued against them and whose whereabouts are unknown. Table 34 provides a regional breakdown of the warrant caseload at the end of 1992.

Table 34  
Warrant Caseload by Region:  
End of the Year, 1992

=====			
Warrant Caseload			
Region	In Custody	Outstanding	Total
=====			
Region 1	24	11	35
Region 2	38	46	84
Region 3	24	31	55
Region 4	24	20	44
Region 5	34	22	56
Region 6	20	18	38
Region 7	34	16	50
Region 8	42	21	63
Region 9	6	12	18
MassCAPP	5	2	7
Intensive	1	0	1
Warrant Unit	99	151	250
=====			
Total	351	350	701
=====			



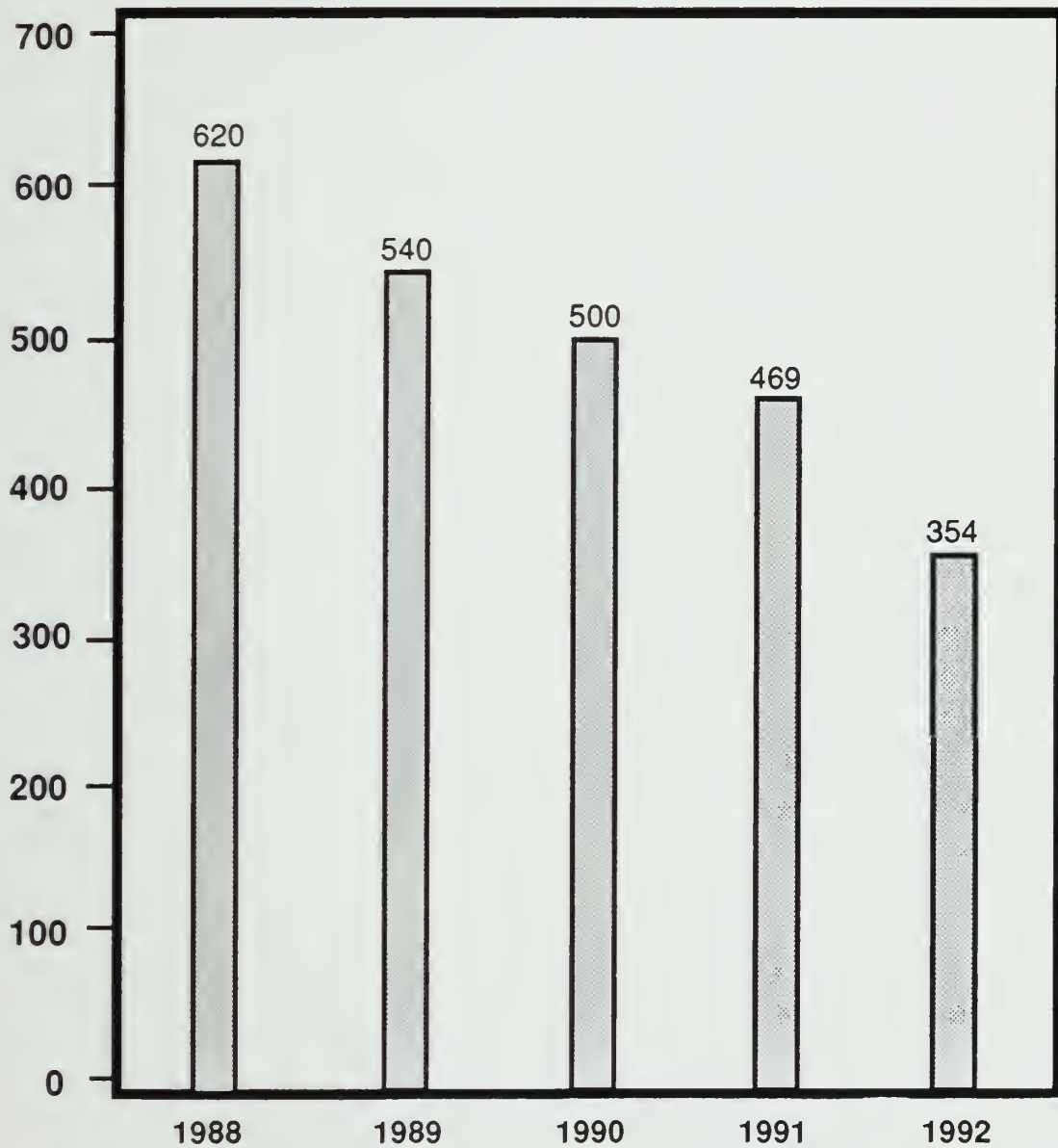
## WARRANT CASES, 1992

The Law Enforcement Agencies Processing System (LEAPS) is a statewide computerized information system established as a service to all criminal justice agencies - local, state, and federal. The goal of the LEAPS is to help the criminal justice community perform its duties by providing and maintaining a computerized filing system of accurate and timely documented criminal justice information readily available to as many criminal justice agencies as possible.

At the end of 1992, the Parole Board had 354 outstanding warrants entered into the LEAPS/NCIC system. This figure represents a 43% drop in the number of outstanding warrants since 1988. As Graph 5 shows, the number of outstanding warrants was reduced by 25% from 469 in 1991 to 354 warrants in 1992.

A breakdown of current warrants in Graph 6 shows that 240 or about 68% of the warrants are less than five years old. Additionally, almost half (116) of the 240 current warrants are less than one year old.

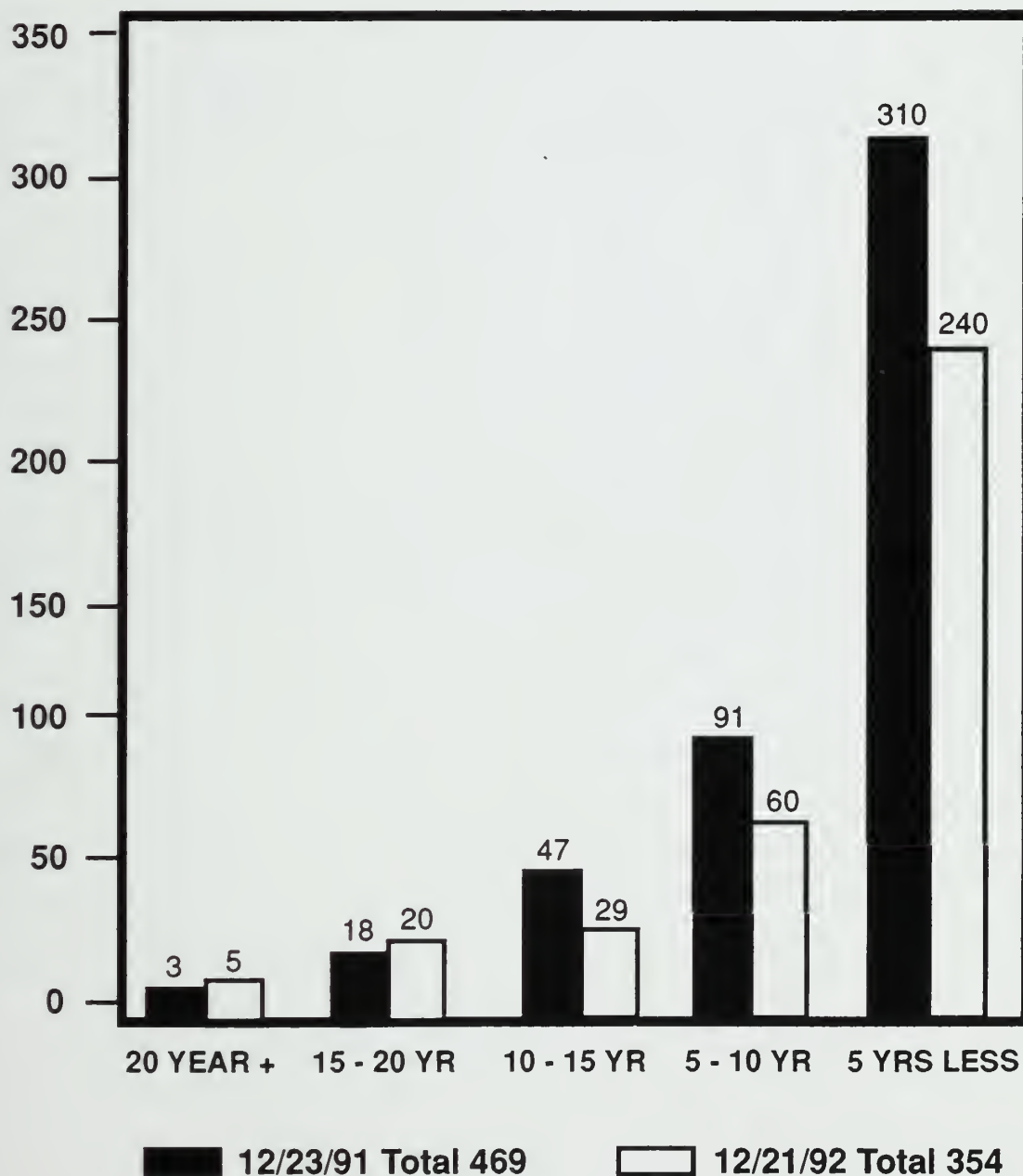
## Outstanding Warrants



**43% Drop Since 1988**



## Age of Warrants Year Comparison



## Interstate Compact Unit

Table 35 provides a monthly breakdown of the parolees under supervision of the Interstate Compact Unit during 1992. The table also depicts the number of warrant cases as well as the number of parolees released to parole and number released from parole for each month of 1992. Table 35 shows that during 1992 there was a monthly average of 618 total parolees being supervised by the Interstate Compact. The table also shows that 190 parolees were released to parole and 178 were released from parole supervision during 1992 via Interstate Compact.

**Table 35**  
**Interstate Compact:**  
**Monthly Statistical Breakdown, 1992**

Month	Total Parolees	Active Cases	Warrant Cases	Releases To Parole	Releases From Parole
January	705	538	167	12	16
February	696	534	162	17	17
March	697	541	156	16	20
April	693	537	156	12	19
May	594	560	34	21	13
June	578	544	34	19	14
July	574	548	26	17	9
August	574	547	27	15	19
September	576	546	30	13	11
October	574	547	27	20	15
November	573	540	33	15	13
December	585	546	39	13	12
<b>Total</b>				<b>190</b>	<b>178</b>



**PART VII.**  
**TRENDS IN PAROLE OFFICER CASELOADS**  
**OVER THE LAST TEN YEARS**  
**1983 - 1992**

## TRENDS IN PAROLE OFFICER CASELOADS OVER THE LAST TEN YEARS, 1983-1992

### Introduction

Parole Officer caseloads have risen substantially over the last ten years as a result of the increase in commitments and parole related hearings mentioned previously in this report. This section provides the number of parolees under community supervision, total annual caseloads and average parole officer caseloads for the ten year period between 1983-1992.

Parolees under community supervision is the number of parolees being supervised in the community on the last day of each year. At the end of 1992, 4,645 parolees were under community supervision in the Commonwealth. These 4,645 parolees represent a decrease of 6% below the 4,944 parolees under community supervision at the end of 1991 and an increase of 32% over the 3,519 parolees being supervised at the end of 1983. This information is depicted in Table 36 and Graph 7.

The total annual parolee caseload is the number of parolees who were supervised for all or some part of the year. In 1992, the total parolee caseload was 8,119 which represents an increase of 3% above the 7,918 total caseload of 1991 and an increase of 16% above the total parolee caseload of 6,973 in 1983. This information is depicted in Table 36 and Graph 8.

Table 36 and Graph 9 show that during the last ten years the average parole officer's caseload has ranged from a high of 81 parolees in years 1984 and 1989 to a low of 66 parolees during the past year (1992). The 1992 average caseload of 66 is 11 parolees less than the average caseload of 77 in 1991. The 1992 average parole officer caseload of 66 is the lowest average caseload since 1982, when the average parole officer caseload was 55 (not shown in table).

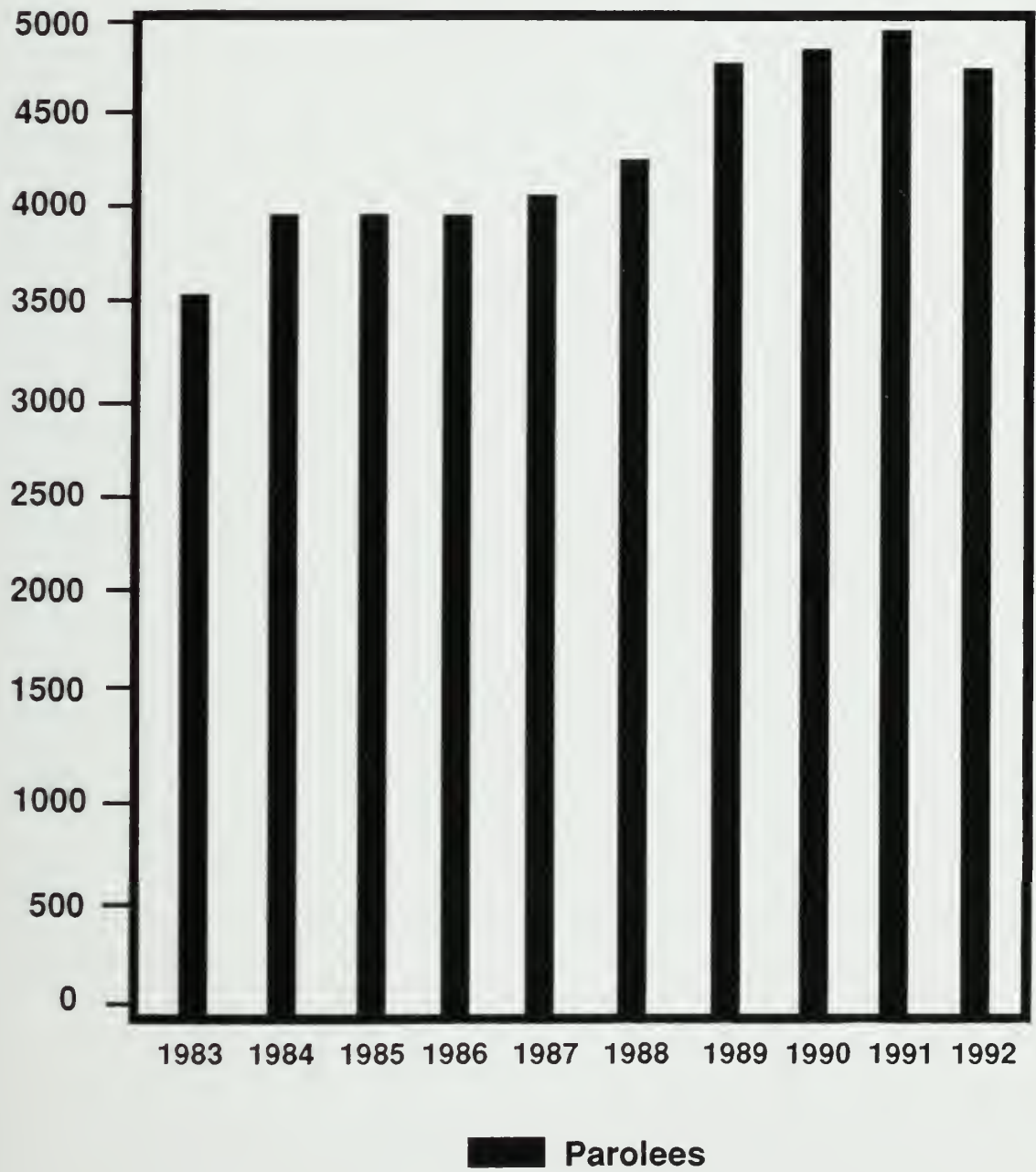
Table 36  
Community Supervision Caseloads, 1983 - 1992

	1983	1984	1985	1986	1987	1988	1989	1990	1991	1992
PAROLEE CASELOADS										
Field Supervision.....	3427	3807	3771	3948	3941	4250	4627	4656	4866	4323
Intensive Parole.....	-	-	-	-	34	43	34	34	31	22
MassCAPP/Warrant Unit/Other	92	65	48	50	46	40	27	30	47	300
Total.....	3519	3872	3819	3998	4021	4333	4688	4720	4944	4645
PERCENT CHANGE IN PAROLEE CASELOAD										
Annual Change.....	na	10%	-1%	5%	1%	8%	8%	1%	5%	-8%
Change from 1983.....	na	10%	9%	14%	14%	23%	33%	34%	41%	32%
PAROLEES FROM OTHER STATES										
SUPERVISED IN MASSACHUSETTS:	223	253	247	267	261	270	323	282	278	254
WARRANT CASES:										
	1149	1175	1256	1080	1113	1367	783	874	763	701
TOTAL ANNUAL CASELOAD.....										
	6973	7349	7254	7649	7908	8321	9457	10462	7918	8119
AVERAGE PAROLE										
OFFICER CASELOAD.....	73	81	79	72	72	75	81	72	77	66

Note: Data for Table 37 are based on December figures, with the exception of the Total Annual Caseload and the Average Parole Officer Caseload.



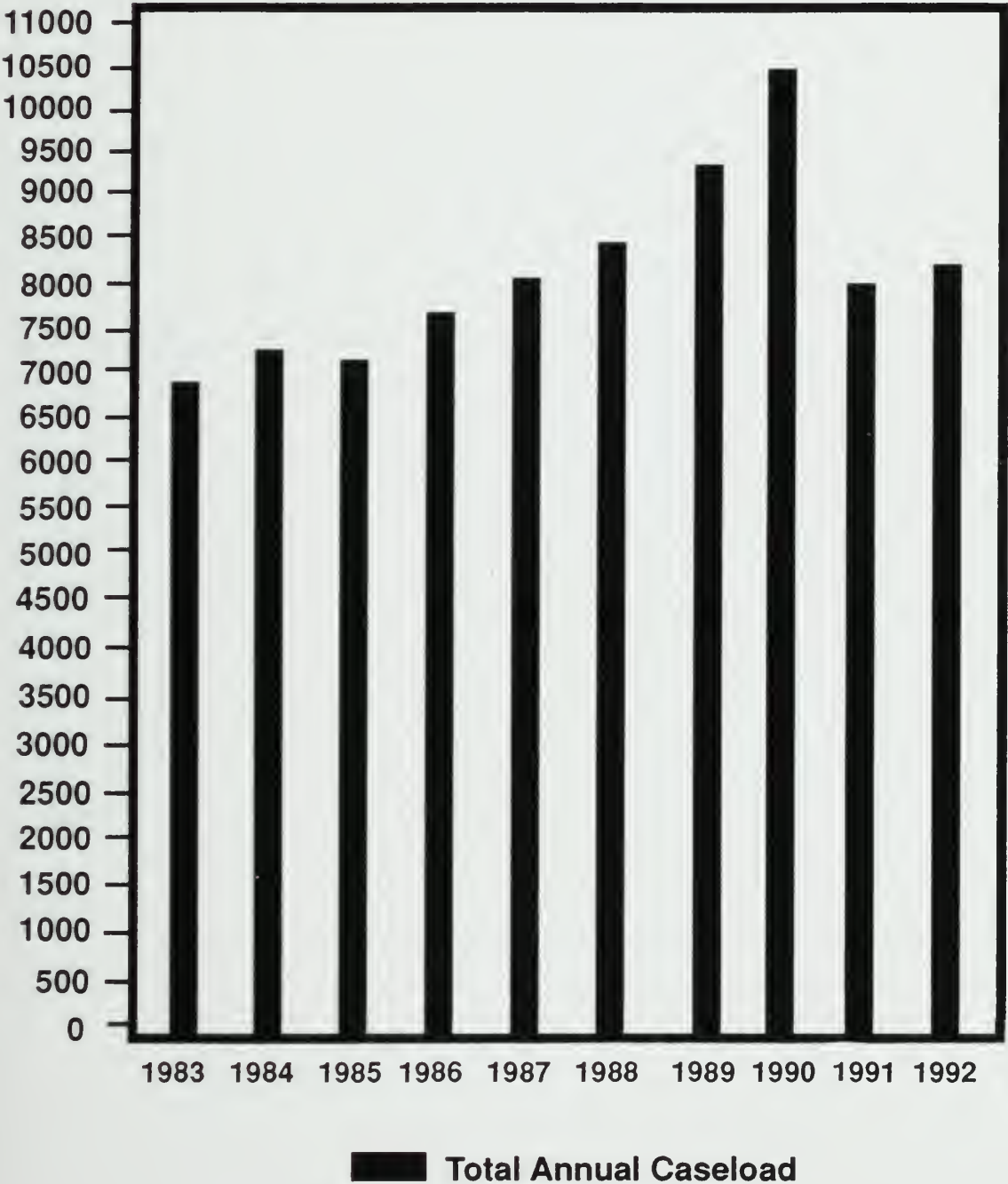
# Parolees Under Supervision 1983 through 1992





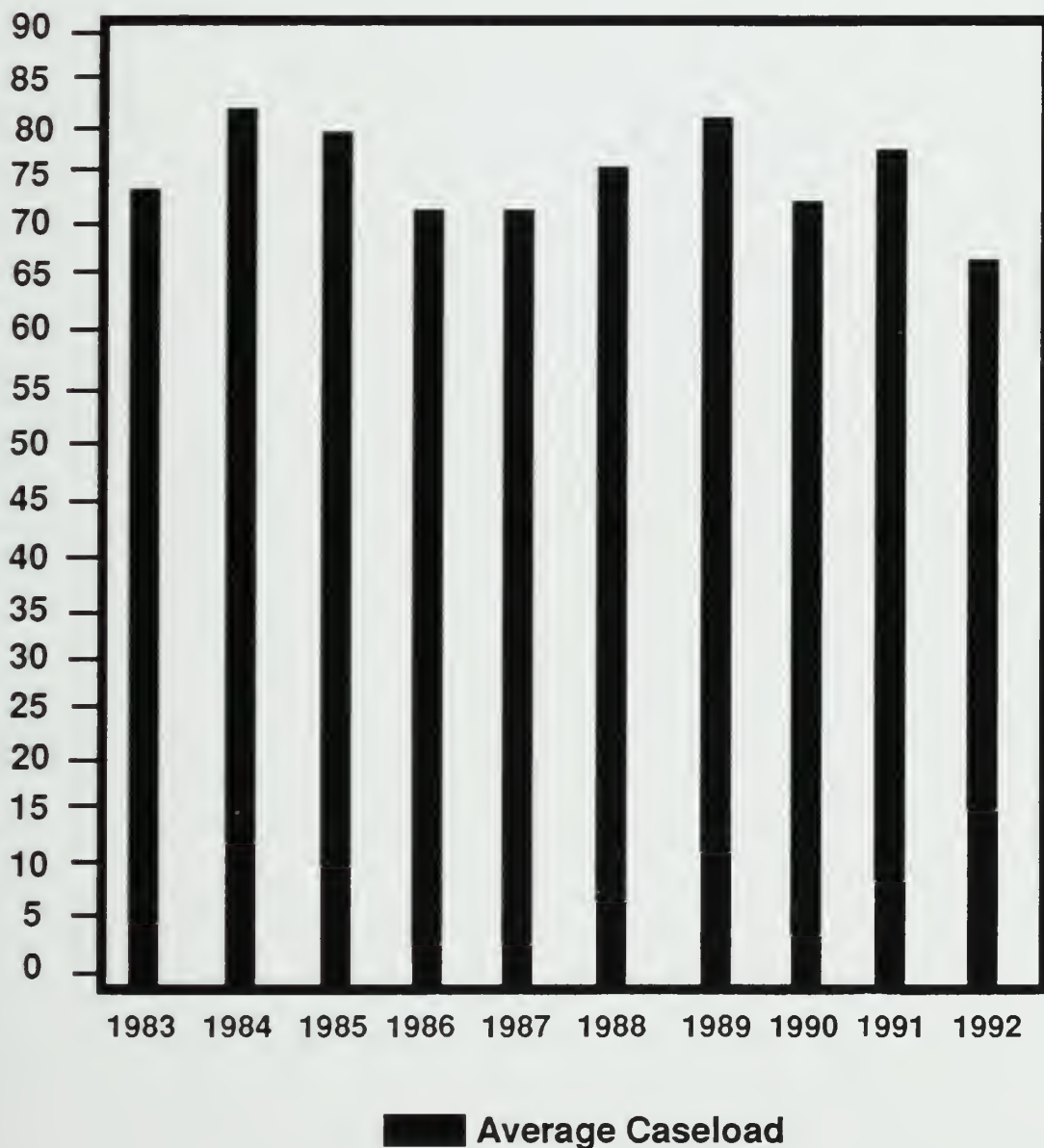


# Total Annual Parole Caseload 1983 through 1992





## Average Caseload Per Parole Officer 1983 through 1992





**PART VIII.**  
**EXECUTIVE CLEMENCY:**  
**PARDONS AND COMMUTATIONS**

## EXECUTIVE CLEMENCY: PARDONS AND COMMUTATIONS

### Introduction

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In this role, the Board receives commutation and pardon petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two types of executive clemency with the advice and consent of the Executive Council.

### COMMUTATIONS

Commutations, a shortening of the period of punishment, are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1992, the Advisory Board of Pardons received 28 commutation petitions, held 11 commutation hearings and made 4 favorable recommendations to the Governor. There was 1 commutation granted in 1992. During the ten year period of 1983-1992, the Board of Pardons made favorable recommendations in 20 or six percent of the 342 commutation petitions they received. During this same time 10 commutations were granted by the Governor (See note below). The commutation granted during 1992 was the first since 1987 when 3 commutations were granted. Table 37 depicts information regarding commutations since 1983.

Table 37  
Commutations, 1983-1992

	1983	1984	1985	1986	1987	1988	1989	1990	1991	1992
Petitions Received	61	35	34	35	41	22	32	37	19	28
Petitions Favorable	4	3	2	0	1	2	3	1	0	4
Hearings Held	-	-	-	-	6	5	5	9	0	11
Commutations Granted	3	0	2	1	3	0	0	0	0	1

**Note:** The reason that there may be more commutations granted by the Governor than are given favorable recommendations by the Advisory Board of Pardons in a given year is because of carry-overs from a previous year. The Governor also reserves the right to grant a petition for commutation even if it receives an unfavorable recommendation from the Board.



## PARDONS

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1992, the Board received 64 pardon petitions, held 54 pardon hearings and 3 pardons were granted. Since 1983 the Board has received 767 pardon petitions, held 850 pardon hearings and 294 pardons have been granted. This information is depicted in Table 38.

Table 38  
Pardons, 1983-1992

	1983	1984	1985	1986	1987	1988	1989	1990	1991	1992
Petitions Received	85	78	63	100	113	64	67	66	67	64
Hearings Held	121	101	109	100	125	68	62	57	53	54
Pardons Granted	49	60	63	20	40	9	19	28	3	3



**PART IX.**  
**VICTIMS SERVICE**

## VICTIMS SERVICE UNIT

### Introduction

In 1987, the Massachusetts Parole Board created the Victims Service Unit to specifically address the needs of victims of crimes and to meet the challenges presented to the Board by the passage in 1983 of Mass. Gen. L. ch. 258B (The Victim/Witness Rights Bill). The goal of the Victims Service Unit is to increase the Board's level of responsiveness to victims, witnesses and victims' families who have been certified to receive information regarding offenders by the Criminal History Systems Board. The Unit provides a wide array of support services to these CORI-certified individuals. The Unit's staff act as the Board's ombudsmen in addressing and advancing victim/witness issues by: collecting victim/witness input for Board consideration; providing timely notifications of parole hearing dates and hearing results; providing information about Parole and Criminal Offender Record Information (CORI); assisting citizens in completing Impact Statements; directing referrals to other criminal justice or social service agencies for collateral assistance; and heightening the community's level of awareness regarding victim/witness issues through both the media and direct contact.

## New Clients

During 1992, the Victims Service Unit received 1,916 new clients. This represents an increase of 10% above the 1,739 new clients received in 1991. At intake, each individual received an initial parole eligibility letter from the Victims Service Unit which provided them with information regarding: the initial parole eligibility of the offender, the right to submit victim impact statements and the availability of information, support and referral services. New clients may be victims (VI), witnesses (WI), parents or guardians (PG), family members of homicide victims (FA) or individuals who have reason to fear for their safety (CIP).

Table 39 provides the 1992 breakdown of new clients by type of CORI-certification and the type of offense. As the row totals in the table show, the offense of **Assault and Battery** yielded the greatest number of new clients (374) followed by **Homicide** (323), **Armed/Unarmed Robbery** (288) and **Child Sexual Assault** (243). The column totals in the table show that the largest category of CORI-certification was for the 962 new clients who were **Victims**. When the client's type of CORI-certification is broken down by offense type, **Victims of Assault and Battery** (251) followed closely by **Family Members of Homicide Victims** (249) constitute the largest groups of new clients.

Table 39  
CORI-Certification Type  
Client Categories By Offense Type, 1992

OFFENSE TYPE	CIP	FA	PG	VI	WI	OI	TOTAL
Assault & Battery(A&B)	43	18	25	251	36	1	374
Armed/Unarmed Robbery	33	9	4	212	28	2	288
Breaking and Entering	18	0	7	85	11	0	121
Child Sexual Assault	23	0	158	54	8	0	243
Homicide	19	249	2	24	29	0	323
Indecent A & B	2	0	27	20	3	0	52
Kidnapping	3	0	1	7	2	0	13
Motor Vehicle Homicide	0	45	1	13	2	1	62
Other	44	19	8	115	21	0	207
Rape/Sexual Assault	14	0	17	77	13	0	121
Violation of Restraining Order	2	0	0	104	6	0	112
<b>Total</b>	<b>201</b>	<b>340</b>	<b>250</b>	<b>962</b>	<b>159</b>	<b>4</b>	<b>1,916</b>

# **Client Service Contacts and Follow-Up Notification**

Services are available to any individual who contacts the Victims Service Unit. Although the vast majority of services are provided via telephone contact, services are also provided during in-person meetings with clients. After intake, information regarding new clients is distributed to parole staff at state and county correctional facilities. Institutional staff are responsible for follow-up client notification including notice of: parole hearing dates, parole hearing results, parole release and other parole related information. The Victims Service Unit is solely responsible for client notifications related to public hearings conducted for second degree lifers and sentence commutations. Table 40 depicts the type and number of client letters generated by the Victims Service Unit during 1992.

**Table 40  
Type and Number of Client  
Letters Generated, 1992**

<b>Type of Letter</b>	<b>Number</b>
Action Pending	18
Already Released	41
Annual Review, Regular	80
Change of CORI Information	433
Wrapped-up Sentence before Parole Eligibility	35
Life Second Degree Murder	102
First Degree Murder Hearing	67
Parole Eligibility New Certification	1,249
Parole Granted	32
Parole Ineligible	10
Parole Violation	17
Split Sentence Wrap-up before Parole Eligibility	126
Waived Hearing, Will Wrap-up	30
Wrapped-up Sentence, But on Probation	61
Warrant for Temporary Custody	13
Wrapped-up Regular Sentence	109
Other	35
<b>Total Letters Generated</b>	<b>2,458</b>







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# Massachusetts Parole Board

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## Annual Statistical Report 1993

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The Massachusetts Parole Board's 1993 Annual Statistical Report was prepared by Richard Lunden of the Planning, Research and Systems Development Unit.

All graphs were produced by Debbie Morrow.

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## SUMMARY

In 1993, the Massachusetts Parole Board voted on 11,161 parole related hearings for inmates serving state and county sentences throughout the Commonwealth and voted on another 5,491 parole related matters and the Board's Central Office. Following are some of the major highlights of the Parole Board's actions during the year.

### State Hearings

The total number of release, revocation and rescission hearings held for inmates serving state sentences decreased by 11% from 4,786 in 1992 to 4,258 in 1993.

The number of release hearings held for inmates serving state sentences decreased by 3% from 3,048 in 1992 to 2,969 in 1993.

The paroling rate for inmates serving state sentences decreased from 42% in 1992 to 38% in 1993.

The number of state inmates granted release dates decreased by 11% from 1,286 in 1992 to 1,140 in 1993. **Seventy-six (7%)** of these inmates were paroled to custody.

The number of state inmates who waived their right to a release hearing increased by 33% from 621 in 1992 to 825 in 1993.

The number of revocation hearings held for state parolees decreased by 32% from 1,514 in 1992 to 1,032 in 1993. The reparing rate for state parole violators increased from 22% in 1992 to 29% in 1993.

The number of rescission hearings held for inmates serving state sentences increased by 15% from 224 in 1992 to 257 in 1993.

### County Hearings

The total number of release, revocation and rescission hearings held for inmates serving county sentences increased by 7% from 6,446 in 1992 to 6,903 in 1993.

### **Inmates Serving County Sentences of More Than One Year**

The number of release hearings held for inmates serving county sentences of more than one year increased by 20% from 1,403 in 1992 to 1,681 in 1993.

The paroling rate for inmates serving county sentences of more than one year decreased from 40% in 1992 to 38% in 1993.

The number of inmates granted release dates from county sentences of more than one year increased by 12% from 564 during 1992 to 630 during 1993. **Fifteen (2%)** of these inmates were paroled to custody.

The number of inmates serving county sentences of more than one year who waived their right to a release hearing increased by 16% from 426 in 1992 to 493 in 1993.

#### **Inmates Serving County Sentences of One Year or Less**

The number of release hearings held for inmates serving county sentences of one year or less increased by 2% from 4,824 in 1992 to 4,896 in 1993.

The paroling rate for inmates serving county sentences of one year or less decreased from 41% in 1992 to 38% in 1993.

The number of inmates granted release dates from county sentences of one year or less decreased by 4% from 1,955 during 1992 to 1,874 during 1993. **Twenty-four (1%)** of these inmates were paroled to custody.

The number of inmates serving county sentences of one year or less who waived their right to a release hearing decreased by 2% from 1,864 in 1992 to 1,820 in 1993.

#### **Revocation and Rescission Hearings for Inmates Serving County Sentences**

The number of revocation hearings held for county parolees increased by 35% from 145 during 1992 to 196 during 1993.

The number of rescission hearings held for inmates serving county sentences increased by 76% from 74 in 1992 to 130 in 1993.

#### **Combined Totals for State and County Parole Hearings**

The grand total of institutional hearings held by the Parole Board decreased by 1% from a combined total of 11,232 hearings in 1992 to 11,161 in 1993.

The number of release hearings held at all state and county institutions increased by 3% from 9,275 in 1992 to 9,546 in 1993.

The overall paroling rate for state and county inmates decreased from 41% in 1992 to 38% in 1993.

The overall number of inmates granted release dates from Massachusetts correctional facilities decreased by 4% from 3,805 in 1992 to 3,644 in 1993. **One hundred and fifteen (3%)** of these inmates were paroled to custody.

The overall number of inmates who waived their right to a release hearing increased by 8% from 2,911 in 1992 to 3,138 in 1993.

The combined total of revocation hearings held at state and county facilities decreased by 26% from 1,659 in 1992 to 1,228 in 1993. The overall reparing rate increased by 5% from 21% in 1992 to 26% in 1993.

The combined number of rescission hearings held for state and county inmates increased by 30% from 298 in 1992 to 387 in 1993.

### Community Supervision

The average parole officer's caseload at the end of 1993 was 63 parolees. The average monthly caseload in 1993 for parolees under community supervision 4,477. At the close of the year 4,370 parolees were being supervised. A total of 7,727 parolees were supervised for some portion of 1993 with a total of 2,811 parolees having their cases closed during the year.

During 1993 the parolee population was 94% male and 6% female. The racial/ethnic breakdown was 59% white, 23% black, 17% hispanic, and 1% other.

The supervision level distribution at the end of 1993 was as follows: 51% maximum (long term), 6% maximum (short term), 22% moderate, 20% minimum, 2% administrative and less than 2% intensive.

The number of outstanding warrant cases was reduced by 13% from 354 in 1992 to 309 warrant cases in 1993. A breakdown of current warrant cases shows that 224 or about 72% of the warrant cases are less than five years old. More than half (123) of the 224 current warrant cases are less than one year old.

There was a monthly average of 598 total parolees being supervised by Interstate Compact during 1993. In addition, 172 parolees were released to parole supervision and 145 were released from parole supervision via Interstate Compact in 1993.



### Executive Clemency

During 1993, the Advisory Board of Pardons received 43 commutation petitions and held 2 commutation hearings. The Governor granted 4 commutations during the year.

In addition, the Board received 56 pardon petitions and held 58 pardon hearings. As a result, the Governor granted 5 pardons.

### Victims Service

During 1993, the Victims Service Unit received 2,277 new clients and provided a variety of services to victims, witnesses and victims' families who were certified to receive information regarding offenders by the Criminal History Systems Board.



## INTRODUCTION

The Massachusetts Parole Board is the sole decisional authority in the Commonwealth for matters of parole granting and parole revocation. The Board has jurisdiction over all individuals committed to state or county institutions for terms of sixty days or more in accordance with Mass. Gen. L. ch. 127, s. 128 (as amended by 1980 Mass. Gen. L. ch. 155, s. 1).

In Massachusetts, parole is the procedure whereby certain inmates are released prior to the expiration of their sentence permitting the remainder of the sentence to be served in the community under supervision and subject to specific rules and conditions of behavior.

The statutory responsibilities of the Massachusetts Parole Board are: to determine whether and under what conditions an eligible individual, sentenced to a correctional institution, should be issued a parole permit; to supervise all individuals released under parole conditions; to determine whether or not alleged parole violations warrant revocation of parole permits; and to decide when to terminate sentences for individuals under parole supervision. The Board also serves as the Advisory Board of Pardons in making recommendations to the Governor on the merits of all petitions for pardons and commutations.

Massachusetts Parole Board Members conduct release hearings for all inmates serving state sentences in panels of three to determine their parole suitability. Hearing Examiners conduct release hearings for all inmates sentenced to county sentences and make recommendations to the Parole Board who then cast the final vote.

The Field Services Unit is responsible for monitoring and supervising parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Unit provides supervision to parolees in nine regional districts. In addition, the Unit also has a program, MassCAPP, which handles a limited caseload of developmentally disabled parolees, as well as an Intensive Parole for Substance Abusers Program (IPSA) which handles a limited caseload of substance abusing parolees. The total number of caseload carrying personnel in the Field Services Unit for 1993 was 74, which includes 66 regular field parole officers, 2 intensive parole officers, 2 MassCAPP parole officers and 4 parole officers who work in the Board's Special Operations Unit.

This 1993 Annual Statistical Report is divided into nine parts and presents the results of all release, revocation and rescission hearings held by the Massachusetts Parole Board during 1993, as well as a historical account of the Parole Board's hearing activities over the last ten years. The report also includes a section on Community Supervision which provides a breakdown of the Field Services Unit's parolee caseloads during 1993 and during the last ten years, information related to the Warrant Unit's activities during the year and data depicting the Interstate Compact Unit's monthly caseload for 1993.

Information regarding the Parole Board's activity as the Advisory Board of Pardons and data depicting the Board's Victims Service Unit also appear at the end of this report.

Part I presents a summary of information regarding hearings held during 1993 by Parole Board Members for inmates serving state prison sentences. Part II presents a summary of the results of all the hearings held during 1993 by Hearing Examiners for inmates serving county sentences. Part III presents the combined results of hearings held during 1993 for both state and county inmates. Part III also includes a breakdown of the number of inmates who waived their right to a release hearing and the number of inmates who were not seen due to other reasons. In addition, Part III presents information regarding inmates who were paroled to custody during 1993.

Part IV depicts the number and type of decisions voted on by Parole Board Members at the Parole Board's central office during 1993 (office votes). Part V provides a historical account of parole related hearings held by the Parole Board over the last ten years (1984-1993).

Part VI presents the Parole Board's Community Supervision caseload statistics for 1993. These include data related to the Field Services Unit, the Warrant Unit and the Interstate Compact Unit. Part VII provides a historical account of these caseload statistics over the last ten years (1984-1993). Part VIII presents information on executive clemency, including data on commutations and pardons over the last ten years (1984-1993). Finally, Part IX provides information regarding the activity of the Board's Victims Service Unit during the year.

**PART I.  
PAROLE BOARD HEARINGS  
FOR STATE INMATES**

# RELEASE HEARINGS FOR STATE INMATES, 1993

In 1993, the Massachusetts Parole Board conducted 2,969 release hearings for inmates serving state sentences. As a result of these hearings, 1,140 inmates were either paroled and placed under the supervision of field parole officers in nine regions across the Commonwealth or paroled to custody, that is, paroled administratively to serve another state or federal sentence or to some other type of outstanding process. Of the 2,969 release hearings held, 1,626 were first hearings, those in which the inmate was seen by the Parole Board for the first time on that sentence. First hearings consist of regular order hearings, early consideration hearings, and 15 year hearings for inmates sentenced for second degree murder. The results of 15 year hearings appear in the Office Votes section located on page 33.

During 1993, the Parole Board conducted 1,624 regular order hearings and 2 early consideration hearings. In addition to first hearings, the Board also held 1,199 annual review hearings, 86 postponement hearings, 41 reconsideration hearings, 16 hearings to resolve action pending and 1 appeal hearing. Table 1 presents the results of release hearings for state inmates and the paroling rate associated with each type of hearing.

Table 1  
Release Hearings for State Inmates:  
Paroling Rate by Type of Hearing, 1993

Type of Hearing	Hearings Held	Granted Parole	Date Denied	Other Decisions	Paroling Rate %*
Regular Order.....	1624	756	727	141	47%
Annual Review.....	1199	298	803	98	25%
Postponement.....	86	48	27	11	56%
Reconsideration....	41	27	12	2	66%
Early Consideration.....	2	0	0	2	0%
Resolve Action Pending.....	16	10	6	0	63%
Appeal.....	1	1	0	0	100%
<b>Total</b>	<b>2969</b>	<b>1140</b>	<b>1575</b>	<b>254</b>	<b>38%</b>

\* The paroling rate is the percentage of hearings which result in a vote to parole, reserve or parole to custody.

**Note:** Other decisions include action pending, no action, refer to full Board, postponed and open reserve.



Table 2 depicts the results of release hearings by the institution where state inmates were being held at the time of their hearing.

**Table 2**  
**Release Hearings for State Inmates:**  
**Paroling Rate by Current Institution, 1993**

Institution	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Bay State	14	2	11	1	14%
Bridgewater Drug	4	2	1	1	50%
Bridgewater SH	10	0	6	4	0%
Bridgewater SDP	8	0	5	3	0%
Cedar Junction	216	2	151	63	1%
Concord	124	37	66	21	30%
Framingham	67	47	14	6	70%
Gardner (NCCI)	261	64	173	24	25%
Lancaster	77	51	21	5	66%
Longwood	14	10	4	0	71%
Norfolk	183	30	140	13	16%
Northeastern CC	125	43	76	6	34%
Old Colony CC	162	41	117	4	25%
Plymouth	109	77	25	7	71%
Pondville CC	94	39	48	7	42%
Shattuck Hospital	3	2	1	0	67%
Shirley Medium	291	94	187	10	32%
Shirley Minimum	173	88	79	6	51%
Southeastern CC	333	113	207	13	34%
County	323	163	134	26	51%
Pre-Release	378	235	109	34	62%
<b>Total</b>	<b>2969</b>	<b>1140</b>	<b>1575</b>	<b>254</b>	<b>38%</b>

During 1993, the Parole Board conducted 378 release hearings at the various pre-release centers throughout the Commonwealth for inmates serving state sentences. Of these 378 hearings 235 resulted in decisions to parole, producing an 62% paroling rate at the pre-release centers during 1993. This represents a 5% decrease below the 67% paroling rate at the pre-release centers during 1992. Table 3 depicts the results of release hearings held at the pre-release centers during 1993.

Table 3  
Release Hearings for State Inmates:  
Paroling Rate by Pre-Release Center, 1993

Pre-Release Center	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Boston State PRC	79	46	29	4	58%
Brooke House	3	2	1	0	67%
Charlotte House	13	13	0	0	100%
Faith House	1	1	0	0	100%
Hillside PRC	15	13	2	0	87%
Houston House	8	8	0	0	100%
Lancaster PRC	67	39	14	14	58%
Park Drive PRC	48	26	17	5	54%
Shirley PRC	19	12	7	0	63%
S. Middlesex PRC	125	75	39	11	60%
<b>Total</b>	<b>378</b>	<b>235</b>	<b>109</b>	<b>34</b>	<b>62%</b>



During 1993, the Parole Board held an average of 247 release hearings each month for inmates serving state sentences. The number of release hearings ranged from a high of 287 held in October to a low of 216 in February. The monthly paroling rate ranged from a high of 47% in November to a low of 29% in the month of April. Table 4 presents the results of release hearings held for state inmates by month in 1993.

Table 4  
Release Hearings for State Inmates:  
Paroling Rate by Month, 1993

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	231	90	127	14	39%
February	216	74	124	18	34%
March	240	100	120	20	42%
April	265	78	156	31	29%
May	226	88	115	23	39%
June	275	93	163	19	34%
July	245	90	131	24	37%
August	243	100	121	22	41%
September	245	91	129	25	37%
October	287	120	152	15	42%
November	223	104	99	20	47%
December	273	112	138	23	41%
<b>Total</b>	<b>2969</b>	<b>1140</b>	<b>1575</b>	<b>254</b>	<b>38%</b>

Table 5 shows the paroling rate for state inmates by the level of institutional security in which the inmates were being held at the time of their release hearing during 1993. As might be expected, the paroling rate increased as the level of institutional security where the inmates were being held decreased. For example, the paroling rate was only 1% at the maximum security institutions compared to 62% at the pre-release centers.

Table 5 also shows that 48% of the release hearings were held for inmates being held at medium security facilities, 8% for inmates in maximum security facilities, 20% for inmates in minimum security facilities and 13% of the hearings were held for inmates currently residing in pre-release centers. The remaining 11% of release hearings were held for inmates serving their state sentences in county institutions.

Table 5  
Release Hearings for State Inmates:  
Paroling Rate by Level of Institutional Security, 1993

Security Level	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Maximum	234	2	162	70	1%
Medium	1428	430	906	92	30%
Minimum	606	310	264	32	51%
Pre-Release	378	235	109	34	62%
County	323	163	134	26	51%
<b>Total</b>	<b>2969</b>	<b>1140</b>	<b>1575</b>	<b>254</b>	<b>38%</b>

## REVOCATION HEARINGS FOR STATE PAROLEES, 1993

Revocation is the process by which a parolee's permit to be at liberty may be permanently or temporarily taken away as a result of violating one or more of the conditions of parole.

During 1993, the Parole Board held 1,032 or an average of 86 revocation hearings each month for state parolees. This represents a decrease of 32% below the 1,514 revocation hearings held in 1993. As a result of these hearings 297 state parole violators were granted a new release date producing an annual reparing rate of 29%. The number of revocation hearings held each month for state parolees ranged from a high of 102 in April to a low of 73 in November. Table 6 depicts the monthly results of the revocation hearings held for state parolees during 1993.

Table 6  
Revocation Hearings for  
State Parolees by Month, 1993

Month	Revocation Hearings Held	Granted Reparole Date		Number Reincarcerated	
		N	(%)	N	(%)
January	80	17	21%	63	79%
February	91	23	25%	68	75%
March	98	21	21%	77	79%
April	102	33	32%	69	68%
May	99	26	26%	73	74%
June	83	25	30%	58	70%
July	93	26	28%	67	72%
August	74	23	31%	51	69%
September	78	23	30%	55	70%
October	83	18	22%	65	78%
November	73	31	43%	42	57%
December	78	31	40%	47	60%
<b>Total</b>	<b>1032</b>	<b>297</b>	<b>29%</b>	<b>735</b>	<b>71%</b>

Table 7 provides the results of revocation hearings for state parolees by the institution where the hearings were held. As the table shows, the vast majority of revocation hearings for state cases were held at MCI-Concord.

Table 7  
Revocation Hearings for  
State Parolees by Institution, 1993

Institution	Revocation	Granted		Number	
	Hearings Held	Reparole N	Date (%)	Reincarcerated N	(%)
Bay State CC	1	0	0%	1	100%
Bridgewater Drug TC	1	0	0%	1	100%
Bridgewater SH	2	0	0%	2	100%
Cedar Junction	14	1	7%	13	93%
Concord	693	227	33%	466	67%
Framingham	68	21	31%	47	69%
Gardner (NCCI)	45	10	22%	35	78%
Norfolk	31	4	13%	27	87%
Northeastern CC (NECC)	5	1	20%	4	80%
Old Colony CC	18	3	17%	15	83%
Plymouth	2	0	0%	2	100%
Shirley Medium	53	10	19%	43	81%
Shirley Minimum	2	1	50%	1	50%
Southeastern CC	33	9	27%	24	73%
County	60	10	17%	50	83%
Pre-Release	4	0	0%	4	100%
<b>Total</b>	<b>1032</b>	<b>297</b>	<b>29%</b>	<b>735</b>	<b>71%</b>

# RESCISSION HEARINGS FOR STATE INMATES, 1993

Rescission hearings are held when an inmate's behavior during the period from release hearing to release date warrants Parole Board review. At these hearings the inmate's parole release date is either withdrawn, postponed, or reactivated depending on the Board's review of that behavior.

During 1993, the Parole Board held 257 or an average of 21 rescission hearings each month for state inmates. This represents a increase of 15% over the 224 rescission hearings held during 1992. The largest number of rescission hearings, 30, was held during February, while the smallest number, 13, was held during the month of June. Table 8 depicts the results of rescission hearings by month for state inmates during 1993.

Table 8  
Rescission Hearings for  
State Inmates by Month, 1993

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	28	12	43%	16	57%
February	30	15	50%	15	50%
March	25	13	52%	12	48%
April	26	8	31%	18	69%
May	28	13	46%	15	54%
June	13	3	23%	10	77%
July	15	5	33%	10	67%
August	21	10	48%	11	52%
September	17	9	53%	8	47%
October	19	8	42%	11	58%
November	13	8	62%	5	38%
December	22	11	50%	11	50%
<b>Total</b>	<b>257</b>	<b>115</b>	<b>45%</b>	<b>142</b>	<b>55%</b>



Table 9 shows the results of rescission hearings for state inmates by the institution where they were being held at the time of their hearing during 1993.

**Table 9**  
**Rescission Hearings for**  
**State Inmates by Institution, 1993**

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Bay State CC	1	1	100%	0	0%
Bridgewater Drug	1	0	0%	1	100%
Bridgewater SH	1	0	0%	1	100%
Cedar Junction	8	1	13%	7	87%
Concord	46	21	46%	25	54%
Framingham	7	6	86%	1	14%
Gardner (NCCI)	30	5	17%	25	83%
Northeastern CC	7	5	71%	2	29%
Norfolk	17	6	35%	11	65%
Old Colony CC	9	4	44%	5	56%
Plymouth	2	1	50%	1	50%
Pondville CC	4	4	100%	0	0%
Shirley Medium	33	14	42%	19	58%
Shirley Minimum	19	14	74%	5	26%
Southeastern CC	35	12	34%	23	66%
County	24	11	46%	13	54%
Pre-Release	13	10	77%	3	23%
<b>Total</b>	<b>257</b>	<b>115</b>	<b>45%</b>	<b>142</b>	<b>55%</b>



**PART II.**  
**PAROLE BOARD HEARINGS**  
**FOR COUNTY INMATES**

# RELEASE HEARINGS FOR COUNTY INMATES, 1993

## Release Hearings for Inmates Serving County Sentences of More Than One Year

During 1993, Hearing Examiners from the Massachusetts Parole Board conducted 1,681 release hearings for inmates serving county sentences of more than one year. As a result of these hearings, 630 inmates were released to parole supervision or were paroled to custody. Of the 1,681 release hearings held, 1,640 were first hearings, those in which the inmate was seen by Hearing Examiners for the first time on their sentence. For county inmates, first hearings include regular order, early consideration and Mutual Agreement Programming (MAP) negotiation hearings. Mutual Agreement Programming hearings involve a contract between the inmate, Parole Board, and the institution whereby the inmate receives a fixed parole release date for the successful achievement of behavioral, treatment, training and work objectives while in the institution.

During 1993, there were 1,520 regular order hearings, 85 early consideration hearings and 35 MAP negotiation hearings held for inmates serving county sentences of more than one year. In addition to first hearings, Hearing Examiners held 7 annual review hearings, 29 postponement hearings, 1 hearing to resolve action pending and 4 reconsideration hearings. Table 10 shows this information along with the paroling rate for each type of hearing for inmates serving county sentences of more than one year.

Table 10  
Release Hearing Votes for Inmates Serving  
County Sentences of More than One Year:  
Paroling Rate by Type of Hearing, 1993

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	1520	509	823	188	34%
Early Consideration.....	85	76	8	1	89%
MAP Negotiation....	35	31	3	1	89%
Annual Review.....	7	1	5	1	14%
Postponement.....	29	13	10	6	45%
Reconsideration....	4	0	3	1	0%
Resolve Action Pending.....	1	0	1	0	0%
<b>Total</b>	<b>1681</b>	<b>630</b>	<b>853</b>	<b>198</b>	<b>38%</b>

Table 11 depicts the results of release hearings held in 1993 by institution for inmates serving county sentences of more than one year.

**Table 11**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of More than One Year:**  
**Paroling Rate by Institution, 1993**

Institution	Hearings Held	Granted Parole Date	Number Denied	Other Decisions	Paroling Rate %
Barnstable	36	10	18	8	28%
Billerica	194	84	101	9	43%
Braintree CAC	1	1	0	0	100%
Boot Camp	114	90	13	11	79%
Bridgewater SH	3	0	3	0	0%
Dedham	76	26	41	9	34%
Suffolk County	224	94	97	33	42%
Eastern Mass CAC	48	26	17	5	54%
Edgartown	1	1	0	0	100%
Framingham	13	9	2	2	69%
Greenfield	25	5	20	0	20%
Lawrence CAC	62	20	34	8	32%
Longwood	23	11	12	0	48%
Middleton	116	22	66	28	19%
Nashua Street	3	0	3	0	0%
New Bedford	125	36	81	8	29%
Northampton	39	9	27	3	23%
Pittsfield	34	11	18	5	32%
Plymouth	75	23	40	12	31%
Springfield	240	81	127	32	34%
Western Mass CAC	66	35	27	4	53%
Worcester	139	23	98	18	17%
State Facilities	24	13	8	3	54%
<b>Total</b>	<b>1681</b>	<b>630</b>	<b>853</b>	<b>198</b>	<b>38%</b>

During 1993, Hearing Examiners held an average of 140 release hearings each month for inmates serving county sentences of more than one year. The number of hearings held ranged from a high of 175 in the month of October, to a low of 116 in the month of December. The paroling rate was highest (49%) during the month of November and was lowest during the month of March (30%). Table 12 depicts the number of release hearings and the paroling rate by month for inmates serving county sentences of more than one year during 1993.

Table 12  
Release Hearing Votes for Inmates  
Serving County Sentences of More than One Year:  
Paroling Rate by Month, 1993

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	136	50	62	24	37%
February	128	41	65	22	32%
March	122	37	63	22	30%
April	120	38	59	23	32%
May	173	54	96	23	31%
June	132	48	74	10	36%
July	139	62	57	20	45%
August	158	63	81	14	40%
September	163	59	86	18	36%
October	175	77	90	8	44%
November	119	58	56	5	49%
December	116	43	64	9	37%
<b>Total</b>	<b>1681</b>	<b>630</b>	<b>853</b>	<b>198</b>	<b>38%</b>

**Release Hearings for Inmates Serving  
County Sentences of One Year or Less**

During 1993, Hearing Examiners conducted 4,896 release hearings for inmates serving county sentences of one year or less. As a result of these hearings, 1,874 county inmates were released to parole supervision or were paroled to custody. Of the 4,896 release hearings held there were 4,824 regular order hearings, 34 early consideration hearings, 37 postponement hearings and 1 reconsideration hearing. Table 13 depicts this information along with the paroling rate for each type of hearing.

**Table 13**  
**Release Hearing Votes for Inmates Serving**  
**County Sentences of One Year or Less:**  
**Paroling Rate by Type of Hearing, 1993**

Type of Hearing	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
Regular Order.....	4824	1825	2239	760	38%
Early Consideration.....	34	28	4	2	82%
Postponement.....	37	21	13	3	57%
Reconsideration...	1	0	1	0	0%
<b>Total</b>	<b>4896</b>	<b>1874</b>	<b>2257</b>	<b>765</b>	<b>38%</b>

Table 14, on the following page, depicts the results of release hearings held in 1993 by institution for inmates serving county sentences of one year or less.



**Table 14**  
**Release Hearing Votes for Inmates**  
**Serving County Sentences of One Year or Less:**  
**Paroling Rate by Institution, 1993**

Institution	Hearings Held	Granted Parole Date	Number Denied	Other Decisions	Paroling Rate %
Barnstable	123	42	52	29	34%
Billerica	535	255	265	15	48%
Braintree CAC	26	12	14	0	46%
Boot Camp	56	44	8	4	79%
Dedham	229	92	127	10	40%
Eastern Mass CAC	87	43	43	1	49%
Edgartown	5	2	3	0	40%
Framingham	243	150	53	40	62%
Greenfield	80	23	47	10	29%
Lawrence CAC	191	95	85	11	50%
Longwood	124	51	50	23	41%
Middleton	358	70	144	144	20%
Nashua Street	1	0	1	0	0%
New Bedford	298	131	161	6	44%
Northampton	97	24	44	29	25%
Pittsfield	157	44	101	12	28%
Plymouth	179	76	88	15	43%
Springfield	577	164	245	168	28%
Suffolk County	593	284	231	78	48%
Western Mass CAC	199	83	114	2	42%
Worcester	735	186	381	168	25%
State Facilities	3	3	0	0	100%
<b>Total</b>	<b>4896</b>	<b>1874</b>	<b>2257</b>	<b>765</b>	<b>38%</b>



During 1993, Hearing Examiners held an average of 408 release hearings each month for inmates serving county sentences of one year or less. The number of hearings held ranged from a high of 478 in the month of December, to a low of 306 in the month of February. The paroling rate was highest (49%) during the month of December and was lowest (27%) during the month of May. Table 15 depicts the number of release hearings and the paroling rate by month during 1993 for inmates serving county sentences of one year or less.

Table 15  
Release Hearing Votes for Inmates  
Serving County Sentences of One Year or Less:  
Paroling Rate by Month, 1993

Month	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
January	391	155	148	88	40%
February	306	126	134	46	41%
March	433	155	195	83	36%
April	478	159	225	94	33%
May	426	113	230	83	27%
June	439	146	206	87	33%
July	470	159	212	99	34%
August	405	169	181	55	42%
September	457	185	219	53	41%
October	350	159	180	11	45%
November	356	160	168	28	45%
December	385	188	159	38	49%
<b>Total</b>	<b>4896</b>	<b>1874</b>	<b>2257</b>	<b>765</b>	<b>38%</b>

# REVOCATION HEARINGS FOR COUNTY PAROLEES, 1993

In 1993, the Parole Board conducted 196 revocation hearings for county parolees. As a result of these hearings, 23 parolees were granted a new release date, producing a reparing rate of 12% for county parole violators in 1993. Table 16 depicts the results of revocation hearings by institution for county parolees.

**Table 16**  
**Revocation Hearings for**  
**County Parolees by Institution, 1993**

Institution	Revocation	Granted	Number		
	Hearings	Reparole	Date	Reincarcerated	
	Held	N	(%)	N	(%)
Barnstable	7	1	14%	6	86%
Billerica	1	0	0%	1	100%
Dedham	10	1	10%	9	90%
Eastern Mass CAC	1	0	0%	1	100%
Framingham	13	1	8%	12	92%
Greenfield	4	2	50%	2	50%
Lawrence CAC	2	0	0%	2	100%
Middleton	31	0	0%	31	100%
New Bedford	26	4	15%	22	85%
Northampton	4	0	0%	4	100%
Pittsfield	5	2	40%	3	60%
Plymouth	15	2	13%	13	87%
Springfield	41	6	15%	35	85%
Suffolk County	19	1	5%	18	95%
Worcester	17	3	18%	14	82%
Total	196	23	12%	173	88%

During 1993, the Parole Board held an average of 16 revocation hearings each month for county parolees. The number of revocation hearings ranged from a high of 24 held in the month of May to a low of 5 held in the month of July. The reparing rate for county parole violators ranged from a high of 33% in February to a low of 0% in the months of June, July, and October when all county parole violators were reincarcerated. Table 17 depicts this information.

Table 17  
Revocation Hearings for  
County Parolees by Month, 1993

Month	Revocation	Granted		Number	
	Hearings	Reparole	Date	Reincarcerated	
	Held	N	(%)	N	(%)
January	17	1	6%	16	94%
February	9	3	33%	6	67%
March	18	3	17%	15	83%
April	18	1	6%	17	94%
May	24	1	4%	23	96%
June	20	0	0%	20	100%
July	5	0	0%	5	100%
August	14	3	21%	11	79%
September	15	2	13%	13	87%
October	18	0	0%	18	100%
November	18	5	28%	13	72%
December	20	4	20%	16	80%
<b>Total</b>	<b>196</b>	<b>23</b>	<b>12%</b>	<b>173</b>	<b>88%</b>

# RESCISSION HEARINGS FOR COUNTY INMATES, 1993

In 1993, the Parole Board conducted 130 rescission hearings for inmates serving county sentences in Massachusetts. These 130 rescission hearings represent an increase of 76% over the 74 rescission hearings held for county inmates during 1992. Table 18 depicts the results of rescission hearings by institution for inmates serving county sentences.

**Table 18**  
**Rescission Hearings for County**  
**Inmates by Institution, 1993**

Institution	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
Barnstable	6	1	17%	5	83%
Billerica	7	2	29%	5	71%
Dedham	7	2	29%	5	71%
Eastern Mass CAC	2	1	50%	1	50%
Framingham	4	2	50%	2	50%
Greenfield	4	2	50%	2	50%
Lawrence CAC	2	1	50%	1	50%
Middleton	15	4	27%	11	73%
New Bedford	9	4	44%	5	56%
Northampton	1	0	0%	1	100%
Pittsfield	4	1	25%	3	75%
Suffolk County	14	4	29%	10	71%
Springfield	38	10	26%	28	74%
Western Mass CAC	3	0	0%	3	100%
Worcester	12	2	17%	10	83%
State	2	2	100%	0	0%
<b>Total</b>	<b>130</b>	<b>38</b>	<b>28%</b>	<b>92</b>	<b>72%</b>

In 1993, the Parole Board held 130 rescission hearings or an average of 11 rescission hearings each month for county inmates. The largest number of rescission hearings held in a month was 20 in June and the smallest number was 4 during the months of January and October. Table 19 depicts the results of rescission hearings for county inmates by month during 1993.

Table 19  
Rescission Hearings for  
County Inmates by Month, 1993

Month	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
January	4	1	25%	3	75%
February	6	1	17%	5	83%
March	16	5	31%	11	69%
April	8	2	25%	6	75%
May	10	1	10%	9	90%
June	20	6	30%	14	70%
July	12	5	42%	7	58%
August	15	4	27%	11	73%
September	11	4	36%	7	64%
October	4	2	50%	2	50%
November	17	4	24%	13	76%
December	7	3	43%	4	57%
<b>Total</b>	<b>130</b>	<b>38</b>	<b>29%</b>	<b>92</b>	<b>71%</b>





**PART III.**  
**TOTAL PAROLE BOARD HEARINGS AT**  
**STATE AND COUNTY INSTITUTIONS**

**TOTAL RELEASE HEARINGS FOR  
STATE AND COUNTY INMATES, 1993**

During 1993, the Parole Board conducted 2,969 release hearings for inmates serving state sentences, 1,681 release hearings for inmates serving county sentences of more than one year and 4,896 release hearings for inmates serving county sentences of one year or less. As a result of these 9,546 hearings, 3,644 inmates were granted release dates or paroled to custody, representing an overall paroling rate of 38% for 1993. The following table presents this information.

**Table 20  
Release Hearings:  
Paroling Rate by Sentence Type, 1993**

Sentence Type	Hearings Held	Granted Parole Date	Denied	Other Decisions	Paroling Rate %
State	2969	1140	1575	254	38%
County (More than one year)	1681	630	853	198	38%
(One year or less)	4896	1874	2257	765	38%
<b>Total</b>	<b>9546</b>	<b>3644</b>	<b>4685</b>	<b>1217</b>	<b>38%</b>

**TOTAL REVOCATION HEARINGS FOR  
STATE AND COUNTY PAROLEES, 1993**

In 1993, the Parole Board conducted a total of 1,228 final revocation hearings for state and county parolees. As a result of these hearings 320 parole violators were granted a new release date representing an overall reparing rate of 26% for 1993. Table 21 shows this information.

**Table 21  
Revocation Hearings:  
Decision by Sentence Type, 1993**

Sentence Type	Revocation Hearings Held	Granted Reparole Date N (%)	Number Reincarcerated N (%)
State	1032	297 29%	735 71%
County	196	23 12%	173 88%
<b>Total</b>	<b>1228</b>	<b>320 26%</b>	<b>908 74%</b>

TOTAL RESCISSION HEARINGS FOR  
STATE AND COUNTY INMATES, 1993

In 1993, the Parole Board conducted a total of 387 rescission hearings for state and county inmates. As a result of these hearings, 153 of the inmates were granted new release dates and 234 had their release dates withdrawn. Table 22 depicts this information.

Table 22  
Rescission Hearings:  
Decision by Sentence Type, 1993

Sentence Type	Rescission Hearings Held	Granted New Release Date		No New Release Date Assigned	
		N	(%)	N	(%)
State	257	115	45%	142	55%
County	130	38	29%	92	71%
<b>Total</b>	<b>387</b>	<b>153</b>	<b>40%</b>	<b>234</b>	<b>60%</b>

INMATES WAIVING THEIR RIGHT  
TO A RELEASE HEARING AND THOSE  
NOT SEEN FOR OTHER REASONS, 1993

In addition to the 9,546 release hearings held at the various state and county facilities throughout the Commonwealth in 1993, 3,138 inmates waived their right to a release hearing and another 1,040 inmates were not seen at the time of their scheduled release hearing due to other reasons. The 3,138 inmates waiving their right to a hearing in 1993 represent an overall increase of 8% above the 2,911 inmates who waived their right to a release hearing in 1992. The number of inmates who were not seen at the time of their scheduled release hearing increased by 26% from 826 in 1992 to 1,040 in 1993.

The number of hearings waived by county inmates increased by 1% from 2,290 in 1992 to 2,313 in 1993, while the number of hearings waived by state inmates increased by 33% from 621 in 1992 to 825 in 1993.

Table 23, on the opposite page, depicts the number of inmates who waived their right to a release hearing and those who were not seen due to other reasons by the institution where they were being held at the time of their scheduled release hearing.

Table 23  
Inmates Waiving Their  
Right to a Hearing or Not Seen:  
Number of Inmates by Institution, 1993

Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>State</b>					
Bay State CC	0	1	Northeast CC	26	4
Bridgewater SDP	15	0	Old Colony CC	61	5
Bridgewater SH	9	0	Plymouth	26	11
Cedar Junction	63	25	Pondville CC	16	1
Concord	18	19	Shirley Medium	99	23
Framingham	12	8	Shirley Minimum	48	15
Gardner NCCI	55	17	Southeastern CC	120	13
Lancaster	34	8	Pre-Release	88	11
Longwood	2	1	County	43	21
Norfolk	90	12			
<b>State Total:</b>					
Number of Hearings Waived				<u>825</u>	
Number of Inmates Not Seen				<u>195</u>	
Institution	Hearings Waived	Not Seen	Institution	Hearings Waived	Not Seen
<b>County</b>					
Boot Camp	2	14	Lawrence CAC	73	24
Barnstable	47	48	Longwood	122	49
Billerica	346	17	Middleton	127	184
Braintree CAC	25	2	New Bedford	396	15
Bridgewater SH	4	0	Northampton	56	14
Dedham	211	16	Pittsfield	34	87
Suffolk County	54	75	Plymouth	80	12
Eastern Mass CAC	44	2	Springfield	170	109
Edgartown	1	0	Western Mass CAC	198	6
Framingham	76	28	Worcester	212	130
Greenfield	22	11	State	13	2
<b>County Total:</b>					
Number of Hearings Waived				<u>2,313</u>	
Number of Inmates Not Seen				<u>845</u>	
<b>Grand Total:</b>					
Number of Hearings Waived				<u>3,138</u>	
Number of Inmates Not Seen				<u>1,040</u>	



# INMATES PAROLED TO CUSTODY, 1993

The number of state and county inmates paroled to custody increased by 9% from 106 in 1992 to 115 in 1993. These 115 inmates represent 3% of the 3,644 state and county inmates granted parole release dates during the year. Of those inmates paroled to custody, 76 were serving state sentences and 39 were serving county sentences. Table 24 shows this information by the type of custody to which the inmates were paroled during 1993.

Table 24  
Inmates Paroled to Custody:  
State and County Inmates  
by Type of Custody, 1993

Type of Custody	State Inmates	County Inmates	Total
From and After Sentence	7	8	15
Massachusetts Detainer	1	3	4
Federal Detainer	1	0	1
Out of State Detainer	12	19	31
Immigration Detainer	55	9	64
Total	76	39	115



**PART IV.**  
**PAROLE BOARD OFFICE VOTES**

# PAROLE BOARD OFFICE VOTES, 1993

During 1993, there were 11,161 parole related hearings held at state and county institutions and the Parole Board voted on 6,577 release hearing recommendations for inmates serving county sentences. In addition, the Parole Board also voted on 5,491 other parole related matters at the Board's central office during 1993. These office votes include the following:

=====		
Rescission .....		<u>474</u>
Provisional rescission/Next list		416
Prior vote to stand		58
Reconsideration.....		<u>478</u>
Reserve dates given		17
Denials		415
Next list		46
Change of Vote.....		<u>216</u>
Reserve dates given		109
Denials		92
Next list		14
Action pending		1
Resolve Action Pending.....		<u>624</u>
Reserve dates given		114
Denials		440
No Action		16
Next list		36
Continue action pending		18
Appeals.....		<u>522</u>
Reserve dates given		8
Denials		494
Next list		20
Requests for Early/Special Consideration Hearing.....		<u>108</u>
Requests granted		55
Requests denied		53
Early/Special Consideration Votes.....		<u>9</u>
Reserve dates given		6
Action pending		3
Decisions to Add/Change Conditions of Parole.....		<u>407</u>
Refer to Full Board Votes.....		<u>22</u>
Reserve dates given		2
Denials		14
Next list		2
Action pending		4

Fifteen Year Hearings.....	<u>24</u>
Reserve dates given	4
Reserve to from and after sentence	2
Denials	17
Action pending	1
Annual Review Hearings/Second Degree Murder.....	<u>55</u>
Reserve dates given	11
Denials	43
Action pending	1
Requests for Postponement/Approved.....	<u>10</u>
Requests for Out of Country Travel.....	<u>55</u>
Requests to Withdraw Warrants.....	<u>70</u>
Approved	15
Denied	37
Next list	18
Requests to Terminate Supervision.....	<u>124</u>
Approved	73
Denied	51
Informational Report Noted.....	<u>87</u>
Incident Report Noted.....	<u>9</u>
Other Office Votes.....	<u>60</u>
Revocation Cases.....	<u>2,137</u>
Provisional revocation	1,438
Execute warrants	28
Final warning	308
Withdraw warrant/Close case	44
Withdraw warrant/Resume supervision	25
No action	29
Warning	84
Await action of court	141
Continue final warning status	15
Issue warrant for detainer purposes	12
Issue second detainer	13
=====	



**PART V.**  
**TRENDS IN PAROLE RELATED HEARINGS**  
**OVER THE LAST TEN YEARS**  
**(1984 - 1993)**

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TRENDS IN PAROLE RELATED HEARINGS  
OVER THE LAST TEN YEARS, 1984-1993

**Introduction**

During the last ten years (1984-1993) the number of parole related hearings held by the Parole Board has increased considerably. Two of the most significant changes affecting the increase in parole hearings during this time were the Unification Bill which took effect in 1980 and gave the Parole Board jurisdiction over all inmates serving county sentences of sixty days or more; and the constant and substantial increases in the number of commitments to both state and county correctional facilities.

The number of commitments to Massachusetts' state prisons over the last ten years has almost doubled from 2,202 in 1984 to approximately 4,300\* in 1993. The number of county commitments also increased by 70% from 9,387 in 1984 to approximately 16,000\* in 1993. Since more than ninety percent of state and county inmates are eligible for parole consideration, increased commitment rates have a direct affect on increases in parole related hearings.

Tables 25 through 28 and Graphs 1 through 4 provide information on all release, revocation and rescission hearings held at state and county institutions during the last ten years.

\* The number of county commitments for 1993 is based on an estimate provided by the Department of Correction's Research Unit.

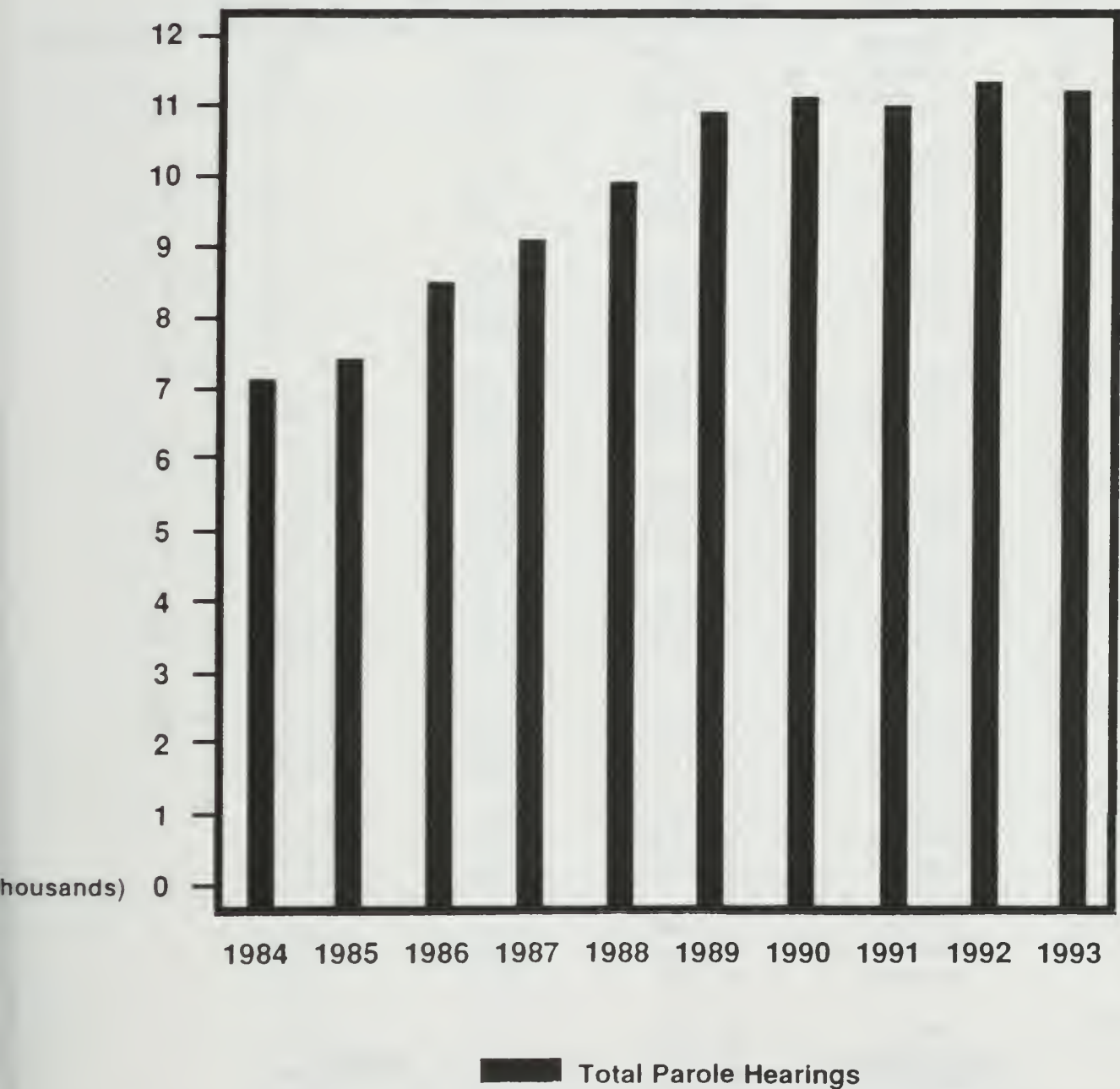
# TOTAL PAROLE RELATED HEARINGS, 1984-1993

In 1993, the Massachusetts Parole Board held a total of 11,161 parole related hearings at state and county correctional facilities throughout the Commonwealth. This represents a 1% decrease below the 11,232 hearings held during 1992 and a 59% increase above the 7,004 hearings held in 1984. This information appears in Table 25 and Graph 1.

Table 25  
Total Release, Revocation and  
Rescission Hearings: 1984-1993

Year	State Hearings	County Hearings	Total Hearings	Annual Percent Change	Total Percent Change from 1984
1984	2,770	4,234	7,004		
1985	2,968	4,357	7,325	5%	5%
1986	3,375	5,014	8,389	15%	20%
1987	3,665	5,338	9,003	7%	29%
1988	4,194	5,598	9,792	9%	40%
1989	4,305	6,359	10,664	9%	52%
1990	4,227	6,849	11,076	4%	58%
1991	4,793	6,142	10,935	-1%	56%
1992	4,786	6,446	11,232	3%	60%
1993	4,258	6,903	11,161	-1%	59%

## Total Parole Hearings 1984 through 1993



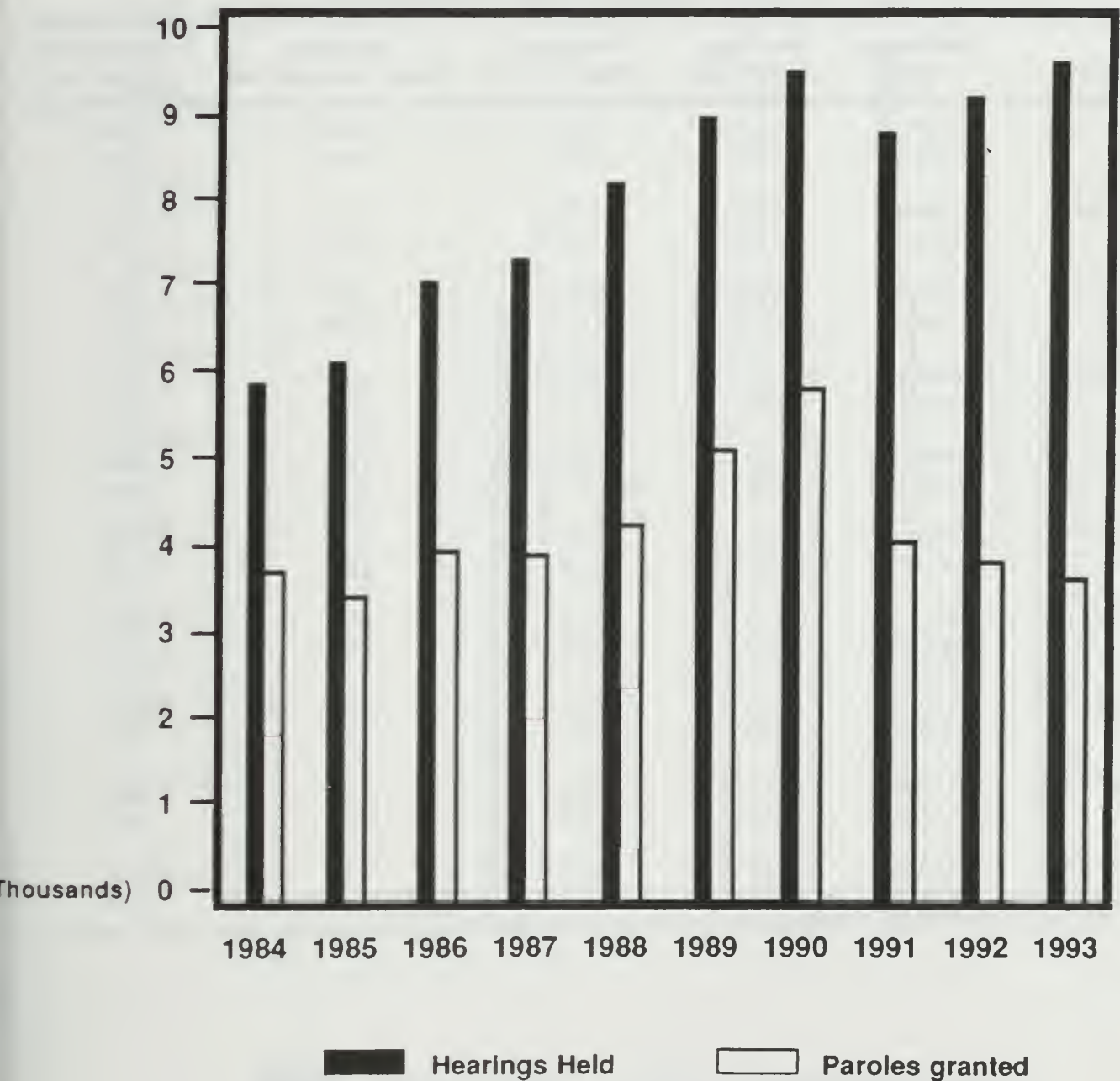
# RELEASE HEARINGS, PAROLES GRANTED AND PAROLING RATE, 1984-1993

Table 26 and Graph 2 depict the results of release hearings held from 1984 to 1993 for state inmates and for county inmates serving sentences of more than one year (+) and sentences of one year or less (-). The 9,546 release hearings held in 1993 represent an increase of 3% above the 9,275 release hearings held in 1992 and an increase of 61% above the 5,944 release hearings held in 1984.

**Table 26**  
**Release Hearings, Paroles Granted and Paroling Rate, 1984-1993**

Year	Sentence Type	Number Hearings	Number Paroled	Paroling Rate %
1984	State	1,996	1,162	58%
	County +	966	716	74%
	County -	2,982	1,952	66%
1985	State	2,154	1,180	55%
	County +	1,030	733	71%
	County -	2,972	1,469	49%
1986	State	2,331	1,566	67%
	County +	1,048	768	73%
	County -	3,621	1,496	41%
1987	State	2,408	1,471	61%
	County +	1,029	680	66%
	County -	3,944	1,759	45%
1988	State	2,752	1,699	62%
	County +	1,024	666	65%
	County -	4,364	1,945	45%
1989	State	2,830	1,869	66%
	County +	1,122	631	56%
	County -	5,023	2,624	52%
1990	State	2,821	1,963	70%
	County +	1,231	746	61%
	County -	5,376	3,065	57%
1991	State	2,798	1,481	53%
	County +	1,219	493	40%
	County -	4,702	1,942	41%
1992	State	3,048	1,286	42%
	County +	1,403	564	40%
	County -	4,824	1,955	41%
1993	State	2,969	1,140	38%
	County +	1,681	630	38%
	County -	4,896	1,874	38%

## Release Hearings Held Paroles Granted 1984 through 1993





# REVOCATION HEARINGS AND REPAROLING RATES, 1984-1993

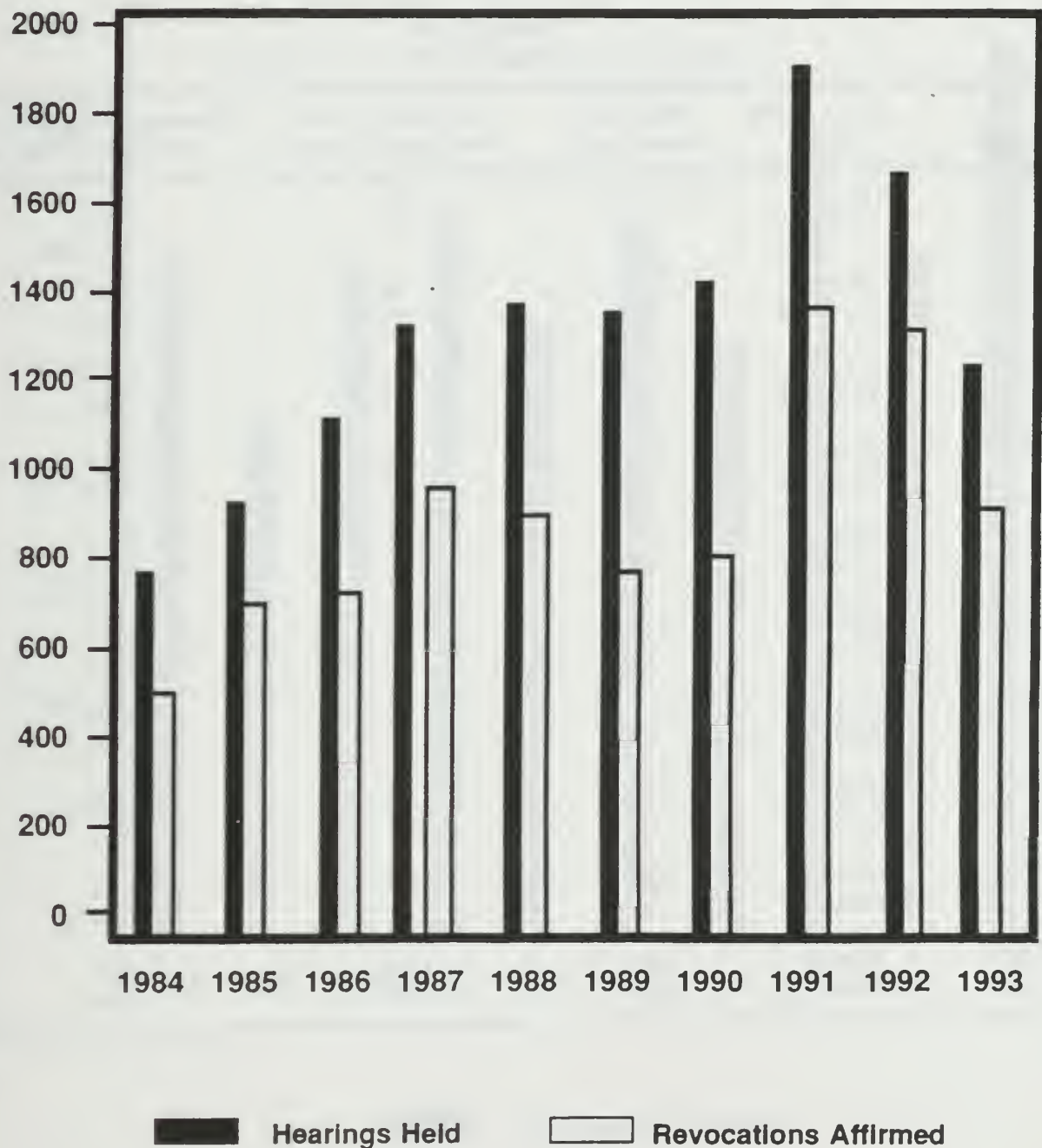
The 1,228 revocation hearings held in 1993 resulted in 908 parolees being reincarcerated and accounted for 11% of all institutional hearings held during the year. These hearings represent a decrease of 26% below the 1,659 revocation hearings held in 1992 and an increase of 61% above the 762 revocation hearings held in 1984. Information regarding the number of revocation hearings and the results of these hearings for the last ten years is depicted in Table 27 and Graph 3.

Table 27  
Revocation Hearings and  
Reparoling Rates, 1982-1993

Year	Sentence Type	Number Hearings	Number Reparoled	Number Reincarcerated	Reparoling Rate %
1984	State	563	161	402	29%
	County	199	50	149	25%
1985	State	655	188	467	29%
	County	278	46	232	17%
1986	State	856	327	529	38%
	County	246	40	206	16%
1987	State	1,021	325	696	32%
	County	283	36	247	13%
1988	State	1,233	468	765	38%
	County	151	37	114	25%
1989	State	1,247	581	666	47%
	County	132	19	113	14%
1990	State	1,225	569	656	46%
	County	167	24	143	14%
1991	State	1,750	481	1,269	27%
	County	125	10	115	8%
1992	State	1,514	334	1,180	22%
	County	145	19	126	13%
1993	State	1,032	297	735	29%
	County	196	23	173	12%



## Revocation Hearings Held Revocations Affirmed 1984 through 1993



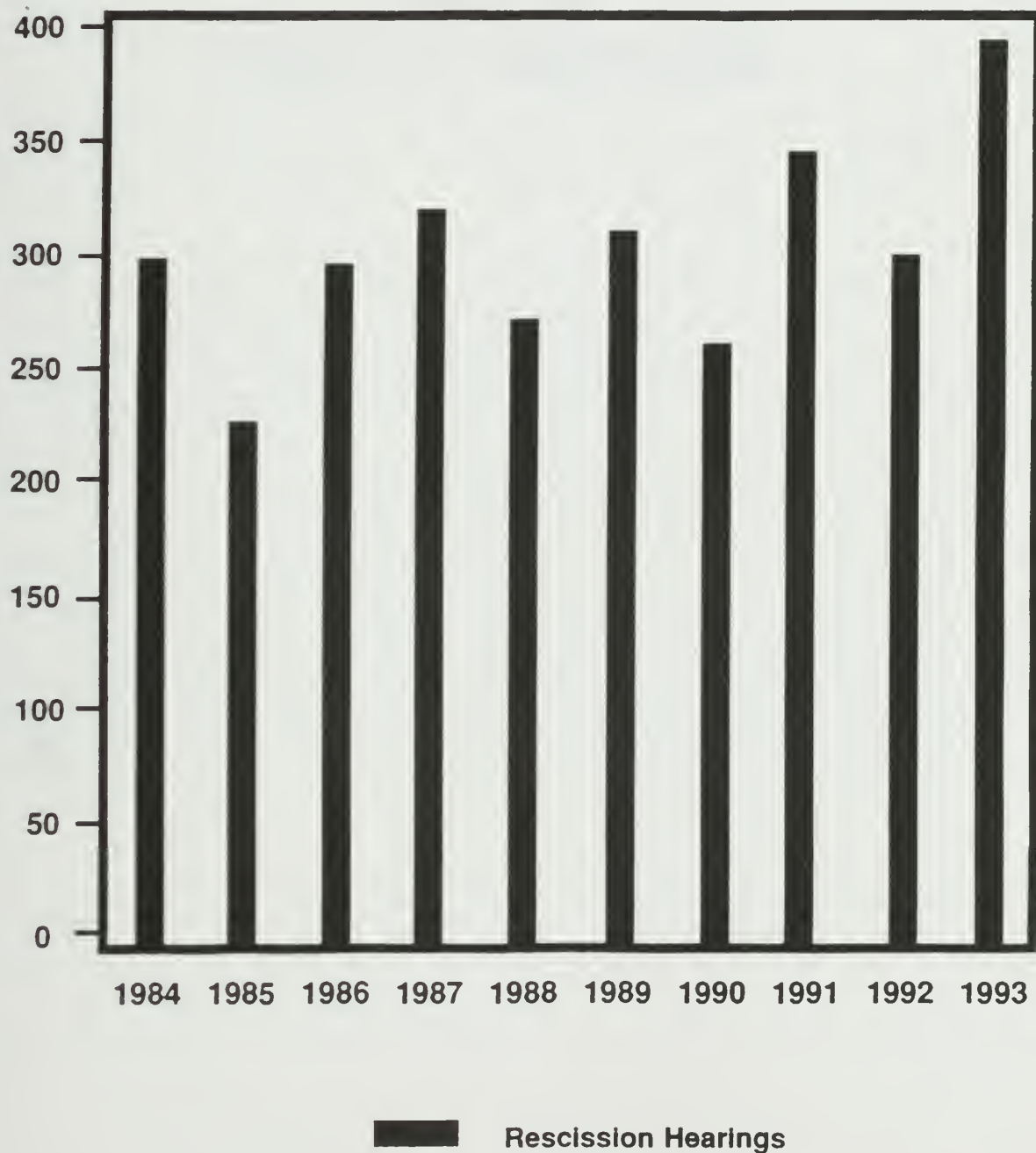
# RESCISSION HEARINGS, 1984-1993

In 1993, the Parole Board held 387 rescission hearings. As a result of these hearings 153 inmates had their release dates adjusted and 234 inmates had previously assigned release dates withdrawn. Rescission hearings accounted for 4% of all institutional hearings held during 1993 and represent an increase of 30% above the 298 held in 1992 and a 30% increase above the 298 rescission hearings held in 1984. Table 28 and Graph 4 depict the number of rescission hearings held and the results of these hearings over the last ten years.

Table 28  
Rescission Hearings, 1984-1993

Year	Sentence Type	Number Hearings	Granted New Release Dates	Percent Granted New Release Dates
1984	State	211	106	50%
	County	87	53	61%
1985	State	159	80	50%
	County	77	42	55%
1986	State	188	107	57%
	County	99	50	51%
1987	State	236	149	63%
	County	82	41	50%
1988	State	209	135	65%
	County	59	20	34%
1989	State	228	139	61%
	County	82	20	24%
1990	State	181	100	55%
	County	75	18	24%
1991	State	245	96	39%
	County	96	23	24%
1992	State	224	104	46%
	County	74	21	28%
1993	State	257	115	45%
	County	130	38	29%

## Rescission Hearings Held 1984 through 1993





**PART VI.**  
**COMMUNITY SUPERVISION**



## INTRODUCTION

The community supervision function of the Massachusetts Parole Board is carried out by the Field Services Department and the Special Operations Department. Below is a brief description of each department followed by a statistical breakdown of data related to each department's activities during 1993. Historical data trends are also depicted for Field Services caseloads, as well as for the Warrant Unit.

### FIELD SERVICES

Field Services is the department which is responsible for the monitoring and supervision of parolees in the community. The field parole officer's role begins with the investigation of the home and work plans proposed by the inmate before release and continues throughout the supervision period until the termination of parole. The role of the parole officer includes both surveillance and service functions. The parole officer's duties include assisting the parolees with their reintegration process and protecting the community.

The Field Services Department provides supervision to parolees in nine regional districts spread throughout the state. In addition, the Department also has two specialized programs. MassCAPP monitors a limited caseload of developmentally disabled parolees and the Intensive Parole for Substance Abusers Program (IPSA) supervises limited caseloads of parolees who need closer monitoring in the community.

### SPECIAL OPERATIONS

#### Warrant Unit

The Warrant Unit is part of the Board's Special Operations Department. It is responsible for locating and apprehending all "whereabouts unknown" warrant cases whose warrants were issued prior to January 1, 1992. The Warrant Unit has also assumed supervision of all "in custody" warrant cases where the individual is serving an intervening sentence. Additionally, the Unit is in charge of conducting special investigations for the Board.

#### Interstate Compact

The Interstate Compact Unit is the other part of the Board's Special Operations Department. As such, this Unit coordinates all interstate transfers of parolees both to and from the Commonwealth and has administrative supervision of Massachusetts parolees residing out-of-state. The Compact is also responsible for authorizing all parole warrants used to arrest parolees residing in-state who have violated a condition of their parole.



# COMMUNITY SUPERVISION: 1993 STATISTICAL REPORT

At the end of 1993, the average parole officer caseload was 63. This represents a 5% decrease below the average parole officer caseload of 66 at the end of 1992. Overall, a total of 7,727 parolees were supervised during 1993 and a total of 2,811 parolees had their cases closed due to discharge after completion of their parole term, being returned to custody or because of death. This information is depicted in Table 29.

Table 29  
Average Caseload by  
Parole Officer and Regional Office, 1993

Region	Regional Office Location	Total Office Caseload	Number of P.O.'s per Office	Average P.O. Caseload
Region 1	Dorchester	522	9	58
Region 2	Mattapan	410	7	59
Region 3	Somerville	416	7	59
Region 4	Worcester	634	9	70
Region 5	Springfield	678	11	62
Region 6	Lawrence	372	6	62
Region 7	Brockton	339	5	68
Region 8	New Bedford	416	6	69
Region 9	Framingham	374	6	62
MassCAPP	Central	36	2	18
Intensive	Central	74	4	19
Warrant Unit	Central	99	4	25
<b>Total</b>		<b>4,370</b>	<b>76</b>	<b>63</b> <sup>1</sup>
<b>Total Annual Caseload, 1993: <u>7,727</u></b>				
<b>Cases Closed in 1993: <u>2,811</u></b>				

<sup>1</sup> Intensive Parole for Substance Abusers (IPSA), MassCAPP (MC) and the Warrant Units were not used to compute this average since these are special population programs designed to have reduced caseloads.

# REGIONAL PAROLEE CASELOAD BY MONTH, 1993

During 1993, the average monthly caseload for parolees under community supervision was 4,477, ranging from a high of 4,612 in January to a low of 4,370 in December. At the year's end 4,370 parolees were being supervised by the Parole Board. Table 30 depicts the total parolee caseload in each region by month for 1993.

Table 30  
Regional Parolee Caseload  
by Month, 1993

Region	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Reg 1	515	494	485	481	482	481	468	454	463	459	529	522
Reg 2	444	429	425	426	425	427	420	423	423	413	415	410
Reg 3	448	436	434	453	441	421	422	410	403	398	404	416
Reg 4	584	570	576	589	599	592	604	601	602	605	616	634
Reg 5	674	680	676	675	660	652	658	663	655	649	681	678
Reg 6	400	393	388	387	368	371	362	363	379	366	373	372
Reg 7	401	399	395	381	389	377	373	396	387	387	316	339
Reg 8	436	426	417	414	413	429	413	425	433	443	415	416
Reg 9	390	398	384	383	368	358	358	372	380	383	377	374
MC	49	48	44	45	41	41	40	41	41	41	35	36
IPS	20	24	24	39	39	49	65	76	76	74	75	74
Warrant Unit	251	240	256	249	243	243	235	234	237	233	233	99
<b>Total</b>	<b>4612</b>	<b>4537</b>	<b>4504</b>	<b>4522</b>	<b>4468</b>	<b>4441</b>	<b>4418</b>	<b>4458</b>	<b>4479</b>	<b>4451</b>	<b>4469</b>	<b>4370</b>

Table 31 provides a breakdown of the regional caseloads as percentages of the total caseload.

**Table 31**  
**Regional Caseloads as Percentage**  
**of the Total Caseload, 1993**

Region	Regional Office Location	Percent of Total Caseload
Region 1	Dorchester	12%
Region 2	Mattapan	9%
Region 3	Somerville	9%
Region 4	Worcester	14%
Region 5	Springfield	16%
Region 6	Lawrence	9%
Region 7	Brockton	8%
Region 8	New Bedford	9%
Region 9	Framingham	9%
MassCAPP	Central	1%
Intensive	Central	2%
Warrant Unit	Central	2%
<b>Total</b>		<b>100%</b>

Table 32 depicts the proportional distribution of the supervision levels of parolees by region at the end of 1993.

**Table 32**  
**Proportional Distribution of**  
**the Supervision Levels of**  
**Parolees by Region, 1993**

Region	Maximum Long Term	Maximum Short Term	Moderate	Minimum	Administrative	Intensive
Region 1	60%	1%	19%	19%	1%	0%
Region 2	58%	0%	19%	20%	3%	0%
Region 3	46%	7%	20%	23%	5%	0%
Region 4	51%	7%	24%	17%	1%	0%
Region 5	54%	9%	25%	13%	0%	0%
Region 6	52%	9%	17%	21%	1%	0%
Region 7	57%	9%	16%	18%	1%	0%
Region 8	48%	11%	11%	27%	4%	0%
Region 9	34%	7%	22%	37%	0%	0%
MassCAPP	100%	0%	0%	0%	0%	0%
Intensive	0%	0%	0%	0%	0%	100%
Warrant Unit	0%	0%	0%	0%	0%	0%
<b>Total</b>	<b>51%</b>	<b>6%</b>	<b>22%</b>	<b>20%</b>	<b>2%</b>	<b>2%</b>

# DEMOGRAPHICS, 1993

Table 33 provides a demographic breakdown of the total parolee caseload at the end of 1993. As the table shows, males accounted for (92%) of the parolee population, while females made up the other 8%. In regards to race 59% of the parolees were White, 23% were Black, 17% were Hispanic and about 1% were Native American, Asian or Cape Verdian. This information is depicted in Table 33.

Table 33  
Demographic Breakdown:  
Gender and Race, 1993 Total Caseload

Gender	Percent %	Race	Percent %
Male	92%	White	59.0%
Female	8%	Black	23.0%
		Hispanic	17.0%
Total	100%	Native American	0.1%
		Asian	0.5%
		Cape Verdian	0.4%
		Total	100%

# WARRANT CASES, 1993

Included in each parole officer's total caseload are a percentage of warrant cases. Warrant cases include parolees who are either currently in custody as a result of violating the conditions of their parole, or parolees who currently have a warrant issued against them and whose whereabouts are unknown. Table 34 provides a regional breakdown of the warrant caseload at the end of 1993.

**Table 34**  
**Warrant Caseload by Region:**  
**End of the Year, 1993**

=====			
Warrant Caseload			
=====			
Region	In Custody	Outstanding	Total
=====			
Region 1	23	18	41
Region 2	40	35	75
Region 3	21	26	47
Region 4	21	19	40
Region 5	31	17	48
Region 6	15	14	29
Region 7	22	13	35
Region 8	45	6	51
Region 9	8	5	13
MassCAPP	3	0	3
Intensive	0	7	7
Warrant Unit	99	134	233
Inter-State Compact	0	15	15
=====			
<b>Total</b>	<b>328</b>	<b>309</b>	<b>637</b>
=====			



## WARRANT CASES, 1993

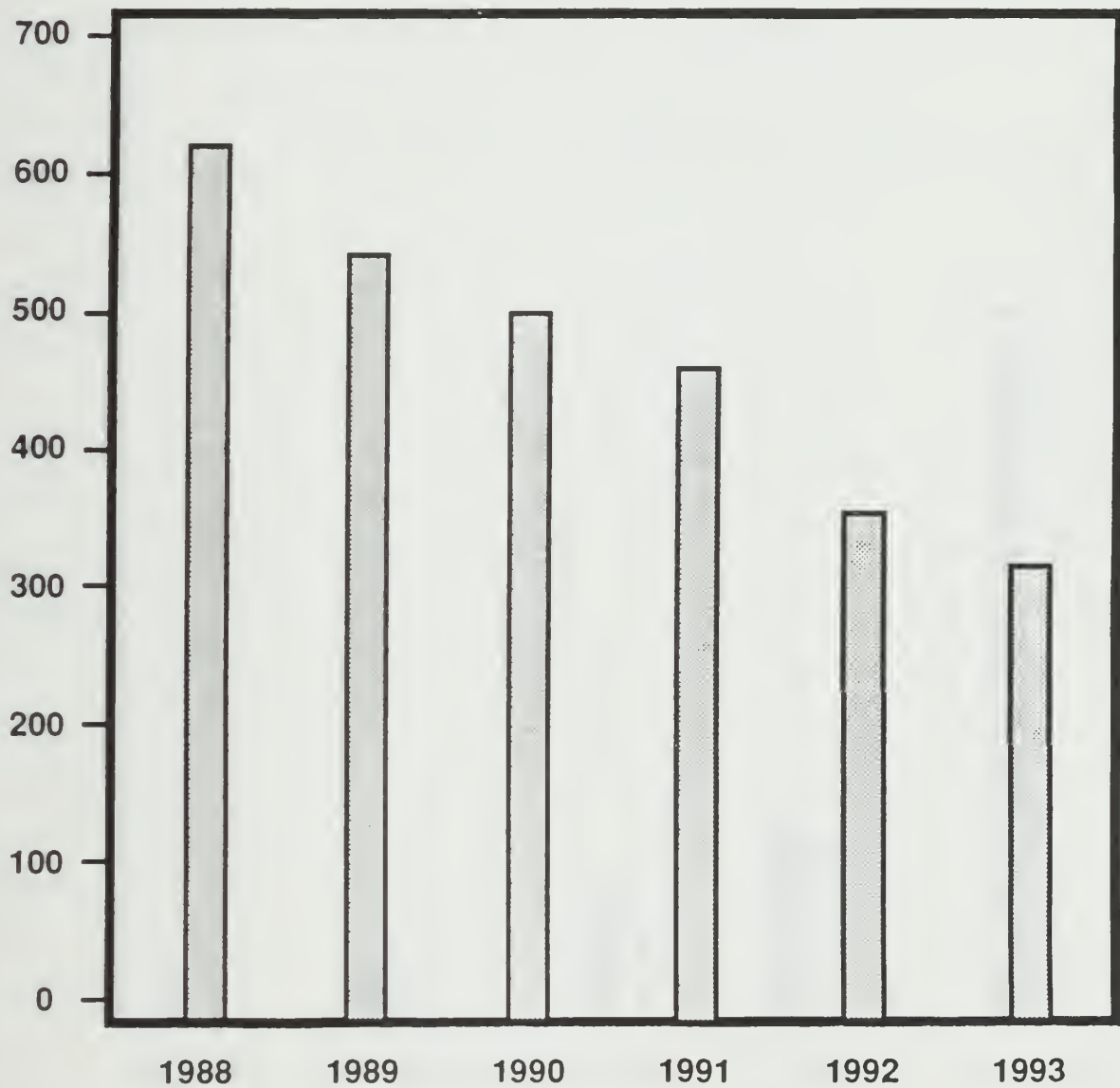
The Law Enforcement Agencies Processing System (LEAPS) is a statewide computerized information system established as a service to all criminal justice agencies - local, state, and federal. The goal of the LEAPS is to help the criminal justice community perform its duties by providing and maintaining a computerized filing system of accurate and timely documented criminal justice information readily available to as many criminal justice agencies as possible.

At the end of 1993, the Parole Board had 309 outstanding warrants entered into the LEAPS/NCIC system. As Graph 5 shows, this figure represents a 12% drop from the 350 outstanding warrants in 1992 and a decrease of 50% from 620 outstanding warrants in 1988.

A breakdown of the 309 current warrants depicted in Graph 6 shows that 224 or about 72% were less than five years old. Further analysis also revealed that 40% of the 309 warrants were less than one year old.



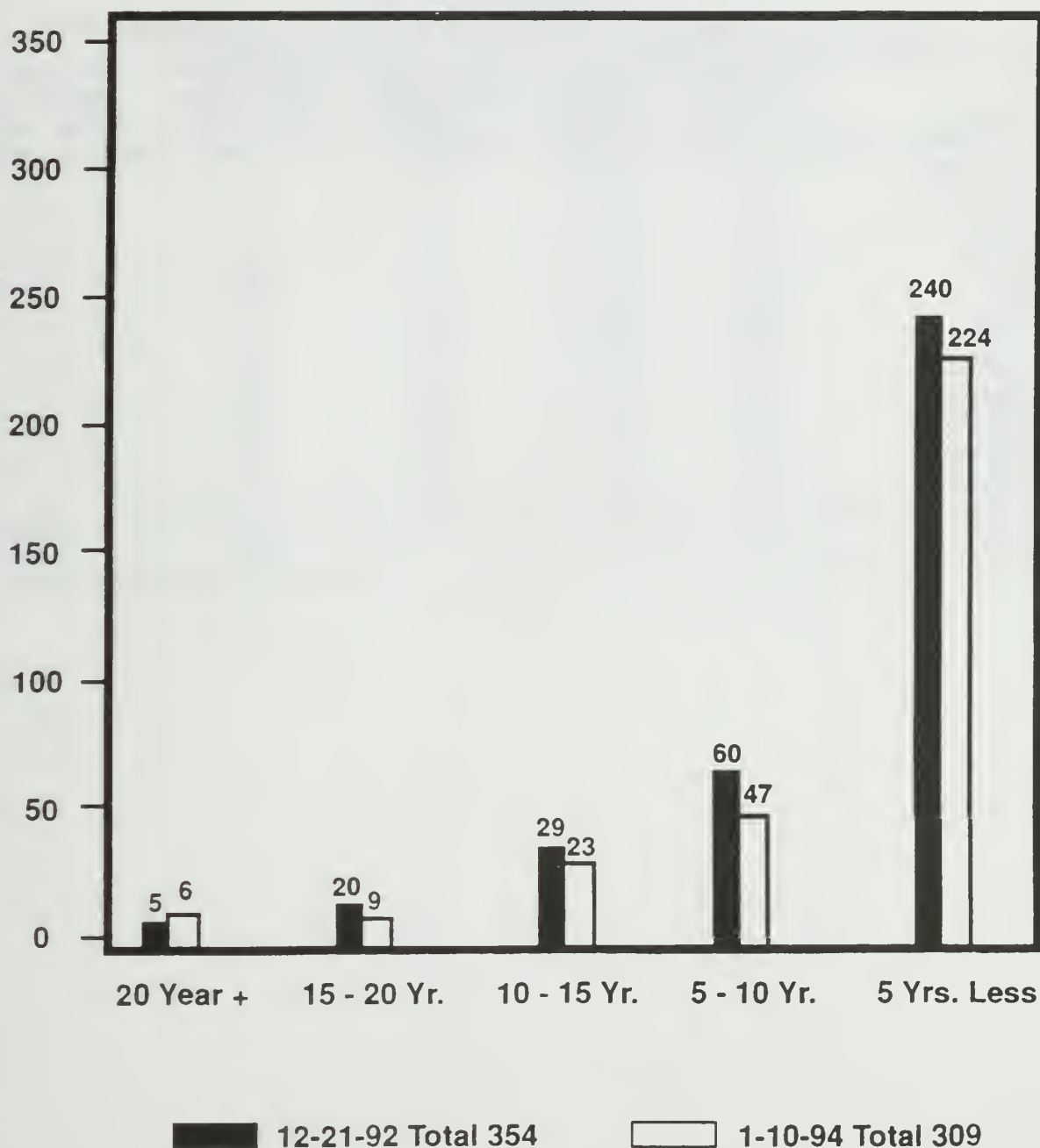
## Outstanding Warrants



50 % Drop Since 1988



## Age of Warrants Year Comparison 1984 through 1993



## Interstate Compact Unit

Table 35 provides a monthly breakdown of the parolees under supervision of the Interstate Compact Unit during 1993. The table also depicts the number of warrant cases as well as the number of parolees released to parole and number released from parole for each month of 1993. Table 35 shows that during 1993 there was a monthly average of 598 total parolees being supervised by the Interstate Compact. The table also shows that 172 parolees were released to parole and 145 were released from parole supervision during 1993 via Interstate Compact.

**Table 35**  
**Interstate Compact:**  
**Monthly Statistical Breakdown, 1993**

Month	Total Parolees	Active Cases	Warrant Cases	Releases To Parole	Releases From Parole
January	594	556	38	12	11
February	590	546	44	19	13
March	594	545	49	9	14
April	596	547	49	12	11
May	609	556	53	13	1
June	589	541	48	5	10
July	596	557	39	15	14
August	592	556	36	12	21
September	611	586	25	24	7
October	608	581	27	21	13
November	606	577	29	11	9
December	593	566	27	19	21
<b>Total</b>				<b>172</b>	<b>145</b>

**PART VII.**  
**TRENDS IN PAROLE OFFICER CASELOADS**  
**OVER THE LAST TEN YEARS**  
**1984 - 1993**

## TRENDS IN PAROLE OFFICER CASELOADS OVER THE LAST TEN YEARS, 1984-1993

### Introduction

Parole Officer caseloads have risen substantially over the last ten years as a result of the increase in commitments and parole related hearings mentioned previously in this report. This section provides the number of parolees under community supervision, total annual caseloads and average parole officer caseloads for the ten year period between 1984-1993.

Parolees under community supervision is the number of parolees being supervised in the community on the last day of each year. At the end of 1993, 4,370 parolees were under community supervision in the Commonwealth. These 4,370 parolees represent a decrease of 6% below the 4,645 parolees under community supervision at the end of 1992 and an increase of 13% over the 3,872 parolees being supervised at the end of 1984. This information is depicted in Table 36 and Graph 7.

The total annual parolee caseload is the number of parolees who were supervised for all or some part of the year. In 1993, the total parolee caseload was 7,727 which represents a decrease of 5% below the 8,119 total caseload of 1992 and an increase of 5% above the total parolee caseload of 7,348 in 1984. This information is depicted in Table 36 and Graph 8.

Table 36 and Graph 9 show that during the last ten years the average parole officer's caseload has ranged from a high of 81 parolees in years 1984 and 1989 to a low of 63 parolees during the past year (1993). The 1993 average caseload of 63 is 3 parolees less than the average caseload of 66 in 1992. The 1993 average parole officer caseload of 63 is the lowest average caseload since 1982, when the average parole officer caseload was 55 (not shown in table).



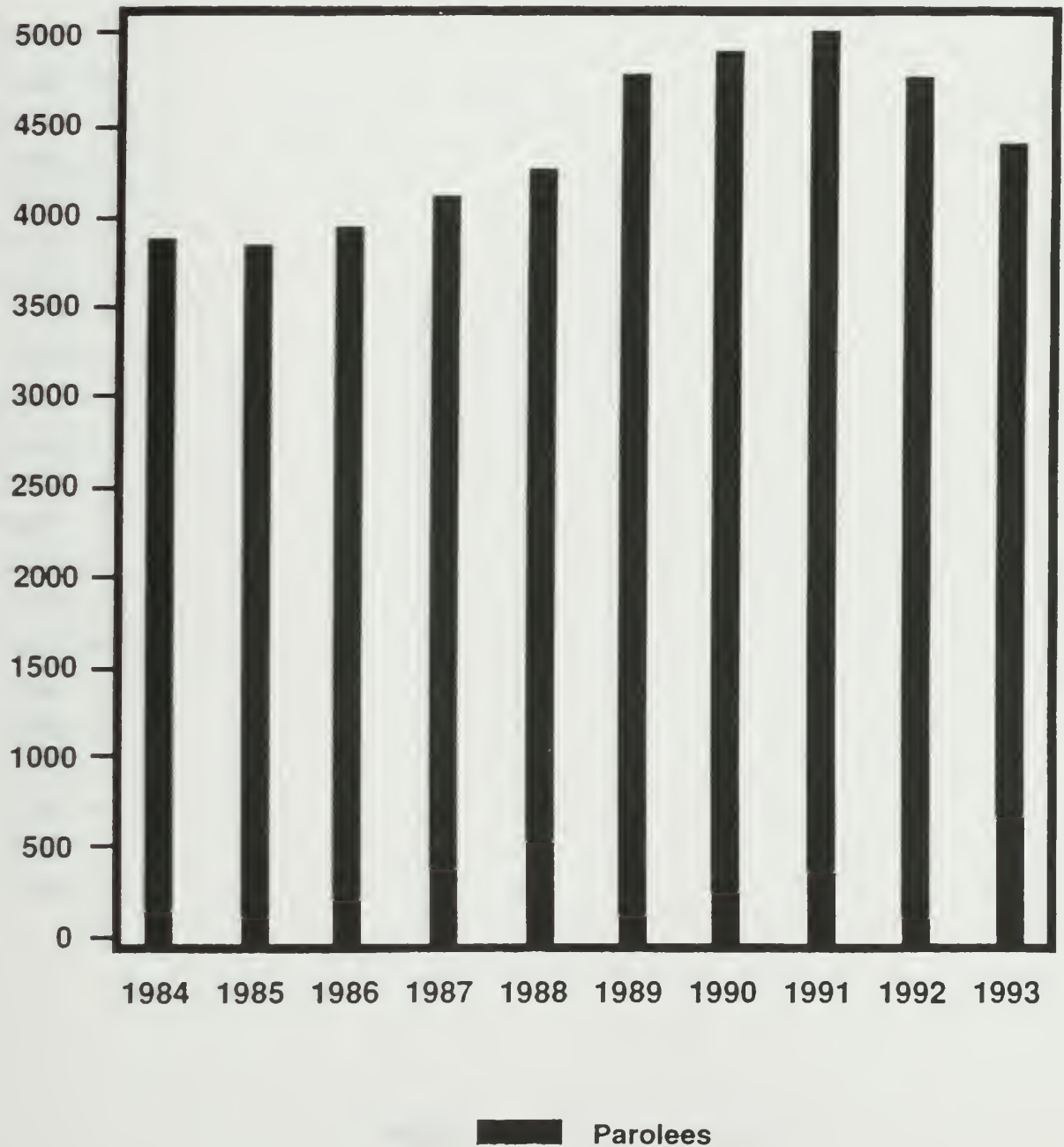
Table 36  
Community Supervision Caseloads, 1984 - 1993

	1984	1985	1986	1987	1988	1989	1990	1991	1992	1993
PAROLEE CASELOADS										
Field Supervision.....	3807	3771	3948	3941	4250	4627	4656	4866	4323	4161
Intensive Parole.....	-	-	-	34	43	34	34	31	22	74
MassCAPP/Warrant Unit/Other	65	48	50	46	40	27	30	47	300	135
Total.....	3872	3819	3998	4021	4333	4688	4720	4944	4645	4370
PERCENT CHANGE IN PAROLEE CASELOAD										
Annual Change.....	na	-1%	5%	1%	8%	8%	1%	5%	-6%	-6%
Change from 1984.....	na	-1%	3%	4%	12%	21%	22%	28%	20%	13%
PAROLEES FROM OTHER STATES										
SUPERVISED IN MASSACHUSETTS:	253	247	267	261	270	323	282	278	254	244
WARRANT CASES:										
	1175	1256	1080	1113	1367	783	874	763	701	637
TOTAL ANNUAL CASELOAD.....										
	7349	7254	7649	7908	8321	9457	10462	7918	8119	7727
AVERAGE PAROLE										
OFFICER CASELOAD.....	81	79	72	72	75	81	72	77	66	63

Note: Data for Table 37 are based on December figures, with the exception of the Total Annual Caseload and the Average Parole Officer Caseload.



## Parolees Under Supervision 1984 through 1993

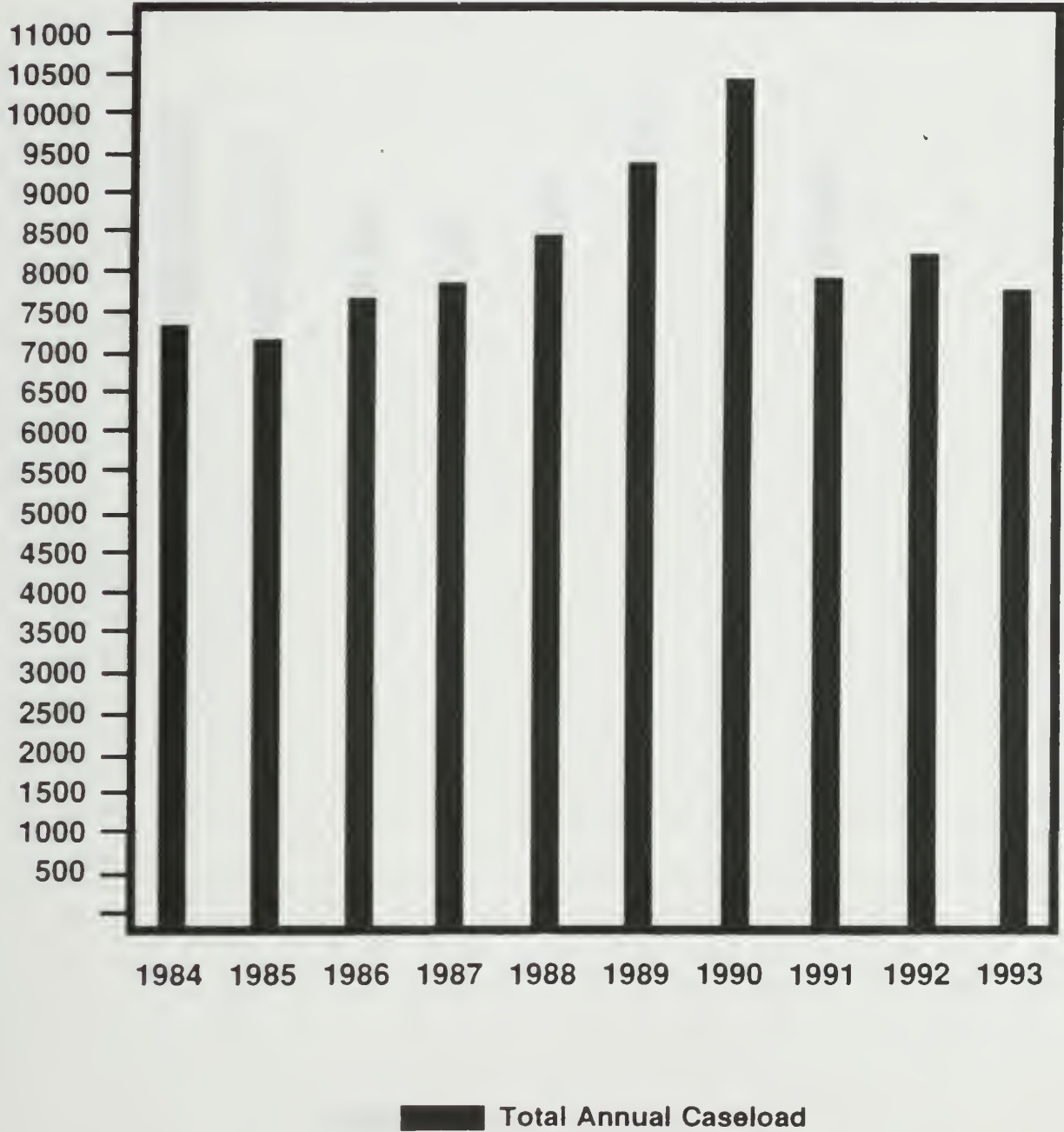


# 1. Introduction 2. Methodology 3. Results 4. Discussion 5. Conclusion



Graph #8

# Total Annual Parole Caseload 1984 through 1993



# EXPERIMENT 1: THE EFFECT OF TEMPERATURE ON THE RATE OF A CHEMICAL REACTION

DATE: \_\_\_\_\_





Graph #9

# Average Caseload Per Parole Officer 1984 through 1993

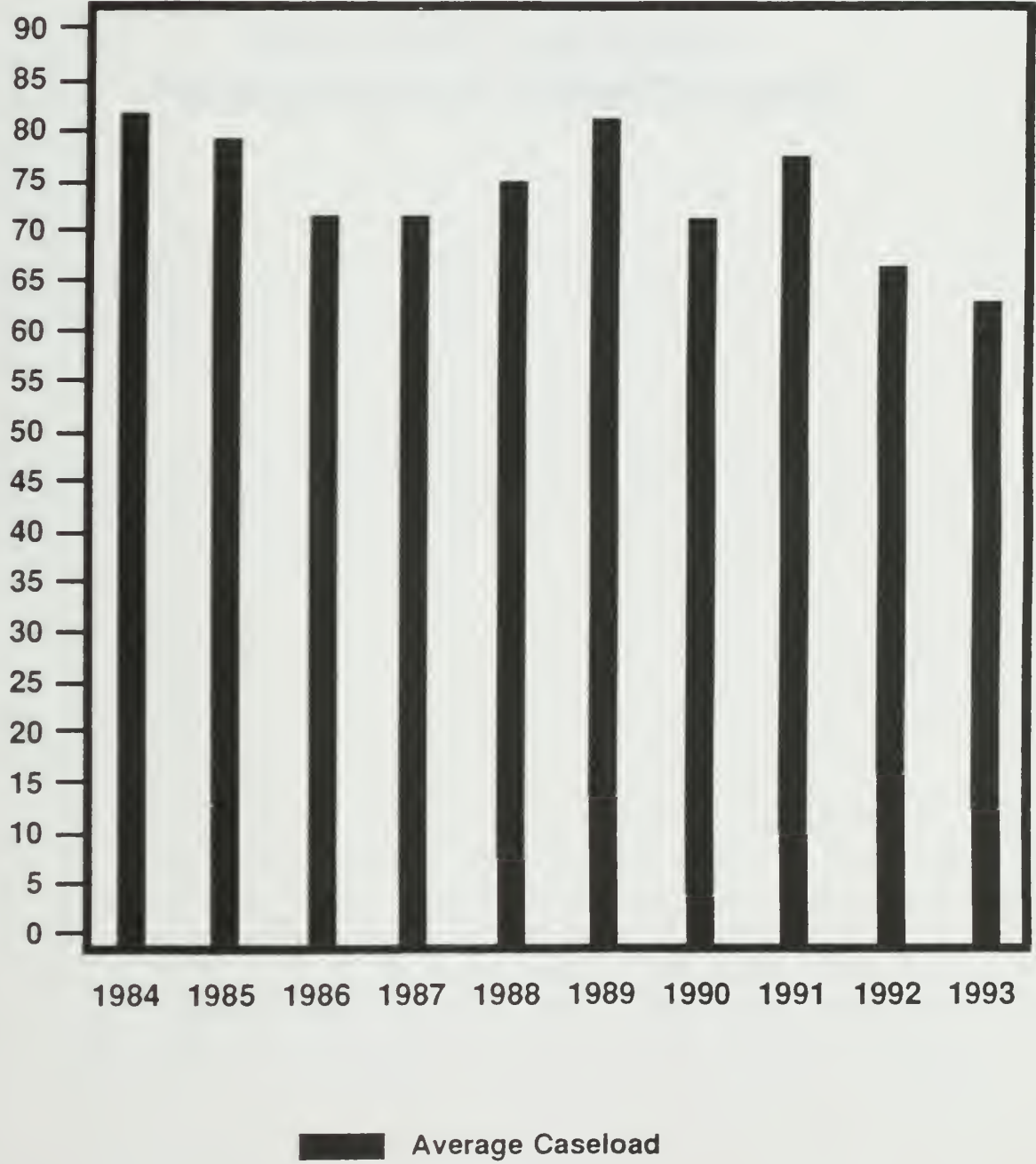


Figure 1. The effect of the concentration of the solution on the rate of the reaction.



**PART VIII.**  
**EXECUTIVE CLEMENCY:**  
**PARDONS AND COMMUTATIONS**

## EXECUTIVE CLEMENCY: PARDONS AND COMMUTATIONS

### Introduction

The Parole Board also has the statutory capacity of serving as the Advisory Board of Pardons. In this role, the Board receives commutation and pardon petitions and makes non-binding recommendations to the Governor and Governor's Council regarding these petitions. The Governor holds the power to act on these two types of executive clemency with the advice and consent of the Executive Council.

### COMMUTATIONS

Commutations, a shortening of the period of punishment, are an integral part of the correctional process. Commutations are intended to serve as motivation for individuals to become law-abiding citizens. It is an extraordinary remedy reserved for special and rare circumstances as illustrated by the small number of cases commuted on a yearly basis. In 1993, the Advisory Board of Pardons received 43 commutation petitions, held 2 commutation hearings and made 0 favorable recommendations to the Governor. There were 4 commutations granted in 1993. During the ten year period of 1984-1993, the Board of Pardons made favorable recommendations in 16 or (5%) of the 326 commutation petitions they received. During this same time 11 commutations were granted by the Governor (See note below). Table 37 depicts information regarding commutations since 1984.

Table 37  
Commutations, 1984-1993

	1984	1985	1986	1987	1988	1989	1990	1991	1992	1993
Petitions Received	35	34	35	41	22	32	37	19	28	43
Petitions Favorable	3	2	0	1	2	3	1	0	4	0
Hearings Held	-	-	-	6	5	5	9	0	11	2
Commutations Granted	0	2	1	3	0	0	0	0	1	4

**Note:** The reason that there may be more commutations granted by the Governor than are given favorable recommendations by the Advisory Board of Pardons in a given year is because of carry-overs from a previous year. The Governor also reserves the right to grant a petition for commutation even if it receives an unfavorable recommendation from the Board.

## PARDONS

Pardons are an act of executive clemency for persons who exhibit a substantial period of good citizenship subsequent to completion of a sentence and who have a specific compelling need to clear their records. In 1993, the Board received 56 pardon petitions, held 58 pardon hearings and 5 pardons were granted. Since 1984 the Board has received 738 pardon petitions, held 787 pardon hearings and 250 pardons have been granted. This information is depicted in Table 38.

**Table 38**  
**Pardons, 1984-1993**

	1984	1985	1986	1987	1988	1989	1990	1991	1992	1993
Petitions Received	78	63	100	113	64	67	66	67	64	56
Hearings Held	101	109	100	125	68	62	57	53	54	58
Pardons Granted	60	63	20	40	9	19	28	3	3	5





**PART IX.**  
**VICTIMS SERVICE**

## **VICTIMS SERVICE UNIT**

### **Introduction**

In 1987, the Massachusetts Parole Board created the Victims Service Unit to specifically address the needs of victims of crimes and to meet the challenges presented to the Board by the passage in 1983 of Mass. Gen. L. ch. 258B (The Victim/Witness Rights Bill). The goal of the Victims Service Unit is to increase the Board's level of responsiveness to victims, witnesses and victims' families who have been certified to receive information regarding offenders by the Criminal History Systems Board. The Unit provides a wide array of support services to these CORI-certified individuals. The Unit's staff act as the Board's ombudsmen in addressing and advancing victim/witness issues by: collecting victim/witness input for Board consideration; providing timely notifications of parole hearing dates and hearing results; providing information about Parole and Criminal Offender Record Information (CORI); assisting citizens in completing Impact Statements; directing referrals to other criminal justice or social service agencies for collateral assistance; and heightening the community's level of awareness regarding victim/witness issues through both the media and direct contact.

### **Client Service Contacts and Follow-Up Notification**

Services are available to any individual who contacts the Victims Service Unit. Although the vast majority of services are provided via telephone contact, services are also provided during in-person meetings with clients. After intake, information regarding new clients is distributed to parole staff at state and county correctional facilities. Institutional staff are responsible for follow-up client notification including notice of: parole hearing dates, parole hearing results, parole release and other parole related information. The Victims Service Unit is solely responsible for client notifications related to public hearings conducted for second degree lifers and sentence commutations.

## New Clients

During 1993, the Victims Service Unit received 2,277 new clients. This represents an increase of 19% above the 1,916 new clients received in 1992. At intake, each individual received an initial parole eligibility letter from the Victims Service Unit which provided them with information regarding: the initial parole eligibility of the offender, the right to submit victim impact statements and the availability of information, support and referral services. New clients may be victims, witnesses, parents or guardians, family members of homicide victims or individuals who have reason to fear for their safety.

Table 39 provides the 1993 breakdown of new clients by the type of offense. As the table shows, the offense of Assault and Battery yielded the greatest number of new clients (516) followed by Homicide (410), Armed/Unarmed Robbery (229) and Child Sexual Assault (284).

Table 39  
CORI-Certification Type  
Client Categories By Offense Type, 1993

OFFENSE TYPE	TOTAL
Annoying Phone Calls	2
Armed/Unarmed Robbery	229
Arson	22
Assault and Battery	516
Breaking and Entering	142
Child Sexual Assault	284
Homicide	410
Indecent Assault and Battery	49
Injury to Property	15
Kidnapping	7
Larceny	87
Motor Vehicle Homicide	59
Other Motor Vehicle	34
Rape	110
Threats	16
Violation of Restraining Order	181
Other	114
<b>Total</b>	<b>2,277</b>





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